

Rosemont Copper Project EIS

Cooperating Agency Coordination Meeting 07/15/2010

FINAL Agenda

Location: Federal Building, 300 West Congress, Tucson, Arizona, Room 4B

Facilitator: Teresa Ann Ciapusci, Cooperating Agency Liaison

AGENDA

09:30 – 09:45	Welcome	Ciapusci
09:45 – 10:30	DEIS Draft Alternatives for Detailed Study	Everson
10:30 – 11:00	Mitigation Lands Concept	Cheniae
11:00 – 11:15	BREAK	
11:15 – 12:00	DEIS Chapter 1 Internal Review Instructions	Ciapusci

INVITED COOPERATING AGENCIES

Tribes: Tohono O'odham Nation

Federal: Air Force, Army COE, BLM, Smithsonian Whipple Observatory

State of Arizona: AZDEQ, AZMMR, AZDWR, AZGF, AZGS, AZSMI, AZSLD, AZSP, ADOT

Local: Pima County, City of Tucson, Town of Sahuarita

INVITED GUESTS

Consultants:

Cheniae & Associates

Gordon Cheniae

Rosemont Copper Company

Gordon Cheniae

Rosemont Copper Project EIS

Cooperating Agency Coordination Meeting 07/15/2010

Meeting Notes

Welcoming Remarks	Teresa Ann Ciapusci
<p>↪ Teresa Ann, Forest Service Cooperating Agency Liaison, informed the cooperating agencies of her job transfer. She indicated that cooperating agencies may use the Acting Deputy Forest Supervisor, Dan Montez, as their primary point of contact until a new Cooperating Agency Liaison is named by the Forest Service. Agencies may contact Dan Montez at dmontez@fs.fed.us via electronic mail or (520) 388-8323 via telephone. Alternately, agencies may also continue to contact the Forest Supervisor's Special Assistant for the Rosemont Copper Project, Mindee Roth, at mroth@fs.fed.us via electronic mail or (520) 388-8319 via telephone if Dan Montez is unavailable.</p>	
DEIS Alternatives Analyzed in Detail Bev Everson in the DEIS	
<p>Discussion:</p>	
<p>↪ PPT: Alternatives Analyzed in Detail in the DEIS</p>	
<p>↪ Interdisciplinary Team Leader provided an overview of components and drivers for the four (4) alternatives to the proposed action selected by the Forest Service responsible official (Forest Supervisor) for detailed effects analysis in the Draft Environmental Impact Statement</p>	
<p>↪ Question and Answer period provided clarifications about components in some alternatives</p>	
<p>↪ Question and Answer period</p>	
Mitigation Lands	Brian Lindenlaub (WestLand Resources) on behalf of Rosemont Copper Company
<p>Discussion:</p>	
<p>↪ PPT: Mitigation Lands</p>	
<p>↪ WestLand Resources described a suite of concepts Rosemont Copper Company is exploring to provide mitigation for impacts to Waters of the United States</p>	
DEIS Chapter 1 Pre-publication Internal Review Instructions	Reta Laford
<p>Discussion:</p>	
<p>↪ Handout: Draft Cover Letter Handout: Pre-publication Internal Review Draft of DEIS Chapter 1</p>	
<p>↪ The Acting Forest Supervisor, Reta Laford, provided cooperating agencies with hard copies of review documents and described review instructions and parameters. She informed the agencies that official review copies and instructions would be mailed this week.</p>	

Attendance Record

Cooperating Agencies	Participant(s)
Tohono O'odham Nation	<i>Addison Smith</i>
Air Force, 162d Fighter Airwing	
Army Corps of Engineers	Unavailable – advance notice
USDI BLM	<i>Ja M...</i>
Smithsonian Institution	<i>Jan Brown</i>
AZ Dept of Environmental Quality	<i>DL Turner</i>
AZ Dept of Mines and Mineral Resources	Unavailable – advance notice

**Rosemont Copper Project
Cooperating Agency Meeting
July 15, 2010**

Cooperating Agencies	Participant(s)
AZ Department of Transportation	
AZ Dept of Water Resources	Unavailable – advance notice
AZ Game and Fish Department	Mike Demlong
AZ Geological Survey	JON SPENCER
AZ State Land Department	David Jacobs
AZ State Mine Inspector	Garrett Fleming
AZ State Parks	
City of Tucson	

**Rosemont Copper Project
Cooperating Agency Meeting
July 15, 2010**

Cooperating Agencies	Participant(s)
Pima County	New Corroly Wilde Fyffe Lay Neff
Town of Sahuarita	Joe Marquez Orlathia Henderson

**Rosemont Copper Project
Cooperating Agency Meeting
July 15, 2010**

Guests	Affiliation
	G.L. Cheniae and Associates
	Rosemont Copper Company (Westland Resources)

Tom Furgas SWCA

**Rosemont Copper Project
Cooperating Agency Meeting
July 15, 2010**

Attendance Record

Cooperating Agencies	Participant(s)
Tohono O'odham Nation	Addison Smith
Air Force, 162d Fighter Airwing	Unavailable – advance notice
Army Corps of Engineers	Unavailable – advance notice
USDI BLM	Dan Moore
Smithsonian Institution	Dan Brocious
AZ Dept of Environmental Quality	Dennis L. Turner
AZ Dept of Mines and Mineral Resources	Unavailable – advance notice
AZ Department of Transportation	
AZ Dept of Water Resources	Unavailable – advance notice
AZ Game and Fish Department	Mike Demlong
AZ Geological Survey	Jon Spencer
AZ State Land Department	David Jacobs
AZ State Mine Inspector	Garrett Fleming
AZ State Parks	
City of Tucson	
Pima County	Nicole Fyffe Loy Neff Neva Connolly
Town of Sahuarita	Joe Marques Orlanthia Henderson

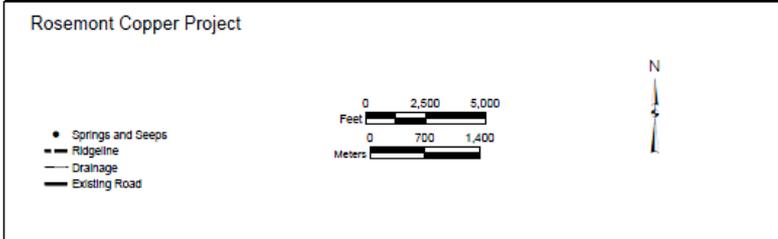
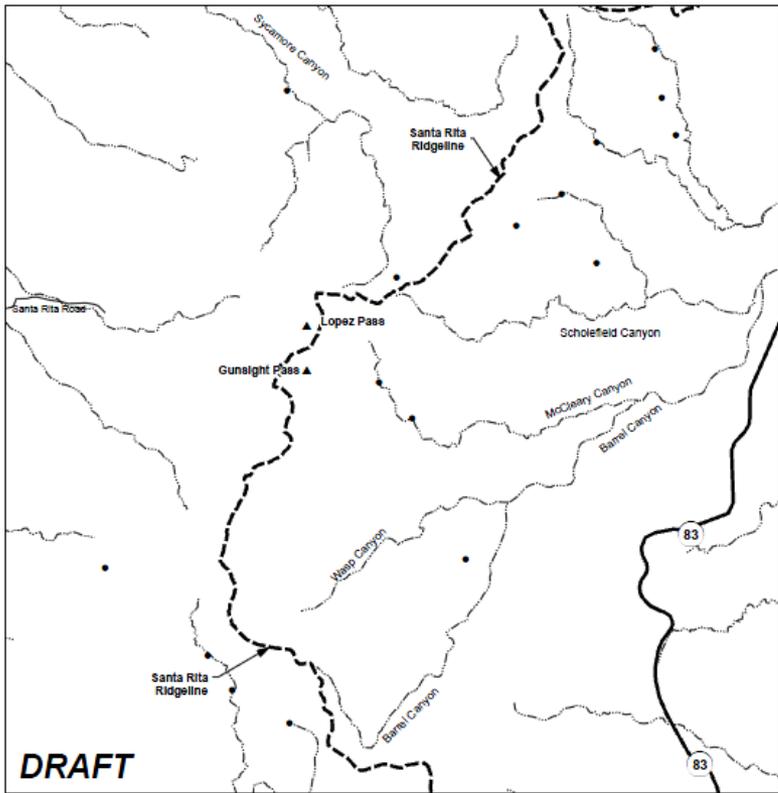
**Rosemont Copper Project
Cooperating Agency Meeting
July 15, 2010**

Guests	Affiliation
G.L. Cheniae	GL. Cheniae and Associates
Brian Lindenlaub	Westland Resources
Tom Furgason	SWCA Environmental Consultants

Rosemont Copper Project



**Rosemont Copper Project Alternatives
Presentation to Cooperating Agencies
July 15, 2010**

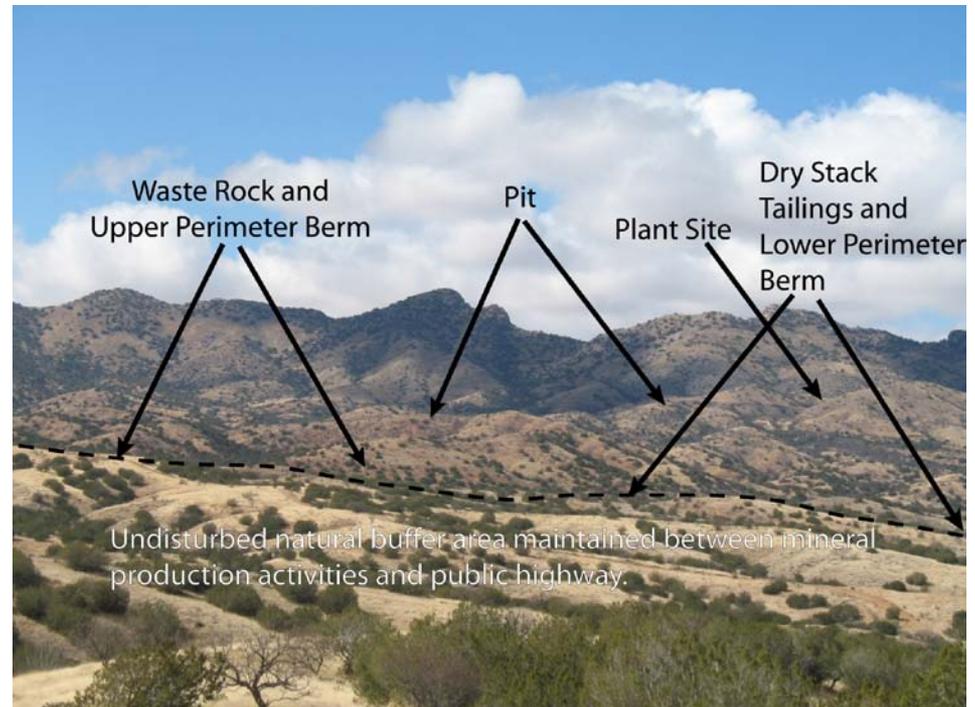


No Action Alternative

Figure x. No action.

Proposed Action Overview

- **Mining of copper, molybdenum, silver and gold in a 1.2 mile diameter open pit**
- **Ore concentrating and metal recovery in mill and solvent extraction electrowinning plant**
- **Waste rock and dry stack tailings facilities with 3 by 1 mile footprint**



Proposed Action Facilities Design

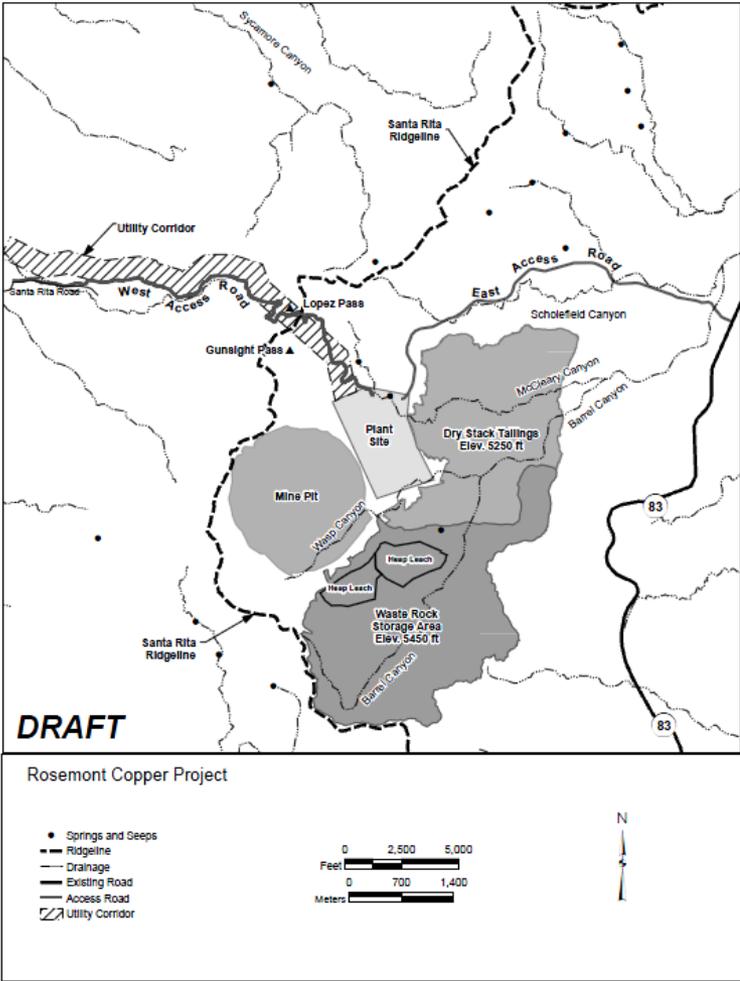


Figure x. Proposed action.

Draft Environmental Impact Statement Alternatives

- **Proposed Action**
- **No Action**
- **Phased Tailings**
- **Scholefield**
- **Barrel Only (Landforming)**



Phased Tailings Alternative Facilities Design

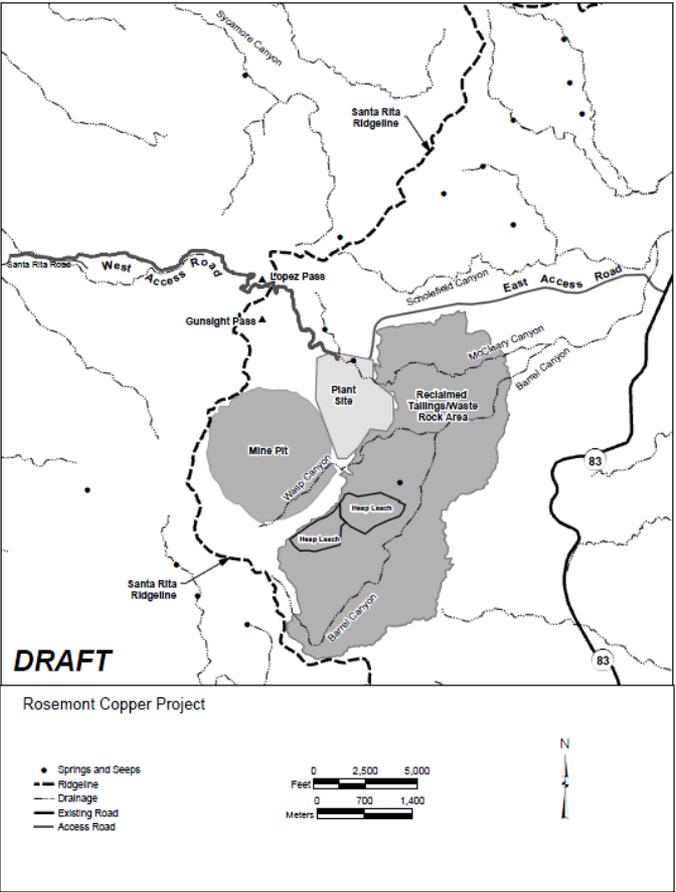


Figure x. Phased tailings alternative.

Scholefield Facilities Design

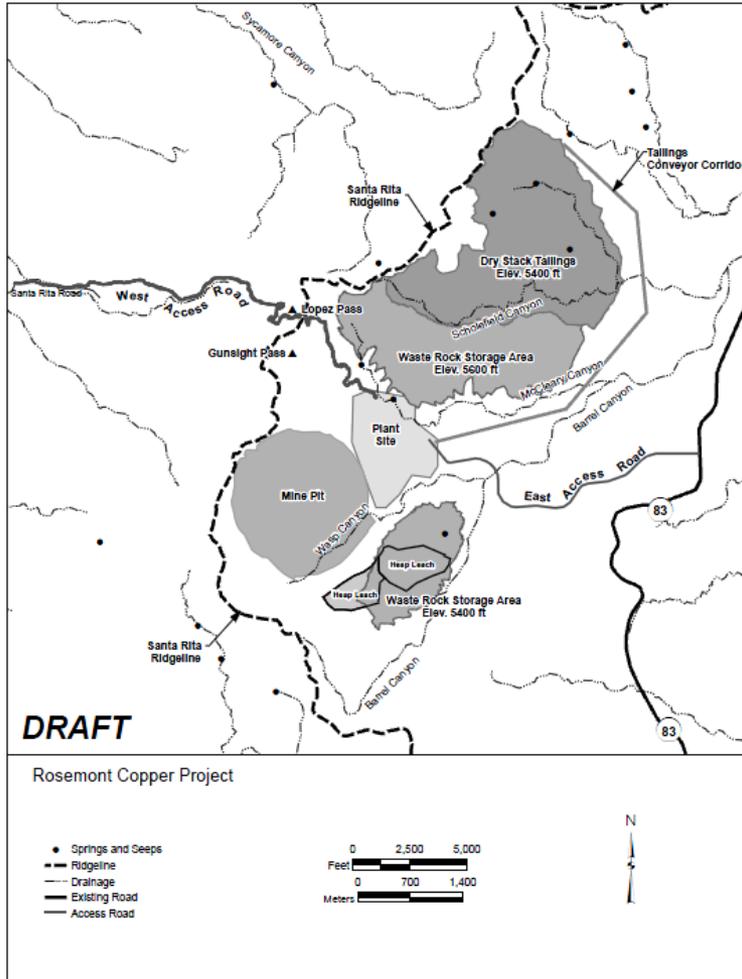


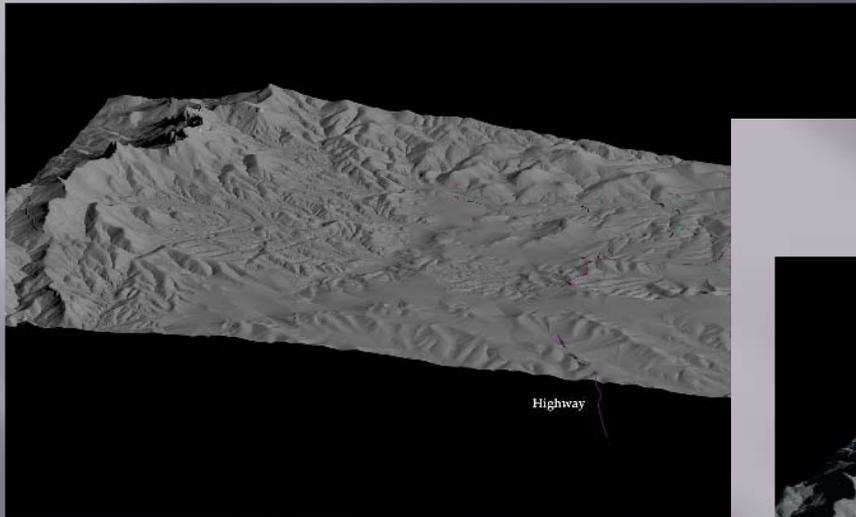
Figure x. Scholefield alternative.

Traditional Tailings and Waste Rock Topography



Barrel Only Landforming Alternative Reproducing Natural Landscape Topography

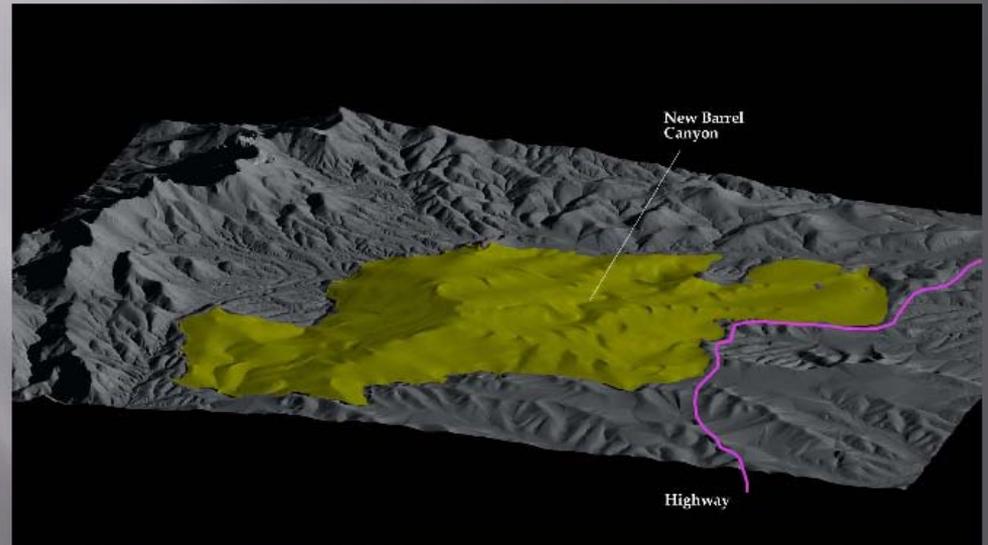
Birdseye View - Exist. Cond.



Highway

Document for Deliberative Purposes Only.
Not for Public Distribution 03-25-2010.

Birdseye View - Proposed



New Barrel
Canyon

Highway

Document for Deliberative Purposes Only.
Not for Public Distribution 03-25-2010.

Barrel Only (Landforming) Alternative Facilities Design

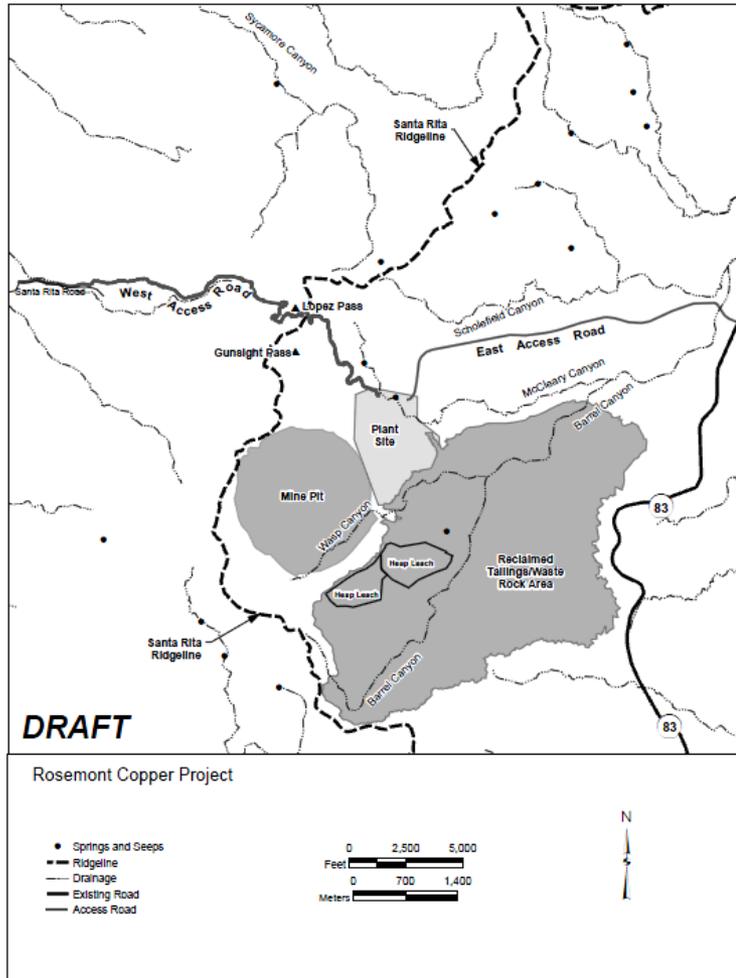


Figure x. Barrel alternative.



Rosemont Copper Project *Mitigation Lands*

July 2010

DRAFT

Rosemont Copper Project Mitigation Concept

- Focus on onsite mitigation
 - Onsite habitat improvements
 - Placement of restrictive covenants on Rosemont ranch lands
 - Placement of restrictive covenants on patented claims
- Offsite mitigation to supplement onsite mitigation efforts
 - Placement of conservation easements or restrictive covenants on new lands
 - Provision of access across new lands
 - Acquisition of new lands
 - In-lieu fee payment to third party project (e.g. Audubon Society)

Relevant Mitigation Agencies or Entities

- Regulatory mitigation obligation
 - U.S. Army Corps of Engineers (ACOE)
 - U.S. Fish and Wildlife Service (USFWS)
- Mitigation policy or interest
 - Arizona Department of Mines and Mineral Resources (DMMR)
 - Arizona Game and Fish Department (AGFD)
 - Arizona State Parks
 - Bureau of Land Management (BLM)
 - Coronado National Forest (CNF)
 - Pima County
 - Tribal entities (Tohono O’odham, et al)

11 Issues Being Analyzed in the EIS

- Land Stability and Soil Productivity
- Air Quality
- Water Resources
- Springs, Seeps, and Riparian Habitats
- Plants and Animals
- Visual Resources
- Recreation
- Public Safety
- Dark Skies and Astronomy
- Heritage Resources
- Socioeconomics

Agencies' Priority Issues for Mitigation

Issue	ACOE	USFWS	BLM	AGFD	Tribes	DMMR	State Parks	Pima Co.	Consensus Priorities
Land Stability and Soil Productivity									
Air Quality									
Water Resources	X	X						X	
Springs, Seeps, and Riparian Habitats	X	X		X	X			X	
Plants and Animals		X	X	X	X			X	
Visual Resources									
Recreation			X	X			X		
Public Safety									
Dark Skies and Astronomy									
Heritage Resources			X		X			X	
Socioeconomics						X			

X = Agency priority (Regulatory obligation)

X = Agency priority (Policy or Interest)

Mitigation Lands

- The focus of the mitigation lands effort will be on the five issues most commonly identified as a priority (or assumed to be a priority) for agencies or entities with a mitigation obligation or interest.

Agencies' Priority Issues for Mitigation

Issue	ACOE	USFWS	BLM	AGFD	Tribes	DMMR	State Parks	Pima Co.	Consensus Priorities
Land Stability and Soil Productivity									
Air Quality									
Water Resources	X	X						X	
Springs, Seeps, and Riparian Habitats	X	X		X	X			X	
Plants and Animals		X	X	X	X			X	
Visual Resources									
Recreation			X	X			X		
Public Safety									
Dark Skies and Astronomy									
Heritage Resources			X		X			X	
Socioeconomics						X			

X = Agency priority (Regulatory obligation)

X = Agency priority (Policy or Interest)

Agencies' Priority Issues for Mitigation

Issue	ACOE	USFWS	BLM	AGFD	Tribes	DMMR	State Parks	Pima Co.	Consensus Priorities
Land Stability and Soil Productivity									
Air Quality									
Water Resources	X	X						X	X
Springs, Seeps, and Riparian Habitats	X	X		X	X			X	X
Plants and Animals		X	X	X	X			X	X
Visual Resources									
Recreation			X	X			X		X
Public Safety									
Dark Skies and Astronomy									
Heritage Resources			X		X			X	X
Socioeconomics						X			

X = Agency priority (Regulatory obligation)

X = Agency priority (Policy or Interest)

Mitigation Lands

- Mitigation for the Rosemont Project will focus first on onsite mitigation efforts
- Offsite mitigation will be accomplished through a hierarchical series of mechanisms.

Conservation Easements/Restrictive Covenants

- Recordation of Conservation Easements or Restrictive Covenants on existing lands

Mitigation Mechanism by Key Issue

Mitigation Mechanism	Water Resources	Springs, Seeps, and Riparian	Plants and Animals	Recreation	Heritage Resources
Conservation Easement/Restrictive Covenant	Existing		200 acres of PPC habitat	2,000 acres CLOP	40 acres near Helvetia



Conservation Easements/Restrictive Covenants

- Recordation of Conservation Easements or Restrictive Covenants on new lands

Mitigation Mechanism by Key Issue

Mitigation Mechanism	Water Resources	Springs, Seeps, and Riparian	Plants and Animals	Recreation	Heritage Resources
Conservation Easement/Restrictive Covenant	Existing		200 acres of PPC habitat	2,000 acres CLOP	40 acres near Helvetia
	New	Unknown acres of riparian habitat (TBD)			2 other TCP (TBD)

Access

- Provision of access to resources across new lands

Mitigation Mechanism by Key Issue

Mitigation Mechanism	Water Resources	Springs, Seeps, and Riparian	Plants and Animals	Recreation	Heritage Resources
Conservation Easement/Restrictive Covenant	Existing		200 acres of PPC habitat	2,000 acres CLOP	40 acres near Helvetia
	New	Unknown acres of riparian habitat (TBD)			2 other TCP (TBD)
Access				3 new access points	4 access points to resource collection or sacred sites

Acquisition

- Acquisition of new lands

Mitigation Mechanism by Key Issue

Mitigation Mechanism	Water Resources	Springs, Seeps, and Riparian	Plants and Animals	Recreation	Heritage Resources
Conservation Easement/Restrictive Covenant	Existing		200 acres of PPC habitat	2,000 acres CLOP	40 acres near Helvetia
	New	Unknown acres of riparian habitat (TBD)			2 other TCP (TBD)
Access				3 new access points	4 access points to resource collection or sacred sites
Acquisition	Known	40 acres of habitat on east side of Santa Rita Mountains	400 acres of suitable agave habitat on east side of Santa Rita Mountains	700 acres of habitat suitable for hunting on west side of Santa Rita Mountains	
	Unknown	Unknown acres of waters of the U.S. (TBD)	Unknown acres of additional habitat in support of AGFD (TBD)		

In-lieu Fee

- Payment in-lieu to a third party interest

Mitigation Mechanism by Key Issue

Mitigation Mechanism		Water Resources	Springs, Seeps, and Riparian	Plants and Animals	Recreation	Heritage Resources
Conservation Easement/Restrictive Covenant	Existing			200 acres of PPC habitat	2,000 acres CLOP	40 acres near Helvetia
	New		Unknown acres of riparian habitat (TBD)			2 other TCP (TBD)
Access					3 new access points	4 access points to resource collection or sacred sites
Acquisition	Known		40 acres of habitat on east side of Santa Rita Mountains	400 acres of suitable agave habitat on east side of Santa Rita Mountains	700 acres of habitat suitable for hunting on west side of Santa Rita Mountains	
	Unknown	Unknown acres of waters of the U.S. (TBD)		Unknown acres of additional habitat in support of AGFD (TBD)		
In-lieu		In-lieu fee for lost waters of the U.S. – approximately 40 acres of waters, mitigated at 3x	20 wells	20 guzzlers 3 protected bat roosts	20 guzzlers	



United States
Department of
Agriculture

Forest
Service

Coronado National Forest
Supervisor's Office

300 W. Congress
Tucson, Arizona 85701
Phone (520) 388-8300
FAX (520) 388-8305
Deaf & Hearing Impaired 711

File Code:

Date:

[ADDRESS LINE 1]
[ADDRESS LINE 2]
[ADDRESS LINE 3]
[ADDRESS LINE 4]

**CERTIFIED MAIL – RETURN
RECEIPT REQUESTED
NUMBER:**

[SALUTATION]

Enclosed is a draft, deliberative, internal work product for review by the proponent Rosemont Copper Company and cooperating agencies – the 7/15/10 draft Chapter 1 for the *Rosemont Copper Project Draft Environmental Impact Statement*.

I am providing this draft product for internal review pursuant to conditions established in Memoranda of Understanding with the Coronado National Forest. Pursuant to the Memoranda of Understanding, I am requesting that each cooperating agency limit review comments to correct factual errors and provide missing information within their jurisdiction and/or special expertise. Do not provide editorial comments pertaining to items such as format, grammar, or spelling as these items will be independently addressed after comments are considered and appropriately incorporated into a subsequent draft product.

Review comments need to be: 1) submitted on official letterhead to my Special Assistant, Ms. Mindee Roth, at the Forest address on the top of this letter, 2) cross-referenced to the line numbers on the enclosed draft product, and 3) provided by August 6, 2010.

If you determine that no changes are necessary to accommodate your agency's needs, please send a written reply to that effect.

Thank you for your assistance.

Sincerely,

[SIGNATURE BLOCK]

Enclosure



1 **Chapter 1**

2 **Purpose of and Need for Action**

3 **INTRODUCTION**

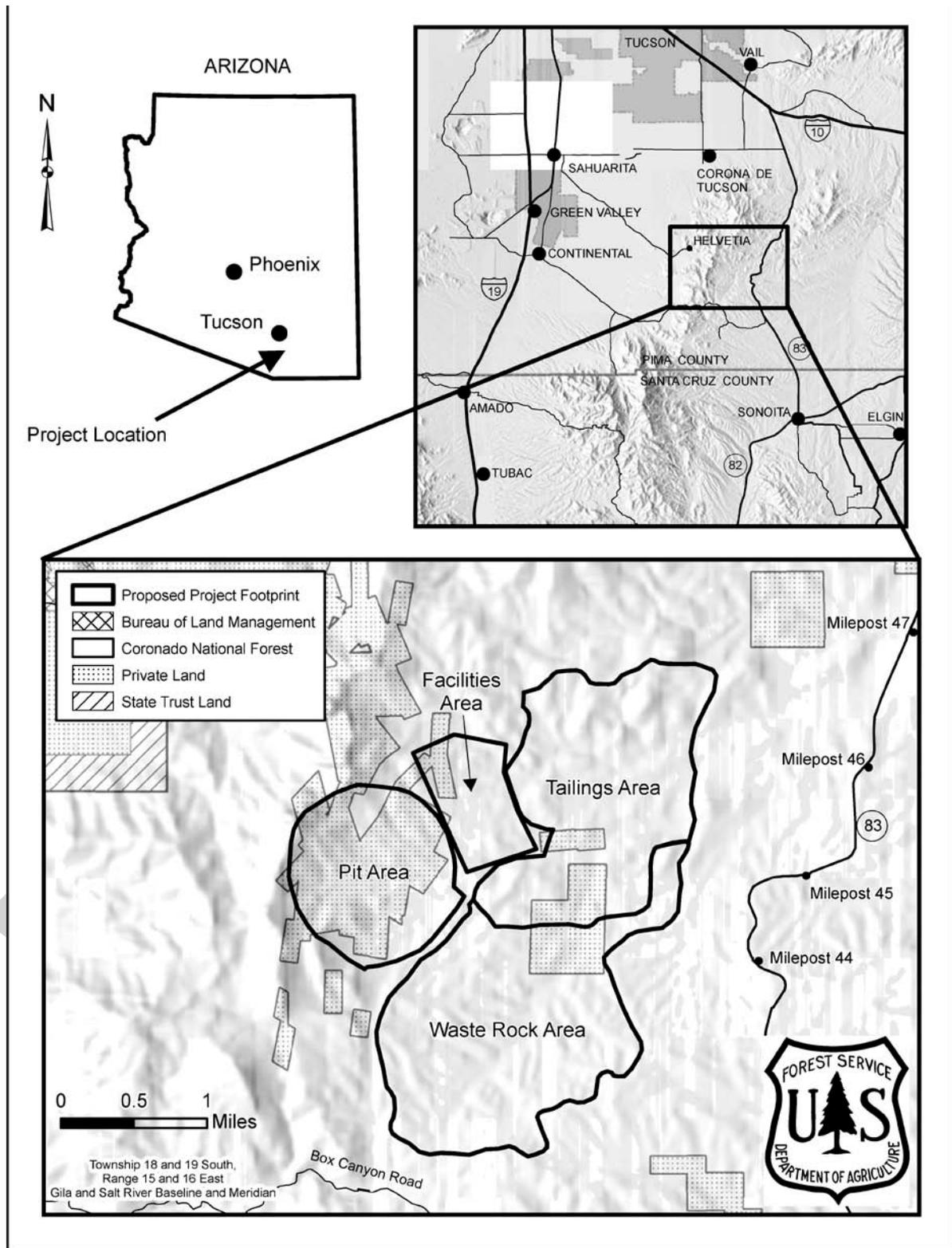
4 Land managers for the Coronado National Forest (Coronado), an administrative unit of the
5 U.S. Department of Agriculture’s Forest Service (Forest Service), prepared this Draft
6 Environmental Impact Statement (DEIS) in response to a Proposed Plan of Operations (PPO)
7 submitted by Augusta Resource Corporation, the parent company of Rosemont Copper
8 Company (Rosemont Copper) for development of the Rosemont mineral deposit. The same
9 PPO was also submitted to the U.S Department of Interior, Bureau of Land Management
10 (BLM) for concurrent consideration. The PPO presented in this document accounts for
11 activity proposed on both Forest Service-administered and BLM-administered lands, for
12 which federal decisions are required. The DEIS relies on the work of the Coronado’s
13 Interdisciplinary Team and consultants, as well as Rosemont Copper’s technical experts.

14 Rosemont Copper’s PPO is for construction, operation/reclamation, and closure of an open-
15 pit mine to extract locatable minerals such as copper, molybdenum, and silver. The PPO also
16 includes associated infrastructure and ancillary facilities. Associated infrastructure consists of
17 haul and access roads, ore transportation systems, ore processing facilities, waste rock and
18 mill tailings areas, leach facilities, and electrical and water transmission lines. Ancillary
19 facilities consist of various buildings integral to the operations (i.e., administration building,
20 employee change house, warehouse, analytical laboratory, vehicle servicing facilities, storage
21 facilities, guard house, and truck scale).

22 The proposed mine site is located on the east side of the Santa Rita Mountains of the Nogales
23 Ranger District, approximately 30 miles south of Tucson, Arizona (Figure 1.1). Activity is
24 proposed on approximately 995 acres of private land owned by Rosemont Copper, 3,670
25 acres of National Forest System land, 15 acres of BLM-administered land, and 75 acres of
26 Arizona State land administered as a State Trust. The mine life, including construction,
27 operation/reclamation, and closure, is approximately 25 years and involves significant
28 beneficial and adverse impacts on people and their environment.

29 Three federal agencies have authority regarding the PPO approval and permitting process:
30 the Forest Service, BLM, and U.S. Army Corps of Engineers (USACE). The Forest Service
31 is the lead agency. There are 17 cooperating federal, state, and local agencies with
32 jurisdiction or special expertise related to aspects of the PPO, including the BLM and
33 USACE. Several cooperating agencies contributed to preparation of this DEIS.

34



35

36 Figure 1.1. Project location.

37 DOCUMENT STRUCTURE

38 The Coronado National Forest prepared this document in compliance with the National
39 Environmental Policy Act (NEPA) and other relevant laws, regulations, and policies. This
40 document discloses the direct, indirect, and cumulative environmental consequences that
41 would result from the Coronado and BLM approval of the PPO and alternatives to it. This
42 document considers necessary amendments to the *Coronado National Forest Land and*
43 *Resource Management Plan*, as amended (Forest Plan) (Forest Service 1986), which governs
44 overall management of the Coronado National Forest. This document also considers
45 necessary amendments to the *Phoenix Resource Management Plan and Record of Decision*
46 (Resource Management Plan) (BLM 1989), which directs land uses and other special uses of
47 BLM-administered land.

48 This document is organized into eight chapters with associated appendices.

- 49 ▪ *Chapter 1. Purpose of and Need for Action:* Chapter 1 focuses on the underlying need to
50 which the agency is responding in proposing the action and alternatives, the framework in
51 which decisions will be made by the three responsible federal agencies, and the
52 significant issues associated with the Proposed Action.
- 53 ▪ *Chapter 2. Alternatives, Including the Proposed Action:* Chapter 2 describes the
54 Proposed Action along with the alternatives considered in detail. Action alternatives were
55 developed based on significant issues raised by the public, Coronado resource specialists,
56 and other agencies. The No Action Alternative is included in the range of alternatives
57 considered in detail. Chapter 2 also provides a comparison summary based on each
58 alternative’s environmental consequences presented in Chapter 3. This chapter identifies
59 the Coronado’s and BLM’s preferred alternative as well as alternatives considered but
60 eliminated from detailed study.
- 61 ▪ *Chapter 3. Affected Environment and Environmental Consequences:* Chapter 3 describes
62 the affected environment and the environmental consequences associated with the
63 Proposed Action and the alternatives considered in detail. The affected environment
64 information provides the baseline conditions, incorporating past and present actions, for
65 determining potential impacts. Reasonably foreseeable actions are also identified for
66 consideration of potential cumulative effects. The presentation of information is
67 organized by groupings of elements within the physical, biological, and socioeconomic
68 environments. The following additional disclosures are made at the end of the chapter:
69 short-term uses and long-term productivity; unavoidable adverse effects; irreversible and
70 irretrievable commitments of resources; and other required disclosures. This chapter
71 provides the analyses for the comparison summary presented in Chapter 2.
- 72 ▪ *Chapter 4. Cooperating Agencies and Consultation:* Chapter 4 addresses the cooperating
73 agencies and consulting agencies, including tribal governments, involved during the
74 development of this document.
- 75 ▪ *Chapter 5. List of Preparers:* Chapter 5 identifies the individuals responsible for the
76 development of this document.
- 77 ▪ *Chapter 6. Literature Cited:* Chapter 6 provides a list of literature cited in this document.

- 78 ▪ *Chapter 7. Glossary:* The Glossary provides acronyms, abbreviations, and definitions of
79 terms used in this document.
- 80 ▪ *Chapter 8. Index:* The Index provides page numbers by topic within this document.
- 81 ▪ *Appendices:* The appendices provide more detailed information to support the analyses
82 presented in this document, including public involvement. The appendices include the
83 following:

84 U.S. Army Corps of Engineers’ Section 404(b)(1) Alternative Analysis

85 *{Insert list of Appendices when finalized}*

86 The analyses conducted for this project reflect the best available science. Supporting
87 documentation, including more detailed analyses of baseline conditions and potential effects,
88 may be found in the project record, located at the Coronado Supervisor’s Office (Tucson,
89 Arizona) and Nogales Ranger District (Nogales, Arizona). Key materials may also be found
90 on the project website at <http://www.RosemontEIS.us>.

91 The information furnished in this document is intended to provide adequate site-specific
92 information for the responsible federal officials to make reasoned decisions. Published
93 documents are incorporated by reference. Impacts are discussed in proportion to their
94 significance with items deemed most useful to decision-makers and the public emphasized.

95 **BACKGROUND**

96 The current PPO is the latest in an extensive history of copper prospecting and development
97 in Southern Arizona. Copper production in the Santa Rita Mountains began in the 1880s and
98 continued until the 1950s. Previous mining activity on the east side of the Santa Rita
99 Mountains supported operation of the Rosemont Smelter in the Rosemont Mining District.
100 Previous mining activity on the west side of the Santa Rita Mountains supported operation of
101 the Columbia Smelter at Helvetia in the Helvetia Mining District. Although several
102 exploration projects have been undertaken, there has been no recent production of copper.
103 The increased value of copper over the past several years has made mining of certain claims
104 in the area economically viable.

105 In July 2007, Rosemont Copper submitted a PPO to the Coronado, requesting approval to
106 construct, operate/reclaim, and close an open-pit mine on and adjacent to National Forest
107 System lands administered by the Coronado for development of the Rosemont mineral
108 deposit. The Forest’s review identified the need for additional information. In February 2008,
109 the supplemented PPO was accepted for environmental review by the Coronado .

110 In July 2007, Rosemont Copper also submitted the PPO to the BLM, requesting approval of
111 the PPO because it includes an electrical transmission line, water pipeline, and access road
112 that would cross BLM-administered lands. In March 2008, the PPO was accepted by BLM
113 after Rosemont Copper submitted requested supplemental information.

114

115 At the request of the Rosemont Copper, USACE reviewed a Preliminary Jurisdictional
116 Delineation for Waters of the United States¹ (WUS) submitted in accordance with
117 Regulatory Guidance Letter No. 08-02. USACE has determined that WUS are present.

118 **PURPOSE OF AND NEED FOR ACTION** _____

119 **Purpose of the Proposal**

120 Pursuant to federal mining laws, the Forest Service and BLM are required to respond to a
121 PPO for the conduct of mining operations. Under 36 Code of Federal Regulations (CFR)
122 228.5, the Forest Service must determine whether to approve the PPO submitted by
123 Rosemont Copper or to require changes or additions deemed necessary to meet the
124 requirements of the regulations for environmental protection set forth in 36 CFR 228.8.
125 *{Insert parallel Secretary of Interior BLM statement here}*

126 Under regulations of the Secretary of Agriculture, Rosemont Copper must conduct mining
127 operations in accordance with the regulations at 36 CFR 228A under a Forest Service
128 approved PPO . *{Insert parallel Secretary of Interior BLM statement here}*

129 **Need for Action**

130 The Coronado National Forest is proposing this project at this time in order to comply with
131 its statutory obligation to respond to Rosemont Copper’s PPO in a timely manner. The
132 actions proposed in this DEIS are for the orderly development of the Rosemont mineral
133 deposit claimed by Rosemont Copper in a manner that complies with federal, state, and local
134 laws and regulations in a manner that reduces adverse environmental impacts on Forest
135 Service-administered lands and without undue or unnecessary degradation² of BLM-

¹ Under 33 CFR 328.3(a), Waters of the United States are defined as:

1. All waters which are currently used, or were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters which are subject to the ebb and flow of the tide;
2. All interstate waters including interstate wetlands;
3. All other waters, such as intrastate lakes, rivers, streams (including intermittent streams), mudflats, sandflats, wetlands, sloughs, prairie potholes, wet meadows, playa lakes, or natural ponds, the use, degradation or destruction of which could affect interstate or foreign commerce including any such waters:
 - a. Which are or could be used by interstate or foreign travelers for recreational or other purposes; or
 - b. From which fish or shell fish are or could be taken and sold in interstate or foreign commerce; or
 - c. Which are used or could be used for industrial purposes by industries in interstate commerce;
4. All impoundments of waters otherwise defined as waters of the United States under this definition
5. Tributaries of waters identified in paragraph(s) (1) through (4) of the section;
6. The territorial sea;
7. Wetlands adjacent to waters (other than waters that are themselves wetlands) identified in paragraph(s) (1) through (6) of this section.
8. Waters of the United States do not include prior converted cropland. Notwithstanding the determination of an area's status as prior converted cropland by any other Federal agency, for the purposes of the Clean Water Act, the final authority regarding Clean Water Act jurisdiction remains with EPA.

Waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of CWA (other than cooling ponds as defined in 40 CFR 423.11(m) which also meet the criteria of this definition) are not waters of the United States.

2. Unnecessary or undue degradation of the environment is defined as surface disturbance greater than what would normally result when an activity is being accomplished by a prudent operator in usual, customary, and proficient operations of similar character and taking into consideration the effects of operations on other resources and land uses, including those

136 administered lands, in consideration of impacts to Waters of the United States. Rosemont
137 Copper is entitled to conduct operations that are reasonably incidental to exploration and
138 development of mineral deposits on its mining claims pursuant to U.S. mining laws.

139 The purpose of and need for action is based on statutes and policy that govern mining on
140 National Forest System land and BLM-administered land:

- 141 ▪ The General Mining Act of 1872 conferred a statutory right for claimants to enter upon
142 public lands open to location, to stake mining claims in pursuit of locatable minerals, and
143 to conduct mining activities, in compliance with federal and state statutes and regulations.
- 144 ▪ The 1897 Organic Administration Act grants the Secretary of Agriculture the authority to
145 regulate the occupancy and use of National Forest System lands. It provides the public
146 with continuing rights to conduct mining activities under general mining laws and in
147 compliance with rules and regulations applicable to National Forest System lands. It also
148 recognizes the rights of miners and prospectors to access National Forest System lands
149 for prospecting, locating, and developing mineral resources.
- 150 ▪ The Multiple-Use Mining Act of 1955 confirms the ability to conduct mining activities
151 on public lands, locate necessary facilities, and conduct reasonable and incidental uses to
152 mining on public lands, including National Forest System lands. Forest Service mining
153 regulations at 36 CFR 228A correspondingly recognize the rights of mining claimants.
- 154 ▪ The Multiple-Use Sustained-Yield Act of 1960 requires that National Forest System
155 lands be administered in a manner that includes consideration of relative values of
156 various resources as part of management decisions. Furthermore, it specifies that nothing
157 in the Act be construed to affect the use of mineral resources on National Forest System
158 lands.
- 159 ▪ The 1970 Mining and Minerals Policy Act established the federal government’s policy
160 for mineral development “to foster and encourage private enterprise in the development
161 of economically sound and stable industries and in the orderly development of domestic
162 resources to help assure satisfaction of industrial, security, and environmental needs.”

163 The proposal is consistent with the Coronado’s Forest Plan goal to: “Support
164 environmentally sound energy and minerals development and reclamation.” (Forest Plan, p.
165 11). However, an initial assessment indicates that the PPO is inconsistent with various Forest
166 Plan directions. Project-specific amendment(s) to the Forest Plan would be needed to ensure
167 Forest Plan consistency should the PPO be selected.

168 The proposed electrical transmission line, water pipeline, and access road on lands
169 administered by the BLM are in an area that provides for mineral exploration and
170 development under the regulations at 43 CFR 3809 (Resource Management Plan, p. _).

resources and uses outside the area of operations [43 CFR 3809.5].

171 **PROPOSED ACTION IN BRIEF**

172 The Proposed Action is to approve the PPO on record with the Coronado for construction,
173 operation with concurrent reclamation, and closure of an open-pit copper, molybdenum, and
174 silver mine. The following elements integral to the project are also included:

- 175 ▪ Ore transportation systems
- 176 ▪ Ore processing facilities
- 177 ▪ Waste rock and mill tailings areas
- 178 ▪ Leach facilities
- 179 ▪ Road construction
- 180 ▪ Road maintenance
- 181 ▪ Electrical and water transmission lines
- 182 ▪ Various buildings
- 183 ▪ Mitigation to minimize environmental impacts
- 184 ▪ Resource monitoring during construction, operation/reclamation, and closure
- 185 ▪ Labor requirements for construction, operation/reclamation, and closure.

186 Production estimates include 234 million pounds of copper, 4.5 million pounds of
187 molybdenum, and 2.7 million ounces of silver annually over a period of approximately 25
188 years.

189 A detailed summary of the Proposed Action is presented in Chapter 2, commensurate with
190 the other action alternatives considered in detail.

191 **DECISION FRAMEWORK**

192 The Forest Service is the lead agency in the preparation of this document, in accordance with
193 the Council on Environmental Quality regulations for implementing the National
194 Environmental Policy Act at 40 CFR 1501.5. The BLM and USACE are federal cooperating
195 agencies with decisions to be made from this planning effort.

196 **Forest Service**

197 The Forest Supervisor of the Coronado, as the lead Responsible Official for this project,
198 determined that preparation of an environmental impact statement was required because
199 approving a PPO could have significant impacts on the human environment [40 CFR 1500].
200 The Forest Supervisor will consider the beneficial and adverse impacts of each alternative in
201 determining reasonable measures to impose on the mining plan for the protection of the
202 Coronado National Forest surface resources. However, the Forest Supervisor's decision
203 space is limited by the regulations governing locatable mineral activities on National Forest
204 System lands [36 CFR 228A] and other laws and regulations discussed previously.

205 The Forest Service may reasonably regulate mining activities to protect surface resources,
206 but there are statutory and constitutional limits to its discretion when reviewing and
207 approving a Plan of Operations. The Forest Service may reject an unreasonable or illegal
208 Plan of Operations, but cannot categorically prohibit mining activity or deny reasonable and
209 legal mineral operations under the mining laws.

210 The Forest Supervisor will select the Proposed Action or an alternative that allows for
211 orderly development of the mineral resource while reducing environmental impacts.
212 Measures to reduce environmental impacts will be evaluated to ensure they have reasonable
213 monetary costs and are practicable, effective, and necessary. Using the analysis in the Final
214 Environmental Impact Statement (FEIS) and supporting documentation, the Forest
215 Supervisor will make the following decisions regarding National Forest System Lands:

- 216 1. Whether to approve the PPO as submitted by Rosemont Copper or an alternative
217 considered in detail in the FEIS. The final decision may include a blend of components
218 within the range of alternatives considered.
- 219 2. Which design features or mitigation are necessary to reduce or eliminate adverse
220 environmental impacts. The alternatives will be evaluated on how well they reduce
221 impacts while allowing reasonable mining operations to proceed.
- 222 3. Whether to amend the Forest Plan in the area impacted by the mine. The alternatives will
223 be evaluated based on their consistency with current management direction in the Forest
224 Plan.
- 225 4. What monitoring activities are necessary to ensure proper use of public lands and
226 adequate reclamation.

227 Prior to approval of a Plan of Operations, the Forest Supervisor would require financial
228 assurance or a reclamation bond to ensure that National Forest System lands involved with
229 the mining operation are reclaimed in accordance with the approved Plan of Operations and
230 reclamation requirements [36 CFR 228.8 and 228.13].

231 Following issuance of this DEIS, comments will be accepted on it that will be considered in
232 producing a FEIS. Following or concurrent with issuance of the FEIS, the Forest Supervisor
233 will issue a Record of Decision. The Record of Decision may contain changes or additions to
234 the PPO necessary to reduce or eliminate adverse environmental impacts from the proposed
235 mineral development on National Forest System lands, as well as any required amendments
236 to the Forest Plan. This decision will be subject to administrative appeal. Rosemont Copper
237 may appeal the decision pursuant to 36 CFR 215 or 251. Other parties who commented on
238 the DEIS may appeal the decision pursuant to 36 CFR 215.

239 Following resolution of any appeal, Rosemont Copper must change their PPO to that
240 described in the Record of Decision and resubmit it to the Forest Service, along with the
241 required reclamation bond or other specified financial assurance. Once the Forest Service
242 determines that the PPO has been changed as required, and that the bond or financial
243 assurance instrument is acceptable, it will notify Rosemont Copper that its Plan of Operations
244 is approved.

245 **Bureau of Land Management**

246 Approximately 15 acres of BLM-administered lands are potentially affected by an electrical
247 transmission line, water pipeline, and access road associated with the PPO. Under 43 CFR
248 3809, for surface management, and 43 CFR 3715, for surface occupancy, BLM has
249 regulatory oversight responsibilities of federal lands under its jurisdiction. BLM must
250 consider land status, affected resources, resource values, environmental conditions, and the

251 concerns of various interested parties in accordance with BLM Manual and Handbook
252 1790-1 and Departmental Guidance (516 DM 1-7). Using the analysis in the FEIS and
253 supporting documentation, the District Manager, as Responsible Official for the BLM, will
254 make the following decisions regarding BLM-administered lands:

- 255 1. Whether to approve the PPO as submitted by Rosemont Copper or an alternative
256 considered in detail in the EIS to avoid unnecessary or undue degradation of the
257 environment on BLM-administered lands, under 43 CFR 3809 and 3715.
- 258 2. Whether to amend the Resource Management Plan in the area impacted by the mine. The
259 alternatives will be evaluated based on their consistency with current management
260 direction in the Resource Management Plan.
- 261 3. Whether to select the No-Action Alternative if the analysis shows that unnecessary or
262 undue degradation of the environment would occur from all action alternatives.

263 Following issuance of this DEIS, comments will be accepted on it that will be considered in
264 producing a FEIS. Following or concurrent with issuance of the FEIS, the BLM will issue a
265 Record of Decision. The Record of Decision may contain changes or additions to the PPO
266 needed to avoid unnecessary or undue degradation of the environment on BLM-administered
267 lands, as well as any required amendments to the Resource Management Plan. This decision
268 may be subject to administrative review by BLM's State Director or an Administrative Law
269 Judge, the decisions of which may be appealed to the Interior Board of Land Appeals,
270 pursuant to 43 CFR 4.

271 **U.S. Army Corps of Engineers**

272 The USACE is a cooperating federal agency which regulates the discharge of dredged and
273 fill material into Waters of the United States (WUS), including wetlands, under Section 404
274 of the Clean Water Act (CWA).

275 An individual Section 404 CWA permit is required for the discharge of dredged and/or fill
276 material into WUS [33 CFR 323], regardless of whether the activity is on public or private
277 lands. In accordance with CWA, Section 404(b)(1) guidelines [40 CFR 230], USACE may
278 only permit the least environmentally damaging, practicable alternative in light of cost,
279 logistics, and technology.

280 For purposes of the Section 404(b)(1) alternatives analysis, the basic project purpose is to
281 mine copper using conventional open-pit mining, and sulfide (mill and concentrate) and
282 oxide (leach and SX/EW) ore processing for the purpose of producing copper and/or copper
283 precursors, silver, and molybdenum.

284 In addition to the alternatives considered in detail in the body of this EIS, an alternative
285 analysis that addresses CWA Section 404(b)(1) guidelines is included in *Appendix _ U.S.*
286 *Army Corps of Engineers' Section 404(b)(1) Alternatives Analysis.*

287 Using the analysis in the FEIS and supporting documentation, the Los Angeles District
288 Commander will make the following decisions:

- 289 1. Whether to issue Rosemont Copper an Individual CWA Section 404(b)(1) permit for the
290 discharge of dredged or fill material into WUS for the PPO or an alternative which has

291 been determined to be the least environmentally damaging, practicable alternative by the
292 USACE.

- 293 2. Whether to prohibit the specification of any defined area as a disposal site.
- 294 3. Whether to deny or restrict the use of any defined area for specification as a disposal site
295 if discharge of such materials is determined to have an unacceptable adverse effect on the
296 aquatic ecosystem.

297 Following issuance of this DEIS, comments will be accepted on it that will be considered in
298 producing a FEIS. The Coronado’s solicitation of comments, including public hearings, will
299 be used to meet USACE’s public interest review. Following or concurrent with issuance of
300 the FEIS, USACE will issue a permit decision. This decision may be subject to
301 administrative review.

302 PUBLIC INVOLVEMENT

303 Public involvement for preparing an environmental impact statement begins with publication
304 in the *Federal Register* of a Notice of Intent to Prepare an Environmental Impact Statement.

305 On March 13, 2008, the Coronado began soliciting comments on the PPO with publication in
306 the *Federal Register* of a Notice of Intent to Prepare an Environmental Impact Statement
307 (73[50]13527–13529). Six open house public meetings were held: March 18, 2008 (Tucson,
308 Arizona); March 19, 2008 (Green Valley, Arizona); March 20, 2008 (Patagonia, Arizona);
309 April 5, 2008 (Vail, Arizona); April 22, 2008 (Sahuarita, Arizona); and April 23, 2008
310 (Elgin, Arizona). About 1,000 people attended the open houses. Oral and written comments
311 were solicited at the meetings and accepted by mail, hand delivery, facsimile, and electronic
312 mail throughout the scoping period.

313 On April 29, 2008, a Revised Notice of Intent to Prepare an Environmental Impact Statement
314 was published in the *Federal Register* (73[83]:23181). This notice announced a change in the
315 duration of the scoping comment period and provided information regarding three public
316 hearings. The scoping comment period was extended to July 14, 2008, for a total scoping
317 comment period of 120 days. The public hearings were held: May 12, 2008 (Elgin, Arizona);
318 June 7, 2008 (Sahuarita, Arizona); and June 30, 2008 (Tucson, Arizona). Both oral testimony
319 and written comments were taken at the public hearings. Oral testimony was professionally
320 audio-recorded and documented by a court reporter. A total of 860 individuals signed in at
321 the public hearings, with 169 individuals presenting formal oral comments.

322 On June 27, 2008, in response to public concerns about constraints limiting hearing
323 attendance and participation, the Coronado hosted a toll-free phone hotline for use by the
324 public to provide comments. A total of 302 people left recorded comments, which were
325 transcribed for the record.

326 The Coronado’s efforts to solicit comments on the proposal and the corresponding public
327 participation are described further in *Scoping Summary Report #1, Extent of Public*
328 *Participation* (SWCA Environmental Consultants [SWCA] 2009).

329 Comments were received from members of Congress and tribal governments; federal, state,
330 and local agencies; organized interest groups; businesses; and individuals. The Coronado

331 received 11,082 comment submittals during the scoping comment period, consisting of about
332 70 percent postcards, petitions, and duplicate submittals. About 16,000 discrete comments
333 were identified in the scoping submittals. Scoping submittals received from March 13, 2008,
334 through August 1, 2008, were documented and analyzed. A systematic process referred to as
335 content analysis was used to sort the contents of the submittals (over 16,000 comments).
336 Detailed records about this process are on file.

337 Content analysis resulted in the identification of 11 significant issues that drove development
338 of action alternatives and are the focus of this DEIS. Some public concerns were determined
339 to be outside the scope of this DEIS because they did not reflect a legitimate cause and effect
340 relationship supported by scientific evidence; they were not relevant to the decision to be
341 made; they were outside Forest Service, BLM, or USACE authority; or they were already
342 decided by law, regulation, or policy.

343 Public concerns addressed through required plan and permit approval processes and routine
344 disclosures (see Chapter 3) were not considered significant issues. For instance, cumulative
345 effects analysis is required for all resource areas (see Chapter 3), so “cumulative effects
346 analysis” is not in and of itself considered a significant issue. Many public comments
347 submitted during the scoping period suggested alternative components that were either
348 considered in detail or dismissed from detailed analysis (see Chapter 2).

349 **ISSUES**

350 Using the comments from tribes, agencies, organizations, and the public, the Forest Service
351 interdisciplinary team developed a list of significant issues to address in the environmental
352 analysis. Issues are defined as a point of discussion, debate, or dispute about environmental
353 effects. Issues were separated into two groups: significant issues and non-significant issues.
354 The CEQ regulations specify only significant issues be analyzed. Issues determined not to be
355 significant or that have been covered by prior environmental review are discussed only
356 briefly or eliminated from detailed study [40 CFR 1500.1(b), 1500.2(b), 1500.4(c),
357 1501.7(3), 1502.2(b), 1506.3]. Significant issues are issues used to formulate alternatives to
358 the proposed action, prescribe mitigation measures, or analyze environmental effects. The
359 significant issues for this project are summarized below.

360 **Issue 1: Impact on Land Stability and Soil Productivity**

361 **Issue 1:** Ground disturbance from clearing vegetation, grading, and stockpiling soils may
362 accelerate erosion and reduce soil productivity. The tailings and waste rock piles may be
363 unstable over time, and reclamation may not adequately result in a stable, revegetated
364 landscape. Geochemical composition of tailings and waste rock piles may not support native
365 vegetation. Soils are non-renewable resources, and loss of the soil resource may result in an
366 irretrievable loss of soil productivity.

367 *Issue 1 Factors for alternative comparison*

- 368 ▪ Quantitative assessment of long-term stability of tailings and waste piles
- 369 ▪ Character of risks to stability through time, including expected results of reclamation

- 370 ▪ Area of disturbance leading to lost soil productivity (acres)
- 371 ▪ Qualitative assessment of the potential for revegetation, given the predicted
- 372 geochemical composition of tailings and waste rock piles
- 373 ▪ Sediment delivery to Davidson Canyon, Cienega Creek, or other streams and washes,
- 374 compared with background sediment loading (tons)

375 **Issue 2: Impact on Air Quality**

376 **Issue 2:** This issue relates to changes in air quality that may occur from the mining operation.
377 Construction, mining, and reclamation activities at the mine and along transportation and
378 utility corridors may increase dust, airborne chemicals, and vehicular emissions in the
379 affected area. Air quality standards may be compromised. The Clean Air Act (CAA) and
380 other laws, regulations, policies, and plans set thresholds for air quality, including Class I
381 wilderness airsheds. The emission of greenhouse gases (GHGs) has been implicated in global
382 climate change, and the policy of the federal government is to reduce these emissions when
383 possible (Executive Order 13514).

384 *Issue 2 Factors for alternative comparison*

- 385 ▪ Particulate emission estimates, compared with background and threshold (PM_{2.5},
- 386 PM₁₀)
- 387 ▪ GHG emission estimates, compared with background (tons)
- 388 ▪ Quantitative assessment of the effectiveness of mitigation measures to protect air
- 389 quality and meet CAA standards for Class I airsheds and elsewhere
- 390 ▪ Quantitative assessment of ability to meet air quality standards

391 **Issue 3: Impact on Water Resources**

392 This group of issues relates to the effects of mine construction, operation, and closure on the
393 quality and quantity of water for beneficial uses, wells, and stock watering. The loss of water
394 availability to riparian and other plant and animal habitat is addressed in Issues 4 and 5.

395 **Issue 3A: Eastside Groundwater Availability.** The proposed open-pit mine may reduce
396 groundwater availability to private and public wells in the vicinity of the open pit. Household
397 water availability may be reduced.

398 *Issue 3A Factors for alternative comparison*

- 399 ▪ Degree of change in water table level (feet), including annual average and range,
- 400 compared with background
- 401 ▪ Locations where water resources may be impacted (geographic extent)

402 **Issue 3B: Westside Groundwater Availability.** Water needed to run the mine facility might
403 reduce groundwater availability to private and public wells in the Santa Cruz Valley.
404 Household water availability may be reduced.

405

406 *Issue 3B Factor for alternative comparison*

- 407 ▪ Water needed for operations from the Santa Cruz Valley, compared with background
- 408 ▪ Change in water table level (feet), including annual average and range, compared
- 409 with background
- 410 ▪ Locations where water resources may be impacted(geographic extent)

411 **Issue 3C: Groundwater Quality.** Construction and operation of the mine pit, along with
412 tailings, waste rock, and leach facilities, may result in a loss of groundwater quality. The
413 mine pit may fill with water and create a lake that may have an unnatural concentration of
414 chemicals.

415 *Issue 3C Factors for alternative comparison*

- 416 ▪ Ability to meet State of Arizona aquifer water quality standards
- 417 ▪ Ability to demonstrate “Best Available Demonstrated Control Technology”
- 418 (qualitative assessment of mitigation effectiveness)

419 **Issue 3D: Surface Water Availability.** Construction and operation of the pit, waste rock,
420 and tailings facilities may result in changes in surface water discharge to Davidson Canyon
421 and Cienega Creek. The availability of water for stock water tanks may be reduced.

422 *Issue 3D Factor for alternative comparison*

- 423 ▪ Quantitative assessment of water released and available for beneficial uses
- 424 ▪ Stock watering tanks that will be unavailable (number)

425 **Issue 3E: Surface Water Quality.** Construction and operation of tailings, waste rock, and
426 leach facilities may result in sediment or other pollutants reaching surface water and
427 degrading water quality, leading to a loss of beneficial uses. Sediment (see soil issue above)
428 may enter streams, increase turbidity, and exceed water quality standards.

429 *Issue 3E Factor for alternative comparison*

- 430 ▪ Qualitative assessment of the effectiveness of mitigation measures to protect water
- 431 quality and meet CWA standards

432 **Issue 4: Impact on Springs, Seeps, and Riparian Habitats**

433 **Issue 4:** This issue relates to the potential impacts on riparian habitat resulting from the
434 alteration of surface and subsurface hydrology from the pit and other operations. Potential
435 impacts may include loss of riparian habitat and fragmentation of riparian habitat and
436 corridors.

437 *Issue 4 Factors for alternative comparison*

- 438 ▪ Riparian habitat disturbed, unique or uncommon riparian habitat disturbed, and
- 439 wildlife corridors disturbed (acres)
- 440 ▪ Riparian habitat lost, and unique or uncommon riparian habitat lost (acres)
- 441 ▪ Seeps and springs degraded or lost (number)

- 442 ▪ Qualitative assessment of ability to meet legal and regulatory requirements for
443 riparian areas

444 **Issue 5: Impact on Plants and Animals**

445 This group of issues focuses on effects on plant and animal habitats other than riparian and
446 the viability of populations of species of conservation concern. Many aspects of the mine
447 operations have the potential to affect individuals, populations, and habitat for plants and
448 animals. Species of conservation concern (federally listed, Forest Service and BLM
449 Sensitive, Management Indicator Species [MIS], and migratory birds) may be affected. This
450 issue includes the potential for impacts on wildlife from light, noise, vibration, traffic, and
451 other disturbance from the proposed mining operations.

452 **Issue 5A: Vegetation.** The pit, plant, tailings and waste piles, road and utility corridors, and
453 other facilities may result in a permanent change to the vegetation, and reclamation may not
454 restore natural conditions.

455 *Issue 5A Factors for alternative comparison*

- 456 ▪ Short- and long-term change in vegetation communities (acres)
457 ▪ Area receiving reclamation measures (acres)
458 ▪ Qualitative assessment of ability of alternative to meet current ecological
459 conservation policies and designations

460 **Issue 5B: Habitat Loss.** The mine and ancillary facilities may result in the loss of habitat,
461 individuals, or populations of botanical species of conservation concern.

462 *Issue 5B Factors for alternative comparison*

- 463 ▪ Number of individual plants and/or acres of habitat lost, modified, or indirectly
464 impacted, expressed as a proportion of the total range of each botanical species of
465 concern
466 ▪ Qualitative assessment of effectiveness of mitigation to reduce impacts on botanical
467 species of conservation concern
468 ▪ Potential for alternative to jeopardize the viability of any species
469 ▪ Area that would no longer meet Forest Plan management direction for plants (acres)

470 **Issue 5C: Non-Native Species.** The mine operations may create conditions conducive to the
471 introduction, establishment, and/or spread of non-native species that may out-compete native
472 vegetation and degrade plant communities. Forest Service and other federal, state, and local
473 laws, regulations, policies, and plans contain management direction for invasive plants.

474 *Issue 5C Factor for alternative comparison*

- 475 ▪ Qualitative assessment of effectiveness of mitigation to reduce the potential for
476 invasive species introduction, establishment, and spread

477 **Issue 5D: Wildlife Movement.** The mine operations may modify and/or fragment the north-
478 south wildlife migration corridor and/or reduce connectivity between habitats. The
479 transportation system and increased traffic could result in more wildlife road kills.

480 *Issue 5D Factors for alternative comparison*

- 481 ▪ North-south wildlife migration corridors modified and/or lost (acres)
- 482 ▪ Qualitative assessment of the change in connections between wildlife habitats
- 483 ▪ Quantitative assessment of how increased volume of traffic could result in road kills
- 484 of various animal species

485 **Issue 5E: Species of Concern.** The mine operations may impact habitat for animal species
486 of concern. Species of concern include those afforded protection under the Endangered
487 Species Act, Forest Service and BLM Sensitive species, Forest Service Management
488 Indicator Species (MIS), Migratory Birds, Arizona Game and Fish Department’s (AGFD’s)
489 Wildlife of Special Concern in Arizona (WSCA), and Sonoran Desert Conservation Plan
490 (SDCP) Priority Vulnerable Species (PVS). The Forest Service is required to maintain
491 population viability of animal species and avoid or minimize adverse impacts on species of
492 concern. The alternatives were developed to reduce impacts on habitats for animal species of
493 concern.

494 *Issue 5E Factors for alternative comparison*

- 495 ▪ Habitat lost expressed as a proportion of the total amount of habitat for each animal
496 species of concern (acres/percent)
- 497 ▪ Qualitative assessment of effectiveness of mitigation in minimizing and/or avoiding
498 impacts on habitat for animal species of concern
- 499 ▪ Potential for alternative to jeopardize the population viability of any species
- 500 ▪ Area that would no longer meet current Forest Plan management direction for wildlife
501 habitat (acres)

502 **Issue 5F: Animal Behavior (noise, vibration, light).** Mine operations, including drilling
503 and blasting, may result in noise and vibrations that impact animal behavior and result in
504 negative impacts on wildlife. Nocturnal and other animals may be adversely affected by the
505 light glow in night skies.

506 *Issue 5F Factors for alternative comparison*

- 507 ▪ Character of impact on animals from noise, vibration, and light
- 508 ▪ Effectiveness of mitigation to reduce noise, vibration and light

509 **Issue 6: Impact on Heritage Resources**

510 This group of issues focuses on the adverse effects of the proposed mining operations on
511 heritage resources. The mine footprint may impact historic properties as well as traditional
512 uses and perceptions of the land for the many communities that have used it over the past
513 hundreds of years. Native Americans claim the area as part of their ancestral homelands.
514 Tribes consulted perceive disruption of the physical world as causing spiritual harm to the
515 earth and to the people here. Ancestral human remains and sacred sites are known to exist, as
516 are traditional resource collecting areas.

517 Ranching and mining communities have attachments to the area that began in the late
518 nineteenth century up to the present. Historic human burials may yet be found in areas not

519 excavated by previous archaeological investigations of Historic period properties in the
520 alternatives.

521 **Issue 6A: Historic Properties.** Mine construction, operation with concurrent reclamation,
522 and closure may bury, remove, or damage historic properties, including Traditional Cultural
523 Properties (TCPs), archaeological sites, historical structures, districts, or landscapes.
524 Vibrations from blasting and drilling may damage historical structures in the immediate and
525 adjacent areas. This may also result in the loss of or reduction in the future research potential
526 and public interpretation of known and yet-to-be-discovered sites, and the permanent
527 alteration of cultural landscapes important to the ongoing cultural practices of Native
528 American tribes and historic communities.

529 *Issue 6A Factors for alternative comparison*

- 530 ▪ National Register of Historic Places eligible historic properties, including TCPs and other
531 landscape-scale properties buried, destroyed, or damaged (number and acreage)
- 532 ▪ Potential for vibrations to damage historic structures in adjacent areas (number of
533 structures)
- 534 ▪ Qualitative assessment of number of sites yet to be discovered (estimated number)

535 **Issue 6B: Human Remains.** Human remains have been discovered in previous
536 archaeological excavations of prehistoric and historical sites in the Rosemont area.
537 Additional burials are present in previously excavated and unexcavated historic properties,
538 and in undetected historic properties. Native American remains fall under the jurisdiction of
539 the Native American Graves Protection and Repatriation Act (NAGPRA); non-native
540 remains fall under the Advisory Council’s Policy on Burial Sites, Human Remains and
541 Funerary Objects on federal lands (February 23, 2007).

542 *Issue 6B Factors for alternative comparison*

- 543 ▪ Hohokam sites known or likely to have human remains (number and acreage)
- 544 ▪ Historic period sites likely to have human remains (number and acreage)

545 **Issue 6C: Sacred Sites.** Several federal laws direct federal land management agencies, to the
546 extent permitted by law and not clearly inconsistent with essential agency functions, to
547 accommodate access to and use of Indian sacred sites, to avoid affecting the physical
548 integrity of such sites wherever possible, and to temporarily close National Forest System
549 land for traditional and cultural purposes. Tribal consultation has identified springs, high
550 vision points, and many natural resources in the project area as having sacred ceremonial
551 functions. Mine construction, operation with concurrent reclamation, and closure may
552 preclude access to or destroy or degrade these types of resources.

553 *Issue 6C Factors for alternative comparison*

- 554 ▪ Traditional resource collection areas impacted (acres)
- 555 ▪ Sacred springs impacted (number)
- 556 ▪ Qualitative assessment of the spiritual, cultural, and emotional impact of desecration of
557 land, springs, and burials

558 **Issue 6D: Traditional Resource Collecting Areas.** Native Americans as well as the
559 ranching, mining, and Mexican American communities use the Rosemont area to collect and
560 process natural resources for food, medicines, firewood, and traditional crafts. Mine
561 construction, operation with concurrent reclamation, and closure may preclude access to or
562 destroy or degrade these types of resources.

563 *Issue 6D Factors for alternative comparison*

- 564 ▪ Traditional resource collection areas impacted (acres)

565 **Issue 7: Impact on Visual Resources**

566 **Issue 7:** This issue focuses on the visual impacts that result from the mining pit, placement of
567 tailings and waste rock piles, and development and use of other facilities. The proposed mine
568 tailings and waste rock piles would create significant changes to the landscape within the
569 mine footprint. The piles may block valued mountain views. The processing plant and
570 transportation and utility corridors may also affect visual resources in the area. The character
571 of the State Highway 83 designated scenic corridor and the views from it may change. The
572 ability for the area to meet assigned visual quality objectives (VQOs) in the Forest Plan may
573 be reduced. Regardless of mitigation measures or reclamation required, the scenic quality of
574 the landscape may be permanently degraded.

575 *Issue 7 Factors for alternative comparison*

- 576 ▪ Area that would no longer meet current Forest Plan VQO designations (acres)
- 577 ▪ Qualitative assessment/degree of change in landscape character from Key
578 Observation Points over time
- 579 ▪ Percentage of State Highway 83 that would no longer meet scenic byway criteria

580 **Issue 8: Impact on Dark Skies and Astronomy**

581 **Issue 8:** This issue relates to the potential for the mining operation and facilities to reduce
582 night sky visibility. Increased light, air particulates, and gases from mine-related facilities,
583 equipment, vehicles, and processes may diminish dark skies. The increased sky glow could
584 reduce visibility of stars, planets, satellites, and other celestial objects. Area residents,
585 recreationists, research and amateur astronomers, and stargazers value the current dark skies
586 in the area. Key Observation Points and the Smithsonian's Fred Lawrence Whipple
587 Astrophysical Observatory may be adversely affected. This issue also relates to the impact of
588 particulate emissions and vibration from blasting and drilling on sensitive astronomy
589 equipment.

590 Pima County has a night sky lighting code. The PPO is exempt from this code, and some
591 aspects of the operation may not be able to conform to the code (because of worker safety
592 concerns).

593 *Issue 8 Factors for alternative comparison*

- 594 ▪ Distribution of fractional increase in sky brightness from mine facility and vehicle
595 lighting

- 596 ▪ Area that would not meet Pima County lighting code (acres)
- 597 ▪ Qualitative assessment of effectiveness of mitigation measures to reduce dust and
- 598 impact night sky visibility
- 599 ▪ Vibration detectable at telescope sites (inches/second peak particle velocity)
- 600 ▪ Qualitative assessment of how particulate emissions may damage sensitive astronomy
- 601 equipment

602 **Issue 9: Impact on Recreation**

603 **Issue 9:** This issue focuses on the effects of the mining operation on recreational
604 opportunities on National Forest System lands, including loss of access, loss of or reduction
605 in solitude, remoteness, rural setting, and quiet. The mine operation may lead to permanent
606 changes to recreation settings (Recreation Opportunity Spectrum [ROS]) and/or the type of
607 recreation available and may result in increased pressure on public and private lands in other
608 places to compensate for lost opportunities.

609 *Issue 9 Factors for alternative comparison*

- 610 ▪ Area that would no longer meet current Forest Plan ROS designations (acres)
- 611 ▪ Area of the National Forest that would no longer be available for recreational use
- 612 (acres)
- 613 ▪ Potential for noise to reach recreation areas, audio “footprint” (acres)
- 614 ▪ Qualitative assessment of impacts to solitude in designated Wilderness and other
- 615 backcountry areas
- 616 ▪ Hunting permits/opportunities modified or lost (quantity)
- 617 ▪ Length and number of trails/trailheads that would no longer be available to the public
- 618 ▪ Qualitative assessment of increased pressure on other areas
- 619 ▪ Qualitative assessment of effectiveness of mitigation to offset recreation losses

620 **Issue 10: Impact on Public Safety**

621 This issue focuses on the impact of increased traffic from the mine site on construction,
622 operation, and maintenance of new and reconstructed roadways and the potential for
623 increased volume of traffic. Oversized vehicles and the transport of personnel, equipment,
624 supplies, and materials related to the mining operation have the potential to increase traffic
625 and reduce public safety. Hazardous materials would be transported, which may increase the
626 risk of a spill or other public safety impact. Another aspect of this issue is human health risks
627 to national forest visitors if they accidentally come near the mine operations, tailings, or
628 waste rock piles. Air quality impacts as a result of the operation may be harmful to public
629 health.

630 *Issue 10 Factors for alternative comparison*

- 631 ▪ Change in type and pattern of traffic by road and vehicle type
- 632 ▪ Trip count per day for all hazardous materials

- 633 ▪ Qualitative assessment of transportation conflicts
- 634 ▪ Qualitative assessment of public health risk from mine operations and facilities
- 635 ▪ Quantitative assessment of ability to meet air quality standards for human health

636 **Issue 11: Socioeconomic Impacts**

637 This issue relates to the socioeconomic impacts of the proposed mining operations. The mine
638 operations may have negative and positive socioeconomic impacts, which may change over
639 time. The socioeconomic stability of the area may be adversely affected. Residents, business
640 owners, and visitors’ expectations of national forests and the historic rural landscape may not
641 be met.

642 **Issue 11A:** The mine facilities and operation may result in changes over time to local
643 employment, property values, tax base, tourism revenue, and demand and cost for road
644 maintenance and emergency services. There may be costs to the alternative design features
645 and mitigation measures that influence the present net value of the mine operations and thus
646 its economic profile.

647 *Issue 11A Factors for alternative comparison*

- 648 ▪ Change in type and quantity of employment over time
- 649 ▪ Change in property values over time
- 650 ▪ Change in tax base per year over time
- 651 ▪ Change in demand and cost for road maintenance over time
- 652 ▪ Change in demand and cost for emergency services over time
- 653 ▪ Change in tourism demand and revenue over time
- 654 ▪ Economic outlook of mine operations (present net value)

655 **Issue 11B: Rural Landscapes.** The mine operation may not conform to the quality of life
656 expectations as expressed by the Forest Plan and federal, state, and local regulations and
657 ordinances. Concerns have been expressed about modification of rural historic landscapes
658 important to local residents and tourists.

659 *Issue 11B Factor for alternative comparison*

- 660 ▪ Qualitative assessment of the ability of alternatives to meet rural landscape
661 expectations as expressed by Forest Plan and federal, state, and local regulations and
662 ordinances