



## FOREST PLAN REVISION

Grand Mesa • Uncompahgre • Gunnison National Forests

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### Message from the Forest Supervisor

I am pleased to announce the release of our proposed Forest Plan. This proposed Plan is a result of several years of hard work by the Forest Service, and by all of you who love the Grand Mesa, Uncompahgre, and Gunnison (GMUG) National Forests. Thank you for staying involved! All of those late night public meetings and your valuable input have greatly contributed to this effort. Much has changed in western Colorado over the past 23 years since our 1983 Plan was developed. With your help, we have done our best to produce a proposed Plan that balances the values of all forest users, while protecting the environment for future generations.

The GMUG is one of the first National Forests to revise a Forest Plan under the 2005 Planning Rule. We have taken extra time to ensure that our proposed Plan meets the intent of the agency's new forest planning approach. Our proposed Plan reflects the strategic and aspirational nature of this new direction. Once finalized, it will establish the vision that will guide future management. The proposed Plan demonstrates our understanding that the Forest does not exist in isolation, but is part of a larger landscape that is influenced by many stakeholders and communities with a wide variety of interests. The proposed Plan, once final, will not make project-level decisions, or commitments to site-specific actions or projects. Those decisions follow more detailed analysis. Our proposed Plan continues to acknowledge valid and existing rights for use and occupancy of National Forest System Lands.

I would like to highlight a few key pieces of information for you to consider in your review. First, monitoring questions have not been included in the proposed Plan. Continuous monitoring and evaluation will be important in helping us determine if we are maintaining or achieving desired conditions. Monitoring requires a very large investment of time and money. Therefore, we want to use your input during the comment period to help us identify and prioritize the most important monitoring questions and activities.



Second, roadless area management has been one of our primary issues during the entire planning process. There continues to be legal and regulatory uncertainty regarding this issue. As we proceed through this planning process – from draft, to final, to Plan approval – we will continue to adjust Plan content to be consistent with prevailing direction.

Last, I stated in my August letter that one of the main reasons the release of the proposed Plan had to be delayed was to clarify how the Plan would comply with the Energy Policy Act of 2005. These clarifications and other information related to compliance with energy-related laws, regulations, and policies are found in the newly added Appendix I. Please read this appendix for a comprehensive overview of this important topic.

This proposed Plan is still a draft document and will be improved through your review and comment during the 90-day comment period. Your interest, participation, and comments have helped create this document and I want to know what you think of it and why. Please review the document, send us your comments, and come to an open house to have your questions answered.

*Charlie Richmond*





## Key changes in the proposed Plan from the July 2006 version:

- The Plan has been reformatted into three separate parts (desired conditions, objectives and suitability, and guidelines) to be more consistent with other Plans being developed nationally.
- The seven Management Themes were changed to 13 Management Areas to improve clarity and provide agency-wide consistency in terminology with other forests.
- Program management activities such as collaboration procedures, inventory and survey recommendations, and future analysis were not included as Plan components, but have been retained in the Introduction or Appendices for consideration during forest management.
- Discussions of “unsuitable” or “not suitable” uses and activities were removed (except for timber) because new Plans may not include prohibitions.
- References to “Timber A” were changed to “lands generally suitable for timber production” and “Timber B” were changed to “other lands where timber harvest may occur.”
- Guidance for coal, oil and gas has been clarified to better reflect consistency with the existing oil and gas leasing decision and the regulatory requirements for those resources.
- An appendix explaining how the proposed Plan complies with the national energy laws, regulations, and policies has been added.



## Features of the proposed Plan

In developing the proposed Plan, the Responsible Official (Forest Supervisor) and other members of the forest leadership team emphasized the following key criteria or goals the Plan should satisfy.

- Recognize that the GMUG is a large and diverse forest in terms of ecological and social environments, the types of communities and stakeholders it serves, and the programs and uses it provides. The Plan must address that diversity by providing a responsive and balanced approach to management.
- The Forest Service has moved towards an ecological approach to accomplishing its multiple-use mission. The Forest Plan should provide strategic guidance to ensure sustainability of ecosystems, while providing a wide spectrum of social and economic benefits in a sustainable manner.
- Incorporate Plan components that would help slow or reverse undesirable trends in resource conditions, such as spread of invasive species, loss of semi-primitive areas, increasing unmanaged recreation use, lack of wildland fire use, and unstable commodity resource supplies.
- Positively respond to stakeholders' input by addressing the frequently stated request that the desirable values and uses they enjoy today remain available over the long term, without degradation in the quality or types of opportunities.
- Recognize the importance of previous investments in forest management, such as road and trail systems, silvicultural treatments, and other program infrastructure. Maintain the stability of ongoing resource management programs and adapt management to achieve desired conditions.
- Acknowledge valid existing rights for use and occupancy of National Forest System Lands. Provide for continued efficient and integrated management of activities associated with those rights.

GMUG officials believe the array of management guidance provided by the proposed Plan addresses these goals and criteria.

## Plan Revision Topics . . .

After analyzing resource conditions and trends; reviewing changes in law, policy and regulations since approving the last Plan; and considering public input, the following emerged as primary topics:

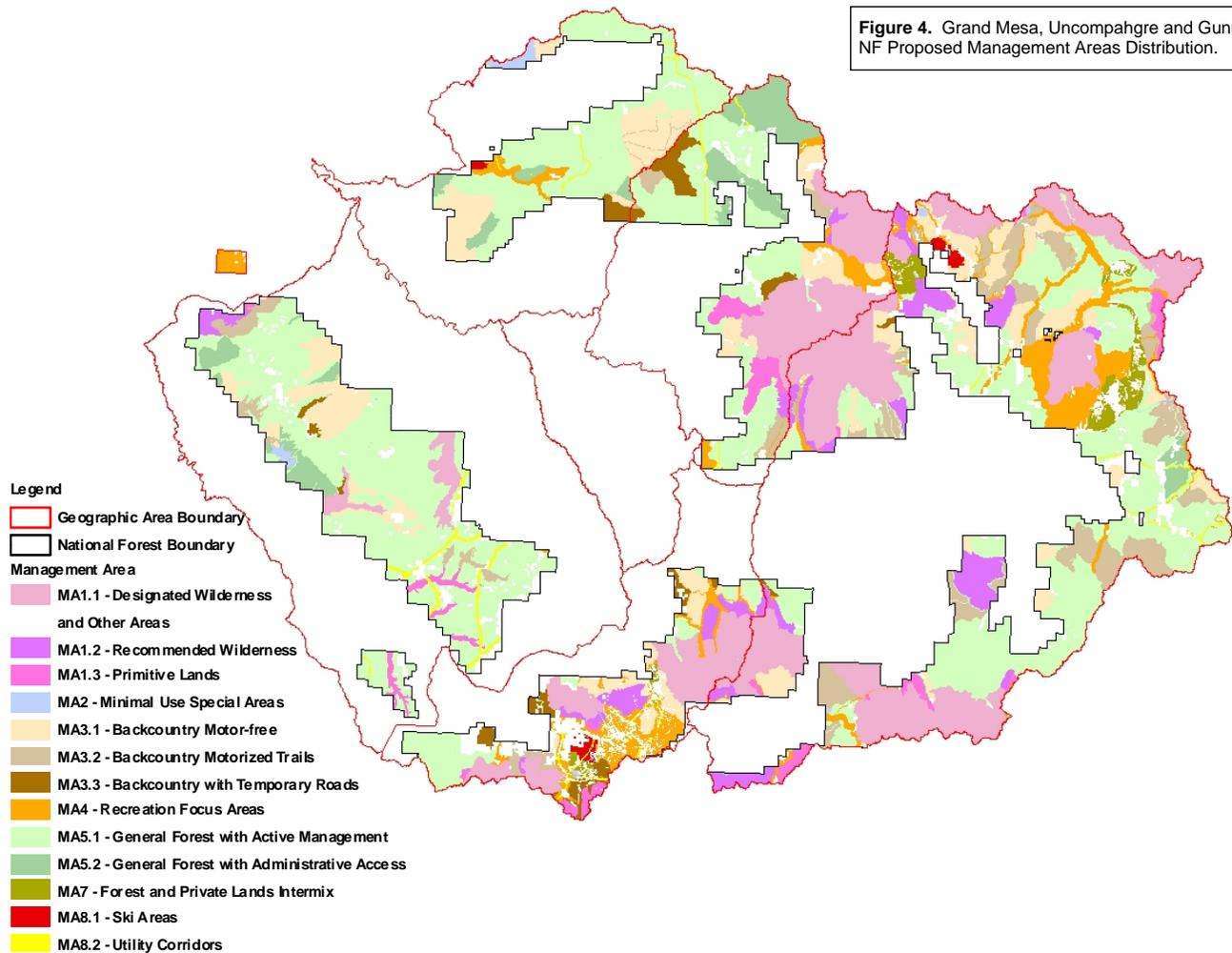
- **Sustaining ecosystems and species diversity**, including restoration of fire-adapted ecosystems, watershed and riparian health, control of invasive species, and protection of rare plant communities and species at risk (such as Colorado River Cutthroat trout, Canada lynx, and fen associated species).
- **Social and economic sustainability**, particularly related to local communities; aspects include: sustainable livestock grazing operations, timber supply, energy development, and tourism.
- **Managing recreation use** and allocation of future opportunities for both summer and winter activities.
- Inventory and future **management of roadless/undeveloped areas**.

The Plan does not address every potential topic that may arise in management of the Forest. Rather, it addresses the issues and programs that the Responsible Official has determined to be the most pertinent to this planning process.



*Participants of a landscape working group discussing future desired conditions for the Gunnison area*

**Figure 4.** Grand Mesa, Uncompahgre and Gunnison NF Proposed Management Areas Distribution.



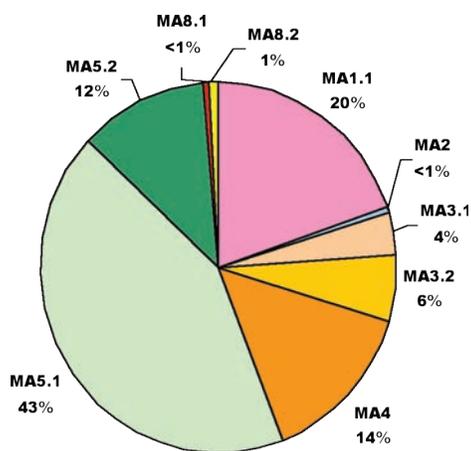
## Management Areas

Management Areas (MAs) help define desired conditions and appropriate uses for landscapes. Desired conditions relate to management intensity, level of naturalness, and level of development. During the initial public involvement process, management themes were used as a tool for place-based discussions of desired conditions and suitable uses for landscapes.

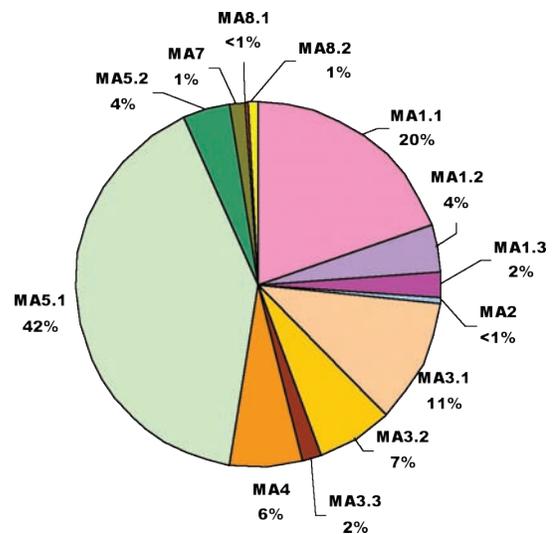
Thirteen MAs represent a continuum from low management intensity and high degree of naturalness, to high management intensity and low naturalness. Numbering correlates to previously used Management Themes (example: MAs 1.1, 1.2 and 1.3 were included in Theme 1 in previous discussions and Plan versions). MA 1.1, 3.1, and 5.1 are most common, while 2, 4, 7, and 8 make up less than 10 percent of the proposed Plan area.

Management Areas		Proposed Plan	
		Acres	Percent
1.1	Designated Wilderness and Other Areas	581,500	20%
1.2	Recommended Wilderness	125,000	4%
1.3	Primitive Lands	69,000	2%
2	Minimal Use Special Areas	13,500	<1%
3.1	Backcountry	329,500	11%
3.2	Backcountry Motorized Trails	196,000	7%
3.3	Backcountry with Temporary Roads	54,000	2%
4	Recreation Focus Areas	184,500	6%
5.1	General Forest with Active Management	1,211,500	41%
5.2	General Forest with Administrative Access	124,000	4%
7	Forest and Private Lands Intermix	38,500	1%
8.1	Ski Areas	10,000	<1%
8.2	Utility Corridors	27,000	1%

Management Area comparisons between the 1983 Plan and the Proposed Plan display acre and percentage comparisons between the 1983 Plan and the Proposed Plan. The greatest proposed shifts are associated with increases in MA 3 and decreases in MA 5 areas.



1983 Plan Management Areas



Proposed Plan Management Areas

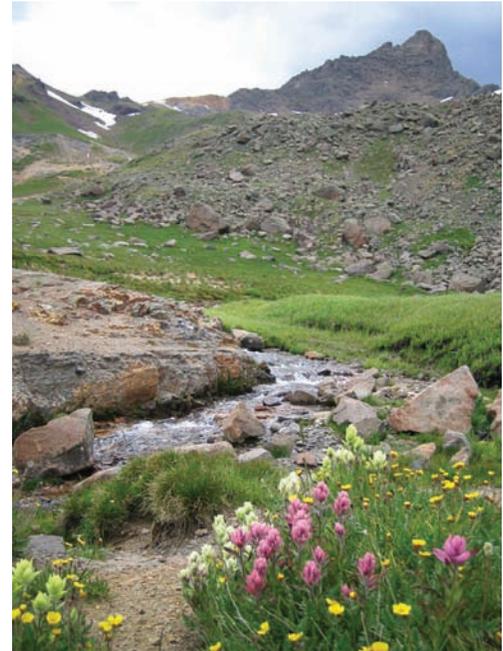
## CHANGES BETWEEN THE 1983 AND THE PROPOSED FOREST PLAN

### ECOSYSTEM DIVERSITY

**Need for Change:** The 1983 Forest Plan does not provide fully integrated ecosystem management guidance that balances ecological, social, and economic considerations. Plan components need to be updated to reflect new science and management focused on maintaining or achieving desired conditions.

**Proposed Plan:** Guidance establishes goals to maintain ecosystems within their historic range of variation to sustain natural diversity. Desired conditions and objectives focus on restoring ecosystems most departed from historic conditions (such as creating more structural diversity in aspen, pinyon-juniper, oak and mixed mountain shrub) where these areas are more susceptible to major disturbances that threaten desired species habitats and human uses.

Desired conditions for each cover type identify a mix of seral stages, habitat components (snags, downed wood, old growth), disturbances, and other features such as species habitats, wood fiber outputs, and aesthetic settings. Plan guidance for vegetation structure and patterns provides a framework for the design of future projects and activities. We anticipate producing commodities (e.g., timber and livestock) from future projects and activities that move toward desired conditions.



*Wetterhorn Peak*

### SPECIES DIVERSITY

**Need for Change:** The 1983 Forest Plan does not reflect the multi-scale approach to maintaining diversity prescribed in the 2005 Planning Rule. “Sensitive species” and “management indicator species” (MIS) categories have been eliminated. There is no longer a requirement to monitor MIS populations. Plan guidance needs to be updated to reflect these changes.

**Proposed Plan:** Management efforts to achieve or maintain ecosystem diversity would benefit and support self-sustaining populations of native and desired non-native plant and animal species on the GMUG. Additional direction has been incorporated for nine federally listed species, eight species-of-concern (SOC), and twenty-two species-of-interest (SOI) which occur on or are influenced by GMUG management. The Plan includes guidance from recovery plans and conservation agreements to promote species recovery. Species diversity objectives are incorporated to promote knowledge of species (SOI and SOC) occurrence, habitat maintenance or improvement, and prevention or reduction of human disturbances during critical periods.



*Canada Lynx*

## WILDLAND FIRE MANAGEMENT / FUELS TREATMENT

**Need for Change:** National policies for wildland fire and fuels management have been revised since 1983. More emphasis has been placed on reducing fire hazards to communities in the wildland-urban interface (WUI). The Region 2 “Accelerated Watershed/Vegetation Restoration Plan (AWRP, 2004)” further refines treatment priorities for wildland fire and hazardous fuels conditions. Plan updates need to reflect the revised policies, as well as new ecological science.

**Proposed Plan:** Desired conditions and objectives are provided to maintain forest ecosystems and regulate fuel accumulations. In the future, both wildland fire and suppression activities could be available to achieve desired outcomes. Plan guidance emphasizes maintaining or re-establishing natural fire patterns. Desired conditions and objectives for WUI areas promote modifying wildfire behavior and reducing the rate of potential wildfire progress. Priorities for WUI treatments would be in Management areas 7 and 8. Objectives include completing an average of 4,500 acres of hazardous fuels reduction in WUI per year, and 3,000 acres of hazardous fuels reduction on other NFS lands over the next ten years.



*Prescribed fire treatment*

## TIMBER MANAGEMENT

**Need for Change:** The protocols for determining timber suitability have changed. Lands suitable for timber harvest need to be re-assessed. The 1983 Plan identifies 550,000 acres as suited for timber production with an allowable sale quantity of 38.5 million board feet; however, the ten-year average volume offered has only been 11 MMBF per year. Current annual treatments occur on one percent of lands generally suitable for timber harvest. Guidance for timber management needs to be updated to better incorporate ecosystem and species diversity goals. There is a need for Plan guidance that will promote better achievement of forest health and fuels/fire hazard reduction goals.

**Proposed Plan:** We anticipate using timber management as an important tool to achieve desired vegetation conditions and to reduce the risk and hazard from insects, disease, and wildland fire. Plan guidance to retain important habitat components provides a framework for the design of future projects and activities.

The proposed Plan identifies 660,500 acres generally suitable for timber production, with a long-term sustained yield capacity of 37.5 MMBF annually. Estimated annual offer volume would range between 8.3 and 15.5 MMBF. An additional 1,215,000 acres are identified as “other lands” where timber harvest for other purposes (example: insect/disease, habitat improvement, etc.) may occur. The proposed Plan establishes desired conditions and objectives to re-establish aspen in areas succeeding to conifer and to restore historic conditions in ponderosa pine stands. Plan objectives include treatment of approximately 2,000 – 2,750 acres, annually.



*Rubber tire skidder removing aspen*

## ENERGY RESOURCES

A 1993 amendment to the 1983 Plan identified areas available and authorized for oil and gas leasing, and also established stipulations to protect local resources. The 1993 oil and gas leasing decision is unchanged; authorized leases will continue to be administered according to existing terms and conditions.

**Need for Change:** The 1983 Plan does not identify lands acceptable for further consideration for coal leasing, nor does it describe non-mineral resources that may require specific conditions or stipulations for their use and protection.

**Proposed Plan:** Approximately 45,000 acres are identified that are acceptable for further consideration for coal leasing, as well as a number of non-mineral resources that may require protection.



*Drill rig to vent methane gas*

## RECREATION MANAGEMENT AND SPECIAL AREAS

**Need for Change:** The 1983 Forest Plan did not establish comprehensive guidance for recreation resources. Providing a balanced, long-term mix of recreation opportunities (ROS) was not guided by Forest Plan components. Consequently, changes to ROS settings were the outcomes of other resource actions, often resulting in shifts in settings. One undesirable effect has been a continual decline in backcountry settings.

**Proposed Plan:** ROS settings have been identified as desired conditions and correlated to appropriate uses that achieve or maintain the desired conditions of each setting. Backcountry settings would be retained. This guidance would assist future travel planning.



*Mechanized travel*

## TRAVEL – SUMMER

**Need for Change:** Recreational traffic on the GMUG National Forest has doubled over the past twenty years. Demand for recreation travel continues to rise. The 1983 Plan does not address the suitability for future motorized road and trail development for the majority of management prescriptions, nor does it provide guidance to retain the backcountry experience in existing semi-primitive prescriptions. Under current semi-primitive prescriptions, construction of roads is identified as a suitable use.

**Proposed Plan:** The proposed Plan describes desired conditions that promote a backcountry character for Management Areas 3.1 and 3.2, and identifies lands that would be suitable for motorized roads (including temporary roads) and motorized trails.



*ATV*

## TRAVEL – WINTER

**Need for Change:** Increases in local populations have increased demand for winter sports opportunities. Advances in technology have opened terrain previously inaccessible to motorized users. Motorized and non-motorized recreation users are competing for the same terrain. The Canada lynx was listed as an endangered species in 2000. Under the 1983 Forest Plan, motorized cross-country

travel in lynx habitat is a suitable use. The 1983 Forest Plan restricts motorized travel in big game winter range prescription areas. Existing management areas are not consistent with current winter range mapping by the Colorado Division of Wildlife.

**Proposed Plan:** The proposed Plan identifies lands where recreational motorized over-snow travel would be suitable. Guidance for winter motorized travel would be consistent with the “Canada Lynx Conservation Assessment and Strategy” and updated winter range mapping.



*Snowmobiles*

## ROADLESS AREA INVENTORY AND MANAGEMENT

**Need for Change:** Forest Plan revision requires all National Forest System lands possessing wilderness characteristics be considered for recommendations as potential wilderness areas. Areas not retaining wilderness potential characteristics (areas roaded, logged, or with other developments) are not considered. The potential wilderness area inventory is identified in GMUG planning documents as the roadless area inventory (IRAs). The 1983 Forest Plan identified 1,068,000 acres (RARE II) of inventoried roadless areas as having potential. The majority of that inventory was made available for active multiple-use management. During the Plan revision, a majority of stakeholders recommended that most of the new inventory be managed to remain roadless/undeveloped.



*Hiking trail on the GMUG*

**Proposed Plan:** The 2005 Roadless Area Inventory of potential wilderness areas identifies 850,000 acres of roadless areas (66 units) covering 28 percent of the Forest. The inaccuracies of the previous RARE II inventory have been eliminated. The new inventory cannot be adopted while the 2001 Roadless Rule is in affect. The proposed Plan establishes desired conditions and objectives to maintain 71% of the new inventory lands as undeveloped and roadless; 125,000 acres would be recommended for wilderness consideration. Colorado has prepared a petition for the Secretary pursuant to the May 2005 Roadless Rule. We anticipate making the Final Forest Plan consistent with any approved petition. As we move through the planning process, we will continue to adjust Plan guidance to be consistent with future procedural and legal outcomes.

## OTHER RESOURCES AND ACTIVITIES

**Proposed Plan:** Guidance is also provided for the following resources or activities:

- Livestock and Rangeland Management
- Watershed and Aquatic Resources
- Water Use and Development
- Insect and Disease Management
- Invasive Species
- Utility & Energy Transmission Corridors and Communication Sites
- Scenery
- Special Areas include Research Natural Areas and Special Interest Areas
- Heritage Resources

## Where can I get the proposed Forest Plan?

**Internet** — The documents can be accessed, viewed, and downloaded in pdf format from our planning website (address below).

**Geographic Information System (GIS) data** layers for the proposed Plan can be viewed, and maps produced, on the Internet using ArcIMS. You can view single data layers or overlay different layers, view the data forest-wide, or zoom into specific areas. Go to <http://maps.fs.fed.us> and scroll to the Grand Mesa, Uncompahgre and Gunnison National Forests (GMUG) project.

**CD-ROM** — The Plan documents on CD can be sent to you; please see contact information.

**Libraries** — A paper copy of the Plan (with a CD of the other documents) will be at the following public libraries: Cedaredge, Crested Butte, Delta, Grand Junction (Main), Gunnison, Hotchkiss, Lake City, Montrose, Naturita, Norwood, Nucla, Ouray, Paonia, Ridgway, and Telluride (Wilkinson).

**Forest Service District Offices** — Paper copies of the proposed Plan with enlarged maps, and other Plan documents will be available for public review at the following locations:

**Grand Valley District**

2777 Crossroads Blvd, # 1  
Grand Junction, CO 81506  
970-242-8211

**Gunnison District**

216 N. Colorado  
Gunnison, CO 81230  
970-641-0471

**Norwood District**

1150 Forest  
Norwood, CO 81423  
970-327-4261

**Ouray District**

2505 S. Townsend  
Montrose, CO 81401  
970-240-5300

**Paonia District**

North Rio Grande Ave.  
Paonia, CO 81428  
970-527-4131

**Forest Supervisor's Office**

2250 Highway 50  
Delta, CO 81416  
970-874-6600

GMUG Planning Website: [www.fs.fed.us/r2/gmug/policy/plan\\_rev/](http://www.fs.fed.us/r2/gmug/policy/plan_rev/)

## What does it all mean?

**Come to one of the open houses** — Informational meetings to discuss the proposed Plan including Management Areas, Plan components, and the new structure will be held from 5:30 – 8:30 PM at the following locations (please refer to insert for the meeting dates):

**Montrose**

Montrose Pavilion, Pavilion Way

**Grand Junction**

Country Inn of America, 718 Horizon Drive

**Gunnison**

Aspinall-Wilson Center (South Room),  
Western State College, 909 Escalante Drive

**Hotchkiss**

Hotchkiss Public Library, First and Main

**Norwood**

Community Center, 1670 Naturita

## How do I comment on the proposed Forest Plan?

The 2005 Planning Rule requires a 90-day comment period on the proposed Forest Plan. The opportunity to comment begins when the notice of availability of the proposed Plan is published in the Grand Junction Daily Sentinel and the Federal Register. This formal proposed Plan comment period runs for 90 calendar days following the published date (please check the website for the comment period). If you have not already submitted written comments during the Plan revision process, commenting during this 90-day period will be your last opportunity to do so in a manner that will give you standing during the 30-day, pre-decisional objection period. (Please note that all comments, names and addresses become part of the public record and are subject to FOIA, except for proprietary documents and information).

### **Comments will be most helpful if they:**

- State the comment is in response to the comment period for the GMUG proposed Forest Plan.
- Identify the title of the document your comment is addressing (Proposed Plan, Comprehensive Evaluation Report, Comprehensive Assessments). To the degree possible, comments should relate to specific Plan components (desired conditions, objectives, suitability for uses, guidelines, and special areas), resource programs, or locations on the Forest where the concern applies.

### **Consider the following questions in developing your comments:**

- Where specifically do you disagree with desired condition and suitability for specific uses or activities? What specifically would you change and why?
- Do you recommend changes to desired conditions for a resource or program, or to boundaries for management areas or suitable uses? Why?
- Do you have additional recommendations for objectives that could help maintain or achieve desired conditions for an area?
- Which desired conditions will be most important to monitor and what monitoring measures do you recommend?
- Do you have suggestions for changes in or additions to guidelines for specific management activities or resource programs?

### **Please send your written comments to:**

**GMUG Forest Plan Revision**  
USDA Forest Service  
2250 Highway 50, Delta CO 81416-2485  
or email them to: [r2\\_GMUG\\_planning@fs.fed.us](mailto:r2_GMUG_planning@fs.fed.us)

## What is the pre-decisional objection process?

After the 90-day comment period closes, Forest personnel will analyze the comments received on the proposed Plan. We will then adjust the Plan and supporting analysis documents as needed to respond to comments. The Forest will then issue an updated version of the Plan for final public review.

The 2005 Planning Rule features a 30-day pre-decisional review process during which objections can be filed. Any person or organization, other than a federal agency, who participated in the planning process through the submission of written comments may object to the Plan. Objectors may be contacted to explore disagreements and to address unresolved issues before the Plan is approved.

In some cases, objections may be dismissed, a resolution may be negotiated, or further analysis may be recommended. The Reviewing Officer (Regional Forester) will issue a formal response to all valid objections. The Responsible Official will incorporate specified corrections or changes into the Plan prior to its approval.

**Contacts for Plan Information:** The following are members of the GMUG Forest Plan Revision Team. If the planning team cannot respond to your questions, they will refer you to the appropriate District Ranger or District staff specialist. Please contact:

**Carmine Lockwood** – Planning Staff Officer, questions regarding forest planning, proposed Forest Plan, Plan components, federal processes and laws, new planning rule, comment and objection process, Environmental Management System (EMS). (970) 874-6677, clockwood@fs.fed.us

**Lee Ann Loupe** – Western Slope Public Affairs Specialist, GMUG and White River National Forests, media information and requests. (970) 596-0246, lloupe@fs.fed.us

**Anne Janik** – public information, document requests, website problems/questions. (970) 874-6637, ajanik@fs.fed.us

**Carol Howe** – questions regarding terrestrial resources including forest health, fire, vegetation, range, livestock grazing, weeds, timber management, wildlife, endangered species, biological diversity. (970) 874-6647, chowe@fs.fed.us

**Liane Mattson** – questions regarding energy exploration and development (oil, natural gas, minerals). (970) 874-6697, lmattson@fs.fed.us

**Maureen McCormack** – questions regarding recreation, travel management, wild and scenic rivers, special interest areas, research natural areas, scenery, wilderness, roadless areas, heritage/archaeology, ski areas, campgrounds. (970) 874-6723, mmccormack@fs.fed.us

**Mike Retzlaff** – questions regarding economics and demographics. (303) 275-5157, mretzlaff@fs.fed.us

**Gary Shellhorn** – questions regarding the general Plan, Plan components, new planning rule, water, watershed, aquatic resource information, air and water quality. (970) 874-6666, gshellhorn@fs.fed.us

**Clay Speas** – questions regarding fish biology, aquatic species, Environmental Management System (EMS). (970) 874-6650, cspeas@fs.fed.us

**Don Watts** – questions regarding maps, GIS data and analysis. (970) 874-6646, dwatts@fs.fed.us

**Warren Young** – questions regarding water, watersheds, aquatic resources, soil, energy exploration and development. (970) 240-5411, wyoung@fs.fed.us



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To file a complaint of discrimination write to : USDA, Director, Office of Civil Rights, 1400 Independence Ave, S.W., Washington, D.C. 20250-9410 or call 700.795.3272 (voice) or 202.720.6382 (TDD). USDA is an equal opportunity provider and employer.

Grand Mesa, Uncompahgre &  
Gunnison National Forests  
Forest Supervisor's Office  
2250 Highway 50  
Delta, CO 81416



GMUG Planning Website: [www.fs.fed.us/r2/gmug/policy/plan\\_rev/](http://www.fs.fed.us/r2/gmug/policy/plan_rev/)