

**Chapter III**  
**Resource Summaries**  
**and Standards and**  
**Guidelines**

## CHAPTER III

# Oregon Dunes NRA Management Direction

This chapter presents management goals, objectives, standards and guidelines (S&Gs), and Management Area (MA) prescriptions. Taken together they constitute direction for land and resource management on the NRA. The chapter also includes desired future conditions for the MAs that comprise the NRA; summaries of NRA resource programs; Forest-wide, Area-wide, and Management-Area-specific S&Gs; and the Dunes Plan map. The map, in the folder at the back of this document, displays the location of the MAs.

## Dunes Management Goals

The NRA will be managed to achieve the following long-term goals. These goals describe a desired condition to be achieved some time in the future. They reflect the primary ICOs discussed in Chapter II, as well as applicable laws and regulations. While these goals are expressed in general terms, management objectives and additional direction in subsequent sections of this chapter are intended to achieve these goals.

**Recreation Mix** - Provide a broad range of high-quality recreation settings and opportunities that are consistent with and sustainable under an ecosystem management approach.

**ORV Management** - Provide high-quality ORV recreation experiences while managing use to minimize impacts to resources, other recreationists and nearby residents in accordance with direction in 36 CFR, 261 and 295.

**Access and Facility Development** - Provide facilities that permit access to a range of NRA settings, opportunities and experiences regardless of visitors' physical abilities. Maintain large portions of the NRA in natural-appearing, undeveloped condition.

**Education and Resource Interpretation** - Use a broad range of media to provide numerous and varied opportunities for visitors to learn about NRA resources and management. Encourage exploration and self-discovery in undeveloped portions of the NRA.

## Management Goals

**Vegetation Management** - Control native and non-native vegetation to achieve varied resource objectives and to restore dunes geomorphological processes in localized areas.

**Plants, Fish and Wildlife Habitats** - Maintain or enhance diverse habitats that will support viable populations of all native and desirable introduced species. Provide habitat needed to aid recovery of threatened or endangered species in accordance with approved plans.

**Research Opportunities** - Provide units of land where ecosystems are preserved for study of natural systems and processes, and gene pools are preserved.

**Wild and Scenic Rivers** - Protect the outstanding values of adjacent lands and resources to maintain eligibility of potential wild, scenic and recreational rivers on the NRA.

**Compliance** - Use education, enforcement, facility design and monitoring to encourage full compliance with agency regulations, especially 36 CFR, 261 and 295.

**Biodiversity** - Provide a broad range of ecosystems and seral stages over the long term. Protect communities and ecosystems that are unique, of limited extent at the NRA, or that are important contributors to regional biodiversity.

**Local Communities** - Produce resource outputs to help support economies of local communities and counties. Be understanding of, and sensitive, to the role that NRA resource management plays in economies and lifestyles of local communities. Support local economic development strategies that focus on increased recreation and tourism.

**Other Lands** - Coordinate with adjacent landowners, being responsive to their goals, and acquire or exchange land when it is in the public interest.

**Roadless Areas** - Preserve large portions of the NRA in roadless condition.

**Water** - Protect quality and quantity of surface water at the NRA while recognizing prior existing rights to surface and underground waters. Manage municipal watersheds to provide a water supply which can be treated to be safe and satisfactory.

## Management of Recreation

Virtually all of the 28,900 acres of national forest land managed by the Oregon Dunes NRA are available for recreational use. Recreation is emphasized in MAs 10(A), 10(B), 10(C) and 10(D). In other management areas, recreation is not emphasized, but is permitted in a manner that is consistent with management objectives for the area. The amount and type of recreation that may occur on any given area is dependent on land capabilities and management emphasis for that specific area. Objectives for recreation management at the NRA are to:

- Encourage and facilitate public enjoyment and understanding of the coastal sand dune environment;
- Provide a variety of recreational opportunities that can enhance quality of life for visitors and area residents; and
- Assist in building a diversified, strong and stable economy adjacent to the NRA.

Management direction to meet these objectives will focus on two primary elements: management of NRA visitors and management of NRA recreation settings and opportunities.

### Visitors

Management of NRA visitors will involve both numbers and behavior of visitors. It is intended to achieve three objectives:

- Protect physical and biological resources that provide the foundation for recreational use and enjoyment at the NRA.
- Maintain a variety of high-quality recreation settings and experiences.
- Be a "good neighbor" to residents and communities adjacent to the NRA by minimizing adverse impacts resulting from NRA visitors.

Recreation settings will be the primary tool for regulating visitor numbers on the NRA. Each setting has a "desired" average visitor density and frequency and duration of encounters. If settings are permitted to deteriorate in terms of visitor densities, frequency and duration of encounters, quality of recreation experiences will decline. Recreation settings at the NRA will be managed to maintain acceptable levels of use and thereby prevent deterioration in quality of recreation experiences over time.

Types and amounts of various recreation settings that will be provided on the NRA are discussed in the Management of Recreation Settings section below. The social component of settings (average visitor density, frequency and duration of encounters) provides guidance to managers regarding maximum use levels in a given area. The combination of settings, along with their associated visitor density, frequency and duration of encounters helps define the overall upper use level for the NRA.

Primary direction for management of NRA visitors is contained in 36 CFR, 261 and 295. Education, enforcement, and facility design will be used to encourage compliance with regulations (36 CFR, 261 and 295) and promote desired visitor behavior. The Forest Service will expend all available resources to encourage acceptable and discourage unacceptable behavior, but such resources are finite and NRA visitors also bear responsibility for self-policing and ensuring compliance. Monitoring (see Plan Chapter IV) determine if users are complying with regulations, if compliance is producing desired results and whether unacceptable impacts are resulting from non-compliance. Management will be changed when monitoring indicates visitor behavior is creating unacceptable impacts on NRA resources, other NRA visitors, or nearby residents and communities.

## Recreation Settings

Four recreation settings (Rural, Roaded Natural, Semi-Primitive Motorized, and Semi-Primitive Non-Motorized) will be provided at the NRA. Full descriptions of intended recreation experiences, attributes and management guidelines for these settings are found in the 1986 Recreation Opportunity Spectrum (ROS) red book.

**Rural** - The Forest Service will manage approximately 300 acres primarily in large developed facilities as Rural ROS class. These facilities include campgrounds, overlooks, parking lots, and staging areas along Highway 101 or one of the four paved roads into the NRA. The setting is characterized by a substantially modified natural environment. Resources are modified to enhance specific recreation activities. Sights and sounds of humans are readily evident and interaction between users is often moderate to high. A considerable number of facilities are designed for use by a large number of people. Facilities are often provided for special activities. Facilities for intensified motorized use and parking are available. Visitor capacity of rural settings is high and is generally the sum of the capacities of all facilities. Average visitor densities in NRA Rural settings would be between 15 and 30 people per acre.

**Roaded Natural** - Approximately 3,660 acres primarily along Highway 101 and the four paved NRA access roads will be managed as Roaded Natural setting. This setting is characterized by predominantly natural-appearing environments. Facilities are designed and constructed to accommodate conventional motorized use. Moderate sights and sounds of humans exist and interaction between users may be low to moderate, but with evidence of other users prevalent. Resource modification is evident, but in harmony with the natural environment. Roaded Natural setting may support ORV use in those portions of the NRA where it lies between access roads or staging facilities and Semi-Primitive Motorized settings. Visitor capacity of Roaded Natural settings is intermediate between Rural and Semi-Primitive settings. At the NRA, average visitors per acre in roaded natural settings is between 2.5 and 5.

**Semi-Primitive Motorized** - 12,440 acres will be managed as Semi-Primitive Motorized setting in three large tracts: the South Jetty to Siltcoos area; the NRA boundary at Umpqua Beach to the Coos-Douglas county line; and the Tenmile Creek to Horsfall Road area. Vegetated areas within these large blocks will be managed to permit ORV riding only on a limited number of designated routes to minimize ORV impacts to vegetation and wildlife as required in 36 CFR, 295. This setting is characterized by a predominantly natural or natural-appearing environment of moderate to large size (generally greater than 2,500 acres). Concentration of users is low, but there is often evidence of other users. The area is managed with minimal and subtle on-site controls and restrictions. Motorized use off roads is permitted. Visitor capacity of Semi-Primitive Motorized settings is low to moderate. Initial estimates of appropriate average visitor density in this setting at the NRA is between 1 and 2 people per acre (computed only on open sand acres where most use occurs).

**Semi-Primitive Non-Motorized** - There are approximately 12,500 acres at the NRA that will be managed as Semi-Primitive Non-Motorized ROS class. These acres occur in the following large blocks: south of Horsfall Road to the Siuslaw National Forest boundary; Tenmile Creek north to the Coos-Douglas county line; Umpqua River north to Siltcoos River; and South Jetty Road north to Siuslaw River. This setting is characterized by a predominantly natural or natural-appearing environment of moderate to large size (generally larger than 2,500 acres). Interaction between users is low, but there is often evidence of other users. The area is managed with minimal and subtle on-site controls and restrictions. Motorized use is not permitted. Visitor capacity of this setting is low. At the NRA, average visitor densities in this setting would be between  $\frac{1}{4}$  and 1 person per acre.

## Developed Facilities

A variety of overnight and day-use facilities are provided throughout the NRA (mostly in Rural and Roaded Natural settings) to support a broad range of motorized and non-motorized outdoor recreation opportunities. Many of these facilities already exist. Those that will be added as part of this Plan are included in Appendix B. NRA facilities fall into one of three management classifications:

## Resource Summaries

- 1) Overnight camping facilities
- 2) Day-use only facilities (closed to use between specific hours)
- 3) 24-hour facilities (available for 24-hour use, but not camping)

Overnight camping facilities and day-use only facilities are listed below. All other NRA facilities are available for 24-hour use, but not overnight camping.

### **Overnight Camping**

Driftwood II Campground  
Driftwood Overflow<sup>3</sup>  
Waxmyrtle Campground  
Lagoon Campground  
Tyee Campground  
Carter Lake Campground  
Tahkenitch Campground  
Tahkenitch Landing CG  
Elbow Lake Camp<sup>3</sup>  
Threemile Camp<sup>3</sup>  
Beale Lake Camp<sup>3</sup>  
Spinreel Campground  
Eel Creek Campground  
Butterfield Group Camp<sup>3</sup>  
Hauser Overflow  
Horsfall Campground  
Bluebill Campground  
Wild Mare Campground  
Horsfall Beach Campground

### **Day-Use Only** <sup>1</sup>

Driftwood Day-use Staging<sup>3</sup>  
South Jetty Day-use Staging  
Goosepasture Day-use Staging  
Siltcoos Beach Parking Lot <sup>2</sup>  
Lodgepole Day-use  
Umpqua Beach Parking Lot #3  
Hauser Day-use Staging<sup>3</sup>  
Horsfall Day-use Staging  
Bull Run Day-use Staging<sup>3</sup>  
Sandtrack Hill Day-use  
Butterfield Day-use<sup>3</sup>  
Spinreel Day-use  
Hall/Schuttpelz Lake Day-use<sup>3</sup>

<sup>1</sup> Open 6 a.m. to 10 p.m., except for Spinreel, Hauser, Horsfall and Bull Run Day-use which are open from 6 a.m. to midnight.

<sup>2</sup> Siltcoos Parking Lot may convert to a 24-hour facility when additional ORV staging is developed and the lot closed to staging.

<sup>3</sup> Facilities planned for development.

Development of new NRA facilities may provide opportunities for partnerships with user-group organizations; other federal, state or county agencies; and private sector interests. These opportunities should be sought out and used whenever appropriate. The High Dunes Overlook facility in particular may provide an excellent opportunity for joint public-private sector development. The Butterfield Lake learning center, group campground and day-use area also provides a multi-party development and administration opportunity.

## Off Road Vehicle Management

ORV recreation is a unique class of recreation that is popular yet controversial at the NRA. It is managed in Semi-Primitive Motorized and some Roded Natural settings. Many of the issues considered in development of this Plan relate to ORV use. Regulations contained in 36 CFR, 261.13 and 295 provide direction specific to management of ORVs on national forest lands. This Plan implements the following actions to ensure compliance with this CFR direction and to address planning issues relating to ORV use on the NRA:

- Resource Impacts**
- ORVs are restricted to a limited number of designated routes in wetlands and other vegetated areas. Routes are provided to minimize ORV impacts to vegetation, wetlands and wildlife while allowing access between open-sand riding areas.
  - Motorized dispersed camping in Semi-Primitive Motorized areas is restricted to designated sites available on a permit basis. Some additional facility construction (at Bull Run, Horsfall Staging, Hauser, Driftwood, and Goosepasture Staging) is planned to replace some of the capacity lost due to this restriction.
  - Overflow camping in the Siltcoos Overflow, a wetland area, is prohibited. Some additional facility construction is planned to replace some of the capacity lost due to this restriction.
- Noise**
- Stricter ORV noise emission goals of 95 decibels in 1997 and 90 decibels in 1999 are established. Use 36 CFR, 261 Subpart B orders and/or seek an Oregon Administrative Rule to enforce these standards.
  - A noise-control buffer featuring limited ORV access is established along the Cleawox-Woahink lake section of the NRA boundary (MA 10L). This buffer may be narrowed or eliminated if monitoring indicates noise emission goals are being met (95% of vehicles operating at 95 decibels by 1997). It may be expanded or re-established if monitoring indicates noise goals are not being met or if noise concerns persist.
  - Quiet hours of 10 p.m. to 6 a.m. are established in all NRA campgrounds, except Horsfall and Spinreel where quiet hours are from midnight to 6 a.m.
  - Night-riding curfews of 10 p.m. to 6 a.m. in the South Jetty to Siltcoos area and midnight to 6 a.m. in the Tenmile to Horsfall area are established.
  - Several ORV facilities previously available for 24-hour use are now day-use only (Horsfall, South Jetty, and Goosepasture staging). Bull Run, Hauser and additional Driftwood staging will also be day-use facilities upon completion.

## Resource Summaries

- Public Safety**
- Non-street-legal ORV operation is prohibited on NRA roadways intended for highway vehicle use.
  - Non-street-legal ORV use is prohibited in developed facilities without direct sand access (Waxmyrtle, Lagoon, and Bluebill campgrounds). Some additional facility construction is planned to replace some of the capacity lost due to this restriction.
- Conflicting Use Separation**
- To reduce use conflicts, ORV use is prohibited in some previously open facilities (Siltcoos and South Jetty first beach parking lots). Some additional facility construction is planned to replace some of the capacity lost due to this restriction.
  - Close Waxmyrtle Road.
  - Seek changes in vehicle access along NRA beaches from the State of Oregon. Seek vehicle closure on beach south of Horsfall Road to Forest boundary and on beach south of Siltcoos River to one mile north of Threemile Road. Seek limitation to street-legal Class-II vehicles and ORVs only for handicapped access on North Spit Umpqua beach and on seasonally open beach north of South Jetty Road to Siuslaw River (see Plan Map).

## Management of Scenery

Scenery is managed by establishing visual quality standards for all NRA lands. Projects and management activities are then planned to meet these standards, called Visual Quality Objectives (VQOs). VQOs describe the desired condition of the landscape and how much landscape modification is acceptable. A description of each VQO follows.

- Visual Quality Objectives**
- Preservation** - The landscape appears natural from any place within the area. Ecological changes are the only changes permitted. There are few management activities except for low-volume recreation facilities like trails. Facilities such as signs, buildings and viewing platforms are absent.
- Retention** - To the average forest visitor, activities are not evident from the viewing location; however, a variety of roads, viewing platforms, and parking areas may be present. Upon completion of the activity, the viewed area will only appear slightly altered. Vegetation and landforms are used to screen facilities and unwanted views. A variety of vegetation manipulation techniques are used to maintain and increase visual variety.

**Partial-Retention** - From the viewing location, management activities are more apparent to the average forest visitor. These activities are visually subordinate to the natural landscape, except in the first year or so. Lines, colors, forms and textures of the activity are borrowed from the surrounding landscape.

**Modification** - Management activities are not only seen but dominate the viewed landscape. Activities include providing facilities such as buildings, signs, roads, and parking lots.

**Viewsheds**

Since all NRA lands are seen, those not in viewsheds noted below will be managed with the VQO that corresponds with their assigned ROS classification. Lands that have been assigned as Roded Natural, Semi-Primitive Motorized or Semi-Primitive Non-Motorized that are not in a viewshed, will be managed as retention.

Primary viewsheds at the NRA are those seen from overlooks, roads and trails. VQOs for these viewsheds are as follow:

- |                          |  |
|--------------------------|--|
| <b>Retention</b>         | All trails<br>Oregon Dunes Overlook<br>Highway 101<br>Umpqua Beach Road<br>Siltcoos Road<br>Threemile Road |
| <b>Partial Retention</b> | High Dunes Overlook<br>South Jetty Road<br>Horsfall Road   |

**Scenery**

Scenery is managed by controlling how and where it is altered from the natural appearance, and by introducing or maintaining variety in the viewed area. Individual projects will be analyzed with regard to their compatibility with VQOs. Use measures such as manipulation in landform, vegetative screening, redesign and relocation to ensure proposed projects harmonize with the landscape.

There are areas where vegetation is reducing visual variety. Examples are where beachgrass is moving in or where vegetation is allowed to grow and block views. Manage vegetation to maintain or enhance NRA visual variety and scenic quality. See the Potential Vegetation Management Areas Map accompanying this Plan for highest priority visual quality treatment areas.

## Management of Habitats

Habitats are managed for plants, fish and wildlife. Management activities will include: protective measures, restoration or enhancement projects, coordination with other agencies, and development of plant-, fish- and wildlife-based recreation and learning opportunities. Management Areas emphasizing habitats include 10(E), 10(F), 10(G) and 10(H).

### Plants

Management of plant habitats will be focused on globally significant communities included in Management Area 10(F), plants that are listed as sensitive, and native plant communities associated with the active-dune ecosystem. Management in globally significant communities will focus primarily on maintenance and protection and development of plant-based learning opportunities. Globally significant communities currently within MA 10(F) include:

- Red fescue community
- Port Orford cedar/evergreen huckleberry community
- Seashore bluegrass community
- Shore pine/hairy manzanita-bearberry community
- Bog blueberry/tufted hairgrass community
- Shore pine/slough sedge community

Additional globally significant communities may be added to MA 10(F) as they are discovered.

Management for sensitive plant species will focus primarily on habitat protection and coordination with others. Sensitive plants currently known to exist on the NRA include:

- Salt-marsh bird's beak - *Cordylanthus maritimus palustris*
- Water pennywort - *Hydrocotyle verticillata*
- Bog clubmoss - *Lycopodium inundatum*
- Adder's tongue - *Ophioglossum vulgatum*

Additional plants may be added to the sensitive species list as they are discovered. Pink sandverbena (*Abronia umbellata brevifolia*) historically occurred on the NRA and may still exist in remote parts of the area, or could be reintroduced in suitable habitat.

Management for native communities will focus primarily on projects to restore or enhance active-dune habitat, and on development of plant-based learning opportunities. Establishment of foredune seashore bluegrass and American dunegrass communities and herb-dominated hummock and dry deflation plains are some of many objectives associated with localized restoration of the active-dune ecosystem.

### Special Forest Products

Special forest products include items such as live plants for transplanting, mushrooms, boughs and greenery, mosses and lichens and other such products. Management of these products will focus on maintenance of healthy functioning ecosystems as the first priority; providing opportunities for recreational gathering as the second priority; and permitting commercial uses as the third priority. Some portions of the NRA, such as research or habitat areas, are closed to gathering some or all special forest products because such use is incompatible with the management focus for these areas (see S&Gs).

### Fish

Habitat management for fish will be focused on warmwater and anadromous habitat enhancement projects, watershed restoration, and increasing fish-based recreation and learning opportunities. Protective measures are included in standards and guidelines at the back of this chapter and deal primarily with riparian areas. Primary coordination will occur with Oregon Department of Fish and Wildlife (ODFW).

Projects to enhance fish habitat and increase recreational angling opportunities will be focused on the following NRA lakes:

Snag Lake	Siltcoos Lagoon
Beale Lake	Threemile Lake
Carter Lake	Elbow Lake
Osprey Lake	Erhart/Loon lakes

Habitat enhancement activities will vary depending on location, and will include actions such as adding structures for fish cover and rearing, planting shoreline vegetation, weed control, and manipulating phytoplankton populations. Projects to increase fish-based recreation and learning opportunities include access trails, angler camps, fishing docks, signs, and boat ramps. A listing of planned projects is included in the Activity/Implementation Schedule in Appendix B.

**Wildlife**

Management of wildlife habitat will be focused on threatened and endangered (T&E) species habitat (especially snowy plover in MA 10E), on habitats that add diversity and are of limited extent on the NRA (MAs 10F and 10G), and on wildlife-based learning opportunities (MA 10H). Coordination will be primarily with ODFW and with the U.S. Fish and Wildlife Service (USFWS) in the case of T&E species.

Habitat management for snowy plover (and other T&E species) will primarily involve protective measures and habitat creation and enhancement activities. Protective measures will focus on reducing human disturbance and predation in nesting areas, and include protective structures around nests, informational signing, access restrictions and possibly area closures. Habitat enhancement activities will focus on creation of additional nesting habitat in MA 10(E). Specific actions will depend on the situation. NRA snowy plover management will comply with other agency plans for the species and be coordinated with both ODFW and USFWS. Habitat for other T&E species, such as bald eagle and peregrine falcon, will be protected.

Management of habitats that add diversity or are of limited extent on the NRA will focus on maintenance/protection, enhancement, and providing wildlife-based recreation and learning opportunities. Habitats in this group include wetlands, upland forest, meadows, riparian and high beach. Managed wetlands comprise MA 10(G) and upland forest habitats are part of MA 10(F). Meadow habitat is part of MA 10(F) and is found on the NRA at Butterfield Lake and Lodgepole day-use area. Riparian habitat occurs along margins of streams and lakes. High beach habitat occurs above the high-tide line along the entire length of the NRA. Activities will vary depending on specific project objectives and location. Types of activities to be undertaken in these habitats are described in Figure III-1.

**Figure III-1. Activities in Habitats**

Habitat Type	Management Actions
Meadow	<ul style="list-style-type: none"> <li>- Maintain early seral stages by burning, mowing or grazing</li> <li>- Introduce native meadow plants.</li> <li>- Leave or create windrows in open meadow habitat to create hiding cover.</li> <li>- Maintain or create snags and/or perch trees on meadow edges.</li> </ul>
Forest	<ul style="list-style-type: none"> <li>- Thin or create small clearings in plantations and second growth stands to increase horizontal and vertical diversity.</li> <li>- Maintain or create snags and dead and down wood.</li> </ul>
Riparian	<ul style="list-style-type: none"> <li>- Plant native species to increase riparian cover.</li> </ul>

Habitat Type	Management Actions
Beach	<ul style="list-style-type: none"> <li>- Remove and/or control European beachgrass.</li> <li>- Introduce native beach plants in appropriate areas.</li> <li>- Place dredge material on upland sites to increase open beach habitat for snowy plovers.</li> <li>- Remove trash and artificial debris, particularly plastics and toxins on a regular basis.</li> </ul>
Wetlands	<ul style="list-style-type: none"> <li>- Maintain a range of seral stages by burning, mowing, grazing or mechanically treating.</li> <li>- Maintain open water longer into the growing season to: a) reduce shrub encroachment into early seral stage wetlands, and b) create suitable breeding habitat for species which require open water in mid to late summer.</li> <li>- Maintain mudflat habitat for foraging shorebirds.</li> </ul>

Facilities planned to increase wildlife-based recreation and learning opportunities are included in Appendix B.

## Management of Vegetation

11,317 acres have been identified for potential vegetation management to achieve a variety of resource objectives. These areas have been further refined into primary (5,109 ac.) and secondary (6,208 ac.) treatment areas based upon importance of the resource and reasonable expectations of funding and accomplishment during the life of this Plan. Primary and secondary treatment areas are delineated on the Potential Vegetation Management Area Map accompanying this Plan. Potential treatment areas will be further refined through site-specific planning and analysis, which will follow the Region 6 Vegetation Management EIS and Mediated Agreement to evaluate options and determine strategies and monitoring needs. The program will include removing both native (shore pine, huckleberry, salal, waxmyrtle, willow) and non-native vegetation (Scot's broom, gorse, European beachgrass and various aquatic plants).

The vegetation management program will have a broad overriding objective of restoring dunes geomorphological processes in localized areas. Within this broad objective a series of narrower objectives have been identified. These include:

- restoration and maintenance of snowy plover habitat.
- restoration and maintenance of globally significant plant communities.

## Resource Summaries

- reduction of threat of wildfire to public safety and property.
- maintenance and enhancement of scenic qualities.
- promotion and restoration of native species and habitat diversity.
- maintenance and enhancement of ORV recreation opportunities.
- maintenance and enhancement of aquifer water quality/quantity.

Intensity of treatment is expected to vary greatly depending on areas and resource objectives. Treatment will be less intense for projects such as small pockets of invading non-native vegetation in globally significant plant communities, pruning ladder fuels around campgrounds to reduce fire hazard, or removing small patches of European beachgrass to maintain snowy plover habitat. Treatment will be more intense for projects such as plover habitat restoration in European beachgrass dominated foredune areas, thinning or removal of Scot's broom/shore pine plantations for fire hazard reduction, visual resources or ORV recreational opportunities, and prescribed burning to improve wetlands habitat or reduce fire hazard.

## Treatment Methods

Current knowledge of methods to use in coastal dune vegetation types, particularly in the case of European beachgrass, is limited. Different methods and combinations of methods will be tested to determine the most practical way to accomplish resource objectives under various site conditions. Treatment methods which will be considered include:

**Manual treatment** - use of hands, hand tools or hand operated power tools to pull, cut, clear, thin, prune or remove competing or unwanted vegetation or noxious weeds. Tools employed with this method may include axes, brush hooks, brush pullers, shovels, sifting screens, chainsaws and brush cutters. Manual placement of plastic or weed barrier cloth to prevent seed germination or re-growth from roots or rhizomes is also included in this category.

**Mechanical removal/treatment** - use of heavy equipment or farm type equipment to cut, clear, remove or control competing or unwanted vegetation or noxious weeds. Equipment utilized with this method may include crawler or all wheel drive tractors equipped with a blade and/or brushrake, mower, rippers, disks, plows, backhoes or other implements. An alternative suggestion which may be tested in an appropriate area is use of ORV traffic to control European beachgrass.

**Prescribed fire** - use of fire under specific conditions to control competing or unwanted vegetation or noxious weeds, improve wildlife forage or habitat, and reduce fuel accumulation and fire hazard. Techniques may include broadcast burning, pile burning and underburning.

**Chemical** - application of commercially available herbicides to control competing or unwanted vegetation or noxious weeds. Only herbicides approved for use in vegetation management projects in the National Forests of the Pacific Northwest Region and registered with the Environmental Protection Agency will be considered for use. Application may be mechanical (vehicle mounted or towed wand or boom sprayers), with backpack equipment (usually a pressurized container with agitation device and wand applicator), or by hand application (injection, cut and swab or granular soil application). Treatment of European beachgrass with rock salt or sea water has been suggested due to its intolerance of salt concentrations in soil exceeding 1%. Salting trials thus far have not proven effective in controlling beachgrass; however, if effective methods are developed, salting may be considered on the NRA.

**Biological** - use of natural pathogens to control non-native vegetation and noxious weeds. Previously introduced biological control agents for Scot's broom and gorse (seed weevils) are currently present on the NRA and showing limited success in preventing spread of these species. Natural pathogens must be screened and tested prior to release to ensure that other plant species are not susceptible. Only biological control agents which have been approved for importation and release by the USDA Animal and Plant Health Inspection Service Technical Advisory Group will be considered for release. While use of biological control agents appears quite promising for both gorse and Scot's broom, isolation of species specific pathogens for European beachgrass does not appear likely in the near future.

**Dredge material deposition** - deposition of dredge material to control European beachgrass and create snowy plover nesting habitat. Depth and/or salinity of deposited material appear to be most critical for beachgrass control. Consideration of this method is limited to relatively small sites adjacent to navigation channels or harbors.

Development of effective vegetation management methods on the NRA will also involve working cooperatively with researchers and interest groups to: 1) study ways of effectively treating beachgrass and potentially restoring inland sand movement; 2) making NRA lands available for research projects on vegetation removal; 3) holding symposia or conferences to collect information; 4) conducting controlled studies of vegetation removal; and 5) collecting existing information on beachgrass control methods.

## Treatment Objectives and Areas

Many potential treatment areas contain overlapping vegetation management objectives, depending on the resource considered. It is not intended that site-specific project planning and implementation stringently follow each resource objective by priority, but rather to utilize resource objectives and priorities to guide site selection and project design. Areas of multiple resource objectives should provide greater opportunity to combine funding, build partnerships and increase accomplishment. It is also not expected that all areas identified as primary potential treatment areas will be treated during the life of this Plan. Site specific analysis will take into account other resource values such as wetlands, T&E species, recreational uses and cultural resources and thus further refine the large areas identified for potential treatment. The acres actually treated are expected to differ substantially from the potential treatment acres.

**Snowy Plover** - Focus will be primarily on European beachgrass control and establishment and maintenance of nesting habitat within snowy plover management areas. Most work will take place between the mean high tide mark and the eastern edge of the foredune; however, some additional vegetation may need to be removed to prevent encroachment into treatment areas or, project design may incorporate additional objectives such as visual quality or native species diversity.

Estuaries near the mouths of the Siltcoos River, Tenmile Creek and Tahkenitch Creek currently provide suitable nesting habitat and will be highest priority for maintenance of habitat. Projects focused on restoration and creation of snowy plover habitat will build upon existing nesting habitat in these same areas. Primary areas in which treatment could be reasonably expected during the life of this Plan, in order of priority, are: 1) from the Siltcoos estuary, south two miles; 2) from the Tenmile estuary, south one mile and north three miles; and 3) from the Tahkenitch estuary, one mile south and one mile north. Total area of all primary treatment areas is 714 acres.

The small snowy plover management area located on the eastern side of the North Spit of the Umpqua River does not currently provide nesting habitat for snowy plovers. If dredge material planned to be deposited there are used for nesting, vegetation treatment would be needed to maintain and further restore this site as well. Inclusion of this area as a primary treatment area would increase the total acreage by 112.

**Globally Significant Plant Communities** - Vegetation management will focus primarily on control of aggressive non-native plant species colonizing within or encroaching upon globally significant plant communities. Globally significant plant communities identified as primary areas in which treatment could be reasonably expected during the life of this Plan and the species targeted for control, in order of priority are: 1) American dunegrass community restoration, targeted control species is European beachgrass; 2) seashore bluegrass community restoration, targeted control species is European beachgrass; 3) red fescue communities in good to excellent condition which contain a seashore bluegrass component, targeted control species are European beachgrass and Scot's broom; 4) red fescue communities in good to excellent condition which do not contain seashore bluegrass, target control species is European beachgrass; and 5) shore pine/hairy manzanita-bearberry communities in good to excellent condition, target control species is Scot's broom. Total area within primary treatment areas is 465 acres.

Both the American dunegrass and seashore bluegrass communities are native to foredune areas of the NRA. Quality of these communities is currently low in all foredune areas, and restoration could logically be incorporated into snowy plover projects.

**Reduction of Fire Threat** - Focus will be on reducing fuel loading and fuel continuity in and around high use recreation areas to reduce fire threat to public safety and property. Work may consist of widening access routes and reducing fuels along them to allow safe egress of the public and safe access for emergency firefighting resources in the event of a wildfire. Shore pine/Scot's broom plantations may be removed in strategic locations to break up fuel continuity in areas of high risk for starts. Primary treatment areas in which vegetation treatment could be reasonably expected during the life of this Plan, in order of priority are: 1) the Siltcoos corridor; 2) the area around Horsfall Campground and extending north along the east side of Horsfall and Spirit Lakes; and 3) the area around Horsfall Beach parking area extending east to Wild Mare Campground. Total area within primary treatment areas is 857 acres.

**Scenic Qualities** - Focus will be on control of aggressive non-native sand stabilizing species and early seral colonizing species (European beachgrass and Scot's broom). Projects in some areas may include removal of portions of shore pine/Scot's broom plantations. Maintenance of a natural appearing landscape and increasing scenic variety will be emphasized by promoting active dune processes. Primary treatment areas in which treatment could be reasonably expected during the life of this Plan, in order of priority, are: 1) the viewshed west of the Oregon Dunes Overlook; 2) the area east and south of the third Umpqua Beach parking lot; and 3) the foreground area viewed from the Taylor Dunes Trail. Total area within primary treatment areas is 875 acres.

**Native Species and Habitat Diversity** - Wetland maintenance projects will focus on maintaining a range of seral wetland conditions with emphasis on early seral waterfowl habitat in localized areas. Prescribed fire and mechanical treatment are expected to be the primary tools used to attain these objectives. Wetland enhancement projects may focus on expansion of existing wetlands through diking, pothole development or strategic removal of vegetation on stabilized sand to allow natural processes to scour out sand down to the water table.

Maintenance and enhancement of native species and habitats associated with more open sand will focus on treatment of European beachgrass in localized areas to promote active dune processes. Re-establishment of some native plant species in these areas may require outplanting or seeding of locally collected stock. Many objectives identified for this treatment could be accomplished within priority treatment areas identified for other resource objectives such as visual quality, globally significant plant communities and snowy plover habitat. Primary areas in which treatment could reasonably be expected within the life of this Plan, in order of priority, are: 1) the southern portion the South Jetty (Siuslaw River) wetlands emphasis area; 2) the area from Siltcoos Estuary south two miles from the mean high tide line to the western edge of the transition forest, emphasis will include both wetlands (Waxmyrtle Marsh) and active dune habitats and species; 3) the deflation plain wetlands south of the Tenmile Estuary, and 4) the area from Tahkenitch Estuary north one mile (active dune habitats and native species emphasis). Total area of all primary treatment areas is 1,690 acres.

**ORV Opportunities** - Vegetation management for maintaining and enhancing ORV recreational opportunities will focus on open-sand riding areas. Primary emphasis will be in areas stabilized by European beachgrass. Some Scot's broom and pine plantations may also be removed. Opportunity to test various methods of European beachgrass control and techniques to enhance inland sand migration from the beaches will likely take place in these areas due to easy access for equipment and monitoring. Primary areas in which treatment could reasonably be expected during the life of this Plan, in order of priority, are: 1) from Siltcoos Road north two miles from the high tide line to the eastern portion of the deflation plain; 2) European-beachgrass-dominated areas on the east side of the Umpqua Beach Road and south of the third beach parking lot to the Douglas/Coos county line; and 3) localized areas south of Tenmile Creek and west of Spinreel Campground. Total area of all three primary treatment areas is 1,541 acres.

**Water Quality and Quantity** - Maintaining and enhancing aquifer water quality and quantity would involve treatment of early and mid-seral vegetation in stabilized areas which support vegetation types with high rates of evapotranspiration (loss of water quantity) or vegetation types which produce acidic soil conditions and increased dissolved iron in ground water (loss of water quality). No primary treatment areas are presently identified for this objective. Studies are currently under way to help determine if vegetation management is feasible in meeting these objectives and provide direction in locating priority treatment areas.

**Sand Stability** - A number of areas have been identified with maintenance of sand stability as top priority. These areas are all adjacent to roads, private lands or other improvements which could be threatened by destabilization and reactivation of sand movement. Some of these areas fall within primary treatment areas; hence, vegetation may be treated in these areas, but care will be taken in selecting treatment methods and target species to prevent reactivation of sand movement. Additional areas where stability is a concern may be identified during site specific planning.

## **Management of Research Natural Areas**

The Tenmile Creek RNA has been recommended for establishment. Maintain the research potentials of the area until an establishment record has been completed and a decision made as to its RNA status.

## **Management of Potential Wild and Scenic Rivers**

Tahkenitch and Tenmile creeks have been recommended as wild and scenic rivers respectively, in the ROD. Within the river corridor (¼ mile on each side of stream), maintain the outstandingly remarkable values for which they were recommended (scenery, recreation, geology/soils, and wildlife) until final decision is made as to their status.

## **Purpose, Goals and Future Conditions of Management Areas**

The Oregon Dunes NRA is a single management area (MA 10) in the Forest Plan. A management area is a land area for which overall management direction (goals, desired condition, and standards and guidelines) is the same. It varies in important respects from management direction for all other management areas. The total land area within a management area can be either contiguous or an aggregation of a number of separate, smaller land areas.

The NRA is an area for which Congress identified diverse purposes. To achieve these varied purposes, different management activities and public uses may require being separated physically or being located in portions of the NRA with specific resource potentials. The Oregon Dunes NRA management area is, therefore, subdivided with each subdivision treated as a new management area, numbered 10(A) through 10(L). Each of the management areas includes a description of the area's purpose, goals, and a summary of the desired future condition. Following is the number, name and a brief description of each management area.

### **Management Area 10(A) - Non-Motorized Undeveloped Area**

- Purpose** This management area provides non-motorized recreation opportunities in undeveloped settings.
- Goals** To provide undeveloped natural areas for dispersed, non-motorized recreation opportunities and protection of resources.
- Desired Condition** The area generally appears natural and unmodified with few facilities present except for occasional trails, dispersed camps and signs. Large portions of the area are remote and without trails. The area includes a variety of undisturbed and unimpacted habitats. Motorized use is absent except for administrative purposes. Other than near the corridors, recreation use is low-to-moderate and management presence of the Forest Service is low.

### **Management Area 10(B) - Off Road Vehicle Open**

- Purpose** This management area provides ORV riding opportunities in undeveloped, unvegetated settings.
- Goals** To provide relatively unrestricted opportunities for off-road vehicle riding in areas that are predominantly open sand.
- Desired Condition** The area is comprised primarily of open sand dunes. Generally there are low-to-moderate levels of ORV use, except in the more popular play areas and near the access corridors. ORV riding may be restricted at night in some cases. There is little use by recreationists who are not driving ORVs. Forest Service employees engaged in education and enforcement activities are present. Vegetated areas and special habitats such as tree islands and rookeries are free of physical disturbances caused by ORVs. There are few facilities.

### **Management Area 10(C) - ORVs Restricted to Designated Routes**

- Purpose** This management area protects vegetated habitats while providing controlled opportunities for ORV touring and travel on designated routes.
- Goals** To minimize ORV impacts in vegetated areas while allowing controlled opportunities for riding and travel through the area on designated routes for access to the beach and other areas which are open for ORV use.
- Desired Condition** The area is predominantly covered with vegetation. There is little evidence of human use, disturbance or management, except for the presence of a limited number of designated routes suitable for use by ORVs. Some large blocks of vegetation are not crossed by designated routes.

## Management Area 10(D) - Developed Corridors

<b>Purpose</b>	This management area provides highway vehicle access to developed facilities designed for a variety of recreation opportunities.
<b>Goals</b>	To provide one or more developed recreation facilities including the access road for highway vehicles.
<b>Desired Condition</b>	A road constructed and maintained for normal highway vehicles exists. One or more developed facilities are located close to the road and all facilities are accessible by motor vehicle or bicycle, or are within easy walking distance of a nearby parking area. Facilities provide high-quality recreation experiences. Many facilities are usable by people with disabilities. To a large degree, facilities are developed so they blend with the natural surroundings when visible from the road. Where there are no facilities, the view from the road is of natural-appearing scenery. Many activities such as habitat management, trail hiking, designated route ORV riding, fishing or wildlife viewing may occur where compatible within corridors.

### Class I Corridor (Horsfall and Siltcoos)

<b>Goals</b>	To provide several overnight and day-use recreation opportunities in a concentrated area with paved motor vehicle access between sites.
<b>Desired Condition</b>	A number of highly-developed day use and overnight facilities, many of which are designed to concentrate users, are located along the paved road. All facilities are accessible by motor vehicle. In the area of the developed facilities, human modification of the environment is obvious. Frequently there are numerous people, particularly during summer weekends, and contacts with other recreationists lasts a moderately-to-long time. The presence of Forest Service personnel engaged in enforcement and education activities is obvious.

### Class II Corridor (Umpqua Beach and South Jetty)

<b>Goals</b>	To provide numerous day-use sites, but limited overnight opportunities in a concentrated area with paved motor vehicle access between sites.
<b>Desired Condition</b>	A number of moderately-to-highly developed day-use facilities are located along the paved road. Overnight facilities are absent or limited to 1 or 2 walk-in, bike-in, or ride-in camps which are not accessible by motor vehicles. Most facilities serve as a location from which people disperse away from the access corridor. There are usually no more than moderate numbers of people, and contacts with other recreationists are generally moderate in number and low-to-moderate in duration. Human modifications are noticeable, but do not dominate the view. The presence of Forest Service personnel engaged in enforcement and education activities is obvious.

## Management Areas

### **Class III Corridor (Threemile Road and Hauser Access)**

<b>Goals</b>	To provide a limited number of small day-use or overnight recreation opportunities with graveled motor vehicle access.
<b>Desired Condition</b>	A few small, developed day-use or overnight facilities are located along the gravel road. The development scale of facilities is low-to-moderate and they may not be accessible by motor vehicle. Most facilities serve as a location from which people disperse away from the access corridor. The number of people is usually low to moderate, and contacts with other recreationists are generally low in number and of short duration. Human modifications are noticeable, but do not dominate the view.

### **Management Area 10(E) - Snowy Plover Habitat**

<b>Purpose</b>	This management area provides suitable and focus areas for creation of additional nesting habitat to help in the recovery of the species.
<b>Goals</b>	To provide suitable nesting habitat to help recovery of the species through protection of existing habitat and creation of additional habitat in appropriate areas.
<b>Desired Condition</b>	The area is generally sand with very little or no vegetation. There are low-to-moderate levels of beach debris such as logs, rocks, clay pieces and bits of shell. Disturbance by humans and predators is low or absent during the nesting season.

### **Management Area 10(F) - Plant, Fish and Wildlife Habitats**

<b>Purpose</b>	This management area provides opportunities to maintain, create, enhance, or restore a variety of plant, fish, and wildlife habitats.
<b>Goals</b>	To maintain, create, enhance or restore a variety of special plant, fish and wildlife habitats.
<b>Desired Condition</b>	Optimum physical and biological conditions necessary for target plant, fish or wildlife communities are present. Diverse habitats of various sizes are dispersed across the Oregon Dunes NRA. Even though management activities have taken place, the area is predominantly natural appearing. Human use and disturbance is low. There is an absence of ORVs (other than for administrative uses) and incompatible behaviors such as disturbing animals or harvesting plants. There are few trails or other facilities.

Following are descriptions of the desired condition for the specific components of this management area:

### **Forest Habitats**

Forest stands have multiple vegetation layers except in communities where this would not naturally occur. Where present, the shrub layer is relatively undisturbed. Different plant communities and tree age groups are spread throughout the management area. Snags and down logs are present in numbers expected to occur naturally. There is an abundance of mushrooms and other decomposers.

### **Globally Significant Plant Communities**

Globally significant plant communities are relatively undisturbed and serve as representative plant associations. There is little evidence of human influence except for control of encroaching non-native vegetation and restoration activities. A few low-standard trails and some non-motorized recreation activities such as hunting, fishing, photography and wildlife viewing may be present.

### **Meadows**

These areas are dominated by native grasses, forbs or a combination of both with abundant new growth. Vegetation which is dense and tall enough to provide hiding and thermal cover surrounds at least 50% of the perimeter of each meadow. The transition between each meadow and the adjacent vegetation is gradual and contains characteristics of both habitat types. However, the size of the grass-dominated area is not diminishing over time. Butterfield Meadow contains some islands of dense shrub cover within the meadow.

### **Riparian**

Riparian areas along lakes and streams where sand dunes are not directly adjacent to the water support diverse, uneven-aged stands of vegetation in late seral stages which provide good fish and wildlife habitat. The riparian canopy consists of several layers of trees, and along with other hiding cover, is dense enough to provide travel corridors for wildlife. The microclimate is different than adjacent sand and upland forest areas because of increased humidity, higher transpiration rate and increased air movement. A few low-standard trails and some non-motorized recreation activities such as hunting, fishing, photography and wildlife viewing may be present. In areas with brackish water, riparian vegetation consists of a healthy saltmarsh community that in some places blends with freshwater communities.

### Lakes and Streams

Lakes and ponds contain water year round; seasonal fluctuations in water levels are small. They also contain high quality water, low to moderate amounts of submerged and emergent aquatic vegetation, and diverse habitats for fish. Signs of aquatic vegetation control, addition of nutrients, cover structures and other habitat improvement projects may be present. Structures such as docks and boat ramps to assist anglers in catching fish may also be visible.

Channels of streams contain high quality water and the larger ones supporting anadromous fish (such as the Siltcoos River and Tahkenitch and Tenmile creeks) are easily passable to adult salmonids during migration periods. Water temperatures during time periods when smolts migrate downstream and adults migrate upstream are well-moderated and within tolerance levels of salmonids. Channels of smaller perennial streams in forested areas contain frequent and well-distributed complexes of larger logs. These complexes interact over time and through a wide range of flows to create a high diversity of aquatic habitats. Summer stream temperature regimes in these forest streams are well-moderated with limited day to night variation. Generally cool water temperatures are within tolerances of aquatic organisms naturally found in the system.

### Management Area 10(G) - Wetland Emphasis

- Purpose** This management area provides opportunities to maintain, enhance, create, or restore wetlands.
- Goals** To maintain, enhance, create or restore wetlands to ensure that this important plant and animal habitat is a varied and healthy component of the Oregon Dunes NRA ecosystems.
- Desired Condition** There is an abundance of wetland plant communities, including grass, sedge, rush, low shrub, tall shrub and shore pine. The area is predominantly natural appearing even though there are human-caused modifications designed to provide areas which increase the amount of, or prolong the period of, standing water. High-use facilities are absent. There are few humans using the area.

### Management Area 10(H) - Wildlife and Fish Viewing

- Purpose** This management area provides a variety of opportunities for a broad range of recreationists to view and learn about wildlife and plant communities.
- Goals** To provide a variety of opportunities for a broad range of recreationists with varied physical abilities to view, learn about, and gain an appreciation for wildlife and plant communities.

**Desired Condition** A variety of healthy, natural-appearing plant communities and fish and wildlife habitats are present. Plants and animals representative of the various habitats are evident. Although the area generally appears natural, improvements have been made in many of the habitat areas. There are also isolated areas of moderate to high facility development, including many facilities usable by people with disabilities. These facilities provide access to opportunities to see and learn about a variety of habitats along with the species that live in them. Human use and disturbance is generally low to moderate except where facilities have been provided for viewing access. There is an absence of ORVs (other than for administrative uses) and incompatible behaviors such as disturbing wildlife and harvesting plants.

### **Management Area 10(J) - Proposed Wild and Scenic River**

**Purpose** This management area maintains the river's free-flowing character and protects or enhances the outstandingly remarkable values of the river and its immediate environment.

**Goals** To maintain the river's free-flowing characteristics; to protect and, if practical, enhance the outstandingly remarkable values of the river and its immediate environment.

**Desired Condition** The river within the management area is free-flowing with no dams, diversions or rock bank stabilization. Water quality meets or exceeds federal criteria or federally approved State standards.

Following are descriptions of the desired condition for different river classifications within this management area:

#### **Recreational**

The river corridor may have substantial evidence of human activity. Parallel roads; bridges; vehicle access points; and recreation, other resource, residential and commercial development, if present and visible, generally blends with the surroundings.

#### **Scenic**

The river corridor is largely primitive and undeveloped, with no substantial evidence of human activity. An occasional road, bridge, vehicle access point, dwelling or recreation and other resource development, if present, is generally inconspicuous as seen from the river.

#### **Wild**

The river corridor is essentially primitive with little or no evidence of human activity. No roads, bridges, dwellings or recreation and other resource developments are present. Access is by trail or cross-country only.

### Management Area 10(K) - Research Natural Area

<b>Purpose</b>	This management area provides focused opportunities for research and is similar to MA 13 in the Forest Plan in terms of management direction.
<b>Goals</b>	To preserve naturally-occurring physical and biological units where natural conditions are maintained as much as possible for the purposes of: <ul style="list-style-type: none"><li>- comparison with those lands influenced by humans</li><li>- ecological and environmental studies</li><li>- preservation of gene pools of typical, rare and threatened and endangered plants and animals</li></ul>
<b>Desired Condition</b>	The area consists of naturally-occurring physical and biological processes without human intervention. Wildlife representative of the vegetative conditions is present. Some recreation activities compatible with natural systems, such as hiking and birdwatching, may occur.

### Management Area 10(L) - Noise-Control Buffer

<b>Purpose</b>	This management area provides a "buffer" of restricted ORV access between NRA lands and private residential areas adjacent to the NRA boundary.
<b>Goals</b>	To reduce ORV noise impacts to nearby residents while allowing restricted ORV access to and from private lands and businesses along the NRA boundary in the Cleawox-Woahink lakes area.
<b>Desired Condition</b>	The area is predominantly open sand. Generally there are low levels of ORV use. Use is restricted to vehicles going to or coming from adjacent private lands. Vehicles are traveling at slow speeds along one of two primary access routes through the area.
<b>Acres per Management Area</b>	The following acreage includes 1,450 acres in the buffer at the south end of the Oregon Dunes NRA.

10(A) Non-Motorized Undeveloped - 7,830 acres

10(B) Off-Road Vehicle Open - 5,930 acres

10(C) ORV on Designated Routes - 4,455 acres

10(D) Developed Corridors - 1,050 acres

10(E) Snowy Plover Habitat - 1,010 acres

10(F) Plant, Fish and Wildlife Habitat - 3,120 acres

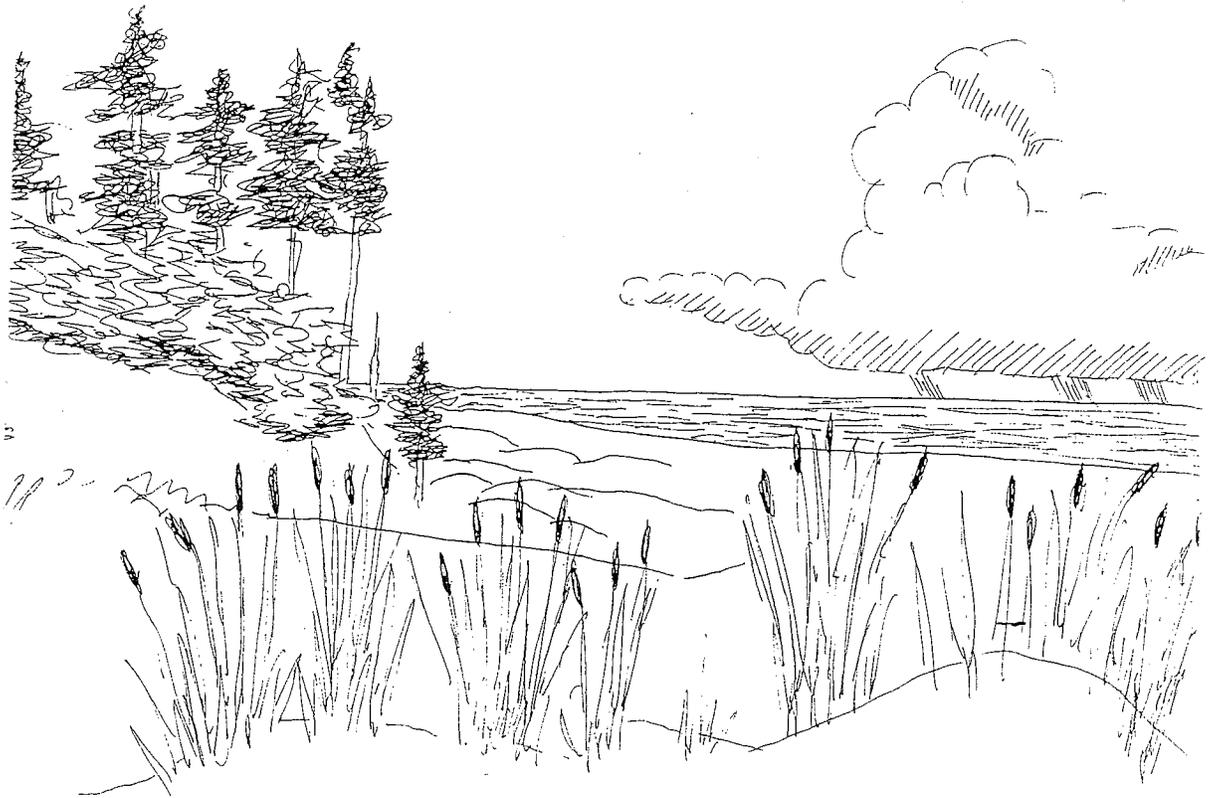
10(G) Wetlands Habitat - 2,540 acres

10(H) Wildlife and Fish Viewing - 315 acres

10(J) Recommend W&S River - 1,090 acres

10(K) Research Natural Area - 1,190 acres

10(L) Noise-Control Buffer - 370 acres



## Standards and Guidelines

Standards and Guidelines (S&Gs) are the base level practices used to achieve goals and objectives on national forest lands. Three levels of standards and guidelines apply to management areas on the NRA.

First, since it is a part of the Siuslaw National Forest, all Forest-Wide standards and guidelines apply on the NRA (to all management areas).

Second, Area-Wide standards and guidelines apply to all management areas across the NRA.

Third, each management area has Management-Area-Specific standards and guidelines that apply only to that management area.

Each standard and guideline is given a distinct number for easy reference. Standards and guidelines are provided in the following order: 1) Area-Wide S&Gs; 2) Management-Area-Specific S&Gs; and 3) Forest-Wide S&Gs.

### Area-Wide Standards and Guidelines

#### General

- AW- 1. **Special Habitats** - To the extent possible, prevent activities from adversely affecting special plant and wildlife habitats.
- AW- 2. **Riparian Protection** - Manage activities around the shores of lakes, streams and estuaries to protect visual and water quality.
- AW- 3. **Water Strategy** - Use existing special use permit direction to develop a surface water management strategy with the Coos Bay/North Bend Water Board upon completion of their technical study or within two years of this plan, whichever is earlier.
- AW- 4. **Coos Bay-North Bend Water Board Municipal Watershed** - The dunes aquifer underlying the NRA south of Tenmile Creek may at times serve as a municipal watershed. Contact and cooperate with the Coos Bay/North Bend Water Board during scoping and implementation for any projects or ongoing activities that may affect the municipal watershed or Tenmile Creek, including but not limited to:
  - a. Small and large construction projects or activities;

- b. Planning under NFMA and the NRA Act;
  - c. Recreational activities;
  - d. Vegetation control and management activities;
  - e. Timber, mining, or other resource development activities; and
  - f. Insect control programs (pesticide applications).
- AW- 5. **Signs** - Concentrate signs in existing corridors except for occasional use in undeveloped areas.

### Recreation, Facilities and Roads

- AW- 6. **Dispersed Recreation** - Ensure that dispersed recreation occurring within special wildlife or plant areas does not reduce the suitability of such habitats.
- AW- 7. **Dispersed Camping** - Prevent concentrated dispersed camping in wetland and riparian areas and tree islands.
- AW- 8. **Dispersed Camping** - Prohibit dispersed camping within 200 feet from the edge of roads and developed facilities to protect scenery and public health.
- AW- 9. **ORV Areas** - The NRA is open to ORV use except for those Management Areas (or portions of Management Areas) that are specifically closed to such use.
- AW-10. **ORV Noise** - Enforce (via CFR subpart B order and/or Oregon Administrative Rule) ORV noise goals of 95 decibels beginning in 1997 and 90 decibels in 1999.
- AW-11. **Snowy Plover** - Locate facilities, roads, trails and designated routes away from snowy plover nesting habitat.
- AW-12. **Snowy Plover** - Prohibit public use, when necessary, in snowy plover nesting habitat during breeding season (approximately 15 March - 15 September) either by signing or roping, fencing, or otherwise delineating the area. Closure areas would be established through monitoring of plover activities and coordination with USFWS and ODFW. More stringent regulations will be established if monitoring results warrant.

## Standards and Guidelines

- AW-13. **New Facilities** - Limit construction of new facilities and paved and gravel roads to existing corridors (see Management Area 10(D)) to maintain undeveloped recreation settings (SPM and SPNM); exceptions are small facilities associated with fish, wildlife, cultural and recreation opportunities.
- AW-14. **Separate Uses** - Develop and manage trails and facilities to separate incompatible uses, such as hiking and mountain biking.
- AW-15. **Special Habitats** - Design new roads, designated routes, trails and facilities to minimize impacts to special wildlife and plant habitats including wetlands, tree islands, riparian areas, lakes, streams and special breeding areas.
- AW-16. **Snag Protection** - Design new trails and facilities to minimize impacts to snags particularly important to wildlife.
- AW-17. **VQOs** - Ensure that facilities and signs meet the visual quality objectives for the area in which they are located.
- AW-18. **Disabled Access** - Ensure that facilities and other improvements meet accessibility standards for people with disabilities.
- AW-19. **Closed Facilities** - Obliterate or barricade all recognized roads, trails, campgrounds and other facilities when they are permanently closed.

## Interpretation

- AW-20. **Vegetation Control** - Inform people about control and eradication efforts and encourage participation in vegetation control.
- AW-21. **Feeding Wildlife** - Educate visitors about the harmful effects of feeding wildlife.
- AW-22. **Strategy** - Design and implement an interpretive strategy within 2 years of approval of the Dunes Plan.
- AW-23. **Suitable Areas** - Provide information directing recreationists to areas best suited for the activities in which they are interested.
- AW-24. **ORV Areas** - Display ORV-open areas on all NRA maps.
- AW-25. **Angler Expectations** - Use interpretive material to bring angler expectations into line with the catch rates and average size of fish that a particular lake or stream is capable of producing.

- AW-26. Unique Habitats** - Develop interpretive materials such as signs, brochures, news articles or programs which convey information about the unique wildlife and plant habitats of the NRA, the value of these habitats, unique viewing opportunities and ways that recreationists can minimize impacts to habitats or species.
- AW-27. Recreation Opportunities** - Include information about the range of recreation opportunities including dispersed camping and cross-country hiking.

### Fish/Riparian

- AW-28. Fish Populations** - In cooperation with Oregon Department of Fish and Wildlife (ODFW), determine changes in the presence, size-structure and relative condition of fish species over a period of 3 years.
- AW-29. Management Strategy** - Develop a management strategy for lakes where people fish within 3 years of Dunes Plan approval.
- AW-30. Regulations and Stocking** - Encourage ODFW to use specialized harvest regulations and to introduce warm- and cold-water species to manipulate predator-prey relationships and enhance the stock of large fish.
- AW-31. Varied Fishing** - Provide a range of experiences by managing for different fishing opportunities on different lakes.

### Plant and Wildlife

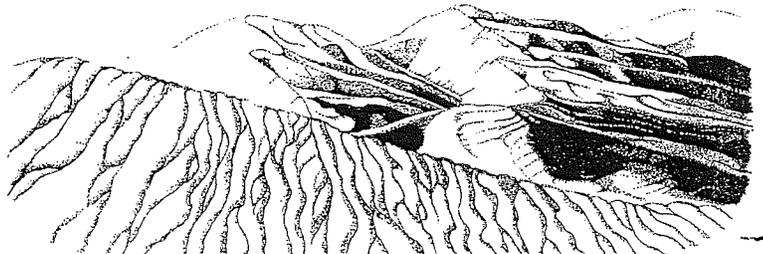
- AW-32. Special Forest Products** - Restrict Christmas tree cutting, fuelwood gathering, mushroom picking and other special forest products collection to designated areas.
- AW-33. Abandoned Access** - Plant or seed abandoned roads, trails, designated routes or other areas if natural regeneration is not expected to be adequate or if immediate vegetation recovery is desired.
- AW-34. Native Plants** - Promote the restoration of native plant communities, especially those which were historically more prevalent on the Oregon Dunes NRA or along the Oregon Coast.
- AW-35. Native Plants** - When sand stabilization or revegetation is necessary, follow the Regional native species policy in utilizing native plant species.
- AW-36. Non-Native Plants** - To the extent possible, control or eradicate plants such as gorse, tree lupine, purple loosestrife, parrot feather or water milfoil which are replacing or impacting native plant communities.

## Standards and Guidelines

- AW-37. **Tree Cutting** - Cut live trees only to meet plant, wildlife, riparian, fish, research or recreation objectives or in limited areas to allow construction of roads, trails or other facilities.
- AW-38. **Viewing Areas** - Coordinate development of wildlife viewing areas with ODFW to reduce conflicts between hunters and wildlife viewers.
- AW-39. **Harvest Regulations** - Coordinate with ODFW concerning wildlife harvest regulations. Provide information to ODFW about potential concerns, conflicts or opportunities.
- AW-40. **Wood Gathering** - Prohibit wood-gathering within forested areas where down logs are limited except in MA 10(D) .
- AW-41. **Snags** - Leave all snags except those which create a safety hazard near campgrounds, popular dispersed camping sites, trails, roads and other facilities.
- AW-42. **Access Design** - Locate, design and regularly maintain trails and designated ORV routes so they do not drain wetlands or fill channels that are draining wetlands.

## Visual Quality

- AW-43. **Trails** - Meet the visual quality objective of Retention on all trails.



## Management Area 10(A) - Non-Motorized Undeveloped Areas

<b>Goals</b>	To provide undeveloped natural areas for dispersed, non-motorized recreation opportunities and protection of resources.
<b>Desired Condition</b>	The area generally appears natural and unmodified with few facilities present except for occasional trails, dispersed camps and signs. Large portions of the area are remote and without trails. The area includes a variety of undisturbed and unimpacted habitats. Motorized use is absent except for administrative purposes. Other than near the corridors, recreation use is low-to-moderate and management presence of the Forest Service is low.

### Management Area 10(A) Standards and Guidelines

#### Recreation, Facilities and Roads

- A- 1. **ROS Standards** - Where possible, manage to meet SPNM standards; otherwise meet RN standards.
- A- 2. **Undeveloped Areas** - Maintain at least two 1,200-acre areas without trails.
- A- 3. **Trail Construction** - Construct trails at More Difficult - Most Difficult standards (FSH 2309.18).
- A- 4. **Habitat Protection** - Minimize impacts of new and existing trails on plant and wildlife habitat, species and habitat components.
- A- 5. **Minimize Impacts** - Design and locate facilities primarily to channel and minimize human impacts rather than for visitor convenience.
- A- 6. **Natural Appearance** - Construct small facilities (15 PAOTS or less) that blend with the natural landscape.

#### Plant and Wildlife

- A- 7. **Habitat Enhancement** - Protect and enhance habitats which provide diverse, unstructured plant and wildlife viewing opportunities.
- A- 8. **Natural Appearance** - Make habitat enhancements look as natural as possible.

## Management Area 10(B) - Off-Road Vehicle Open

<b>Goals</b>	To provide relatively unrestricted opportunities for off-road vehicle driving.
<b>Desired Condition</b>	The area is comprised primarily of open sand dunes. Generally there are low-to-moderate levels of ORV use, except in the more popular play areas and near the access corridors. ORV riding may be restricted at night in some cases. There is little use by recreationists who are not driving ORVs. Forest Service employees engaged in education and enforcement activities are present. Vegetated areas and special habitats such as tree islands and rookeries are free of physical disturbances caused by ORVs. There are few facilities.

### Recreation, Facilities and Roads

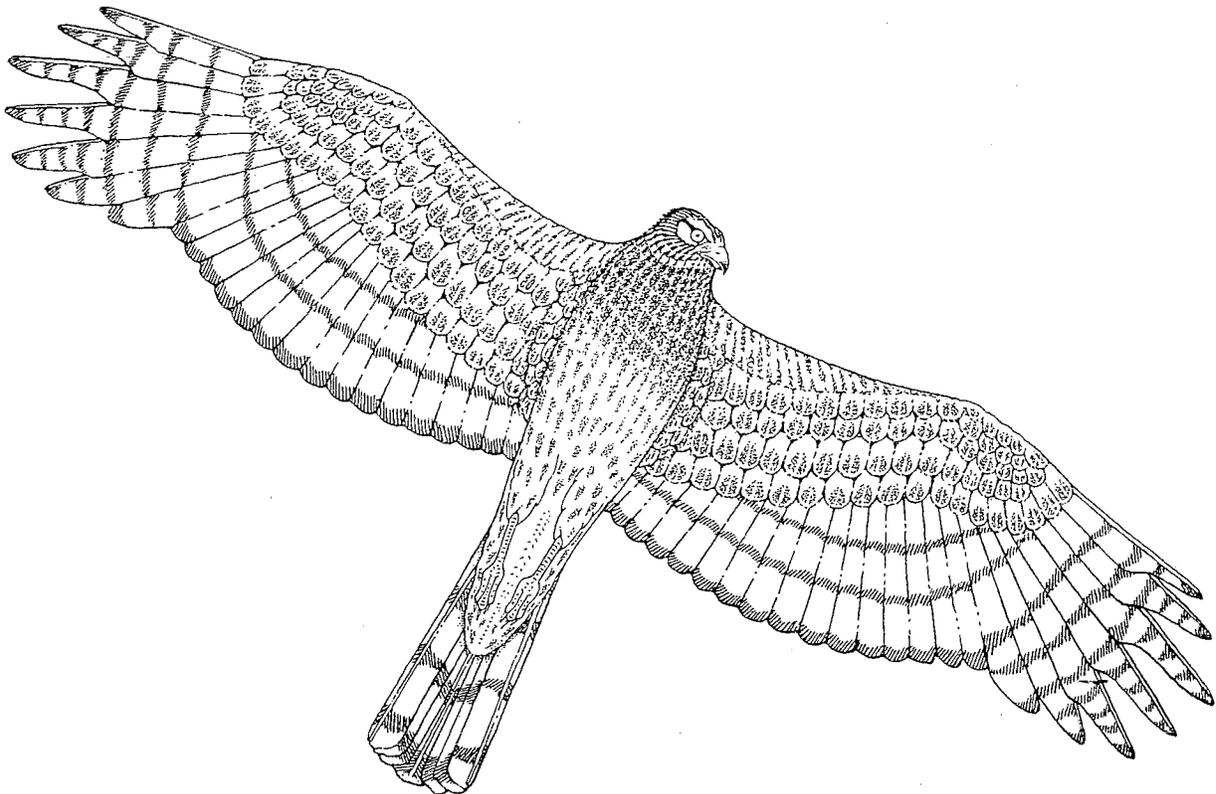
- B- 1. **ORV Use** - ORVs may be operated except in those localized areas closed to protect special habitats or unique geologic features.
- B- 2. **Curfews** - Close the South Jetty to Siltcoos area to ORV riding from 10 p.m. to 6 a.m. and the Tenmile to Horsfall area from midnight to 6 a.m. to reduce noise impacts to nearby residents and other recreationists outside of this management area.
- B- 3. **Natural Appearance** - Construct small facilities (15 PAOTS or less) that blend with the natural landscape.
- B- 4. **Access Design** - Locate and design facilities primarily for channeling and minimizing human impacts rather than for visitor convenience.
- B- 5. **ROS Standards** - Manage to meet SPM standards.
- B- 6. **Dispersed Camping** - Allow dispersed camping by permit in designated sites only.

### Interpretation

- B- 7. **ORV Information** - Post signs at all access points to inform non-motorized users that the area is open to ORVs. Where appropriate, include information about use regulations, noise standards, the area, environment, history and ORV safety.
- B- 8. **Safety Education** - Coordinate with ORV groups to provide safety education to ORV riders.

## Plant and Wildlife

- B- 9. **Special Habitats** - Use signs and barriers where necessary to protect special habitats within and adjacent to MA 10(B).
- B- 10. **Viewing Opportunities** - Enhance conditions for plants and wildlife and provide facilities to increase wildlife-viewing opportunities for ORV riders.



## Management Area 10(C) - ORVs Restricted to Designated Routes

**Goals** To protect existing vegetated areas while providing controlled opportunities for ORV riding and travel on designated routes through the area to reach the beach and other areas which are to open ORV use.

**Desired Condition** The area is predominantly covered with vegetation. There is little evidence of human use, disturbance or management, except for the presence of a limited number of designated routes suitable for use by ORVs. Some large blocks of vegetation are not crossed by designated routes.

### Recreation, Facilities and Roads

- C- 1. **ORV Use** - ORVs may be operated only on designated routes.
- C- 2. **ROS Standards** - Manage to meet SPM standards.
- C- 3. **Designated Routes** - Identify designated routes within 3 years of Dunes Plan approval. Obliterate or allow all other routes to revert naturally.
- C- 4. **Curfews** - Close the South Jetty to Siltcoos area to ORV riding from 10 p.m. to 6 a.m. and the Tenmile to Horsfall area from midnight to 6 a.m. to reduce noise impacts to nearby residents and other recreationists outside of this management area.
- C- 5. **Dispersed Camping** - Allow dispersed camping by permit in designated sites only.
- C- 6. **Route Maintenance** - Maintain designated routes regularly to minimize wetland draining and other resource impacts.
- C- 7. **Minimize Impacts** - Locate and design facilities primarily for channeling and minimizing human impacts rather than for visitor convenience.
- C- 8. **Natural Appearance** - Construct small facilities (15 PAOTS or less) that blend with the natural landscape.

## Interpretation

- C- 9. **Non-Motorized Users** - Post signs where appropriate to inform non-motorized users that designated routes are intended for ORV users.
- C- 10. **ORV Users** - Post signs where appropriate to inform ORV users about the intent and use of designated routes.

## Plant and Wildlife

- C- 11. **Designated Routes** - Designate limited routes in wetlands only to connect riding areas or reach the beach.
- C- 12. **Special Habitats** - To the extent possible, maximize the distance between designated routes and special wildlife habitats such as heron rookeries and other breeding areas.



## Management Area 10(D) - Developed Corridors

<b>Goals</b>	To provide one or more developed recreation facilities including the access road for highway vehicles.
<b>Desired Condition</b>	A road constructed and maintained for normal highway vehicles exists. One or more developed facilities are located close to the road and all facilities are accessible by motor vehicle or bicycle, or are within easy walking distance of a nearby parking area. Facilities provide high-quality recreation experiences. Many facilities are usable by people with disabilities. To a large degree, facilities are developed so they blend with the natural surroundings when visible from the road. Where there are no facilities, the view from the road is of natural-appearing scenery. Many activities such as habitat management, trail hiking, designated route ORV riding, fishing or wildlife viewing may occur where compatible within corridors.

### Class I Corridor (Siltcoos and Horsfall)

**Goals** - To provide several overnight and day-use recreation facilities in a concentrated area with paved motor vehicle access between sites.

**Desired Condition** - A number of highly-developed day use and overnight facilities, many of which were designed to concentrate users, are located along the paved road. All facilities are accessible by motor vehicle. In the area of the developed facilities, human modification of the environment is obvious. Frequently there are numerous people, particularly during summer weekends, and contacts with other recreationists lasts a moderately-to-long time. The presence of Forest Service personnel engaged in enforcement and education activities is obvious.

### Class II Corridor (South Jetty and Umpqua Beach)

**Goals** - To provide numerous day-use sites, but limited overnight facilities in a concentrated area with paved motor vehicle access between sites.

**Desired Condition:** A number of moderately-to-highly developed day-use facilities are located along the paved road. Overnight facilities are absent or limited to 1 or 2 walk-in, bike-in, or ride-in camps which are not accessible by motor vehicles. Most facilities serve as a location from which people disperse away from the access corridor. There are usually no more than moderate numbers of people, and contacts with other recreationists are generally moderate in number and low-to-moderate in duration. Human modifications are noticeable, but do not dominate the view. The presence of Forest Service personnel engaged in enforcement and education activities is obvious.

### **Class III Corridor (Threemile Road and Hauser)**

**Goals** - To provide a limited number of small day-use or overnight recreation facilities with graveled motor vehicle access.

**Desired Condition** - A few small, developed day-use or overnight facilities are located along the gravel road. The development scale of facilities is low-to-moderate and they may not be accessible by motor vehicle. Most facilities serve as a location from which people disperse away from the access corridor. The number of people is usually low to moderate, and contacts with other recreationists are generally low in number and of short duration. Human modifications are noticeable, but do not dominate the view.

### **Recreation, Facilities and Roads**

- D- 1. **Motor Vehicles** - Permit ORVs and highway vehicles to use the same roadways only within those developed facilities open to ORV use.
- D- 2. **Curfews** - Enforce midnight to 6 a.m. quiet hours in Horsfall and Spinreel campgrounds. All other campgrounds have quiet hours from 10 p.m. to 6 a.m.
- D- 3. **Trail Construction** - Construct trails at Easiest - More Difficult standard (FSH 2309.18).
- D- 4. **Corridor Class** - Do not add facilities or road upgrades that would alter the corridor class during this planning period.
- D- 5. **ROS Standards** - Manage roadways and smaller recreation facilities to meet RN standards.
- D- 6. **ROS Standards** - Manage larger recreation facilities to meet R standards.
- D- 7. **Use Limits** - Limit use in developed corridors to the designed capacity of the facilities within that corridor.

### **Interpretation**

- D- 8. **Facilities** - Provide interpretive activities such as campfire programs, guided walks, self-guided trail brochures, auto-route guides and signs within or adjacent to the developed recreation facilities in the corridors.

## Plant and Wildlife

- D- 9. **Viewing Opportunities** - Manage wildlife and plant habitats in or adjacent to major corridors to provide easily-accessible viewing opportunities.

## Visual Quality

- D- 10. **Corridors/Facilities** - Meet the applicable visual quality objective in the following corridors and facilities.
- Highway 101- Retention
  - Siltcoos Road - Retention
  - South Jetty Road - Partial Retention
  - Umpqua Beach Road - Retention
  - Horsfall Road - Partial Retention
  - Threemile Road - Retention
  - Oregon Dunes Overlook - Retention
  - High Dunes Overlook - Partial Retention



## Management Area 10(E) - Snowy Plover Habitat

<b>Goals</b>	To provide suitable nesting habitat to help recovery of the species.
<b>Desired Condition</b>	The area is generally sand with very little or no vegetation. There are low-to-moderate levels of beach debris such as logs, rocks, clay pieces and bits of shell. Disturbance by humans and predators is low or absent during the breeding season.

### Recreation, Facilities and Roads

- E- 1. **ROS Standards** - Manage to meet SPM or SPNM standards.
- E- 2. **Dispersed Camping** - Close the area to dispersed camping during the breeding season (15 March - 15 September).
- E- 3. **Facilities** - Do not construct facilities. See also AW-11.
- E- 4. **Facilities** - Manage existing public access facilities (including parking lots and trails) to minimize potential impacts to nesting birds.
- E- 5. **Habitat Enhancement** - Do not locate habitat enhancement sites within 1/4 mile of trails accessing the beach to minimize conflicts between recreationists and plovers.

### Interpretation

- E- 6. **Interpretation** - Exclude interpretive activities, except signing, during the breeding season.

### Plant and Wildlife

- E- 7. **Dogs** - Prohibit dogs from snowy plover nesting areas during the nesting season.
- E- 8. **Predation** - Minimize predation in snowy plover nesting areas.
- E- 9. **Coordination** - Cooperate and coordinate management and monitoring with State agencies, USFWS and the Snowy Plover Working Team (or Recovery Team, when established).
- E- 10. **Driftwood** - Prohibit campfires or removal of driftwood.

## Management Area 10(F) - Plant, Fish and Wildlife Habitats

**Goals** To maintain, create, enhance or restore a variety of special plant, fish and wildlife habitats.

**Desired Condition** Optimum physical and biological conditions necessary for target plant, fish or wildlife communities are present. Diverse habitats of various sizes are dispersed across the Oregon Dunes NRA. Even though management activities have taken place, the area is predominantly natural appearing. Human use and disturbance is low. There is an absence of ORVs (other than for administrative uses) and incompatible behaviors such as disturbing animals or harvesting plants. There are few trails or other facilities.

Following are descriptions of the desired condition for the specific components of this management area:

### Forest Habitats

Forest stands have multiple vegetation layers except in communities where this would not naturally occur. Where present, the shrub layer is relatively undisturbed. Different plant communities and tree age groups are spread throughout the management area. Snags and down logs are present in numbers expected to occur naturally. There is an abundance of mushrooms and other decomposers.

### Globally Significant Plant Communities

Certain globally significant plant communities are relatively undisturbed and serve as representative plant associations. There is little evidence of human influence except for control of encroaching non-native vegetation and restoration activities. A few, relatively undeveloped trails and some non-motorized recreation activities such as hunting, fishing, photography and wildlife viewing may be present.

### Meadows

These areas are dominated by native grasses, forbs or a combination of both with abundant new growth. Vegetation which is dense and tall enough to provide hiding and thermal cover surrounds at least 50% of the perimeter of each meadow. The transition between each meadow and the adjacent vegetation is gradual and contains characteristics of both habitat types. However, the size of the grass-dominated area is not diminishing over time. Butterfield Meadow contains some islands of dense shrub cover within the meadow.

## Riparian

Riparian areas along lakes and streams where sand dunes are not directly adjacent to the water support diverse, uneven-aged stands of vegetation in late seral stages which provide good fish and wildlife habitat. The riparian canopy consists of several layers of trees, and along with other hiding cover, is dense enough to provide travel corridors for wildlife. The microclimate is different than adjacent sand and upland forest areas because of increased humidity, higher transpiration rate and increased air movement. A few, relatively undeveloped trails and some non-motorized recreation activities such as hunting, fishing, photography and wildlife viewing may be present. In areas with brackish water, riparian vegetation consists of a healthy saltmarsh community that in some places blends with freshwater communities.

## Lakes and Streams

Lakes and ponds contain water year round; seasonal fluctuations in water levels are small. They also contain high quality water, low to moderate amounts of submerged and emergent aquatic vegetation, and diverse habitats for fish. Signs of aquatic vegetation control, addition of nutrients, cover structures and other habitat improvement projects may be present. Structures such as docks and boat ramps to assist anglers in catching fish may also be visible.

Channels of streams contain high quality water and the larger ones supporting anadromous fish (such as the Siltcoos River and Tahkenitch and Tenmile creeks) are easily passable to adult salmonids during migration periods. Water temperatures during time periods when smolts migrate downstream and adults migrate upstream are well-moderated and within tolerance levels of salmonids. Channels of smaller perennial streams in forested areas contain frequent and well-distributed complexes of larger logs. These complexes interact over time and through a wide range of flows to create a high diversity of aquatic habitats. Summer stream temperature regimes in these forest streams are well-moderated with limited day to night variation. Generally cool water temperatures are within tolerances of aquatic organisms naturally found in the system.

## Recreation, Facilities and Roads

- F- 1. **ROS Standards** - Manage to meet SPNM standards.
- F- 2. **Developments** - Limit new developments to trails and small facilities (less than 15 PAOTS) and only those necessary to provide access and interpretation of subject habitat and species.

Standards and Guidelines:  
MA 10(F)

- F- 3. **Concentrate Use** - Use trails and facilities to channel and concentrate human use in areas least impactful to subject habitat and species.
- F- 4. **Trail Construction** - Construct trails at More Difficult-Most Difficult standard (FSH 2309.18) but restrict tread and clearing width to the minimum necessary for passage.
- F- 5. **Riparian Trails** - Design and construct trails in riparian areas to reduce potential for soil compaction, bank damage, water contamination, and ground-vegetation disturbance.
- F- 6. **Dispersed Camping** - Limit dispersed camping to designated sites.
- F- 7. **Designated Sites** - Locate designated camping sites to minimize damage to vegetation, lakes and streams.

### Interpretation

- F- 8. **Interpretation** - Provide opportunities to learn about globally significant plant communities using methods that refrain from damaging the communities.

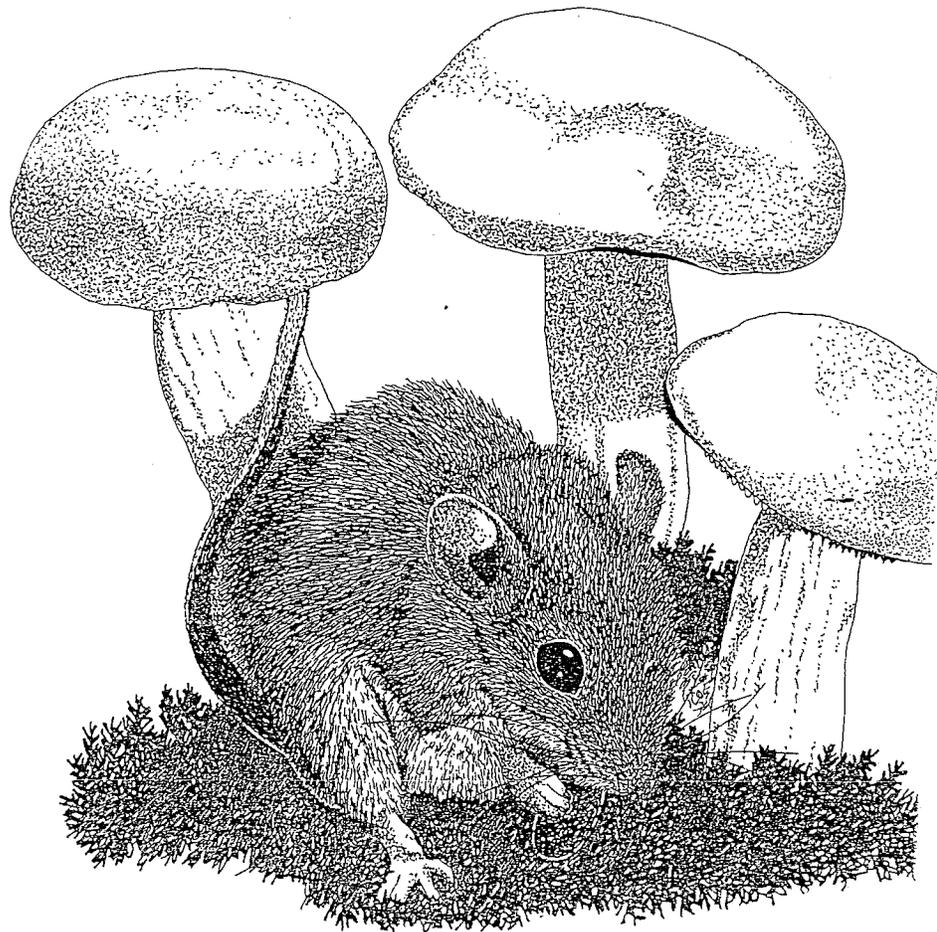
### Fish/Riparian

- F- 9. **Cutthroat Trout** - Maintain or enhance production and existing amounts of habitat of native cutthroat trout.
- F- 10. **Coho Salmon** - Use selected lakes with outlets for rearing young coho salmon. Maintain existing amounts of habitat for this species.
- F- 11. **Vegetation** - Plant and fertilize exposed margins of selected lakes to enhance fish production.
- F- 12. **Macrophyte Control** - Use mechanical, biological and chemical methods to keep aquatic macrophytes from covering more than 20% of the surface of selected lakes determined to be important for fishing.
- F- 13. **Cover** - Add structures and other cover to lakes determined to be important for warmwater fish production.

### Plant and Wildlife

- F- 14. **Special Forest Products** - Prohibit gathering of special forest products in globally significant plant communities.
- F- 15. **Special Forest Products** - Prohibit gathering of matsutake mushrooms.

- F- 16. **Special Forest Products** - Permit collection of special forest products when such activity is neutral or beneficial to ecosystem health.
- F- 17. **Woody Debris** - Leave all dead and down woody material.
- F- 18. **Snags** - Create additional snags and down wood to provide needed wildlife habitat.
- F- 19. **Forest Management** - Develop management strategies to enhance wildlife habitat in all forested areas within 4 years of Dunes Plan approval.
- F- 20. **Maintaining Meadows** - Maintain meadow habitat by means such as grazing, burning or mowing. Develop strategies within 1 year of Dunes Plan approval for managing meadow habitat at Butterfield and Lodgepole and converting it to native species.
- F- 21. **Diversity** - Increase plant community and wildlife habitat diversity across the Oregon Dunes NRA.



## Management Area 10(G) - Wetlands Emphasis

**Goals** To maintain, enhance, create or restore wetlands to ensure that this important plant and animal habitat is a varied and healthy component of the Oregon Dunes NRA ecosystems.

**Desired Condition** There is an abundance of wetland plant communities, including grass, sedge, rush, low shrub, tall shrub and shore pine. The area is predominantly natural appearing even though there are human-caused modifications designed to provide areas which increase the amount of, or prolong the period of, standing water. High-use facilities are absent. There are few humans using the area.

### Recreation, Facilities and Roads

- G- 1. **ROS Standards** - Manage to meet SPM or SPNM standards.
- G- 2. **Developments** - Limit new developments to trails and small facilities (less than 15 PAOTs) and only those necessary to provide access and interpretation of subject habitat and species.
- G- 3. **Concentrate Use** - Use trails and facilities to channel and concentrate human use in areas least impactful to subject habitat and species.
- G- 4. **Trail Construction** - Construct trails at More Difficult-Most Difficult standard (FSH 2309.18) but restrict tread width and clearing to the minimum necessary for passage.
- 5. **Designated Routes** - Allow ORV use only on a limited number of designated routes to minimize wetlands and wildlife impacts.
- G- 6. **Route Maintenance** - Maintain designated routes regularly to minimize wetland draining and other resource impacts.

### Plant and Wildlife

- G- 7. **Special Forest Products** - Permit collection of special forest products when such activity is neutral or beneficial to ecosystem health.
- G- 8. **Seral Stages** - Maintain a range of wetland seral stages.
- G- 9. **Characteristics** - Maintain functional wetland characteristics.

## Management Area 10(H) - Plant, Wildlife and Fish Viewing

<b>Goals</b>	To provide a variety of opportunities for a broad range of recreationists to view and learn about wildlife and plant communities.
<b>Desired Condition</b>	A variety of healthy, natural-appearing plant communities and fish and wildlife habitats are present. Plants and animals representative of the various habitats are evident. Although the area generally appears natural, improvements have been made in many of the habitat areas. There are also isolated areas of moderate to high facility development, including many facilities usable by people with disabilities. These facilities provide access to opportunities to see and learn about a variety of habitats along with the species that live in them. Human use and disturbance is generally low to moderate except where facilities have been provided for viewing access. There is an absence of ORVs (other than for administrative uses) and incompatible behaviors such as disturbing wildlife and harvesting plants.

### Recreation, Facilities and Roads

- H- 1. **Trail Construction** - If feasible, construct trails at Easiest-More Difficult standard (FSH 2309.18) when viewing opportunities are within 1/2 mile of paved roads.
- H- 2. **ROS Standards** - Manage to meet RN standards.
- H- 3. **Dispersed Camping** - Prohibit dispersed camping.

### Interpretation

- H- 4. **Varied Opportunities** - Provide opportunities to see and learn about a variety of habitats and species using methods such as signs, brochures, viewing platforms and audio tapes.
- H- 5. **Special Forest Products** - Prohibit special forest products collection.

## Management Area 10(J) - Proposed Wild and Scenic Rivers

**Goals** To maintain the river's free-flowing characteristics; to protect and, if practical, enhance the outstandingly remarkable values of the river and its immediate environment.

**Desired Condition** The river within the management area is free-flowing with no dams, diversions or rock bank stabilization. Water quality meets or exceeds federal criteria or federally approved State standards.

Following are descriptions of the desired condition for different river classifications within this management area:

### Recreational

The river corridor may have substantial evidence of human activity. Parallel roads; bridges; vehicle access points; and recreation, other resource, residential and commercial development, if present and visible, generally blends with the surroundings.

### Scenic

The river corridor is largely primitive and undeveloped, with no substantial evidence of human activity. An occasional road, bridge, vehicle access point, dwelling or recreation and other resource development, if present, is generally inconspicuous as seen from the river.

### Wild

The river corridor is essentially primitive with little or no evidence of human activity. No roads, bridges, dwellings or recreation and other resource developments are present. Access is by trail or cross-country only.

**NOTE:** Standards and guidelines for wild and scenic river areas need to be specific to the stream and the classification. This is normally done during development of the management plan which is required for every stream after designation. Potential standards and guidelines will be developed for each stream recommended for wild and scenic river designation in the FEIS and Management Plan.

## Management Area 10(K) - Research Natural Areas

This is the same as Management Area 13 (Research Natural Areas) in the Forest Plan.

### Goals

To preserve naturally-occurring physical and biological units where natural conditions are maintained as much as possible for the purposes of:

- comparison with those lands influenced by humans
- ecological and environmental studies
- preservation of gene pools of typical, rare and threatened and endangered plants and animals

### Desired Condition

The area consists of naturally-occurring physical and biological processes without human intervention. Wildlife representative of the vegetative conditions is present. Some recreation activities compatible with natural systems, such as hiking and birdwatching, may occur.

### Recreation, Roads and Facilities

- K- 1. **Closures** - Institute closures or permits if recreational uses threaten research or educational values.
- K- 2. **Existing Trails** - Allow existing trails to remain as long as RNA objectives are not compromised.
- K- 3. **Trail Construction** - Construct new trails only if they are needed for research purposes.
- K- 4. **Hazard Trees** - Fell hazard trees along boundary trails or roads for safety. Keep felled trees in place, unless lying across the trail or road.
- K- 5. **Buildings** - Allow buildings or other facilities only if they are temporary and serve research purposes.
- K- 6. **Special Uses** - Approve minimal, temporary, or semi-permanent research facilities and installations under permit.
- K- 7. **Rights of Way** - Honor rights-of-way easements, including utility corridors, existing before RNA establishment. Discourage upgrading that would compromise objectives of the RNA.

Standards and Guidelines  
MA 10(K)

- K- 8. **FERC Permits** - Do not recommend Federal Energy Regulatory Commission licenses or permits that compromise objectives of the RNA.
- K- 9. **Land Acquisition** - Retain all national forest lands and acquire private inholdings (Ownership Group II).

### Interpretation

- K- 10. **Educational Use** - Direct educational use of an RNA toward the graduate level, but it may be approved for any educational level.
- K- 11. **Interpretation** - Prohibit on-site interpretive or demonstrative facilities.
- K- 12. **Publicity** - Avoid publicity that would attract the general public to the RNA.

### Plant and Wildlife

- K- 13. **Animal Control** - Consider control of excessive animal populations where they threaten RNA objectives.
- K- 14. **Exotic Species** - Prohibit introduction of exotic plant and animal species.
- K- 15. **Habitat Enhancement** - Approve habitat improvement projects if they meet objectives of the RNA.
- K- 16. **Reintroductions** - Permit reintroduction of former native species as long as objectives of the RNA are met.
- K- 17. **Stocking** - Prohibit fish stocking, except as provided under K-16 above.
- K- 18. **Grazing** - Do not permit grazing of domestic livestock within the RNA unless it is essential to maintain a specific vegetation type.
- K- 19. **Vegetation Removal** - Prohibit cutting and removal of all vegetation, including firewood, except as part of approved scientific investigations.
- K- 20. **Soil Disturbance** - Develop and implement rehabilitation plans in the event of soil disturbing activities such as fire suppression.
- K- 21. **Suppression Methods** - Use suppression methods and equipment that will minimize disturbance to special features of the area.
- K- 22. **Rehabilitation** - Rehabilitate the fire area after suppression actions to return it to a natural condition consistent with MA objectives.
- K- 23. **Fire Retardants** - Avoid chemical fire retardants if possible.

- K- 24. **Fuel Management** - Allow fuels to accumulate at natural rates unless they threaten the objectives of the RNA.
- K- 25. **Pest Management** - Take action against insects or diseases only if the outbreak drastically alters natural ecological processes within the RNA.
- K- 26. **Special Forest Products** - Prohibit special forest products collection.

## Research

- K- 27. **Establishment Record** - Complete an establishment record for any recommended RNAs and submit records for approval within three years of Dunes Plan record of decision.



## Management Area 10(L) - ORV Noise-Control Buffer

<b>Goals</b>	To reduce ORV noise impacts to nearby residents while allowing restricted ORV access to and from private lands and businesses along the NRA boundary in the Cleawox-Woahink lakes area.
<b>Desired Condition</b>	The area is predominantly open sand. Generally there are low levels of ORV use. Use is restricted to vehicles going to or coming from adjacent private lands. Vehicles are traveling at slow speeds along one of two primary access routes through the area.

### Recreation, Roads and Facilities

- L- 1. **ORV Use** - ORVs are coming from or going to adjacent private land within east-west aligned corridors.
- L- 2. **Curfews** - The area is closed to ORV riding from 10 p.m. to 6 a.m..
- L- 3. **Speed** - Restrict vehicle speed to 20 miles per hour.
- L- 4. **Signing** - Maintain signs at access into the area and along the boundaries to advise ORV riders of management area intent and riding restrictions.
- L- 5. **Boundary Adjustment** - When compliance with ORV noise emission standards meets or exceeds 95% consider reducing or eliminating this management area. Consider enlarging the area if low compliance with noise emission standards persists.

## FOREST-WIDE STANDARDS AND GUIDELINES

For your convenience, the following standards and guidelines were reprinted from the Siuslaw National Forest Land and Resource Management Plan. They are applicable on the Oregon Dunes NRA.

### Project Planning and Implementation

- FW-001 Project Planning** - Plan and design projects in compliance with NEPA regulations, policy, and procedures, including proposals to modify projects after the initial decision has been made.
- FW-002 Planning Analysis** - Analyze areas larger than the actual project area (third- or fourth-order subbasins) if necessary to estimate cumulative effects, to determine spatial distribution and timing of all projects proposed for implementation, and to ensure that resource management objectives for each MA are being met. The size of the area will depend on the issue being analyzed. Consider activities on lands owned by others as well as on National Forest System (NFS) lands in the analysis.
- FW-003 Timber Constraint** - Harvest no more than 20% of the NFS land in a subbasin in any 10-year period, except for unusual circumstances. (Doesn't apply to Oregon Dunes NRA.)
- FW-004 Timber Planning** - Include analysis of present and future transportation and general logging feasibility in timber sale planning and design. (Doesn't apply to Oregon Dunes NRA.)
- FW-005 Removal Of Facilities** - Abandon or remove existing facilities (e.g, trails, roads, buildings) only when the advantages of removal or abandonment outweigh the disadvantages.

### Recreation

- FW-006 ORV Use** - Permit the use of motor vehicles off roads, except where specified otherwise in MA direction in Forest Plan, Appendix D.
- FW-007 ORV Management Plans** - Restrict or prohibit specific types of motor vehicles off roads in areas not already restricted if needed to protect resources, provide for public safety, or minimize conflicts among users. Remove restrictions if adverse effects have been eliminated, and measures have been implemented to prevent reoccurrence (36 CFR 295).
- FW-008 ORV Plan Review** - Annually review ORV management plans and invite public participation if the plan needs revision (36 CFR 295).

- FW-009 Trail Construction** - Construct and maintain trails where they will either provide access to scenic attractions and recreational opportunities or serve as recreational opportunities for a variety of users. When possible, locate trails where adverse effects from or on other management activities will be minimized. When management activities will adversely affect trails, consider relocating the trail temporarily. If the trail is not relocated, reduce the effects of management activities (e.g., residue, stumps, rootwads, and disturbed soil) within 100 feet. Generally, do not reduce harvest volume in order to avoid effects on trails.
- FW-010 Features Inventory** - Develop an inventory of significant scenic attractions and recreational opportunities (e.g., attractive waterfalls or other water features, scenic bedrock features, scenic vistas, small roadside old-growth groves, meadows, significant cultural resource sites, dispersed camps). Maintain a visually pleasing setting around these features. (Visually pleasing settings could range from natural appearing with no vegetation removed from the nearby area to settings where significant modifications of the natural conditions have been made which enhance the appearance or use of the feature while meeting other resource objectives.)
- FW-011 Use Inventory** - Develop an inventory of areas with concentrations of dispersed public use (e.g., fishing, hunting, mushroom picking, mountain bike or horseback riding).
- FW-012 Dispersed Development** - Use the above inventories to plan additional dispersed recreational developments which will help meet projected public demand. Provide appropriate facilities (e.g., access, parking spots, and sanitation facilities) for the scenic attractions, recreational opportunities, or concentrations of dispersed use selected for management.
- FW-013 Interpretation** - Provide interpretation of attractions and features of public interest, including Forest Service resource management activities.
- FW-014 Developed Site Operation** - Operate and maintain existing developed sites in a cost effective manner so that:
- Public health and safety are assured. Follow directions in FSM 2332, 2333, and 7420, and FSH 7409.11, the Sanitary Engineering and Public Health Handbook;
  - Facilities are responsive to the needs and desires of the recreating public, while enhancing users' interaction with the natural resource;
  - To the degree it is practical, the area within each recreation site is free of barriers. This includes, if possible, a cross-section of all experiences and opportunities available within the site; and
  - Sites remain at the ROS class and development scale to which they have been assigned unless an analysis of user demand shows that a change is appropriate.

- FW-015 Developed Site Construction** - Construct new developed recreation sites when either use is expected to exceed seasonal practical capacity within 3 years or an outstanding recreational opportunity can be made available through site development. Ensure that new sites constructed to meet expected increases in use are of a kind, on a development scale, and in a location which is most appropriate for the type of use that is expected to exceed capacity.
- FW-016 Potential Developed Sites** - Identify and manage potential developed recreation sites so they will have a safe, visually attractive vegetative cover which will provide screening, protection from the elements, and visual diversity at the time they need to be developed.
- FW-017 Wild and Scenic Rivers** - To the extent possible on NFS land, maintain the eligibility and potential classification of all rivers determined to be eligible for inclusion in the National Wild and Scenic (W&S) Rivers System until the river has been either designated by Congress or determined to be unsuitable for designation. Encourage cooperation of other public and private landholders to maintain eligibility on their lands as well (W&S Rivers Act of 1968).

The following 7 rivers are eligible for inclusion in the W&S Rivers System:

<i>River</i>	<i>Potential Classification</i>
Nestucca River	Recreational
Drift Creek (Siletz)	Scenic, Recreational
Alsea River	Recreational
Siuslaw River	Recreational
North Fork Smith River	Scenic, Recreational
Wassen Creek	Wild, Recreational
Umpqua River	Recreational

- FW-018 Wild River Management** - Along river segments which are eligible for "wild" classification, do not build roads or harvest timber within the potential boundaries. Comply with all standards for "wild" rivers specified in FSH 1909.12, Chapter 8 (1987).
- FW-019 Scenic River Management** - Along river segments which are eligible for "scenic" classification, allow well-screened roads (which may be conspicuous for short stretches), including an occasional bridge. Allow timber harvest and other resource management activities, provided there are no substantial adverse effects on the river and its immediate environment. A resource assessment of the eligible river may be needed to determine adverse effects. Comply with all standards for "scenic" rivers specified in FSH 1909.12, Chapter 8 (1987).
- FW-020 Recreational River Management** - Along river segments eligible for "recreational" classification, allow road construction, timber harvest, and other resource management activities, provided they are done in a way that minimizes surface disturbance, sedimentation and pollution, and impairment of views from the river. Comply with all standards for "recreational" rivers specified in FSH 1909.12, Chapter 8 (1987).

Forest-Wide Standards and Guidelines  
Cultural Resources

- FW-021 Prohibition of Dams** - Within the authority of the Forest Service, prohibit new dams, diversions, or hydroelectric power facilities on rivers which are eligible for inclusion in the National W&S Rivers System.
- FW-022 Suitability Studies** - Conduct suitability studies for all eligible rivers within 5 years of Forest Plan implementation, or before any Forest Plan revision that might occur sooner.
- FW-023 Cooperation** - Cooperate with the State of Oregon to manage NFS land to be consistent with objectives of their Scenic Waterways Program.
- FW-024 Hunting and Fishing** - Provide consideration during environmental analysis for a diversity of hunting and fishing opportunities.

**Cultural Resources**

- FW-025 Management** - Manage all cultural resources in compliance with the mandates of federal laws, acts, executive orders, and federal regulations.
- FW-026 Survey Techniques** - Conduct a cultural resource survey before allowing ground disturbing activities. Conduct surveys in accordance with the design mutually accepted by the Oregon State Historic Preservation Office and the Siuslaw National Forest (Toepel 1985). All cultural resources discovered will be protected until evaluated to determine eligibility for the National Register of Historic Places (NRHP). Eligible sites will be preserved or treated in accordance with a mitigation plan approved by the above office and the Advisory Council for Historic Preservation.
- FW-027 National Heritage Preservation Act** - Survey all lands on the Forest for cultural resources to comply with the National Heritage Preservation Act as amended, Sec. 110(2). Compliance surveys will continue to be the first priority, but plans will be developed and money requested to complete the entire survey in a timely manner.
- FW-028 Resource Evaluation** - Assign inventoried cultural resources to thematic groups (e.g, homestead sites, logging sites) to facilitate their evaluation. Classify sites into categories developed by the Oregon State Historic Preservation Office so they fit into the state inventory system.
- FW-029 National Register of Historic Places** - Nominate cultural resources that meet appropriate criteria for the NRHP. Schedule nominations on an incidental basis until completion of the Forest-wide inventory.

- FW-030 Resource Protection** - Protect resources considered eligible for the NRHP by making reasonable efforts to avoid adverse impacts to the resources or by developing a procedure to conserve the values through proper scientific methods and studies. Make additional efforts to protect eligible cultural resources from human depredation and natural destruction. Protection plans may include physical protection such as fences and barriers, scientific study and collection, patrol and site monitoring, proper use or removal of signs to maintain site anonymity, and gaining public understanding and support through education [36CFR 219.24 (4)].
- FW-031 Interpretation** - Provide interpretation of cultural resources for educational and entertainment purposes to the extent consistent with protection, public interest, and management requirements.
- FW-032 Burial Sites** - Protect known human burial sites from disturbance. If an unknown burial site is uncovered, afford it complete protection and respect until the proper people and authorities have been informed. If the burial is American Indian, notify the appropriate tribe immediately.

### Visual Quality (Scenery)

- FW-033 VQOs** - Where no visual quality objective (VQO) is specified in management area direction, maximum modification is the minimum standard. Where it is practical and consistent with other resource objectives, blend the management activity with the surrounding landscape more than would be done for maximum modification.

### Threatened, Endangered, and Sensitive Animals and Plants

- FW-034 Cooperation** - Identify and manage threatened and endangered (T&E) and sensitive species in cooperation with the USDI Fish and Wildlife Service (USFWS), Oregon Department of Fish and Wildlife (ODFW; fish and wildlife), and Oregon Department of Agriculture (plants).
- FW-035 Conservation** - Meet legal and biological requirements for conservation of T&E and sensitive plants and animals. Evaluate proposed projects that involve significant ground disturbance or have the potential to alter habitat of T&E or sensitive species to determine if any of these species are present (FSM 2670, T&E and R6 Sensitive Plants and Animals.)
- FW-036 Consultation** - Where T&E species are present, make the required determination (a biological assessment for an EIS and a biological evaluation for an environmental assessment) according to the requirements of the Endangered Species Act (Public Law 93-205). Consult with the USFWS and state agencies on each program activity or project that the Forest Service determines may affect T&E species, before any decision is made on the proposed project.

Forest-Wide Standards and Guidelines  
Wildlife

- FW-037 Mitigation** - Specify protection or mitigation requirements before carrying out a project [36 CFR 219.27(a)(8)]. Conduct management activities and manage habitat for existing Federally classified T&E species so as to achieve objectives of existing recovery plans and not impair recovery of any T&E species.
- FW-038 Biological Evaluation** - When T&E and sensitive species and/or their habitat is present, perform a biological (field) evaluation. For sensitive species, consult with knowledgeable and interested authorities. Manage habitat for sensitive plants and animals to ensure that viable populations are maintained throughout their existing range. Management practices and use of species management guides shall assure that species do not become threatened or endangered because of Forest Service actions.
- FW-039 T & E List** - Maintain and update lists of T&E and sensitive plants and animals on the Forest periodically as new information is collected. Submit pertinent Forest information to the Regional Office for updating the Regional Forester's Sensitive Species lists and to the Oregon Natural Heritage Program for inclusion in their statewide Data Base.
- FW-040 Disclosure** - Do not disclose information on the specific location of T&E or sensitive species to the public.

**Bald Eagle**

- FW-041 Recovery Plan** - Protect and manage bald eagles (a threatened species) and their habitat in accordance with the Pacific Bald Eagle Recovery Plan (USFWS 1986) and Implementation Plan (Bald Eagle Working Team 1989). The USFWS recovery goal for the Forest is 23 nesting pairs. To meet this goal, protect 7 existing and 16 potential nest sites. Protect a minimum of 125 acres of habitat at each site and complete a site specific management plan for each existing and potential nest site (Anthony and Issacs 1989). See MA 4 for S&Gs relating to management of these nest sites.
- FW-042 Cooperation with BLM** - Cooperate with BLM in management of a nest site adjacent to NFS land until plans for the site are updated or revised (Table Mountain Interim Bald Eagle Nest Site Plan, 1987).
- FW-043 Informal Consultation** - Initiate informal consultation with the USFWS to discuss the question of "effect" when a project involving site disturbance is within 1 mile of a bald eagle nest (FSM 2670, Bald Eagle Management and Consultation; Worthington 1980).
- FW-044 Nest Protection** - Protect all bald eagle nest sites, including existing and newly discovered active and inactive sites.
- FW-045 Other Protection** - Protect regularly used feeding and roost sites. Manage human activities to ensure compatibility with bald eagle feeding areas. Use only those Forest practices that maintain suitability of the area for eagle roosting. The radius of the area protected will be at least 330 feet and possibly up to 1/4 mile.

**FW-046 Monitoring** - Monitor occupied bald eagle habitat annually to determine effectiveness of planned action and recovery efforts.

#### **Oregon Silverspot Butterfly**

**FW-047 Recovery Plan** - Protect and manage habitat of the threatened Oregon silverspot butterfly in accordance with the USFWS Recovery Plan (Stine 1982) and Forest Implementation Plan (Clady and Parsons 1984; Hammond 1989). Refer to MA 1 for specific S&Gs.

**FW-048 Additional Populations** - Manage habitat of any introduced, newly acquired, or newly discovered population of Oregon silverspot butterflies according to S&Gs for MA 1, and consider it for inclusion in MA 1 through a Forest Plan amendment.

#### **Peregrine Falcon**

**FW-049 Recovery Plan** - Although peregrine falcons (an endangered species) are not known to nest on the Forest, there is habitat for nesting and feeding. Protect sufficient existing nesting and feeding habitat to meet the objectives of the Pacific Coast Recovery Plan for the American Peregrine Falcon (USFWS 1982b). The recovery objective for the Forest is 1 pair. Protect any nest found, and protect and enhance associated habitat (such as feeding areas) if necessary.

**FW-050 Management Plans** - Within 3 years after implementation of the Forest Plan, complete an inventory which catalogues habitat suitable for peregrine falcon. Within 1 year after finishing the inventory, complete habitat or nest site management plans for peregrine falcons. Coordinate the development of proposed habitat management plans with the USFWS. Cooperate and coordinate with federal, state, and private organizations involved in recovery efforts.

**FW-051 Disclosure** - Do not disclose information about falcon nest sites to the public.

#### **Northern Spotted Owl**

(The following don't apply to Oregon Dunes NRA.)

**FW-052 Habitat Management** - Manage habitat of the spotted owl (a sensitive species proposed for listing as threatened) in accordance with the 1989 direction in Amendment 1 to the Regional Guide (USDA Forest Service 1984a). Refer to MA 3 for specific S&Gs relating to management of Spotted Owl Habitat Areas (SOHAs).

**FW-053 Interagency Agreement** - Assist the Regional Office to meet the terms of the 1988 Interagency Agreement on Spotted Owls. Four agencies (USFS, USFWS, BLM and National Park Service) have agreed to cooperate in an effort to maintain population viability.

- FW-054 Known Sites** - Protect known nest sites and heavily used roost sites (often near nest sites) outside of MA 3 (SOHAs) during the nesting season. Defer timber harvest within an average distance of about 1,000 feet from the nest tree (about 72 acres) until such time that owls have not been there for 3 straight years. The area should conform as much as possible to a "logical harvest unit".
- FW-055 Timber Sale Surveys** - Survey areas proposed for harvest which contain habitat suitable for spotted owls according to standard inventory protocols.
- FW-056 Seasonal Restrictions** - Do not permit activities which may disrupt breeding, rearing or fledging within 1,200 feet of an active spotted owl nest site between February 1 to August 15.
- FW-057 Additional Nest Sites** - When a new nest site is located, evaluate whether it can be incorporated into the Forest network.

### **Snowy Plover**

**Status** - This species is currently listed as sensitive by the Forest Service, as threatened by ODFW, and as a Federal Candidate Category 2 (in threatened status as of March 1993) species by USFWS. The plover nests, feeds, and winters in sandy areas virtually devoid of vegetation, driftwood, and other structure near salt or brackish waters of the Pacific Ocean and bays. The following S&Gs were developed in accordance with recommendations from USFWS management guidelines and ODFW's draft management plan for snowy plover.

- FW-058 Area Closures** - Post informational signs at trailheads and other entry points to snowy plover nesting areas requesting that pedestrians, pedestrians with dogs, and equestrians avoid walking or riding in nesting areas from March 15 to September 15. Include the estuaries of Sutton Creek, Siltcoos River, Tahkenitch Creek, and Tenmile Creek in the areas posted. Develop and post signs in cooperation with ODFW and the Oregon Department of Transportation.
- FW-059 Public Education** - Initiate public education programs to explain the need for closures and how to avoid impacts when using nesting areas.
- FW-060 Access Facilities** - Manage existing public access facilities to minimize potential impacts to nesting areas. Take plover nesting areas into consideration when planning facilities, and either avoid or mitigate impacts. Access facilities include parking lots and trails which have the potential to direct public use into nesting areas.
- FW-061 Existing Habitat** - Cause no further loss or degradation of existing habitat.
- FW-062 Habitat Enhancement** - As environmental conditions permit and as research determines suitable methods, create nesting habitat through methods such as the removal or control of beach grass or enhancement efforts such as the deposition of dredge spoils in appropriate areas.

**FW-063 Monitoring** - Collect information needed to manage plover populations, including: location, number, and success of nesting plovers; responses of nesting plovers to management practices (especially changes); why existing suitable nesting habitat is not fully utilized; and responses to enhancement efforts.

**FW-064 Cooperation** - Cooperate with ODFW and USFWS in doing surveys and research.

### Other Species

**FW-065 Brown Pelican** - Although the California brown pelican (a threatened species) does not nest in Oregon, it is a common visitor along coastal shores and off-shore islands. Manage habitat affecting the species in accordance with the Recovery Plan (USFWS 1983a). Coordinate proposals for habitat enhancement projects with the USFWS.

**FW-066 Aleutian Canada Goose** - The Aleutian Canada goose (an endangered species) does not nest on the Forest, but is a winter migrant along the coast in estuaries and wetlands. Protect and manage the species' habitats in accordance with the Recovery Plan (USFWS 1982a). Coordinate proposals for habitat enhancement projects with the USFWS.

**FW-067 Big-eared Bat** - Evaluate use of habitat by Pacific western big-eared bat (an R6 sensitive and federal candidate species). In cooperation with ODFW, attempt to verify the presence of this species on the Forest. Manage any occupied essential habitat to maintain population stability.

**FW-068 Other Sensitive Animals** - The Regional Forester's list of sensitive species includes animals such as the long-billed curlew, common loon, white-footed vole, and western pond turtle. Continue to evaluate reported sightings of these species. In cooperation with ODFW, attempt to verify the presence and distribution of the species. Provide occupied essential habitat through a species management plan if a species is found on the Forest.

**FW-069 Sensitive Plant Surveys** - Survey all proposed projects that might disturb the ground for sensitive plants. Conduct surveys with qualified personnel at appropriate times of the year to detect presence of sensitive plants, and protect any occupied essential habitat. Forward the survey results to the Forest coordinator on an annual basis. Consult with the Oregon Department of Agriculture regarding new locations of sensitive plants and technical information. (Note: The Regional Forester's list of sensitive species includes 23 plants for the Forest; 9 have been documented on the Forest. Of these, 5 are Federal candidate species (*Abronia umbellata breviflora*, *Cardamine pattersonii*, *Erythronium elegans*, *Filipendula occidentalis*, and *Poa laxiflora*).

### Wildlife

**FW-070 Viable Populations** - Manage activities and projects so they do not reduce suitability of habitat needed to maintain viability of species. Determine acceptable levels of effects on the habitat and assure that these levels are not exceeded. (Measures may include support of research, intensive evaluation of habitat conditions, and temporary or intermittent restrictions on public use.)

Forest-Wide Standards and Guidelines  
Wildlife

**FW-071 Special Habitats** - Protect, maintain, and enhance wildlife habitats which are limited on the Forest. These habitats include meadows, marshes, wetlands, estuaries, lakes, ponds, cliffs, talus outcrops, caves, and colonial nest/roost sites. Protection and maintenance of these areas includes consideration of sufficient adjacent area to maintain the integrity and functional character of the habitat. Address management of these sites as part of environmental analysis of specific management activities.

**FW-072 Deciduous-Mix Habitat** - For diversity purposes, maintain at least 5% of the Forest in hardwood and mixed hardwood/conifer stands. These stands should be distributed across the Forest in upland and riparian areas.

**Dead and Defective Tree Habitat**

**FW-073 Subbasin Objectives** - On NFS land in each subbasin (about 2,000 to 5,000 acres), provide enough snags to support at least 40% of the potential population level of primary cavity-nesting species. This is to ensure adequate distribution of snags throughout the Forest.

**FW-074 Distribution Area Objectives** - Provide snag densities needed for at least a 20% potential population level within land areas that are generally no larger than normal harvest units (maximum of 60 acres). This is to ensure adequate distribution of snags within a given subbasin.

**FW-075 Green Replacement Trees** - Maintain snag densities within distribution areas throughout a full rotation by providing green replacement trees that can be made into, or will become snags of adequate size when existing snags fall.

**FW-076 Patch Size** - Provide 1 or more patches of snags within a distribution area. Patches should be designed so that snags needed to meet the requirements of a pair of the excavator species with the smallest territory size are available within that territory size. Patches should be no closer than 750 feet wherever existing distribution of snags and live trees allows.

**FW-077 Mature Conifer Areas** - Within each mature conifer habitat area managed for pileated woodpecker and marten, provide enough hard snags or green trees for snag mitigation purposes to support at least 60% of the potential population of primary cavity excavator species.

**FW-078 Analysis Procedures** - Calculate the number of snags needed to meet subbasin and distribution area objectives, using Forest species specific information and the general procedure outlined by Norris (1989). Develop Forest guidelines for analysis and implementation of wildlife tree habitats.

- FW-079 Mitigation in Units** - Wildlife trees left in harvest units for mitigation purposes should be hard snags (Classes I, II, and III) and/or green trees to provide for current needs of hard snag dependent species and to serve as a source of future snags. Hard snags and topped green trees left to meet current needs should be at least 20 inches dbh and at least 20 feet tall. Green trees left as future wildlife trees must meet this size requirement by the time they are needed as replacement trees.
- FW-080 Soft Snags in Units** - Leave all soft snags (Classes IV and V) in harvest units except where they would create unacceptable conditions for safety, logging systems, or fire protection.
- FW-081 Down Logs** - Leave at least 2 down conifers per acre on all harvest units. Each log should be greater than 12 inches in diameter, contain a minimum of 40 cubic feet and be in early decay conditions (Class I or II). In core areas managed to provide mature conifer habitat for pileated woodpecker and marten, provide at least 6 down logs per acre, each greater than an average of 20 inches in diameter and 20 feet long.

## **Fish**

- FW-082 Fish Passage** - Design and maintain instream structures to maintain streamflow velocities and channel gradients which permit anadromous and resident fish migration. Provide adequate conditions for fish migration in currently occupied as well as in potential habitat.
- FW-083 Seasonal Restrictions** - When possible, carry out activities which disturb stream channels when there are no salmonid eggs or fry in the stream.
- FW-084 Instream Debris** - In all streams, leave natural and logging-induced debris which has the potential to maintain or enhance stream structure. When practical, remove excess debris which obstructs fish passage or has the potential to degrade the stream channel.
- FW-085 Withdrawal of Water** - Limit the withdrawal of water for Forest Service activities so that instream flows provide adequate habitats for spawning and rearing of fish.
- FW-086 Habitat Enhancement** - Develop fish habitat enhancement projects to open unavailable habitat and rehabilitate deteriorated habitat conditions that are limiting the size of fish populations. Base projects on standardized inventories of instream and riparian conditions, and evaluate their effectiveness. Coordinate priority selection with ODFW.

## **Riparian Areas**

### **Description of Riparian Area**

The following S&Gs apply to the riparian areas along all perennial streams (Class I, II and III), and will be used primarily within the lands that are suitable for timber production on the Forest. The width of the riparian area will vary according to site-specific conditions, and, for the Forest as a whole, is assumed to average 100 feet, measured horizontally, on each side of the stream.

## Forest-Wide Standards and Guidelines

### Range

- FW-087 Buffer Prescription** - Develop a site-specific prescription to design the riparian leave area needed to produce the desired condition for each reach of stream adjacent to an area planned for management activities. Normally this riparian leave area will vary in width to fit on-the-ground conditions. The prescription will consider factors such as the number and location of trees and their probability of falling into the stream, the amount and condition of existing large woody debris and other components of fish habitat in the channel, valley floor configuration, threats to the integrity of the riparian area from adjacent activities, stream and watershed conditions elsewhere in the basin, and riparian enhancement and management opportunities.
- FW-088 Buffer Width** - Where conifers exist along Class I and II streams, leave a zone of such trees, averaging at least 10 per 100 feet of stream reach (about half on each side), that are likely to contribute large woody debris to the channel. (On the average, these conifers are assumed to be within 100 feet of the streams, measured horizontally.)
- FW-089 Buffer Width** - Where conifers exist along Class III streams, leave a zone of such trees, averaging at least 8 per 100 feet of stream reach (about half on each side), that are likely to contribute large woody debris to the channel. (On the average, these conifers that are most valuable for fish habitat are assumed to be within 60 feet of the streams, measured horizontally.)
- FW-090 Skyline Corridors** - If possible, skyline corridors needed to harvest adjacent lands should be 40 feet or less in width where they pass through riparian areas, and average at least 200 feet apart. Total clearing for corridors should not remove more than 20% of the canopy present prior to harvest in a given 1,000-foot reach of stream.
- FW-091 Buffer Integrity** - Assure that riparian objectives are met by including sufficient upland transition zones or by using practices such as stage felling, lining, and jacking to provide long-term integrity of riparian buffers.
- FW-092 Riparian Tree Cutting** - Except for necessary felling of cable corridors, harvest trees within streamside buffers only when necessary to protect or enhance riparian dependent resources, such as fish habitat, watershed conditions, and water quality.
- FW-093 Fish Habitat Management** - Manage the vegetation in the riparian area to assure a continuing supply of conifer trees as a source of large woody debris for stream structure to improve fish habitat. Management activities will vary according to the existing condition of streamside vegetation. Options will include preservation of existing vegetation; removal of hardwoods and planting conifers in their place (together with the associated activities to conduct these operations); selective felling of trees into the stream channel when existing large woody material levels are deficient; and placement of large woody material originally located outside of the area into the stream channel.

### Range

- FW-094 Grazing Management** - Livestock grazing may be used as a tool to manage vegetation.

- FW-095 Noxious Weeds** - Control noxious weeds when necessary to meet state and county objectives, or to improve conditions or outputs of other resources (e.g. make more forage available for big game, reduce competition with trees). Noxious weed control will be coordinated with Oregon Department of Agriculture.
- FW-096 Riparian Protection** - Develop grazing systems to be compatible with riparian management goals.
- FW-097 Riparian Forage** - Limit grazing of preferred forage species in riparian areas to 35-50%.
- FW-098 Watering Facilities** - Where feasible, develop watering facilities away from stream courses to reduce the potential for bank disturbance and adverse effects on water quality.
- FW-99 Water Quality** - Livestock management practices will conform with State Recreational Water Quality Standards.
- FW-100 Soil Damage** - Prevent livestock grazing in areas with wet or saturated soils to prevent excess puddling or soil compaction and displacement of surface vegetation

## **Timber**

(The following don't apply to Oregon Dunes NRA.)

- FW-101 Logging on Unsuitable Lands** - Vegetation management is a principal tool used to attain resource goals throughout the Forest. Unless stated otherwise in the MA S&Gs, trees may be cut or removed from land unsuitable for timber production for the following reasons, provided that the management direction for the area can still be achieved:
- Salvage trees or stands killed or substantially damaged by fire, windthrow, or other catastrophe;
  - Control the spread of insect or disease outbreaks;
  - Conduct research;
  - Provide for the safety of Forest users (this includes hazard tree removal in camp and picnic grounds, in administrative sites, and along roads open to the public);
  - Maintain or enhance fish and wildlife habitats;
  - Improve the visual resource by opening scenic vistas or by improving visual variety;
  - Construct new facilities such as roads, trails, administrative facilities, recreation facilities, and so forth.
- FW-102 Unit Size and Location** - Ensure that dispersion and maximum size of created openings (clearcuts) conform to R-6 Regional Guide (USDA Forest Service 1984a) Standard and Guidelines 2-1, 2-2, and 2-3, except as outlined in 2-1.

Forest-Wide Standards and Guidelines  
Soil and Water

- FW-103 Utilization Standards** - Ensure that utilization standards conform with R-6 Regional Guide (USDA Forest Service 1984a) Standard and Guide 4-2.
- FW-104 Special Use Permits** - Ensure that timber sales are compatible with existing special use permits where significant permanent improvements have been made.
- FW-105 Oil and Gas Development** - Give oil and gas development priority over timber sales if irreconcilable conflict occurs.
- FW-106 Other S&Gs** - All other timber S&Gs are contained in MA 15.

### Soil and Water

- FW-107 Soil Damage** - Do not allow the total acreage of all detrimental soil conditions, i.e., erosion, compaction, puddling, displacement, and severely burned soil, to exceed 15% of the total Forest land within the project area, including no more than 5-6% in landings and roads. Consider restoration if detrimental soil conditions approach 15% of the activity area.
- FW-108 Stability Assessment** - Assess the stability of all slopes and roads prior to implementation of ground-disturbing activities.
- FW-109 Site Productivity** - Retain sufficient ground vegetation and organic matter to maintain long-term surface soil stability and site productivity. Practices include preventing erosion (landslides, dry ravel, sheet and rill), hazard reduction, and site preparation on sensitive sites and result in maintenance of organic matter in the surface soil.
- FW-110 Organic Material** - Leave in place all un-utilized, standing or down woody material (larger than 20 inches in diameter at the small end, and any length) that does not either substantially interfere with reforestation or is an unacceptable fuel hazard. These materials are left to maintain long-term soil productivity following regeneration harvest, catastrophic salvage, and site preparation. The minimum amount to leave is 2 logs per acre having a volume of at least 40 cubic feet and 12 inches in diameter (Decay Class I or II), except in core areas managed for marten or pileated woodpecker where the minimum is 6 logs per acre (standing or down) greater than 20 inches in diameter and 20 feet long (as described in FW-081.)
- FW-111 Leave Areas for Safety** - Leave vegetation intact on slopes where root strength or other characteristics of that vegetation may be needed to prevent landslides which might hit an inhabited building.
- FW-112 Vegetation Leave Areas** - Leave all vegetation intact on slopes where root strength or other characteristics of that vegetation may be needed to prevent an increase in landslide occurrence, unless no significant direct or cumulative adverse effects on downslope resources or site productivity are anticipated as a result of the increased landslides.

**FW-113 Leave Area Protection** - Design logging and road construction in areas adjacent to vegetation leave areas to minimize the adverse effects of logging activities, broadcast burning, and wind on the leave areas.

**FW-114 Best Management Practices** - Comply with State requirements in accordance with the Clean Water Act for protection of waters of the State of Oregon (Oregon Administrative Rules, Chapter 340-41) through planning, application, and monitoring of Best Management Practices (BMPs) in conformance with Oregon's Forest Practices Rules (OAR Chapter 629-24) and Clean Water Act regulations and federal guidance issued thereto. The key beneficial uses which BMPs are designed to protect are fish habitat and water for domestic use.

**FW-115 BMP Process** - In cooperation with the State of Oregon, use the following process:

- Select and design BMPs based on site-specific conditions, technical, economic and institutional feasibility, and the water quality standards for those waters potentially impacted;
- Implement and enforce BMPs;
- Monitor to ensure that practices are correctly applied as designed;
- Monitor to determine the effectiveness of practices in meeting design expectations and in attaining water quality standards;
- Evaluate monitoring results and mitigate where necessary to minimize impacts from activities where BMPs do not perform as expected; and
- Adjust BMP design standards and application when it is found that beneficial uses are not being protected and water quality standards are not being achieved to the desired level. Evaluate the appropriateness of water quality criteria for reasonably assuring protection of beneficial uses. Consider recommending adjustment of water quality standards.

**FW-116 Water Quality Plan** - Use the existing approved process to implement the State Water Quality Management Plan on lands administered by the USFS as described in Memoranda of Understanding (MOU) between the Oregon Department of Environmental Quality and U.S. Department of Agriculture, Forest Service (2/12/79 and 12/7/82), and "Attachments A and B" referred to in this MOU (Implementation Plan for Water Quality Planning on NFS lands in the Pacific Northwest 12/78 and Best Management Practices for Range and Grazing Activities on Federal Lands, respectively).

For a more complete explanation of the above, refer to FEIS, Appendix J "Best Management Practices".

Forest-Wide Standards and Guidelines  
Soil and Water

Individual, general BMPs are described in General Water Quality Best Management Practices, Pacific Northwest Region, 11/88. This provides guidance but is not a direction document. Also included in this document is a description of the process and limitations and use of these BMPs. Each BMP listed includes the Title, Objectives, Explanation, Implementation and Responsibility, and Monitoring. Evaluations of ability to implement and estimated effectiveness are made at the project level.

Not all of the general BMPs listed will normally apply to a given project, and there may be specific BMPs which are not represented by a general BMP in this document.

The sensitivity of the project determines whether site-specific BMP prescriptions are included in the EA/EIS, sale/project plan, or analysis files.

**FW-117 Water Quality** - BMPs are designed largely to protect fish and water for domestic use. The key water quality standards for the State are:

a. **Temperature Increases** - Use the following table to determine the maximum acceptable increase in temperature:

When stream temperature is:	Maximum increase allowed:
64 F or more	none
62 - 63.5 F	0.5 F
less than 62 F	2.0 F

b. **Turbidity Increases** - Do not allow more than a 10% increase in turbidity above natural or existing stream turbidity measured upstream from an activity causing turbidity.

**FW-118 Stream Shading** - Leave enough vegetation intact along perennial streams to limit solar heating of streams and maintain water temperatures within State water quality standards.

**FW-119 Hazardous Spill** - Take measures which will assure that downstream water users and residents are notified immediately in the event of a spill of hazardous material.

**FW-120 Protection from Chemicals** - Use measures which are effective in preventing chemicals (including fertilizer) from entering water and other areas not intended for treatment. Measures may include no-spray buffers and road closures for transport of chemicals.

**FW-121 Sanitation Facilities** - Provide sanitation facilities wherever human wastes would cause a hazard to human health.

**FW-122 Spill Plan** - Prevent disposal of petroleum products and hazardous materials on Forest lands. Follow the Forest's Hazardous Materials Spill Plan for control and cleanup of accidental spills of hazardous materials.

- FW-123 Channel Stability** - Design any structure which is in or near a stream to maintain stability of banks and to minimize surface erosion which may enter the stream.
- FW-124 Domestic Use** - When an activity proposed within a domestic-use watershed could measurably affect water quality or quantity, consider the needs of the water user in a site-specific environmental analysis under the NEPA process.
- FW-125 Instream Flows** - Protect instream flow on Forest lands through site-specific analysis of proposed water uses, diversions, and transmission applications in accordance with NEPA and renewal of permits. Protect instream flow needs by: filing protests with the State where applications are made that adversely affect National Forest resources; asserting claims for this water under federal or state laws where applicable; inserting protective measures into special use permits; and reaching formal agreements over use. Purchase of water rights and impoundments are other means for reducing impacts.
- FW-126 Floodplain Protection** - Plan, construct, and maintain all existing and proposed facilities and structures within floodplains so they comply with floodplain management directions found in the Forest Service Manual.
- FW-127 Stream Diversion** - When streamflow is temporarily diverted to accommodate construction or other activities, restore it to the natural course as soon as practical.
- FW-128 FERC Coordination** - Do not locate significant capital investment projects within FERC power withdrawals unless it would be practical to relocate them if the hydroelectric site is developed.

### **Municipal Watersheds**

- FW-129 Environmental Analysis** - When an activity is proposed within a municipal watershed (see Glossary), conduct a site-specific environmental analysis under the NEPA process which considers the needs of the water users.
- FW-130 Cooperative Agreements** - In the Toledo and Corvallis municipal watersheds, assure that activities comply with the 1915 and 1922 Cooperative Agreements between the Secretary of Agriculture and the cities of Toledo and Corvallis, respectively.
- FW-131 Harvest Limitation** - Limit clearcut harvest acres to less than 15% of any municipal watershed within any 10-year period. (Doesn't apply to Oregon Dunes NRA.)
- FW-132 Special Practices** - Use herbicides only when other methods would not be effective. If herbicides are necessary, use only ground-based methods. Comply with mitigation measures in the Regional EIS, Managing Competing and Unwanted Vegetation (1988b).

### **Minerals and Geology**

- FW-133 Surface Disturbance** - Manage mineral activities, including exploration, to minimize surface disturbance.

Forest-Wide Standards and Guidelines  
Lands

- FW-134 Withdrawal From Entry** - Consider withdrawing lands with permanent facilities, T&E species habitat, or designation as a Special Interest Area from mineral entry. Lands being recommended for withdrawal shall be examined to assess the effects on all resources, including minerals.
- FW-135 No Surface Occupancy** - Apply a "no surface occupancy" stipulation to leases only when (a) surface occupancy would cause significant resource disturbance which cannot be mitigated by any other means, (b) resource impacts would be irreversible or irretrievable, or (c) the activity is incompatible with surface management objectives.
- FW-136 Common Variety Minerals** - Provide common variety mineral material for roads, trails and other activities on Forest lands. Make common variety material available for off-Forest uses when it has been determined, through environmental analysis, that reserves exceed those necessary to meet projected Forest needs.
- FW-137 Common Variety Management** - Manage common variety mineral materials by lease, sale, or permit in accordance with the following criteria:
- Utilizes existing sources before developing new ones;
  - Authorize activities on lands covered by other mineral leases or permits only when removal will not unduly interfere with the prior authorization; and
  - Do not authorize exploration and development activities in areas where there would be conflict with other beneficial uses, such as riparian areas, special wildlife areas, and developed recreational or administrative sites.
- FW-138 Common Variety Removal** - Administer removal of common mineral materials on a sale or permit basis in areas where development does not conflict with other resource objectives. Process mineral material requests in accordance with procedures in 36 CFR 228, Subpart C. Proposed mineral material sources shall have a development plan.
- FW-139 Development Plans** - Include reasonable, operationally feasible provisions to protect riparian values and meet state water quality standards in plans for exploration and development of any type of mineral resource (leasable, locatable, and common variety).

## Research

- FW-140 RNA Network** - In cooperation with PNW Research Station, identify biotic communities on the Forest which might represent unique ecosystems that qualify for the Research Natural Area network.
- FW-141 Cultural Resource Studies** - Provide selected cultural resource properties for scientific study of past human behavior, lifeways, economics, and adaptation.

## Lands

- FW-142 Right-of-Way Applications** - When applications for rights-of-way for utilities are received, give first priority to utilization of residual capacity in existing corridors. (A map showing electronics sites and major utility corridors is on file at the Forest Supervisor's Office.)
- FW-143 Additional Corridors** - Designate any additional corridors for major utilities through an interagency environmental analysis, following procedures set forth in the Regional Guide. Amend the Forest Plan to include the newly designated corridor.
- FW-144 BPA Coordination** - Coordinate all new utility corridor requests with the Bonneville Power Administration. Limit right-of-way clearing for utility corridors to the extent necessary for safe and efficient use.
- FW-145 Protection of Raptors** - Design new power lines to avoid electrocution of raptors.
- FW-146 Subsurface Lines** - Bury new or reconstructed linear utility facilities unless environmental analysis indicates it would be unacceptable.
- FW-147 Road Grants** - Issue road rights-of-way grants to public road agencies for long term-use only as permanent easements.
- FW-148 Temporary Access** - Acquire temporary access for Forest Service activities when one-time entry is expected to access relatively small and/or isolated parcels.
- FW-149 Limited Access** - Do not acquire limited access for permanent rights-of-way unless either the public has alternative access to the parcel, or costs to acquire access outweigh public benefits.
- FW-150 Special Easements** - Acquire conservation or scenic easements rather than full ownership when objectives can be met and cost is substantially less than the cost of full ownership.
- FW-151 Electronics Management** - Manage sites designated for electronic use to maximize the number of compatible users while minimizing construction of individual buildings and facilities. Utilize existing site capacity before developing new sites when coverage is comparable. In addition,
- Develop site plans for existing sites with facilities in place; and
  - Develop site plans for new sites prior to installation of facilities.
- FW-152 Letters of Authorization** - Use letters of authorization for occupancy and use of Forest lands when the use meets all the following criteria: temporary (less than 1 month), noncommercial, unadvertised, does not utilize public improvements, and does not draw public spectators. Under other circumstances, issue special use permits.
- FW-153 Land Acquisition** - Acquire and dispose of lands as prioritized in Appendix C.

## Forest-Wide Standards and Guidelines

### Transportation

- FW-154 **Rights-of-Way** - Reserve rights-of-way needed for management on land sales and exchanges.
- FW-155 **Land Exchange Restrictions** - Do not permit new activities on land where a land exchange statement of intent has been signed, unless consent of the proponent is obtained.
- FW-156 **Trespass** - Identify and resolve occupancy trespass cases.
- FW-157 **Small Tracts** - Identify and complete Small Tracts Act cases in a timely manner.
- FW-158 **Monuments and Property Lines** - Locate and post survey monuments and property lines with the goal of completing the Forest by the end of the first decade.
- FW-159 **Land Lines** - Locate and post all land lines needed for resource production before activity.
- FW-160 **Maintenance** - Maintain corner monuments on a 10-year cycle. Survey property line conditions on a 10-year cycle and maintain lines, as needed, prior to management activities.
- FW-161 **Permits** - Issue only those new permits which are compatible with management area objectives.

### Transportation

- FW-162 **Road Design** - Design and maintain roads to the minimum standard required for the safety of users, for current and future intended uses, and to meet all resource objectives for an area. Design roads to avoid wetlands and riparian zones wherever possible. Design necessary crossings to minimize adverse impacts to water and fish habitat and in no way inhibit fish passage.
- FW-163 **Road Stability** - Construct and maintain roads and rock pits to minimize risk of landslides and erosion on the road surface.
- FW-164 **Road Maintenance** - Maintain roads for low or high clearance use as indicated in the Road Management Objectives (RMOs). Following timber activities, open roads to high clearance vehicles for Forest visitor and administrative use, unless otherwise indicated in the RMOs. Maintain roads to developed sites to permit access by a variety of recreational and passenger vehicles (i.e., trucks with trailers, cars, motor homes).
- FW-165 **Signs** - Install and maintain directional signs which facilitate travel through the Forest by recreational users. Correlate signing with Forest maps.
- FW-166 **Sidecast Material** - Remove existing unstable road sidecast material that could cause landslides and subsequent adverse effects on downstream resources.

- FW-167 Appropriate Use** - Provide access for low-clearance, highway vehicles to developed recreation sites and a variety of points of interest within the Forest. Many roads will discourage low-clearance vehicles, and encourage high-clearance vehicles. Mark roads to indicate the appropriate use.
- FW-168 Road Management** - Combine transportation planning and road maintenance. Construct roads only when consistent with objectives for the management area. Ensure that each road has management objectives that provide a means to identify which maintenance standards and activities apply to the road. Update the Road Management Plan annually based on planning and monitoring.
- FW-169 Wildlife Restrictions** - When needed to limit wildlife harassment by reducing traffic volume, consider restricting roads open to motorized vehicles, except for those used for administration, permits, and contracts.
- FW-170 Closures** - When practical and consistent with other resource objectives, keep Forest roads open for public recreational use (Closures are shown in Appendix D).
- FW-171 Revegetation** - Revegetate all non-system roads constructed during the planning period within 10 years of completion of the contract, lease, or permit through which they were constructed.

## Protection

- FW-172 Suppression** - Suppress all wildfires.
- FW-173 Aggressive Suppression** - Aggressively suppress wildfires that threaten life, property, public safety, improvements, or investments.
- FW-174 Escaped Fire Situation Analysis (EFSA)** - Complete an EFSA for fires that escape initial action or burn into the second burning period.
- FW-175 Economic Efficiency** - Prepare, implement, and maintain a fire management program that is cost effective. Determine this level of protection through the National Fire Management Analysis System. Use a Fire Management Action Plan to implement the fire management program.
- FW-176 Prescribed Fire** - Consider use of prescribed fire to meet management objectives in areas where ecological studies show that fire has played a significant role in ecosystem development. Use planned ignitions for all prescribed fires.
- FW-177 Project Assessment** - Address environmental effects of projects where prescribed fire is an alternative for the treatment of activity fuels (logging residue) or natural fuels.
- FW-178 Burning Plans** - Prepare burning plans in advance of ignition and get approval by the appropriate line officer for each prescribed fire. Burning plans will define an escaped fire. Declare a prescribed fire that escapes as a wildfire and prepare an EFSA.

**FW-179 Pest Management** - Use an Integrated Pest Management (IPM) approach, which recognizes pest management as an integral part of timber and other resource management, to prevent and reduce unacceptable pest-related damage. Under IPM, consider and analyze a full range of pest management alternatives, including cultural, biological, chemical, and mechanical methods, on a site-specific, project-level basis. Select specific treatment methods through an environmental analysis process which will consider environmental effects, treatment efficacy, and cost of each alternative on a case-by-case basis. Set up monitoring and enforcement plans to implement specific measures during this site- and project-specific analysis.

## **Air Quality**

**FW-180 Air Quality Guidelines** - Meet air quality guidelines during all land management activities.

**FW-181 SIP** - Meet or exceed Oregon State Implementation Plan standards on all prescribed burns.

**FW-182 Future Emissions** - Assure that total smoke emissions on the Forest will meet, or are below, the emission standards set for the year 2000.

**FW-183 Rural Communities** - Give special attention to protecting high-use recreational areas and rural residential populations from exposure to smoke. Use all practical means of smoke management, including reduction, avoidance, and scheduling.

**FW-184 Emissions Plan** - Prepare an annual plan that lists the proposed burns for the year, the units that will have other treatments (including no treatment) in order to reduce total smoke emissions, and the number of acres included in timber sale planning which have prescribed burning as a method of fuels treatment. List the "best available technology" that will be used to reduce the emissions for all of units that are planned for prescribed burning.

## **Facilities**

**FW-185 Management** - Plan, develop, maintain, and operate buildings, utility systems and related facilities for safe use, support of the Forest resource programs, and cost effectiveness.

**FW-186 Construction** - Assure that the construction of new buildings or additions to existing buildings and utility systems comply with the approved Forest Facilities Master Plan.

**FW-187 Administrative Facilities** - Provide and manage administrative facilities sufficient to accomplish land and resource management and protection objectives. Maintain the Forest Facilities Master Plan for all administrative sites. Consider long-term development and maintenance costs in planning for facilities.

**FW-188 Inspection** - Make a complete condition inspection, as suggested by prudent engineering practices and the Forest's Facility Management Plan, at least once every 5 years. Complete maintenance within 2 years of discovery of the need. Deferred maintenance items will be documented along with an analysis of anticipated damage to the structure. Give highest priority to historic structures like Heceta House and Hebo Lake Picnic Shelter.