

CHAPTER 5. CONSULTATION AND COORDINATION

5.1. PUBLIC PARTICIPATION SUMMARY

5.1.1. Public Notice and Comment Period Initiated with Notice of Intent

The Notice of Intent (NOI) for this EIS was published in the Federal Register on February 21, 2008 thus initiating the public scoping period at the beginning of the EIS process to identify potential issues and concerns associated with the Proposed Action. A copy of this NOI is included in the Garkane EIS Scoping Report dated May 6, 2008 (JBR and SWCA 2008).

The Forest Service and BLM published a Notice of Intent (NOI) to amend the GSENM Management Plan in the Federal Register on March 27, 2009, providing a 30 day comment period. Two additional comments were received however no new issues were raised.

5.1.2. Public Meetings

Public scoping meetings were advertised in a variety of formats at least two weeks prior to their schedule dates. Advertisements provided logistics and explained the purpose of the public meetings, gave the schedule for the public comment (scoping) period, outlined additional ways to comment, and provided methods of obtaining additional information. The following media outlets were provided information for dissemination:

- Salt Lake Tribune
- Deseret News
- KSL Television
- KUER Radio
- Salt Lake Weekly
- KRCL Radio
- KUTV Television
- KUED Television
- KTVX Television
- KSTU Television

In addition, flyers were posted at post offices in the towns of Panguitch, Hatch, Tropic, Cannonville, Henrieville, Escalante, Glendale, and Orderville. Additional notices were also posted at the Garfield County Court House, the Chevron gas station in Escalante, the Garkane Hatch office, Honey's and Glazier's grocery stores in Kanab.

Public scoping meetings were held at the following locations:

- Panguitch Library, March 12, 2008
- Cannonville Visitor Center, March 13, 2008

All attendees of scoping meetings were asked to sign in and provide their contact information. Lists of individuals who signed attendance sheets at the public meetings are included in the Scoping Summary Report (JBR and SWCA 2008). The meetings were held from 6:00 to 8:00 PM. There were six information display stations, with DNF and Garkane personnel available to answer questions about the proposed project. A total of nine people not affiliated with the project attended the scoping meetings.

Scoping forms and informational displays were posted on the DNF website at <http://www.fs.fed.us/r4/dixie/projects/tropic2hatch/index.shtml>.

5.1.3. Scoping Response

Members of the public were afforded several methods for providing comments:

- Comments could be recorded on comment forms at the scoping meetings. Comment forms were provided at scoping meetings at a station where attendees could write and submit comments.
- Emails could be sent to a dedicated email address:
tropic_to_hatch_transmission_line_eis_comments@fs.fed.us
- Public letters could be mailed or faxed to Ms. Susan Baughman, Dixie National Forest.

During the scoping period public letters were received at the scoping meetings, via fax or mail to the DNF office, or by email to the dedicated email address. Each public letter received was numbered sequentially and labeled with a comment type code. A total of 38 comments were received in response to scoping. Of the comments received, 33 were from respondents in Utah, 6 of those from Garfield County. The remaining 5 letters were received from Arizona, California, and Idaho. The majority of comments received were from individuals; however letters were also received from government agencies, non-governmental organizations, businesses, and tribes. Comments received in response to solicitations, including names and addresses of those who commented, are considered part of the public record on this proposed action and are available for public inspection.

5.1.4. Additional Public Participation Opportunities

Notification of the project was originally published on the Utah BLM Environmental Notification Bulletin Board on November 6, 2008 (Log number: UTU-03-08-017EIS).The posting was updated March 30, 2009 to include information on the NOI to amend the GSENM Management Plan.

5.2. CONSULTATION SUMMARY

5.2.1. Endangered Species Act Section 7 Consultation

Consultation with the USFWS is required under Section 7 of the ESA. Section 7 directs all federal agencies to use their existing authorities to conserve threatened and endangered species and, in consultation with the USFWS, to ensure that their actions do not jeopardize listed species or destroy or adversely modify critical habitat. Section 7 applies to management of federal lands as well as other federal actions that may affect listed species, such as federal approval of private activities through the issuance of federal permits, licenses, or other actions.

Early informal consultation with the USFWS was initiated on May 05, 2008. Ongoing discussions continue.

5.2.2. National Historic Preservation Act Section 106 Consultation

Section 106 of the NHPA of 1966 requires federal agencies to take into account the effects of their undertakings on historic properties. Historic properties are properties that are included in the NRHP or that meet the criteria for the National Register. A Cultural Report was submitted to the State Historic Preservation Office for consultation and concurrence. The Utah SHPO concurred with the determination of eligibility and effects for this project (March 25, 2009). A copy of the letter from the Utah SHPO is available in the project record.

5.2.3. Tribal Consultation

Tribal consultation is required by Executive Order 13175, which states, “Each agency shall have a process to ensure meaningful and timely input by Tribal officials in the development of regulatory policies that have Tribal implications.”

The Grand Staircase-Escalante National Monument presented the Garkane 138 kV Tropic to Hatch proposal during the June 2007 consultation meetings. Scoping letters were sent to 6 Tribes during the public scoping period described in **Section 5.1.3**. Additional review opportunities with the Tribes will be provided.

Tribal consultation letters were mailed to the following list of tribes June 9, 2009 and follow-up contacts were made with each tribe.

Ute Indian Tribe
 Betsy Chapoose
 Director, Cultural Rights and Protection
 P.O. Box 190
 Fort Duchesne, Utah 84026

Benjamin Nuvamsa, Chairman
 Hopi Tribal Council
 P.O. Box 123
 Kykotsmovi, Arizona 86039

Paiute Indian Tribe of Utah
 Dorena Martineau, Cultural Resource Manager
 440 North Paiute Drive
 Cedar City, Utah 84720

Kaibab Band of Paiute Indians
 Ona Segundo, Chairperson
 HC 65 Box 2
 Pipe Spring, Arizona 86022

Navajo Nation
 President Joe Shirley, Jr.
 P.O. Box 9000
 Highway 264, Tribal Hills Drive
 Window Rock, Arizona 86515

Pueblo of Zuni
 Norman Cooeyate, Governor
 P.O. Box 339
 Zuni, New Mexico 87327

5.2.4. Other Collaboration

Although the State of Utah is not an official cooperating agency, UDWR and SITLA participated in the alternatives development meeting on April 15-16, 2008; and UDWR wildlife biologists provided input for subsequent biological analysis.

5.3. DISTRIBUTION OF THE DRAFT ENVIRONMENTAL IMPACT STATEMENT

The Notice of Availability published in the Federal Register specifies dates for the 90-day public comment period. In addition, legal notices were published in the St. George Spectrum.

The DEIS is being distributed to agencies and tribes who were consulted or were cooperators on the project; as well as interested organizations, businesses, and individuals that attended public scoping meetings, provided comment during the scoping period, or are on agency mailing lists and who specifically requested a copy. Letters announcing the availability of the Draft EIS have been sent to all contacts on the mailing list. The mailing list is provided in **Appendix C**.

Appendix C lists those individuals and organizations who received hard copies or CDs of this DEIS. Additional CDs are available to interested parties that request them. This DEIS is also available online at <http://www.fs.fed.us/r4/Dixie/projects/tropic2hatch/index.shtml>.

Hard copies of the DEIS will also be available for review at the following locations:

Dixie National Forest
 Supervisors Office
 1789 N. Wedgewood Lane
 Cedar City, Utah 84721

Bureau of Land Management
 Kanab Field Office
 318 North 100 East
 Kanab, Utah 84741

Grand Staircase-Escalante National Monument

190 E. Center Street
Kanab, Utah 84741

Bureau of Land Management

Utah State Office
440 West 200 South Suite 500
Salt Lake City, UT 84145-0155

Escalante Interagency Visitor Center

755 W. Main
Escalante, Utah 84726

Bryce Canyon National Park

Visitor Center - HW 63 #1 HQ
Bryce, Utah 84764

5.4. COMMENTS

Letters and comments received by the agencies on the DEIS will be reviewed and evaluated by the USFS to determine if information provided in the comments requires formal response or contains new data that identifies deficiencies in the EIS. All substantive comments will receive a response in the Final EIS.

5.5. LIST OF REVIEWERS AND PREPARERS

DNF Interdisciplinary Team members and other representatives from cooperating agencies were responsible to review the EIS and are listed in **Table 5.4-1** below.

Table 5.4-1. DNF and Cooperating Agency Interdisciplinary Team and Technical Specialists

Name	Location	Role
Lead Agency – DNF		
Susan Baughman	Cedar City, UT	USFS Project/ID Team Lead Geology/Minerals Paleontological Resources Air Quality/Noise
Evan Boshell	Cedar City, UT	Range Resources
Joni Brazier	Cedar City, UT	Water Resources
Rick Dustin	Cedar City, UT	Visual Resources
Kenton Call	Cedar City, UT	Public Involvement
William Goodman	Ogden, UT	Hydrologist
Keith Harris	Cedar City, UT	NEPA Specialist
Marian Jacklin	Cedar City, UT	Cultural Resources Native American Concerns
Rich Jaros	Cedar City, UT	Soils
Mark Madsen	Cedar City, UT	Vegetation/Weeds
Gretchen Merrill	Cedar City, UT	Public Involvement
Robert Miller	Panguitch, UT	Hazardous Materials & Solid Waste
Jake Schoppe	Panguitch, UT	Wildlife and Habitat Special Status Species

Name	Location	Role
Joe Rechsteiner	Panguitch, UT	Distinctive Land Areas Recreation Visual Resources Socioeconomics Environmental Justice
Kathy Slack	Cedar City, UT	Land Use/Access
Bill Wais	Cedar City, UT	Timber
Lisa Young	Escalante, UT	Wildlife & Habitat
Cooperating Agencies		
<i>BLM – Grand Staircase-Escalante National Monument</i>		
Allysia Angus	Escalante, UT	Visual Resources
Paul Chapman	Kanab, UT	GSENM Project Lead NEPA Specialist Land Use/Access Distinctive Land Areas
Larry Crutchfield	Kanab, UT	Public Involvement
James Holland	Kanab, UT	Water Resources
Amber Hughes	Escalante, UT	Vegetation/Weeds
Doug Powell	Kanab, UT	Geology/Minerals Hazardous Materials& Solid Waste
Clay Stewart	Kanab, UT	Recreation
Sean Stewart	Cannonville, UT	Range Resources
Alan Titus	Kanab, UT	Paleontological Resources
Terry Tolbert	Escalante, UT	Wildlife & Habitat Special Status Species
Matthew Zweifel	Kanab, UT	Cultural Resources Native American Concerns
<i>BLM – Kanab Field Office</i>		
Randy Beckstrand	Kanab, UT	Range Resources
Lisa Church	Kanab, UT	Wildlife & Habitat Special Status Species
Larry Crutchfield	Kanab, UT	Public Involvement
Carson Gubler	Kanab, UT	Water Resources Air Quality/Noise Weeds
John Reese	Kanab, UT	Vegetation
Keith Rigtrup	Kanab, UT	NEPA Specialist
Hugh Wolf	Kanab, UT	KFO Project Lead
<i>Bryce Canyon National Park</i>		
Juanita Bonnifield	Bryce Canyon National Park	Cultural Resources, Native American

Name	Location	Role
		Concerns
Bruce Fields	Bryce Canyon National Park	Timber
Kelly Fuhrmann	Death Valley National Park	Project Lead
Sarah Haas	Bryce Canyon National Park	Wildlife & Habitat Special Status Species Noise NEPA Specialist
Laura Schrage	Bryce Canyon National Park	Air Quality/Noise Vegetation/Weeds Environmental Justice Hazardous Materials & Solid Waste
Dave Sharrow	Zion National Park	Geology/Minerals
David Thoma	Zion National Park	Water Resources

JBR Environmental Consultants, Inc. was employed as a third-party contractor to prepare this EIS. JBR and its subcontractors (**Table 5.4-2**) prepared resource Specialist Reports detailing the affected environment, analyzing impacts to these resources from the Proposed Action and its alternatives based on information provided by Garkane Energy, Transcon Environmental, subcontractors, and the lead and cooperating agencies (**Table 5.4-3**). JBR prepared the EIS by compiling information provided in the Specialist Reports, synthesizing analyses from those reports into a comprehensive analysis, and then into a cohesive document.

Table 5.4-2. Third Party Contractor – JBR Environmental Consultants, Inc.

Name	Location	Role/Resource	Education	Years Exp
Tom Hale, RLA, CEP	Sandy, UT	Project Manager, Senior NEPA review	M.S. Natural Resources Mgmt. M.L.A. Environmental Planning B.L.A. Landscape Architecture	19
Eric Holt	St. George, UT	Assistant Project Manager Senior biology review	M.S. Wildlife Management B.S. Wildlife Resources	20
Scott C. Ackert	Sandy, UT	NEPA Documentation	B.A. Environmental Planning	14
Laura Arneson	Sandy, UT	Wildlife, Special Status Species	M.S. Biology B.S. Biology	7
Ryan Clerico	Sandy, UT	Water Resources	M.S. Biology B.S. Biology	10
John Curl	Sandy, UT	Vegetation, Recreation Resources	B.S. Public Lands Policy	8

Name	Location	Role/Resource	Education	Years Exp
Schelle Davis	Sandy, UT	NEPA Documentation, Forest Product Resources, Transportation	B.A. Environmental Studies	5
Claudia Gallegos	Sandy, UT	GIS analysis, maps	B.S. Environmental Studies	8
Karen Kinsella	Elko, NV	Soils	B.S. Resource Mgmt, Soils A.S. Biology/Computer	8
Jenni Prince Mahoney	Sandy, UT	NEPA Documentation, Cultural Resources, Native American Concerns, Paleontological Resources	B.S. Anthropology MC NEPA	16
Marit Sawyer	Sandy, UT	Range Resources	B.S. Range Science	22
Jon Schulman, EIT	Sandy, UT	Socioeconomics, Environmental Justice NEPA Documentation	M.S. Env. Engineering M.A. Journalism B.A. English	14
Sub-Contractor – SWCA Environmental Consultants				
Steve Knox	Salt Lake City, UT	Task Lead, Distinctive Land Areas	B.S. Watershed Management	34
Chuck Bollong, RPA	Salt Lake City, UT	Cultural Resources	Ph.D. Anthropology M.A. Anthropology M.A. Anthropology B.A. Archaeology	25
Jessica DeBusk	Pasadena, CA	Paleontological Resources	B.S. Geology (paleobiology)	6
Ben Gaddis	Salt Lake City, UT	Public Involvement and Comment Analysis	B.S. Environmental Science M.E.M. Water Resources	8
Janet Guinn	Salt Lake City, UT	Public Involvement and Comment Analysis	B.S. Psychology; Anthropology	9
David Harris	Salt Lake City, UT	Visual Resources	M.S. Environmental Science	12
Elisha Hornung	Salt Lake City, UT	Public Involvement	B.S. Environmental Studies	8
Thomas Sharp	Salt Lake City, UT	MSO Surveys	M.S. Biology B.S. Biology	17
Barbara Stone	Salt Lake City, UT	MSO Surveys	B.S. Fisheries and Wildlife	6
Laura Vernon, AICP	Salt Lake City, UT	Land Use	M.P.A. Environmental Management B.A. Psychology	8

Table 5.4-3. Consultants to Project Proponent – Transcon Environmental

Name	Location	Role/Resource	Education	Years Exp
Michael Warner	Phoenix, AZ	Project Director	M.L.A. Landscape Architecture B.S. Agronomy	21
Jeff Davis	Phoenix, AZ	Project Manager	M.L.A. Landscape Architecture B.S. Conservation Biology	10
Cassandra Austin	Phoenix, AZ	Cultural Resources	B.A. History	2
Roy Baker	Phoenix, AZ	GIS/Mapping	B.S. Geography	12
Everett Bassett	Phoenix, AZ	Principal Investigator, Cultural Resources	Ph.D. Anthropology B.A. History B.A. Biology	24
David Danly	Phoenix, AZ	Biological Resources, Soil, Resources, Water Resources	B.S. Fisheries and Wildlife	5
Heather Duncan	Phoenix, AZ	Cultural Resources	B. A. Anthropology	8
Beau Goldstein	Phoenix, AZ	Cultural Resources	M. A. Anthropology B. A. Anthropology	12
Greg Grynowicz	Phoenix, AZ	Biological Resources, Soil, Resources, Water Resources	B.S. Biology	6
Jaime Mazzeo	Phoenix, AZ	Cultural Resources	B. A. Anthropology and Sociology	2
Erica Thoele	Phoenix, AZ	Biological Resources, Soil, Resources, Water Resources	B.S. Marine Biology	3