

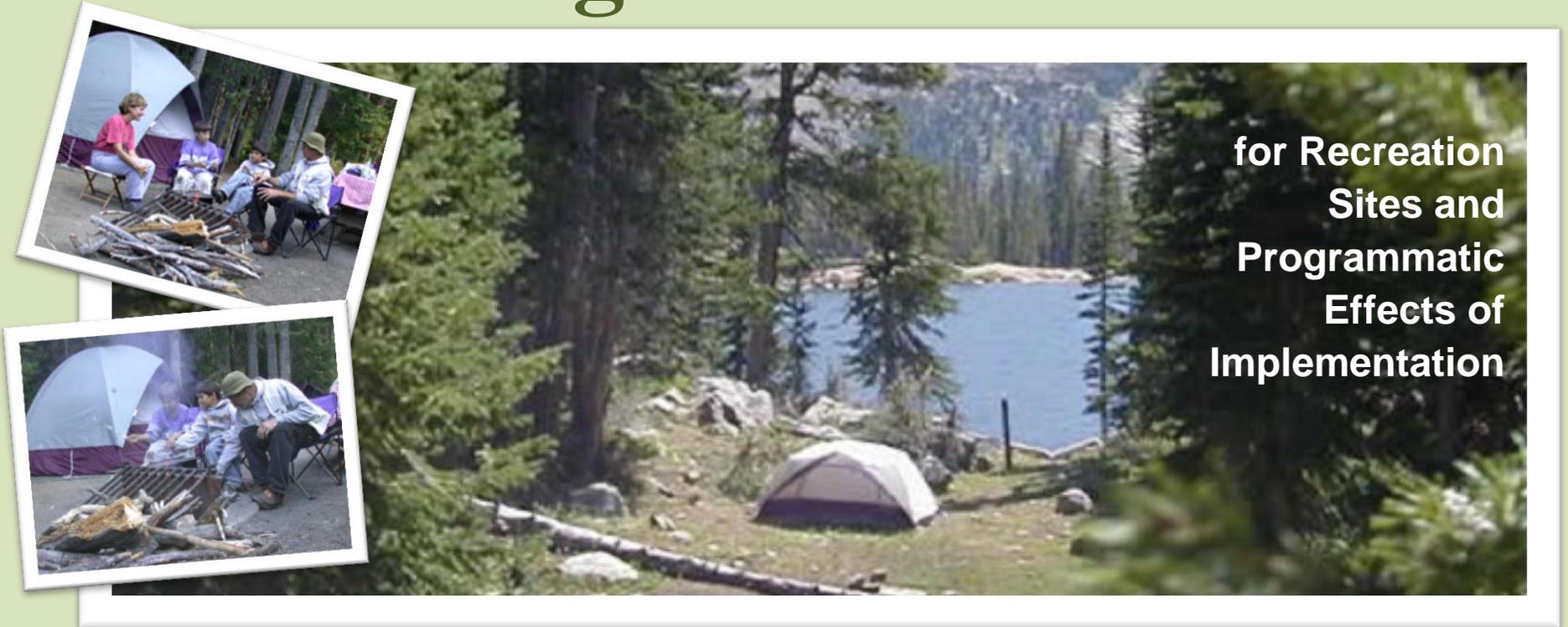


United States Department of Agriculture

December
2015

Recreation Site Analysis **DRAFT**

5-Year Program of Work



for Recreation
Sites and
Programmatic
Effects of
Implementation

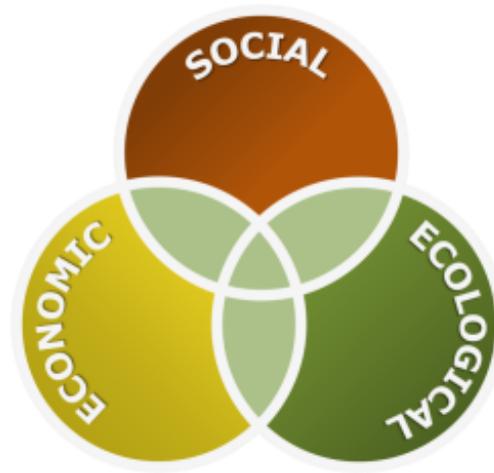


Forest Service San Juan
National Forest

Recreation Site Analysis

DRAFT

5-year Program of Work



San Juan National Forest



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Executive Summary

The purpose of Recreation Site Analysis (RSA) is to create a 5-year program of work (POW) for recreation sites to contribute to sustainability on the San Juan National Forest (SJNF). It is an evolution of Recreation Facility Analysis (RFA) which was completed on the SJNF in 2008. While the goals of RFA such as operating and maintaining sites to standard and reducing deferred maintenance costs are still valid, RSA broadens these goals to consider how recreation sites contribute to social stability, environmental integrity, and economic vitality the forest and its communities.

Once finalized, this 5-year Draft POW will be a framework from which the SJNF will prioritize investments, as well as pursue changes in operations or maintenance of developed recreation sites and facilities. Proposals are consistent with the Framework for Sustainable Recreation, Rocky Mountain Region's Leadership Intent for Outdoor Recreation (2015), and the 2013 SJNF Land and Resource Management Plan.

Program of Work Summary

1. Recreation Sites Prioritization Report

This table is prioritized by criteria score, next by category, then by Managing Organization Number, and finally by Site Name alphabetically if scores are tied. See page 17 for the details.

Implementation costs are projected out to 2021 at a cost of \$293,900.

This implementation cost is very close to the recommended onetime cost for a 5 year plan. The recommended onetime cost is the amount of money available annually plus any annual fee collections if available. It is the SJNF's intention to utilize incoming capital improvement and maintenance funding to implement a significant amount of site work during 2016 and 2017. Beyond 2017, discretionary or supplemental funding sources will be used to the extent possible to complete implementation by 2021.

2. Allocation & Revenue vs. Operations & Maintenance

The analysis suggests that the forest can operate and maintain 45 sites to regionally required standards with the annual allocation and fees that are available. The remaining 84 sites will require an alternate operations plan, i.e. they will require some change in how (or even if) they are managed into the future.

Of those 84 sites, two are categorized as ‘Signature Tourism Site’, one is categorized as a ‘Resource Protection Site’, and one is categorized as a ‘Cultural Heritage Site’ while the remainder do not have a special category. Examples of management options for the sites in the special categories listed above include:

- Seasonal closure unless more funding becomes available.
- Reduce the service frequency and notifying the users what service they can expect at that site.
- Reduce a site’s scale of development if site’s recreation opportunity is not compromised
- Reduce services and facilities at lower priority sites to free up resources for higher priority sites.

Actions such as these are intended to move the Forest’s developed recreation program towards a sustainable state.

For additional details about special site categories please see Section C on page 9.

1. Introduction

A. Sustainable Recreation Overview

In 2010, the Forest Service issued new strategic direction for the recreation program called a “Framework for Sustainable Recreation.” In 2012, the Forest Service Planning Rule defined sustainable recreation as “*The set of recreation settings and opportunities on the National Forest System that is ecologically, economically, and socially sustainable for present and future generations.*” This definition recognizes the role the recreation program plays in supporting the overall Forest Service mission of sustainability. Sustainability is only possible when recreation is integrated with all other agency programs. Similarly, national forests are vital to the sustainability of many rural and urban communities. Recreation is the portal through which people connect to their national forests. Thus, national forest recreation plays a key role in the social stability, environmental integrity, and economic vitality of these communities.

The core of sustainable recreation is three fundamental shifts in how we view and deliver our recreation and tourism program as public land managers:

1. Sustainability is the lens through which we make ALL decisions. We will not invest if we cannot sustain.
2. We view our work and build our programs from an integrated forest and community perspective. We approach the community table not as managers with answers, but as community participants with questions and expertise.
3. We are conveners and facilitators in recreation management and our skill set contributes to maintaining a thorough network of relationships, partnerships and citizen stewards. We bring our expertise to help others become active participants in land stewardship.

To progress toward our ultimate goal – sustainability – we need to effectively assess what “recreation’s contribution to sustainability” means. This requires crafting realistic strategies that align the organization toward that goal, and adopting performance measures and progress indicators that hold us accountable to our mission.

Implementing sustainable recreation is about incorporating sustainability into the work we do every day. Incorporating sustainability into recreation program management requires us to make choices about what to say yes and no to. We often find that it’s easy to say yes, particularly when a partner has funding to support a project. But having funding does not mean that the project contributes to sustainability or the overall goals of the recreation program. Being able to know when to say “no” or “yes, if” is important to managing for sustainability.

B. Program of Work (POW) Overview

This document is a living, working road map to guide the San Juan National Forest (SJNF) in providing a quality, sustainable developed recreation program. It describes the vision (niche) for the overall Forest recreation program and outlines proposals specific to individual developed recreation sites.

The proposals and guidance contained in this document were developed through, and are the end result of, updating the forest's Recreation Facility Analysis (RFA) originally completed in 2008. Existing and projected visitor demands, resource conditions, program costs and revenue were all considered in developing proposals.

This document will serve as a framework from which the SJNF will prioritize investments, as well as pursue changes in operations or maintenance of developed recreation sites and facilities.

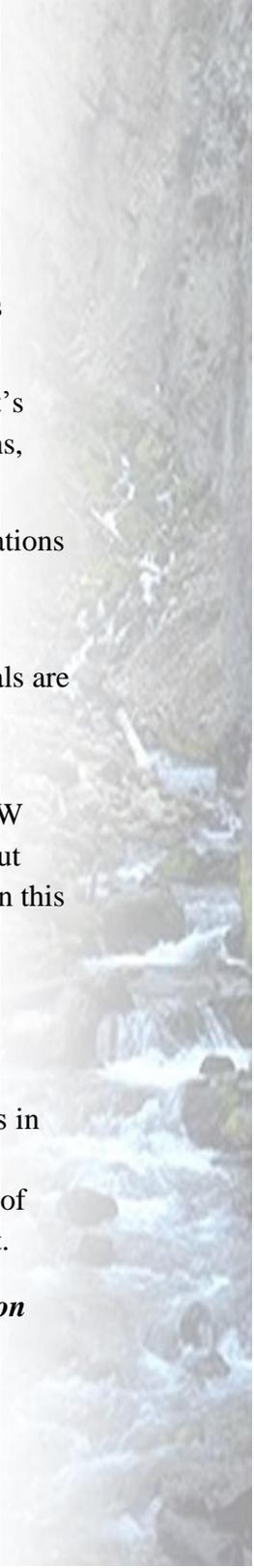
The SJNF recognizes that site-specific environmental analysis (NEPA) and public involvement will be necessary prior to implementing some of the more significant proposals contained in this document. As implementation of site-specific proposals are considered, they will be evaluated to determine if they are subject to the NEPA and all required procedures shall be executed.

The SJNF also recognizes that proposals relating to fees will require consistency with criteria outlined in the Recreation Enhancement Act (REA) and coordination with the appropriate Recreation Resource Advisory Committee (RRAC). The POW does propose modest changes to Concession-operated fee sites. The RRAC would not be involved in their formal capacity, but public review and feedback is being incorporated via the RSA process. No day-use fees or general access fees are proposed in this POW.

C. Forest Recreation Niche/Vision

The San Juan National Forest connects visitors with the broad vistas and rugged peaks of southwest Colorado's Rocky Mountains in relatively uncrowded settings. The contrasting sandstone-rimmed canyons, green valleys, and soaring peaks offer abundant recreational and cultural opportunities. While the backcountry offers solitude and remains relatively primitive, a limited number of highways and primary Forest roads access front-country areas, which receive higher use and have more recreational development.

Niche Statement: Maintain and enhance opportunities for dispersed and backcountry recreational experiences that rely little on developed facilities. To that end, focus recreation resources on a limited number of developed sites that directly or indirectly support dispersed and backcountry types of recreation on the Forest.



2. Plan Summary - Programmatic Results of Implementation

A. Brief Description of RSA Process

Purpose:

Create a 5-year program of work (POW) for recreation sites to contribute to social, economic, and environmental sustainability on the unit.

Opportunity To:

- Update Infra (constructed facility database) to reflect accomplishments from the Recreation Facility Analysis (RFA), Recreation Site Improvement (RSI), and review and revise Infra data to ensure accurate data goes into the analysis.
- Include sites not included in the original RFA that better represent the unit's entire recreation site program.
- Categorize recreation sites for future investments aligned with the sustainability goals of the unit.
- Ensure sites are still relevant and make adjustments to meet changing demands and stay abreast of technological advances.

Overview:

The RFA process (2008) was completed to meet the Agency requirements of facility master planning. While the goals of RFA did not include an overall program sustainability analysis, the ranking questions did touch on environmental, social and economic sustainability. However, the ranking questions were primarily intended to identify what the unit could afford to operate. Thus, many units had sites that fell “below the line” meaning they did not meet the goal of “*Operating & Maintaining a financially sustainable recreation sites program to national quality standards.*”

RSA is an internal analysis tool that guides a unit's priorities and investments for recreation sites over 5 years. The RSA POW serves as a basis of information for subsequent planning, including public participation and Forest Leadership Team (FLT) decision making.

Process:

Step 1: Update Infra Recreation Sites module

- Conducted data interviews with each district (November, 2014)
- Updated Infra based on results of interviews

Step 2: Agree on sustainability criteria

- Used 3 Regional Criteria and chose 1 Forest Criteria in each sphere of sustainability (social, economic, environmental)
- See Criteria Master List below

Step 3: Fill in RSA Tool (Excel Workbook using Infra data)

- Created RSA Tool based on updated Infra data (May, 2015)
- Input and documented management options for the next 5 years
- Adjusted Fees, O&M, and DM to reflect management changes over the next 5 years
- Answered sustainable recreation criteria questionnaire for each site (see Criteria Master List)
- Assigned each site to a category (see RSA Category list below)
- Completed POW estimated implementation dates, costs, and commentary.

Step 4: Create new POW document

Step 5: Discuss POW with FLT and/or stakeholders

- FLT concurrence to implement



B. Criteria Master List

Note – *Considerations are forest conventions to help score the criteria.*

SOCIAL

1. How well does the site contribute to the forest's recreation niche and goals, and as associated in primary activities identified in NVUM?

- 5 – Very well
- 3 - Moderately well
- 1 – Not very well

2. What is this site's desirability to forest visitors (desirability = adjacent to water or unique attraction)?

- 5 - Highly desirable (on lake/river and/or unique attraction)
- 3 - Moderately desirable (proximate to lake/river/unique attraction) but visitors may have to hike or drive up to an hour to get to these features.
- 1 - Least desirable (not proximate to lake/river/or unique attraction) and visitors would have to hike or drive greater than one hour to get to these features.

3. Is this site a gateway to recreation opportunities?

- 5 - This site is directly accessed (within 1 mile) of a Designated Scenic Byway and facilitates access to multiple (4+) other recreation opportunities.
- 4 - This site is on a highway/primary road and facilitates access to multiple (4+) other recreation opportunities.
- 3 - This site is < 3 miles from a highway/primary road and facilitates access to (3+) other recreation opportunities.
- 2 - This site is > 3 miles from a highway/primary road and facilitates access to (2+) other recreation opportunities.
- 1 - This site is > 5 miles from a highway/primary road and facilitates access to (1+) other recreation opportunities.

Notes: Other recreation opportunities are beyond that primarily offered directly at the site.

A site must minimally meet all three requirements in a criterion or it bumps down one ranking.
Community = Full Service (groceries, gas, liquor, restaurants, motels); Primary Road = Paved

- 4. Are there other providers or FS sites - that offer a similar opportunity/experience within an acceptable drive-time similar to this site? That is, if this site were to go away would people miss it substantially or are there nearby alternatives?**
- 5 - There are no others OR the others are typically operating at full-capacity during the same season.
 - 3 - There are others although they may be more distant and/or offer somewhat different opportunities.
 - 1 - There are others that offer similar opportunities and a similar drive time.

ECONOMIC

- 1. What is the potential to work with agencies, concessionaires, partners or volunteer hosts to manage the site?**
- 5 – On site concessionaires/partners/volunteers are in place actively managing the site (hosts)
 - 4 – Concessionaires/partners/volunteers are used at site for facility O&M but hosts not on site
 - 3 - Partners/volunteers are used at site for greeting visitors but role could be expanded
 - 2 – Has potential for partnerships/volunteers but nothing in place
 - 1 – No potential partnerships or volunteers
- 2. Is there a need to invest significant (\$20,000+) funding in this site within the next 5 years? (Could be to prevent a partial or complete site closure, upgrade facilities, protect resources, expand capacity, add or decommission a major feature, etc.)**
- 5 - No, do not anticipate a substantial investment need.
 - 3 – Possibly, depending on scope of work and timing (discuss both components).
 - 1 – Yes, imminent need. May not be able to continue to operate site or part of the site without investing significant funding.
- Note:** CRV and DM data really help inform this determination.
Consider: condition of the parking lot and road.
- 3. Is this a fee site or have an existing outside dedicated funding source?**

- 5 – Yes
- 3 – Partially (strong donation base; fee site but fees inadequate; subsidized by county; etc.)
- 1 – No

4. **How important is this site to the local community as an economic contributor?**

- 5 – Very
- 3 – Somewhat
- 1 – Minimal to none

Note: Obtaining local community opinion during initial public outreach, on site by site basis, will provide additional information for response and rationale.

ENVIRONMENTAL

1. **Does the current site and adjacent area contain substantial resource condition impacts?**

- 5 – No, the site does not currently have substantial resource impacts
- 3 – Yes, there are some resource impacts but they could be mitigated with some investment
- 1 – Yes, impacts are difficult to mitigate without substantial investment

Consider: Vegetative trampling (foot & vehicle), soil impacts from vehicles off hardened site, brush and tree cutting, erosion due to poor drainage, girdled trees, trash and human waste, vandalism to structure function.

2. **Does the site have a history of or high potential for requiring mitigation for hazardous conditions, repeated replacement of features due to theft or vandalism, or other safety risks?**

- 5 – No
- 3 – Somewhat, but there is no known history of personal injury or property damage.

- 2 – Yes, and there are some characteristics of the site that increase the risk of damage (user type, close proximity to town, antagonistic local population, known bear encounters, proximity to natural hazards).
- 1 – Yes, and there is a known history of personal injury or substantial property damage

Consider: Bear observations or encounters, cliff area, avalanche path, landslide zone, flood potential, structural vandalism or repeated graffiti events, bark beetle/mistletoe or other hazard tree sources. (Refer to any risk assessments)

3. Is there potential to create significant adverse environmental, health, or safety impacts if this site was proposed to be closed or decommissioned?

- 5 - High potential - likely to create substantial environmental, health, or safety issues.
- 3 - Moderate potential - some impacts likely to occur; mitigation efforts would likely be needed.
- 1 - Little or no potential - any impacts would be minor and acceptable.

Consider: Larger sites will have higher potential impacts due to size of footprint to remove.
Higher development scale will have higher potential impacts due to amount and type of facilities.
Sites closer to towns and communities will have higher potential impacts due to access.

4. Does current management effectively manage site capacity?

- 5 – Yes, regularly
- 3 – Most of the time
- 1 – Rarely if ever



C. Categories

Sites are prioritized (ranked) after being scored using uniform criteria as applied by the Forest's recreation team. These categories allow the forest to identify sites based on user preferences, resource protection, and other unique qualities.

Category	Name	Description - Comment
ST	Signature Tourism Site	Sites best representing non-local user preferences and the character of the forest (1-2/District). <i>Will Operate</i>
SL	Signature Local Site	Sites best representing local user preferences and the character of the forest. (1-2/District) <i>Should Operate if possible</i>
RP	Resource Protection Site	Sites needed to protect highly sensitive resource value(s). Without the site the resource will suffer serious degradation. (1-2/District). <i>Will Operate</i>
CH	Cultural/Historical Site	Sites of substantial cultural/historical significance that would lose tourism and/or forest identity if closed. <i>Will Operate</i>
VC	National and Other Visitor Centers	National Grasslands Visitor Center <i>Will Operate</i> Other Visitor Centers in good condition located and described on forest visitor maps. <i>Should Operate if possible</i>
SB	Scenic Byway Related	Sites associated with National or State designated Scenic Byways are within 1 mile from the byway. <i>Should Operate</i>

Notes:

- Sites not on this list represent all other sites. These special categories indicate R2 preference for continuing to operate and maintain sustainably into the future, if possible.
- Not every site can be qualified as a Signature Tourism, Signature Local or Resource Protection site, so limits are placed and choices must be made.
- All sites should support the setting (resource) and the needs/benefits to the visitor.

D. Critical Monetary Factors

The following table displays asset and expense information for the San Juan National Forest before and after development and implementation of the 5-Year Action Plan.

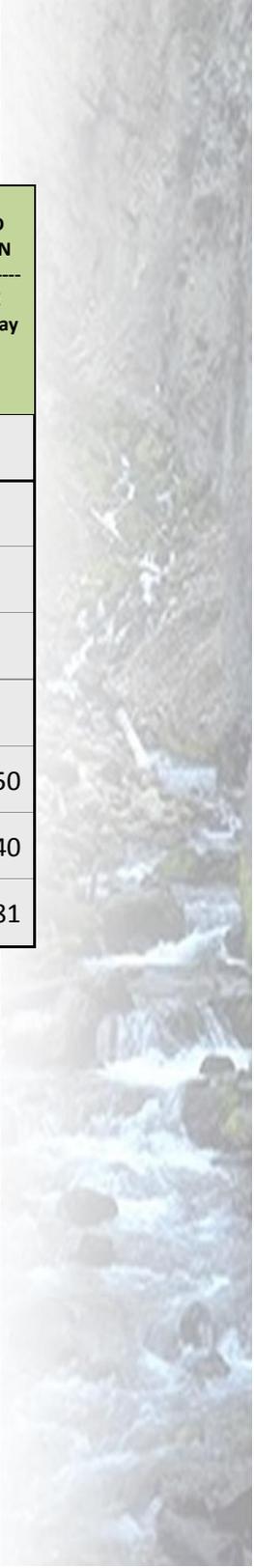
0213 - SAN JUAN NF				
	CRITICAL MONETARY FACTOR	BASELINE CONDITION (Benchmark Data)	Program of Work - CHANGED CONDITION (does not include DECOMMISSION sites)	Program of Work - PERCENT CHANGE (does not include DECOMMISSION sites)
OPERATIONAL ASSETS	APPROPRIATED FUNDS AVAILABLE	\$179,344	\$179,344	0%
	FEE RECEIPTS AVAILABLE	\$0	\$5,900	100%
EXPENSES	OPERATING COSTS	\$103,943	\$106,473	2%
	ANNUAL MAINTENANCE COSTS	\$125,729	\$87,447	-30%
	DEFERRED MAINTENANCE COSTS*	\$3,630,394	\$3,289,648	-9%

E. Inventory

The table below displays anticipated shifts in the character of the SJNF’s developed recreation sites program as a result of developing and fully implementing the 5-Year Action Plan.

	INVENTORY CHARACTERISTICS	BASELINE CONDITION (Benchmark Data)	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION
			OPERATE Non-Categorized Sites	OPERATE Signature Tourism Site	OPERATE Signature Local Site	OPERATE Resource Protection Site	OPERATE Cultural/Historical Site	OPERATE Scenic Byway Related
SITE TYPES	CAMPING AREA DEV SCALE 1	1	1					
	CAMPGROUND DEV SCALE 2	7	7					
	CAMPGROUND DEV SCALE 3	26	24					2
	CAMPGROUND DEV SCALE 4	6	5		1			
	PICNIC SITE DEV SCALE 3	2	2					
	PICNIC SITE DEV SCALE 4	1	1					
	TRAILHEAD	53	44	2	1	2		4
	BOATING/ SWIM SITES/ FISHING SITES	14	12		2			
	GROUP CAMPGROUND/ GROUP PICNIC	2	1		1			
	CABINS/LOOK-OUTS	3	1				2	
	INTERP/ MINOR/ OBSERVATION/ INFO SITES	11	6	3			2	
	HORSE CAMP	3	3					

	INVENTORY CHARACTERISTICS	BASELINE CONDITION (Benchmark Data)	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION	POW - CHANGED CONDITION
			OPERATE Non-Categorized Sites	OPERATE Signature Tourism Site	OPERATE Signature Local Site	OPERATE Resource Protection Site	OPERATE Cultural/Historical Site	OPERATE Scenic Byway Related
	TOTAL SITES BY CATEGORY	129	107	5	5	2	4	6
OTHER CHARACTERISTICS	CAPACITY (PAOT)**	12,340	8,688	650	1,510	109	178	411
	CAPACITY (PAOT-DAYS)**	2,364,807	1,505,738	185,850	354,500	25,435	23,914	89,965
	# SITES w/ DRINKING WATER SYSTEM \$	34	26		2		2	2
	# SITES w/ WASTEWATER SYSTEM \$	18	12		1		2	2
	DW SYSTEM ANNUAL MAINT COST	\$4,410	\$2,700		\$170		\$1,390	\$150
	WW SYSTEM ANNUAL MAINT COST	\$1,065	\$300		\$25		\$700	\$40
	BUILDING ANNUAL MAINT COST	\$69,737	\$30,727	\$2,394	\$2,962	\$1,028	\$31,644	\$981



F. Results

The Programmatic Results Matrix describes the significant programmatic results of the ranking process.

	PROGRAMMATIC RESULTS	BASELINE CONDITION (Benchmark Data)	PROGRAM OF WORK - CHANGED CONDITION (does not include DECOMMISSION sites)	Program of Work - PERCENT CHANGE (does not include DECOMMISSION sites)
METRICS	AVERAGE NICHE CONFORMANCE SCORE (Previous RFA for Baseline Condition)	4.23	3.31	-22%
	AVERAGE DEVELOPMENT SCALE	2.76	2.46	-11%
	% OF CAPACITY W/ ACCESSIBLE FURNISHINGS OR FULLY ACCESSIBLE	23.1%	43.9%	90%
	PAOT-DAYS TO REGIONAL REQUIRED STANDARDS	844,250	2,118,120	151%
	CAPACITY (PAOT)	12,340	2,447	-80%
	CAPACITY (PAOT-DAYS)	2,364,807	589,699	-75%
	ANNUAL O&M COST PER PAOT DAY	\$0	\$0	-58%
	ANNUAL NET O&M COST PER VISIT	\$4	\$1	-70%
	TOTAL DEFERRED MAINTENANCE	\$3,630,394	\$3,289,648	-9%
	TOTAL ANNUAL OPERATIONS AND MAINTENANCE	\$502,356	\$193,920	-61%

Annual O&M Cost per visit and per PAOT day are averages derived from a summation of ALL the analyzed recreation facilities on the Forest; the cost per visit and per PAOT for each site and site type will vary.

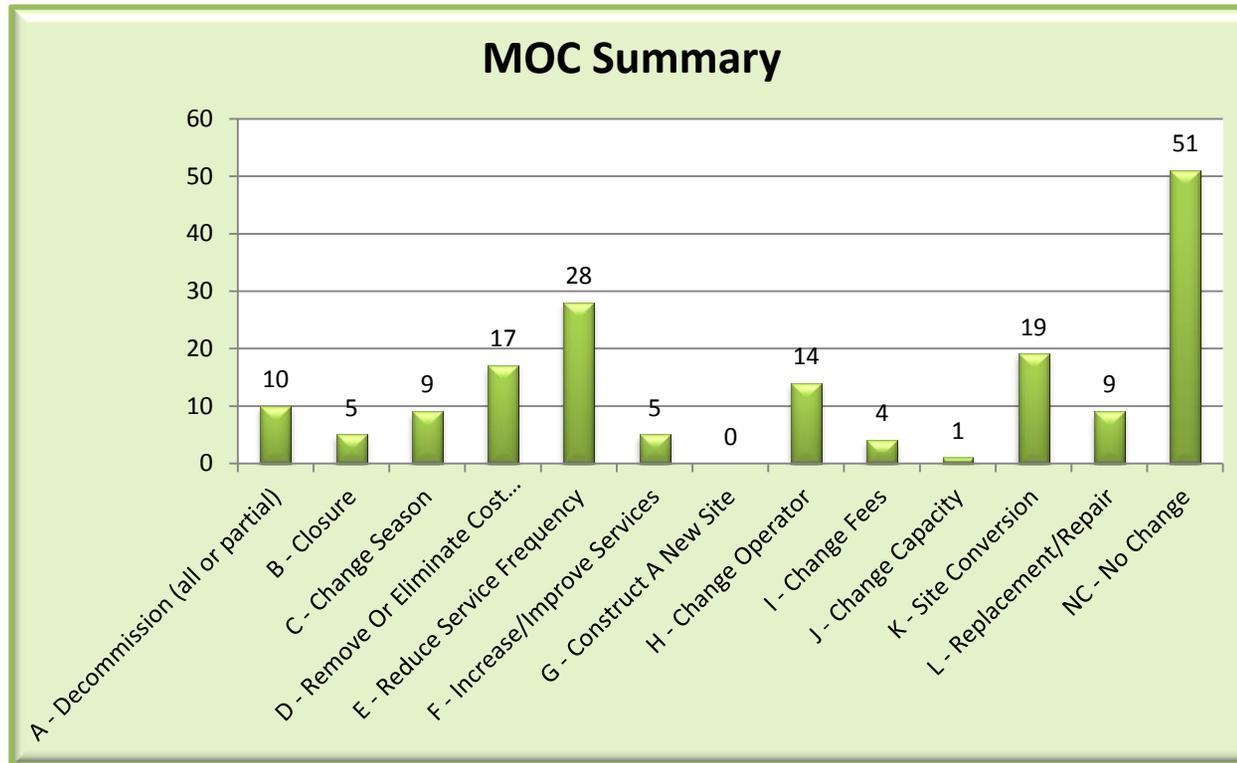
PAOT – This is an acronym for *Persons-At-One-Time*. A measure of facility or site designed recreation carrying capacity. National conventions include 5 persons per family picnic/camp unit, 3.5 persons per parking lot stall at a trailhead or visitor center, 1.5 persons per motorcycle parking stall and 40 persons per tour bus parking stall.

O&M – Operations and maintenance; includes the activities and resources required to annually operate and maintain recreation sites at a level of quality which meets their management objectives and customer satisfaction. Costs associated with O&M are generally recurrent, as opposed to capital investment costs that are generally one-time and non-recurrent.



G. Proposed Management Option Code Summary

MOC Chart		
MOC Category	MOC Count	MOC %
A - Decommission (all or partial)	10	6%
B - Closure	5	3%
C - Change Season	9	5%
D - Remove Or Eliminate Cost Source Or Service Season	17	10%
E - Reduce Service Frequency	28	16%
F - Increase/Improve Services	5	3%
G - Construct A New Site	0	0%
H - Change Operator	14	8%
I - Change Fees	4	2%
J - Change Capacity	1	1%
K - Site Conversion	19	11%
L - Replacement/Repair	9	5%
NC - No Change	51	30%
Total	172	



H. Recreation Sites Prioritization Report

The Forest’s Recreation Sites Prioritization Report lists recreation sites first by Score and then by the Category. When two or more sites have the same score the sites are listed first by Managing Organization number then by name alphabetically.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	CHRIS PARK	59		NC2			\$0	
21305	CAYTON	58		NC2			\$0	
21308	LITTLE MOLAS CAMPGROUND	56		C2, D3, E3	2016	2019	\$10,000	The gate on the road to campground would be used to control vehicle access and limit open period to mid-June through mid-September. One of the site's two toilets would be removed with users directed to the nearby Colorado TH toilet which will remain in place with reduced service frequency. As a result of this analysis the Colorado Trailhead and the Little Molas Camping Area will be separated administratively in the Infra database to reduce confusion and capture

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
								more accurate costs for each site.
21306	CHIMNEY ROCK	55		F9,L1	2016	2017	\$0	Major capital improvement project funded from Washington Office (\$2,100,000). Will remove \$160,000 of Deferred Maintenance in addition to providing new improvements.
21305	TARGET TREE	54		NC2			\$0	
21306	PALISADES HORSE	54		F7	2015	2015	\$4,000	Install new horse corral.
21306	WILLIAMS CREEK TH	54		NC1			\$0	
21305	MAVREESO	53		NC2			\$0	

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21305	WEST DOLORES	53		NC2			\$0	
21308	JUNCTION CREEK CG	53		NC2			\$0	
21308	VALLECITO	53		NC2			\$0	
21306	TEAL	52		NC2			\$0	
21306	WEST FORK CG	52		L2	2016	2019	\$10,000	Replace 12 tables and fire rings.
21306	WEST FORK TH	52		D3	2020	2020	\$3,000	Remove toilet.

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	NORTH CANYON	52		NC2			\$0	
21308	PINE POINT	52		NC2			\$0	
21305	CROSS MOUNTAIN	51		NC1			\$0	
21305	TRANSFER CG	51		NC2			\$0	
21305	TRANSFER HC	51		NC2			\$0	

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21305	TRANSFER TH	51		K1	2016	2021	\$0	Reduce development scale and reduce costs.
21305	NAVAJO LAKE	50		NC1	2016	2021	\$0	
21306	WILLIAMS CREEK CG	50		L1,L2,D9	2015	2017	\$12,000	Replace/repair 12 sites tables/grills. Remove dump station
21306	WOLF CREEK	50		NC1			\$0	
21308	GRAHAM CREEK	50		NC2			\$0	
21308	HAVILAND LAKE BS	50		NC2			\$0	

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	HAVILAND LAKE CG	50		NC2			\$0	
21308	TRANSFER PARK CG	50		NC2			\$0	
21305	BEAR CREEK	49		E3,E4			\$0	Bathrooms cleaned every 2 weeks
21305	ROARING FORK	49		K1	2016	2021	\$0	Reduce development scale and reduce costs.
21305	HOUSE CREEK BS	49		H1,H2,H3,I3	2020	2021	\$0	Facility could be operated by campground concessionaire already on site. Other partnership arrangements also possible to reduce costs.
21308	ANDREWS LAKE	49		C2,D2,D5,E3	2016	2016	\$23,000	Open season would be reduced to early June thru late September (Appx. 110 days/year). Eliminate trash service in lower loop. Convert composting toilet in lower loop to regular vault toilet saving O&M costs.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
								Remove damaged toilet in upper loop. Clean lower toilet once a week instead of multiple times a week. Costs are \$20,000 for toilet conversion and \$3,000 for gate installation to limit season.
21308	FLORIDA	49		NC2			\$0	
21308	LOWER HERMOSA	49		F8,H1,I3,K2	2018	2018	\$8,000	Site would change from a dispersed camping area to a developed fee campground. Host site would not include electric and would only include a sewage vault. One-time expense would be for host sewage vault and adding missing tables and grills. FS operations and maintenance costs would be reduced by two thirds as these costs would be borne by Concession operator. The adjacent Lower Hermosa Trailhead would remain unchanged. As a result of this analysis the Trailhead and the Campground will be separated administratively to reduce confusion and capture more accurate cost for each site.

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21305	MCPHEE BS	48		H1,H2,H3	2020	2021	\$0	Facility could be operated by campground concessionaire already on site.
21305	MCPHEE CG	48		NC2			\$0	
21306	TEAL BOAT RAMP	48		L1	2021	2021	\$60,000	Replace boat dock and ramp.
21305	JERSEY JIM LOOKOUT	48		NC3			\$0	Current partner operates and performs light maintenance.
21305	RICO INFORMATION STATION	48		H1,H2,H3,	2016	2021	\$0	Currently operated by volunteers.
21306	COYOTE HILL	48		K1			\$0	Reduce development scale and reduce costs.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	MIDDLE MOUNTAIN	48		NC2			\$0	
21308	SOUTH MINERAL CG	48		NC2			\$0	
21308	SOUTH MINERAL TH	48		K1			\$0	Reduce development scale and reduce costs.
21308	VALLECITO LAKE	48		K1			\$0	Reduce development scale and reduce costs.
21305	BARLOW	47		E4	2018	2021	\$0	Rico volunteers will continue to be utilized.
21305	PRIEST GULCH	47		E4	2016	2021	\$0	CPW OHV funds assist in operations

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	JUNCTION CREEK TH	47		D3, NC3	2017	2017	\$15,000	If volunteer/partnership for operations ends, remove toilet. In case of removal, the double-vault toilet unit would be removed and stored. One time cost for toilet removal would be \$15,000.
21308	PINE RIVER CG	47		NC2			\$0	
21308	PINE RIVER TH	47		NC1			\$0	
21305	BOGGY DRAW	46		NC1	2016	2021	\$0	
21305	CALICO	46		E3,E4	2016	2021	\$0	Rico volunteers will continue to be utilized for annual operations.
21305	KILPACKER	46		NC1	2016	2021	\$0	

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21305	LOWER STONER	46		E4	2016	2021	\$0	CPW OHV funds assist in operations
21306	BLANCO RIVER	46		D5,L1	2016	2016	\$3,100	Replace 2 tables and 2 grills.
21306	EAST FORK	46		D8,L1	2016	2019	\$10,500	Remove 1 water system. Replace 12 tables and grills.
21306	LOWER PIEDRA	46		NC2			\$0	
21306	TREASURE FALLS	45		L2	2016	2017	\$4,000	Repair Mist Deck observation platform.
21305	DRY CANYON	45		E7, H3	2017	2018	\$0	Reduce toilet pumping to once per three years. Recruit volunteer support for routine toilet servicing.

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21305	HOUSE CREEK CG	45		B2	2016	2021	\$0	Current occupancy dictates closing excess camping loops w/out decommissioning which would not affect camping opportunities. Reopen loops per reservations or if demand dictates.
21306	OPAL LAKE	45		K1			\$0	Reduce development scale and reduce costs.
21306	PIEDRA RIVER	45		NC1			\$0	
21308	KROEGER	45		NC2			\$0	
21308	SNOWSLIDE	45		NC2			\$0	
21308	TRANSFER PARK TH	45		NC1			\$0	

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21305	ASPEN LOOP OHV	44		E4	2016	2021	\$0	CPW OHV funds assist in operations
21305	BURRO BRIDGE	44		NC2			\$0	
21306	BRIDGE	44		L2	2016	2020	\$10,000	Repair parking/camping areas for 12 sites.
21306	FOURMILE	44		NC1			\$0	
21306	PIEDRA FALLS	44		F7	2016	2017	\$0	Install toilet removed from Middle Fork TH with funds secured from Regional Office (\$10,000)
21306	TURKEY SPRINGS	44		NC1			\$0	

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	PURGATORY FLATS	44		K1			\$0	Reduce development scale and reduce costs.
21306	FIRST FORK	43		NC1			\$0	
21308	MILLER CREEK CG	43		NC2			\$0	
21308	UPPER HERMOSA	43		E2,E3,B2,D3,D4	2018	2018	\$0	Reduce service frequency for site and restroom during summers of 2016 and 2017. This would reduce FS operations and maintenance costs by 50%. After completion of the Hermosa Plan in 2017, other options would be considered. Other options, if not contradictory to Hermosa Plan decisions, could be removal of the restroom, tables and grills, etc. A partial site closure would allow for deferral of decommissioning leaving more future decision space.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	MOLAS PASS	42		H2	2016	2016	\$0	Toilet to be operated under partnership with local communities/organizations. Interpretive information and other site features would remain in place. FS costs reduced by over 60%.
21305	CHICKEN CREEK	42		E4	2016	2021	\$0	CPW OHV funds assist in operations
21305	SHARKSTOOTH	42		K1	2016	2021	\$0	Reduce development scale and reduce costs.
21305	WEST MANCOS	42		E4	2016	2021	\$0	CPW OHV funds assist in operations
21305	WILLOW DIVIDE OHV	42		E4	2016	2021	\$0	CPW OHV funds assist in operations
21306	CIMARRONA	42		NC2			\$0	

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21306	SAN JUAN OVERLOOK	42		NC1			\$0	CDOT is considering changes to this segment of Hwy. 160. Future actions/management of this site will be dependent (in part) on future CDOT decisions/actions.
21308	HAVILAND	42		K1			\$0	Reduce development scale and reduce costs.
21305	CAN DO	41		E4	2016	2021	\$0	Concessionaires typically deal with any trailhead issues as the site is attached to McPhee campground
21305	DOLORES	41		A1a	2017	2018	\$2,000	Site accessible via county and forest roads
21305	GOLD RUN	41		E3,E4	2016	2021	\$0	Bathrooms to be cleaned every 2 weeks
21306	JACKSON MOUNTAIN	41		K1			\$0	Reduce development scale and reduce costs.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21306	POISON PARK	41		NC1			\$0	
21305	BIG AL	40		E4	2016	2021	\$0	Limited change foreseen due to this trail being an ADA compliant trail.
21305	DOC LOWELL	40		E4,K1	2016	2021	\$0	CPW OHV funds assist in operations
21306	MIDDLE FORK	40		D3	2016	2016	\$0	Remove toilet with funds secured from Regional Office (\$5,000)
21308	LOGCHUTES	40		K1			\$0	Reduce development scale and reduce costs.
21305	ASPEN GUARD STATION	39		H1,H2,H3,I3,C1	2017	2021	\$2,000	Current partners and concessionaires interested in operations of guard station. Historic funding for maintenance currently being pursued. \$2K addresses human health and safety issues.

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21306	PIEDRA	39		E4	2016	2016	\$0	
21308	ELBERT CREEK	38		NC1			\$0	
21308	MILLER CREEK BS	38		NC2			\$0	
21306	FISH CREEK	37		K1			\$0	Reduce development scale and reduce costs.
21306	SHEEP CREEK	37		K1			\$0	Reduce development scale and reduce costs.
21308	KENNEBEC PASS	36		A1b	2018	2018	\$500	Remove interpretive signs once unserviceable. Cost associated with partial decommission are for two field staff for 8 hours each, plus equipment and disposal fees.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21305	ECHO BASIN	36		K1	2016	2021	\$0	Reduce development scale and reduce costs.
21305	GLADE GUARD STATION	36		H1, H2, I3	2017	2021	\$0	Current partners and concessionaires interested in operations of guard station as recreation rental cabin. Historic funding for maintenance currently being pursued.
21306	BUCKLES LAKE	36		D3	2016	2016	\$0	Remove toilet with funds secured from Regional Office (\$5,000)
21306	UTE	36		A2,B2,J2	2016	2018	\$12,000	Remove 4 underutilized sites. Close upper loop but don't decommission.
21308	CLEAR CREEK	36		NC1			\$0	
21308	DURANGO HILLS	36		NC1			\$0	

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	SOUTH MINERAL DISPERSED AREA	36		A2,C2,E3,F8,H1,I3,K1	2018	2020	\$0	Partial decommission - evaluate what part, if any, is in the 100 year flood plain and decommission what is determined to be in flood plain. Reduce operating season by installing gates to limit vehicle access. Season expected to be mid-June through mid-September dependent on snow. Reduce trash clean up and restroom cleaning to once a week. Operational and annual maintenance costs will be reduced by 50% by reducing service frequency. After the preceding options are implemented, other actions such as implementing Concession/fee operations, installing a host site, and developing dispersed opportunities into Hosted and developed campgrounds may be considered. The second set of options would be guided in part by decisions and issues raised during an upcoming Travel Management Planning effort for the Silverton landscape.
21305	BIG BEND	35		A1a	2017	2021	\$0	Site accessible via county and forest roads

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21306	LECHE CREEK	33		NC1			\$0	
21308	COAL BANK	33		A2,D3	2016	2016	\$10,000	Remove toilet and leave other site facilities in place. Toilet accounts for about 50% of site's costs.
21308	OLD LIME CREEK ROAD	33		D3,D4,E2	2016	2016	\$500	Remove toilet and fire grates. Cost associated with partial decommission are estimated at \$8,000, including equipment and disposal fees. Seasonal crews would visit site once or twice a season to address cleanup and monitor site use.
21308	EAST HERMOSA	32		A1a	2017	2017	\$60	One time cost is for sign removal by FS staff.
21306	EAST FORK ROAD	30		K1			\$0	Reduce development scale and reduce costs.

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21306	SILVER FALLS	30		NC1			\$0	
21308	SIG CREEK	30		A1b	2016	2016	\$28,000	Decommission site. This action would remove a fee site on the San Juan NF. The site's restroom would be removed along with the tables, grills, site posts, and other constructed features. Estimated cost to decommission is \$12,000.
21306	SAND CREEK	29		K1			\$0	Reduce development scale and reduce costs.
21308	ANIMAS OVERLOOK	29		D3, B2	2017	2017	\$3,000	Remove toilet if volunteer/partnership ends. Toilet maintenance accounts for about 50% of site costs.
21308	UPPER LEMON	29		B1,D3,E3	2016	2016	\$15,000	Close site, defer full decommissioning. Depending on results of closing site (i.e. impacts are acceptable), remove toilet. This restroom is a CXT thus it can be removed and stored, vault would be pumped and back filled in place. One time cost for removal of toilet would

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
								be \$15,000. If restroom is not removed, reduce service frequency to once a week to reduce costs. This is the only site that requires frequent visits by field staff in this area of the District.
21306	COAL CREEK	28		NC1			\$0	
21308	LIME CREEK BURN	28		NC1			\$0	
21305	SAGE HEN	23		A1a	2017	2018	\$10,000	Potential operations partnership with Montezuma County has been discussed in lieu of full decommissioning. Closing site would be controversial. One time and future annual costs dependent upon level of decommissioning. Site provides uncontrolled boat access which concerns state invasive boat inspection program.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	LA PLATA CITY DISPERSED AREA	21		C2,E2	2017	2017	\$3,000	Install gate at campground entrance to limit use from Memorial day to Labor day, estimated cost for installation is \$1,500. If long-term decision is to decommission, additional cost savings would be realized. Dependent on the outcome of shortening season and reducing service frequency, this site may be decommissioned following evaluation of use/occupancy and impacts at this and other sites in the La Plata Canyon area.
21308	BAY CITY	20		C2,E2	2017	2017	\$1,500	Install gate at campground entrance and limit use from Memorial day to Labor day - gate install cost \$1,500.
21305	FERRIS	19		B1, D8	2017	2018	\$10,000	Close without demo or facility removal (defer decommission). Low-use site is not economically viable to operate as a fee campground and is not a priority per site rankings. There may be opportunity to maintain some degree of river access and/or facilities at the site in cooperation with local Counties. Counties primarily interested in toilet facility and river access in light of use by school groups. Water system would

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
								be closed permanently per State requirements.
21308	MADDEN CREEK	19		C2,E2	2016	2016	\$1,500	Install gate at campground entrance and limit use from Memorial day to Labor day. Estimated gate and install expense \$1,500. Dependent on the outcome of shortening season and reducing service frequency, this site may be decommissioned following evaluation of use/occupancy and impacts at this and other sites in the La Plata Canyon area.
21308	MINERS CABIN DISPERSED AREA	19		C2,E2	2017	2017	\$1,500	Install gate at campground entrance to limit use from Memorial day to Labor day. Estimated gate and install expense \$1,500. Dependent on the outcome of shortening season and reducing service frequency, this site may be decommissioned following evaluation of use/occupancy and impacts at this and other sites in the La Plata Canyon area.

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MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	OLGA LITTLE	19		NC1	2017	2017	\$1,500	Site has already been fully decommissioned under RFA (2008) and databases are now updated accordingly.
21308	RUBY	17		A1a	2017	2017	\$2,120	Decommission site. Remove current constructed features and place boulders to close site to vehicle access.
21308	LEWIS CREEK	15		C2,E2	2017	2017	\$500	Dependent on the outcome of shortening season and reducing service frequency, this site may be decommissioned following evaluation of use/occupancy and impacts at this and other sites in the La Plata Canyon area. If decommissioned, one-time costs are for two field employees at 8 hours each, equipment, and disposal costs.
21308	GRAHAM CREEK BOAT RAMP	13		A1a	2016	2016	\$60	One time cost is to build a buck and rail fence to stop use as boat launch.
21308	OLD TIMERS BS	13		A1a	2016	2016	\$60	One time cost is for two field employees for 8 hours each to build a buck and rail fence to stop use.

MANAGING ORG	SITE NAME	SCORE	CATEGORY	MANAGEMENT OPTION CODES	PLANNED START DATE	PLANNED FINISH DATE	ONE-TIME COST TO IMPLEMENT ACTION	TASK COMMENTS
21308	OLD TIMERS PS	13		D8,A1b	2016	2016	\$12,600	Decommission site and formally remove inoperable water system per state requirements. Estimated cost to close well is \$600. This action would remove a fee site on the San Juan NF. Estimated cost for full decommission is \$12,600.

I. Anticipated Public Concern

How will the community support the program?

Outreach has been extensive with local interest groups, local/state/federal government, and the public at large via newspaper articles, op/ed segments, public workshops, two rounds of County Commissioner briefings, and continued communication with key interest groups and organizations throughout the process.

How does the program contribute to forest and community sustainability?

This is a much-needed full review of the Forest’s developed recreation program. In light of changing demographics, public interests, technology, and agency restructuring efforts, this is a very timely effort. The objective of the RSA process is to retain and/or enhance recreation facilities that meet public needs, have reasonable maintenance requirements, and meet agency standards for public health and safety as well as resource protection. Facilities that do not fit within the model of sustainability will be altered, downsized, or eliminated to ensure the Forest can provide high quality recreational experiences in the long-term.

Do we need to further develop the POW with additional community input or other stakeholder input?

Yes. Interested parties/governments have been assured the draft POW will be made available in early 2016 for review and comment before being finalized in March of 2016.

Describe the proposed actions that are most likely to be controversial:

- Decommission (full or partial) -

Several sites are of interest to local government and/or other stakeholders include Ferris CG, Sage Hen area, Molas and Coal Bank area sites, Little Molas camping area/trailhead, and the Piedra Picnic site. The Forest is exploring opportunities to partner with local agencies or organizations to assist with operating and maintaining these sites before acting on irreversible decommission recommendations in these special cases.

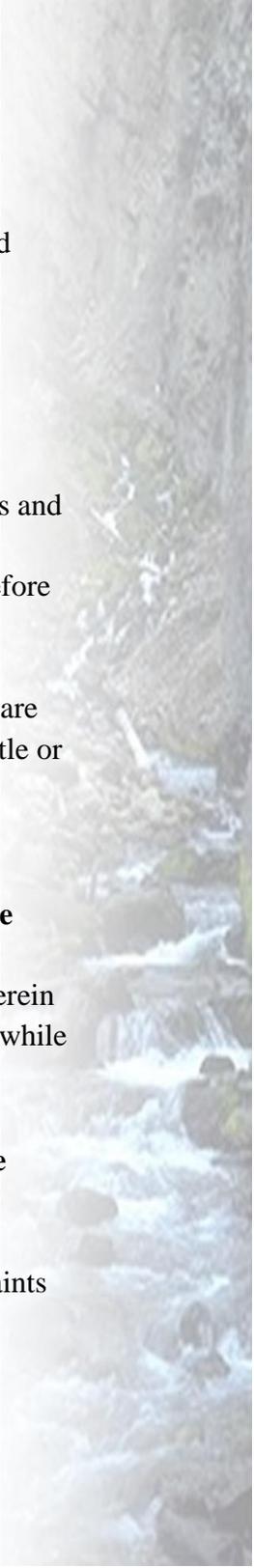
Site decommissioning recommendations have been approached carefully and the majority of sites in this category are low-use, decrepit, and/or remote sites that are no longer feasible to continue operating for a variety of reasons – little or no controversy is anticipated. This is true for the majority of the sites recommended for full or partial decommissioning.

- **Closures - Which sites? When? Problems anticipated? How much money will it take to reopen and operate each site?**

Closure recommendations have also been approached conservatively. Most significant site alterations proposed herein are items such as toilet removal, downsizing of sites, etc. in an effort to maintain the *opportunity* the site provides while *cutting operational costs* – with the intent of creating a “win-win” outcome for the agency and public.

- **Change in services – Do you anticipate concerns about any of the proposed changes in season length, service frequency, or service availability?**

It is clear from initial efforts at reducing service frequency during the summer of 2015 that we will receive complaints regarding toilet conditions in particular. We must clearly communicate the need for the reduced services, and that



another option would be to remove the toilet entirely if we cannot maintain it to health and safety standards. Poor toilet conditions are consistently cited by the public among their top tier of concerns regarding public recreation sites.

- **Change in fees – Do you anticipate any concerns about fee changes?**

The West Slope No-Fee Coalition, which is headquartered in Durango, has shown a keen interest in any alterations to the Forest's fee program. In particular, the organization is opposed to new day-use fees, or any fees proposed for general Forest access. The Forest is not considering either. The POW, if fully implemented, would result in overnight camping fees at a few sites, while three existing fee sites would be dropped from the fee program (Sig Creek, Old Timers, and Ferris). The RSA process is an opportunity for the Forest to improve its fee program by focusing on investing in high-value fee sites and eliminating sites that consistently have low occupancy and fee revenue.

Appendix A. Development Scale Guide

CLASS #		SITE CHARACTERISTICS
RESOURCE PROTECTION	0	<p>No investment</p> <ul style="list-style-type: none"> o User created site o No constructed improvements provided at the site o Circulation and parking undefined; may be multiple routes, not designed
	1	<p>Little investment</p> <ul style="list-style-type: none"> o User created site, o Rustic or rudimentary improvements, such as barriers or signs, provided for resource protection o Circulation and parking informal, may be contained; not designed
	2	<p>Some investment</p> <ul style="list-style-type: none"> o Defined site; improvements typically accommodate user created patterns o Rustic improvements, such as toilets, tables or fire rings, provided <u>primarily</u> for resource protection; use areas defined o Circulation and parking contained and defined
USER COMFORT & CONVENIENCE	3	<p>Moderate investment</p> <ul style="list-style-type: none"> o Designed site o Contemporary or rustic improvements, such as toilets, potable water service, signs, picnic tables or fire rings, provided for resource protection and user comfort o Circulation is defined; interior roads are maintenance level 3 or 4
	4	<p>High investment</p> <ul style="list-style-type: none"> o Designed site o Contemporary improvements, such as potable water service, toilets, shelters, picnic tables or fire rings, provided primarily for user comfort and convenience o Roads, parking, and pathways are hard-surfaced and typically paved; interior roads are at maintenance level 4 or 5
	5	<p>Significant investment</p> <ul style="list-style-type: none"> o Designed site o Contemporary improvements primarily provided for user comfort and convenience and usually include flush toilets and potable water, and may include showers, bathhouses, laundry facilities, electrical hookups, and garbage services o Roads, parking, and pathways are paved; interior roads are at maintenance level 4 or 5 o Mowed lawns and clipped shrubs are not unusual



Appendix B. Management Option Code List

A. Decommission

1. Decommission
 - a) As soon as practical (A1a)
 - b) Begin glide path (A1b)
2. Partial decommission (e.g., remove campsites next to boat ramp) (A2)

B. Closure

1. Close – defer decommissioning (B1)
2. Partial closure – defer decommissioning (e.g., close campsites next to boat ramp but don't remove yet) (B2)
3. Closure pending completion of site improvements (B3)

C. Change Season

1. Increase season (C1)
2. Reduce season (C2)
3. Intermittent closure during season (C3)
4. Open weekends/holidays only (C4)
5. Open for hunting season only (C5)

D. Remove or Eliminate a Cost Source or Service Season

1. Reduce mowed area (D1)
2. Remove trashcans (D2)
3. Remove restroom facilities (D3)
4. Remove tables and/or grills (D4)
5. Other changes to site design or features to reduce costs (D5)
6. *Not Available for Use*
7. Other changes to eliminate on-site services (D7)
8. Close or remove water system (D8)

9. Close or remove waste water system (D9)

E. Reduce Service Frequency Season

THESE CODES MAY REQUIRE PUBLIC NOTIFICATION OF REDUCED SERVICES

1. Reduce service – mow less frequent (E1)
2. Reduce service – trash and clean-up less frequent (E2)
3. Reduce service – restroom cleaning less frequent (E3)
4. Reduce service – staff presence reduced on site (E4)
5. Reduce service – less frequent bulletin board posting (E5)
6. *Not Available for Use*
7. Reduce service – other (E7)

F. Increase/Improve Services

1. Add electrical hook-ups (F1)
2. Increase amps of existing electrical hook-ups (F2)
3. Add water hook-ups (F3)
4. Add sewer hook-ups (F4)
5. Add hot showers (F5)
6. Upgrade existing feature (e.g., replace SST with flush toilets) (F6)
7. Add amenities (playground, swim area, etc.) (F7)
8. Add a host site(s) (F8)
9. Major reconstruction/upgrade of the recreation area (F9)
10. Increase staff presence (including law enforcement) (F10)
11. *Not Available for Use*
12. Improve visitor information and bulletin boards (F12)
13. Improve signing (F13)
14. Add water delivery service to individual users (F4)
15. Add greywater/blackwater pumping service to individual users (F15)
16. Other (F16)



17. Add a toilet building(s) (F17)

G. Construct a New Area

1. Construct a new site (G1)

H. Change Operator or Workforce

1. Change to a concession operation [apply a 60% savings to O&M cost per operating day] (H1)
2. Operate through a partner agreement (e.g., local community, State agency, etc.) (H2)
3. Volunteer (increase use of volunteers at the site) (H3)
4. Contractor (begin or expand use of contracting) (H4)
5. Prison labor (begin or expand use of prison labor) (H5)
6. Other (H6)

I. Change Fees

1. Eliminate fee (I1)
2. Reduce fee (I2)
3. Begin charging a fee (I3)
4. Increase current fee (I4)
5. Increase fee compliance efforts (I5)

J. Change Capacity (PAOT)

[If a change, reflect in columns S or T, in worksheet 3, the change in capacity]

1. Increase capacity (add a loop, build additional sites, add parking, etc.) (J1)
2. Reduce Capacity (i.e., close a loop, remove camp units, eliminate a parking area, etc.) (J2)

K. Site Conversion

1. Change in Development Scale (K1)
2. Change in Site Type (K2)
3. Study feasibility of converting site from FA&O facility to recreation site (K3)

L. Replacement/Repair

1. Replacement of an existing constructed feature that results in the reduction of Deferred Maintenance (L1)
2. Repair of an existing constructed feature that results in the reduction of Deferred Maintenance. (L2)
3. Conversion of constructed features to meet accessibility standards. (L3)

NC. No Change (i.e., none of the above site specific changes apply)

1. No change – currently USFS operated (NC1)
2. No change – currently concession operation (NC2)
3. No change – currently operated by a partner under some other type of formal agreement (NC3)

Note – A site can have more than one code



Appendix C. Remaining Allocated Funds by Site in Priority Order

CHANGED CONDITION SUMMARY (Revenues not applied to costs)	
NFRW ALLOCATION	121,344
OPERATIONS COSTS	106,473
NFRW BALANCE	14,871
CMFC ALLOCATION	58,000
MAINTENANCE COSTS	87,447
CMFC BALANCE	(29,447)
AVAILABLE REVENUE	5,900
DEFERRED MAINTENANCE	3,289,648

MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21308	3622	CHRIS PARK	GROUP CAMPGROUND	4	59	\$149	\$121,195	\$919	\$57,081	SL
21305	3681	CAYTON	CAMPGROUND	3	58	\$162	\$121,032	\$1,455	\$55,625	SB

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MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21308	3657	LITTLE MOLAS CAMPGROUND	CAMPGROUND	3	56	\$2,557	\$118,475	\$1,636	\$53,990	
21306	3608	CHIMNEY ROCK	INTERPRETIVE SITE	5	55	\$35,000	\$83,475	\$1,967	\$52,023	CH
21305	3685	TARGET TREE	CAMPGROUND	3	54	\$82	\$83,393	\$1,420	\$50,603	SB
21306	3930	PALISADES HORSE	HORSE CAMP	4	54	\$1,200	\$82,193	\$1,069	\$49,534	
21306	3928	WILLIAMS CREEK TH	TRAILHEAD	3	54	\$1,500	\$80,693	\$121	\$49,413	
21305	3614	MAVREESO	CAMPGROUND	3	53	\$54	\$80,639	\$1,174	\$48,239	
21305	3615	WEST DOLORES	CAMPGROUND	3	53	\$108	\$80,531	\$984	\$47,256	
21308	3670	JUNCTION CREEK CG	CAMPGROUND	4	53	\$299	\$80,232	\$2,614	\$44,642	
21308	3641	VALLECITO	CAMPGROUND	3	53	\$1,386	\$78,846	\$2,845	\$41,796	
21306	3602	TEAL	CAMPGROUND	4	52	\$300	\$78,546	\$328	\$41,468	

MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21306	3653	WEST FORK CG	CAMPGROUND	3	52	\$400	\$78,146	\$369	\$41,099	
21306	3688	WEST FORK TH	TRAILHEAD	3	52	\$400	\$77,746	\$55	\$41,044	
21308	3645	NORTH CANYON	CAMPGROUND	3	52	\$140	\$77,607	\$1,138	\$39,907	
21308	3646	PINE POINT	CAMPGROUND	3	52	\$201	\$77,405	\$1,114	\$38,793	
21305	3624	CROSS MOUNTAIN	TRAILHEAD	3	51	\$750	\$76,655	\$102	\$38,690	ST
21305	3621	TRANSFER CG	CAMPGROUND	3	51	\$108	\$76,548	\$756	\$37,934	
21305	3951	TRANSFER HC	HORSE CAMP	3	51	\$16	\$76,532	\$1,318	\$36,616	
21305	3651	TRANSFER TH	TRAILHEAD	1	51	\$500	\$76,032	\$1	\$36,615	
21305	3816	NAVAJO LAKE	TRAILHEAD	3	50	\$400	\$75,632	\$100	\$36,515	ST
21306	3667	WILLIAMS CREEK CG	CAMPGROUND	4	50	\$800	\$74,832	\$1,708	\$34,807	
21306	3604	WOLF CREEK	INTERPRETIVE SITE	3	50	\$750	\$74,082	\$200	\$34,607	

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MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21308	3648	GRAHAM CREEK	CAMPGROUND	3	50	\$263	\$73,819	\$1,074	\$33,532	
21308	3815	HAVILAND LAKE BS	BOATING SITE	3	50	\$99	\$73,720	\$395	\$33,138	
21308	3690	HAVILAND LAKE CG	CAMPGROUND	4	50	\$425	\$73,294	\$2,176	\$30,962	
21308	3609	TRANSFER PARK CG	CAMPGROUND	3	50	\$144	\$73,151	\$1,291	\$29,671	
21305	3676	BEAR CREEK	TRAILHEAD	3	49	\$500	\$72,651	\$717	\$29,671	SB
21305	3953	ROARING FORK	TRAILHEAD	1	49	\$200	\$72,451	\$55	\$29,616	SB
21305	3623	HOUSE CREEK BS	BOATING SITE	4	49	\$4,500	\$67,951	\$4,257	\$25,359	
21308	3637	ANDREWS LAKE	FISHING SITE	4	49	\$800	\$67,151	\$200	\$25,159	
21308	3693	FLORIDA	CAMPGROUND	3	49	\$146	\$67,004	\$546	\$24,613	
21308	3860	LOWER HERMOSA	TRAILHEAD	3	49	\$500	\$66,504	\$1,000	\$23,613	
21305	3625	MCPHEE BS	BOATING SITE	4	48	\$2,500	\$64,004	\$3,835	\$19,778	SL

Recreation Site Analysis Program of Work

MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21305	3802	MCPHEE CG	CAMPGROUND	4	48	\$1,005	\$62,999	\$5,146	\$14,632	SL
21306	3617	TEAL BOAT RAMP	BOATING SITE	3	48	\$2,000	\$60,999	\$66	\$14,566	SL
21305	3707	JERSEY JIM LOOKOUT	LOOKOUT/CABIN	2	48	\$43	\$60,956	\$185	\$14,381	CH
21305	3710	RICO INFORMATION STATION	INFO SITE/FEE STATION	5	48	\$1,500	\$59,456	\$17,382	(\$3,001)	CH
21306	3955	COYOTE HILL	TRAILHEAD	1	48	\$1,000	\$58,456	\$6	(\$3,007)	
21308	3644	MIDDLE MOUNTAIN	CAMPGROUND	3	48	\$434	\$58,022	\$618	(\$3,625)	
21308	3628	SOUTH MINERAL CG	CAMPGROUND	3	48	\$399	\$57,623	\$424	(\$4,049)	
21308	3817	SOUTH MINERAL TH	TRAILHEAD	1	48	\$147	\$57,476	\$49	(\$4,098)	
21308	3872	VALLECITO LAKE	TRAILHEAD	1	48	\$1,565	\$55,911	\$17	(\$4,114)	
21305	3618	BARLOW	TRAILHEAD	3	47	\$500	\$55,411	\$222	(\$4,336)	SB
21305	3668	PRIEST GULCH	TRAILHEAD	3	47	\$0	\$55,411	\$307	(\$4,336)	SB

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MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21308	3852	JUNCTION CREEK TH	TRAILHEAD	4	47	\$1,200	\$54,211	\$146	(\$4,482)	
21308	3639	PINE RIVER CG	CAMPGROUND	3	47	\$116	\$54,095	\$63	(\$4,545)	
21308	3686	PINE RIVER TH	TRAILHEAD	3	47	\$606	\$53,489	\$392	(\$4,938)	
21305	3875	BOGGY DRAW	TRAILHEAD	3	46	\$457	\$53,032	\$7	(\$4,944)	SL
21305	3805	CALICO	TRAILHEAD	3	46	\$1,000	\$52,032	\$800	(\$5,744)	RP
21305	3958	KILPACKER	TRAILHEAD	2	46	\$200	\$51,832	\$56	(\$5,800)	
21305	3880	LOWER STONER	TRAILHEAD	3	46	\$200	\$51,770	\$63	(\$5,800)	
21306	3610	BLANCO RIVER	GROUP CAMPGROUND	3	46	\$400	\$51,370	\$190	(\$5,990)	
21306	3652	EAST FORK	CAMPGROUND	3	46	\$400	\$50,970	\$552	(\$6,542)	
21306	3666	LOWER PIEDRA	CAMPGROUND	3	46	\$400	\$50,570	\$229	(\$6,771)	
21306	3692	TREASURE FALLS	OBSERVATION SITE	4	45	\$2,500	\$48,070	\$500	(\$7,271)	ST

MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21305	3807	DRY CANYON	FISHING SITE	3	45	\$0	\$48,070	\$0	(\$7,271)	
21305	3694	HOUSE CREEK CG	CAMPGROUND	4	45	\$2,500	\$45,570	\$3,967	(\$11,238)	
21306	3901	OPAL LAKE	TRAILHEAD	1	45	\$500	\$45,070	\$6	(\$11,244)	
21306	3903	PIEDRA RIVER	TRAILHEAD	2	45	\$500	\$44,570	\$81	(\$11,324)	
21308	3687	KROEGER	CAMPGROUND	3	45	\$69	\$44,500	\$138	(\$11,463)	
21308	3634	SNOWSLIDE	CAMPGROUND	3	45	\$166	\$44,334	\$179	(\$11,642)	
21308	3697	TRANSFER PARK TH	TRAILHEAD	3	45	\$370	\$43,964	\$348	(\$11,990)	
21305	3952	ASPEN LOOP OHV	TRAILHEAD	3	44	\$500	\$43,964	\$110	(\$11,990)	RP
21305	3603	BURRO BRIDGE	HORSE CAMP	3	44	\$66	\$43,898	\$462	(\$12,452)	
21306	3665	BRIDGE	CAMPGROUND	3	44	\$400	\$43,498	\$408	(\$12,860)	
21306	3894	FOURMILE	TRAILHEAD	3	44	\$2,500	\$40,998	\$835	(\$13,695)	

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MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21306	3902	PIEDRA FALLS	TRAILHEAD	2	44	\$1,500	\$39,498	\$500	(\$14,195)	
21306	3910	TURKEY SPRINGS	TRAILHEAD	3	44	\$750	\$38,748	\$154	(\$14,349)	
21308	3866	PURGATORY FLATS	TRAILHEAD	1	44	\$242	\$38,506	\$22	(\$14,370)	
21306	3801	FIRST FORK	TRAILHEAD	3	43	\$1,500	\$37,006	\$922	(\$15,292)	
21308	3678	MILLER CREEK CG	CAMPGROUND	3	43	\$340	\$36,666	\$420	(\$15,712)	
21308	3699	UPPER HERMOSA	TRAILHEAD	3	43	\$200	\$36,466	\$750	(\$16,462)	
21308	3636	MOLAS PASS	INTERPRETIVE SITE	4	42	\$2,270	\$34,196	\$695	(\$17,157)	ST
21305	3607	CHICKEN CREEK	TRAILHEAD	3	42	\$775	\$34,174	\$122	(\$17,157)	
21305	3664	SHARKSTOOTH	TRAILHEAD	1	42	\$500	\$33,674	\$8	(\$17,166)	
21305	3600	WEST MANCOS	TRAILHEAD	3	42	\$0	\$33,674	\$50	(\$17,166)	
21305	3954	WILLOW DIVIDE OHV	TRAILHEAD	3	42	\$168	\$33,674	\$266	(\$17,166)	

MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21306	3660	CIMARRON A	CAMPGROUND	3	42	\$750	\$32,924	\$280	(\$17,446)	
21306	3691	SAN JUAN OVERLOOK	OBSERVATION SITE	3	42	\$750	\$32,174	\$86	(\$17,532)	
21308	3848	HAVILAND	TRAILHEAD	1	42	\$153	\$32,021	\$16	(\$17,548)	
21305	3876	CAN DO	TRAILHEAD	4	41	\$337	\$31,684	\$471	(\$18,019)	
21305	3809	DOLORES	FISHING SITE	3	41	\$0	\$31,684	\$0	(\$18,019)	
21305	3655	GOLD RUN	TRAILHEAD	3	41	\$500	\$31,184	\$720	(\$18,739)	
21306	3895	JACKSON MOUNTAIN	TRAILHEAD	1	41	\$500	\$30,684	\$14	(\$18,753)	
21306	3606	POISON PARK	TRAILHEAD	3	41	\$1,500	\$29,184	\$1,032	(\$19,785)	
21305	3960	BIG AL	TRAILHEAD	3	40	\$500	\$28,684	\$113	(\$19,898)	
21305	3961	DOC LOWELL	TRAILHEAD	1	40	\$0	\$28,684	\$1	(\$19,898)	
21306	3605	MIDDLE FORK	TRAILHEAD	3	40	\$500	\$28,184	\$55	(\$19,953)	

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MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21308	3957	LOGCHUTES	TRAILHEAD	1	40	\$264	\$27,920	\$8	(\$19,961)	
21305	3705	ASPEN GUARD STATION	LOOKOUT/CABIN	3	39	\$44	\$27,876	\$799	(\$20,760)	CH
21306	3658	PIEDRA	PICNIC SITE	3	39	\$1,500	\$26,376	\$508	(\$21,268)	
21308	3842	ELBERT CREEK	TRAILHEAD	3	38	\$147	\$26,229	\$580	(\$21,848)	
21308	3663	MILLER CREEK BS	BOATING SITE	3	38	\$258	\$25,971	\$126	(\$21,974)	
21306	3893	FISH CREEK	TRAILHEAD	1	37	\$600	\$25,371	\$6	(\$21,980)	
21306	3907	SHEEP CREEK	TRAILHEAD	1	37	\$500	\$24,871	\$3	(\$21,983)	
21308	3919	KENNEBEC PASS	OBSERVATION SITE	2	36	\$0	\$24,871	\$0	(\$21,983)	ST
21305	3950	ECHO BASIN	TRAILHEAD	1	36	\$300	\$24,571	\$2	(\$21,986)	
21305	3525	GLADE GUARD STATION	LOOKOUT/CABIN	3	36	\$22	\$24,549	\$750	(\$22,736)	
21306	3813	BUCKLES LAKE	TRAILHEAD	3	36	\$600	\$23,949	\$55	(\$22,791)	

MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21306	3679	UTE	CAMPGROUND	3	36	\$400	\$23,549	\$313	(\$23,104)	
21308	3836	CLEAR CREEK	TRAILHEAD	3	36	\$113	\$23,436	\$138	(\$23,242)	
21308	3840	DURANGO HILLS	TRAILHEAD	3	36	\$328	\$23,108	\$139	(\$23,381)	
21308	3700	SOUTH MINERAL DISPERSED AREA	CAMPING AREA	1	36	\$870	\$22,238	\$1,500	(\$24,881)	
21305	3808	BIG BEND	FISHING SITE	3	35	\$0	\$22,238	\$0	(\$24,881)	
21306	3896	LECHE CREEK	TRAILHEAD	2	33	\$500	\$21,738	\$8	(\$24,889)	
21308	3669	COAL BANK	INTERPRETIVE SITE	4	33	\$600	\$21,138	\$800	(\$25,689)	
21308	3821	OLD LIME CREEK ROAD	FISHING SITE	2	33	\$80	\$21,058	\$30	(\$25,719)	
21308	3819	EAST HERMOSA	INTERPRETIVE SITE	3	32	\$0	\$21,058	\$0	(\$25,719)	
21306	3956	EAST FORK ROAD	INFO SITE/FEE STATION	1	30	\$500	\$20,558	\$2	(\$25,721)	

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MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21306	3908	SILVER FALLS	TRAILHEAD	2	30	\$500	\$20,058	\$316	(\$26,037)	
21308	3627	SIG CREEK	CAMPGROUND	3	30	\$0	\$20,058	\$0	(\$26,037)	
21306	3906	SAND CREEK	TRAILHEAD	1	29	\$500	\$19,558	\$6	(\$26,043)	
21308	3619	ANIMAS OVERLOOK	PICNIC SITE	4	29	\$800	\$18,758	\$900	(\$26,943)	
21308	3650	UPPER LEMON	FISHING SITE	3	29	\$100	\$18,658	\$60	(\$27,003)	
21306	3891	COAL CREEK	TRAILHEAD	2	28	\$500	\$18,158	\$55	(\$27,057)	
21308	3917	LIME CREEK BURN	INTERPRETIVE SITE	3	28	\$253	\$17,905	\$85	(\$27,143)	
21305	3806	SAGE HEN	FISHING SITE	3	23	\$0	\$17,905	\$0	(\$27,143)	
21308	3702	LA PLATA CITY DISPERSED AREA	CAMPGROUND	2	21	\$353	\$17,552	\$121	(\$27,264)	
21308	3703	BAY CITY	CAMPGROUND	2	20	\$225	\$17,327	\$82	(\$27,346)	

MNG ORG	SITE ID	SITE NAME	SITE TYPE	DEV SCALE	SCORE	OPERATIONS	REMAINING NFRW	ANNUAL MAINT.	REMAINING CMFC	CATEGORY
21305	3810	FERRIS	CAMPGROUND	3	19	\$0	\$17,327	\$0	(\$27,346)	
21308	3633	MADDEN CREEK	CAMPGROUND	2	19	\$179	\$17,148	\$126	(\$27,472)	
21308	3701	MINERS CABIN DISPERSED AREA	CAMPGROUND	2	19	\$201	\$16,947	\$314	(\$27,786)	
21308	3704	OLGA LITTLE	CAMPGROUND	2	19	\$450	\$16,497	\$0	(\$27,786)	
21308	3716	RUBY	CAMPING AREA	2	17	\$0	\$16,497	\$0	(\$27,786)	
21308	3631	LEWIS CREEK	CAMPING AREA	2	15	\$69	\$16,429	\$25	(\$27,811)	
21308	3649	GRAHAM CREEK BOAT RAMP	BOATING SITE	3	13	\$0	\$16,429	\$0	(\$27,811)	
21308	3632	OLD TIMERS BS	BOATING SITE	3	13	\$0	\$16,429	\$0	(\$27,811)	
21308	3643	OLD TIMERS PS	PICNIC SITE	3	13	\$0	\$16,429	\$0	(\$27,811)	