

**Recreation, Draft Unroaded/Undeveloped
Areas, and Inventoried Roadless Areas
Specialist Report**

**East Fork Boulder Creek Native Trout
Restoration Project
USDA-Forest Service-Dixie National Forest**

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This report analyzes effects of the proposed East Fork Boulder Creek Native Trout Restoration project on recreation, draft unroaded/undeveloped areas, and inventoried roadless areas. The alternatives that are analyzed, including actions that are not part of the Forest Service decision but connected to the project, are described in Appendix A.

Recreation

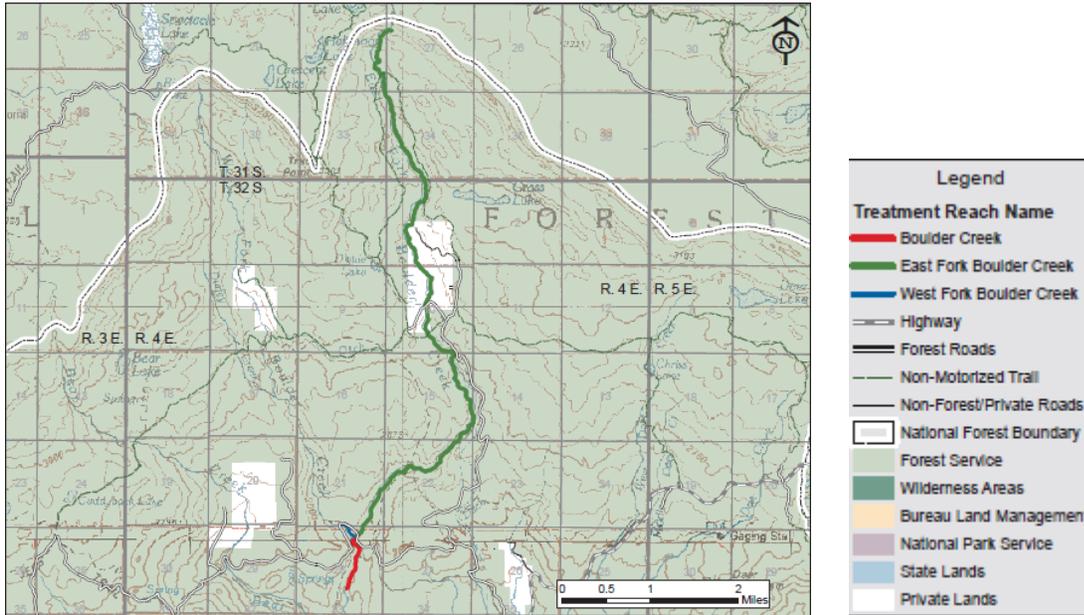
Affected Environment

The East Boulder Creek project area is a moderately used dispersed recreation area. Most of the recreation use occurs during the summer and fall. There is little to no use in the winter.

Project Area

Forest roads 165, 166 and 508 provide recreation access to the area. Recreation activities which occur in the area include, fishing, hunting, pleasure driving, dispersed camping, ATV riding, horseback riding and hiking. Of these activities, only fishing would be affected by either of the action alternatives. Consequently, the analysis area for the recreation resource only includes the project treatment area. This area includes the East Fork Boulder Creek from the natural barrier (below headwater meadow) to the confluence with the West Fork of Boulder Creek, the West Fork of Boulder Creek from an existing fish barrier approximately 0.23 miles (0.37 km) downstream to the confluence with the East Fork of Boulder Creek, and Boulder Creek from the confluence of the East and West Forks of Boulder Creek to approximately 0.5 miles (0.8 km) downstream to a recently constructed fish barrier and King's Pasture Reservoir. The project area also includes all perennial springs and inflows feeding the above stream sections. Map 1 shows the specific proposed project location.

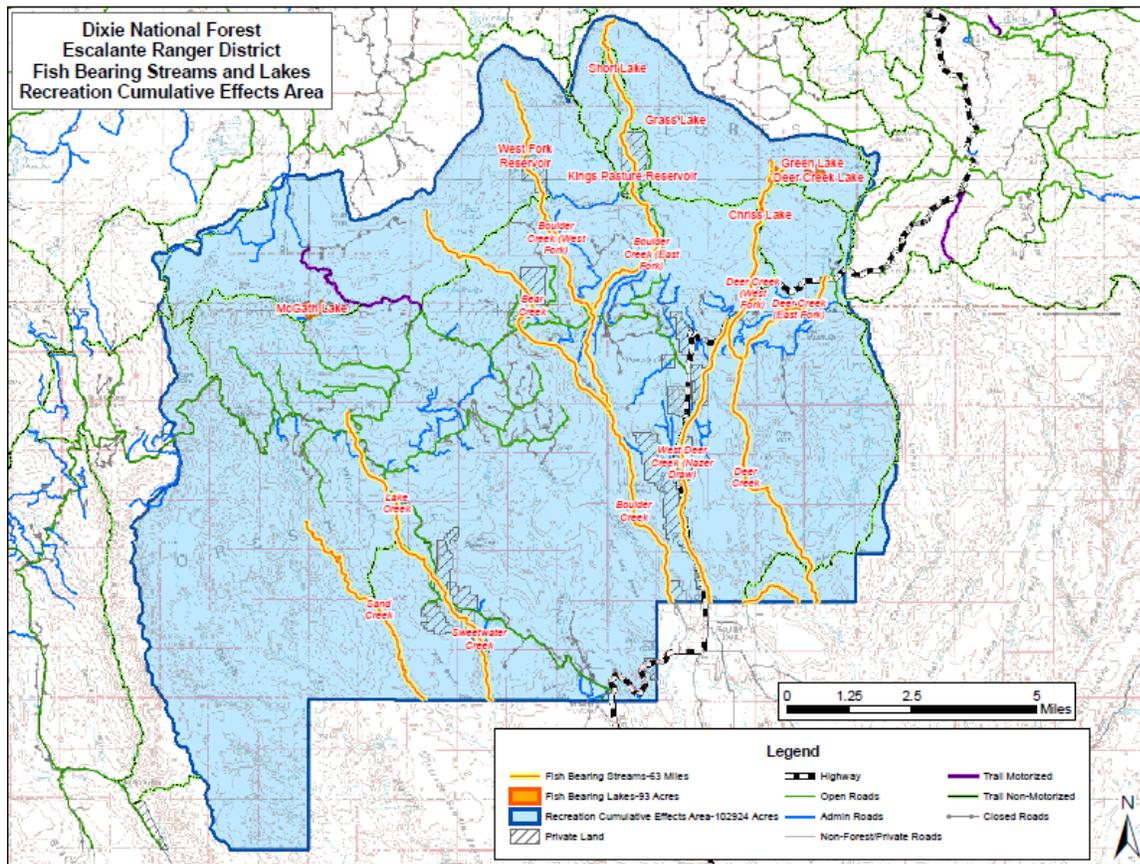
Map 1



Cumulative Effects Area

The cumulative effects area (CEA) for the recreation resource is that portion of the Boulder Creek-Escalante River 5th field water shed which is located on the Escalante Ranger District. This area was chosen because lakes and streams within this area are close enough that they could easily attract the same fishermen and they are located in a forested mountain environment (see Map 2).

Map 2



Direct and Indirect Effects

Effects of No Action

The conditions described in the affected environment would persist. All target waters would continue to be fishable.

Effects of the Proposed Action

All fish would be temporarily eliminated from target waters. Target waters include the following streams: East Fork Boulder Creek (headwater meadow and upstream) 1.5 km, East Fork Boulder Creek (downstream from headwater meadow) 12.7 km, West Fork Boulder Creek (above fish barriers) 8.3 km, West Fork Boulder Creek (below fish barriers) 0.4 km: Boulder Creek (below fish barriers) 3.3 km, and Boulder Creek (above fish barriers) 0.6 km. and West Fork Reservoir 0.7 acres and King's Pasture Reservoir 2.5 acres. After treatment some locations would be stocked with sterile hybrids of non-

native trout. Target waters would not be usable for sport fishing from the time of treatment until successful restocking. Kings Pasture Reservoir could be fishable at an earlier date if restocked with sterile hybrids.

Effects of the Non-chemical Alternative

The effects of this alternative would be similar to the PA; however, target waters may remain fishable due to the ineffectiveness of the treatment method.

Cumulative Effects

Effects of No Action

There would be no effects to recreation from the No Action alternative; therefore, there would be no cumulative effects.

Effects of the Proposed action

The CEA contains 63 miles (101 km) of trout bearing streams and 93 acres of trout bearing lakes. Within this area 2.9 mi (4.6 km) of the East Fork Boulder Creek and the Kings Pasture reservoir (2.5 acres) were treated with rotenone in 2009. Retreatment of these waters is part of the proposed action. No other past, present or reasonably foreseeable actions have been identified which would affect sport fishing within the CEA; therefore, there would be no cumulative effects.

Effects of the Non-chemical Alternative

Cumulative effects for the non-chemical alternative would be similar to the proposed action.

Boulder Top Draft Unroaded/Undeveloped Area

Introduction

The purpose of this analysis is to disclose the effects of the East Boulder Creek Native Trout Restoration project on wilderness qualities or attributes within the Boulder Top unroaded and undeveloped area which was identified on a 2005 draft map produced during the forest plan revision process as part of a required inventory and evaluation of areas with wilderness potential (Forest Service Handbook 1909.12(70)). The six wilderness attributes considered are natural integrity or untrammelled, undeveloped character or natural appearance, outstanding opportunities for solitude or a primitive and unconfined type of recreation, special features (ecological, geologic, scientific,

educational scenic, historic or cultural) and manageability as wilderness. Definitions of these attributes can be found in Appendix B of this report.

Affected Environment

The Boulder Top Draft Unroaded/Undeveloped Area is located 7 miles north of Boulder, Utah, and is approximately 69,200 acres in size. Approximately 2 miles of East Boulder Creek is located within this DU/UA. Access to this area is by Utah Highway 12 as well as dry weather gravel and dirt roads.

Natural Integrity (Untrammeled): Signs of old timber harvest are evident above the rim. The area contains approximately 6 miles of open roads, 38 miles of closed roads and 1.5 miles of motorized trails. The natural integrity of this area is medium.

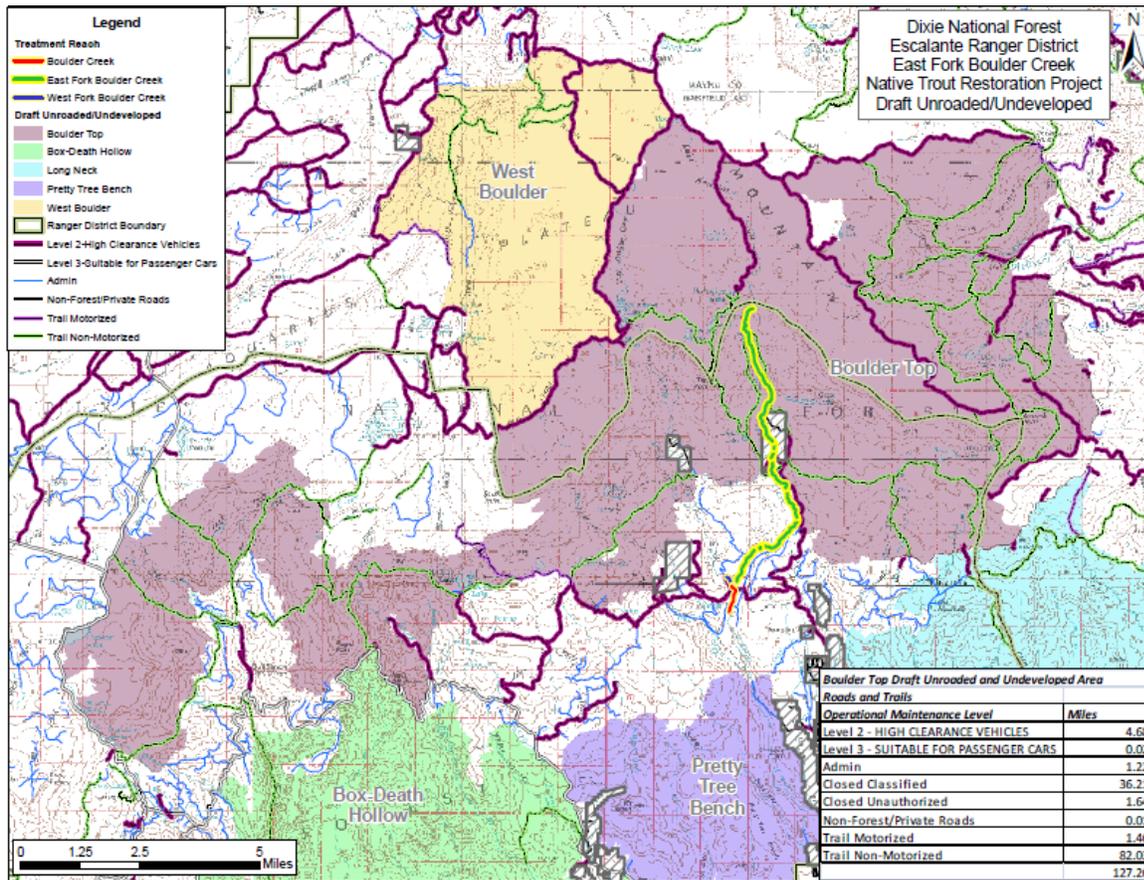
Undeveloped Character or Natural Appearance: Roads, motorized trails, timber harvest and past uses are evident throughout the area. The undeveloped character or natural appearance of this area is medium.

Outstanding opportunities for solitude or a primitive and unconfined type of recreation: Recreational opportunities within the Boulder Top DU/UA area include hiking, mountain biking, fishing, and hunting. The Boulder/Swale ATV trail and cherry stem roads are open to trail riding. The area is interlaced with developed hiking trails. While the area presents a lot of recreational opportunities, primitive recreation requires a degree of challenge and risk that is not required in this area. Recreationists using this area could be isolated from the sights and sounds of civilization.

Special Features: Special features include, roughly 15 fishable lakes, Blue Bell Knoll which is the highest point on Dixie NF, Jubilee Guard Station (one of the oldest guard stations in the nation) and Colorado River cutthroat trout (present in East Fork Boulder creek).

Manageability: The north and west boundaries are defined by roads. Most of the southern boundary is defined by management activities and is not easily identifiable. Above the rim, many roads cherry stem into the area. Overall manageability of the area is medium. Below the rim, the narrow western arm is bisected by the Boulder/Swale ATV trail.

Map 3



Direct and Indirect Effects

Natural Integrity (Untrammelled)

Effects of No Action

The no action alternative would not affect the natural integrity of the area. Conditions described in the affected environment would persist.

Effects of the Proposed Action

The Proposed Action would improve the natural integrity of the area by removing non-native fish from the treated water bodies and replacing them with native Colorado River cutthroat trout. Non-native trout would still be prevalent in the remaining fishable lakes and streams within the area.

Effects of the Non-chemical Alternative

The non-chemical alternative would likely reduce the number of non-native trout but not eliminate them completely. The natural integrity of the stream would stay the same.

Undeveloped Character or Natural Appearance

Neither the no action, proposed action or non-chemical alternative would change the Undeveloped Character or Natural Appearance of the Boulder Top DU/UA

Outstanding opportunities for solitude or a primitive and unconfined type of recreation

Effects of No Action

There would be no change in opportunities for solitude or a primitive and unconfined type of recreation if no actions were implemented. The conditions described in the existing conditions would persist.

Effects of the Proposed Action and Non-chemical Alternative

Both the proposed action and non-chemical alternative would cause a slight increase in activity in the immediate project area. The increase in activity would be temporary. The project would not affect opportunities for solitude or a primitive and unconfined type of recreation on the remainder of the 69,200 acre DU/UA.

Special Features: (Ecological, Geologic, Scenic or Historical)

Colorado River cutthroat trout could be considered a special feature. None of the other identified special features would be affected by any of the alternatives.

Ecological

Effects of No Action

Non-native fish would remain in the project area.

Effects of the Proposed Action

Colorado River cutthroat trout would be temporarily removed from the treated areas. After project implementation Colorado River cutthroat trout would be reintroduced and the population would become self sustaining. This alternative

would increase the presence of Colorado River cutthroat trout as a special feature in the area.

Effects of the Non-chemical Alternative

This alternative would decrease the likelihood of eliminating non-native fish from the treated waters and creating a self sustaining population of Colorado River cutthroat trout.

Outstanding Opportunities for Solitude or a Primitive and Unconfined Recreation

Effects of No Action

If no actions were implemented the conditions described in the existing conditions would persist.

Effects of the Proposed Action

Implementation of the proposed action would cause increased human activity during project implementation. This increased activity would occur on approximately 2.3 miles of the East Fork of Boulder Creek and would be minor. The same 2.3 miles of creek would not be fishable for an unknown period of time.

Effects of Non-chemical Alternative

This alternative would also cause increased human activity on approximately 2.3 miles of East Fork of Boulder Creek during project implementation. The duration of the increased activity would be longer than the proposed action but would not be lasting.

Manageability (as Wilderness)

Effects of No Action, Proposed Action, Non-chemical Alternative

None of the alternatives would affect the areas manageability as Wilderness. The size of the area would not change.

Cumulative Effects

The cumulative effects area for wilderness attributes in the Boulder Top DU/UA is the DU/UA itself. No past, present or reasonably foreseeable actions have been identified which would cumulatively affect wilderness attributes; therefore, there would be no cumulative effects.

Conclusion

None of the alternatives would change the Undeveloped Character or Natural Appearance or size of the Boulder Top DU/UA. Neither implementation of the proposed action or the non-chemical alternative would preclude the Boulder Top DU/UA for consideration as an area of wilderness potential in the future.

Inventoried Roadless Areas

Introduction

Portions of the project area are located in the Boulder Mountain/Boulder Top/Deer Lake Inventoried Roadless Area (BM/BT/DL IRA) and New Home Bench Inventoried Roadless Area (NHB IRA.) The purpose of this analysis is to disclose the effects of the East Boulder Creek Native Trout Restoration project on roadless area qualities or attributes within the IRAs. The roadless attributes that will be considered are:

- Soil, water and Air resources
- Sources of public drinking water
- Diversity of plant and animal communities
- Habitat for TES and species dependent on large undisturbed areas of land
- Primitive and semi-primitive classes of recreation.
- Reference landscapes for research study or interpretation
- Landscape character and integrity
- Traditional cultural properties and sacred sites
- Other locally unique characteristics

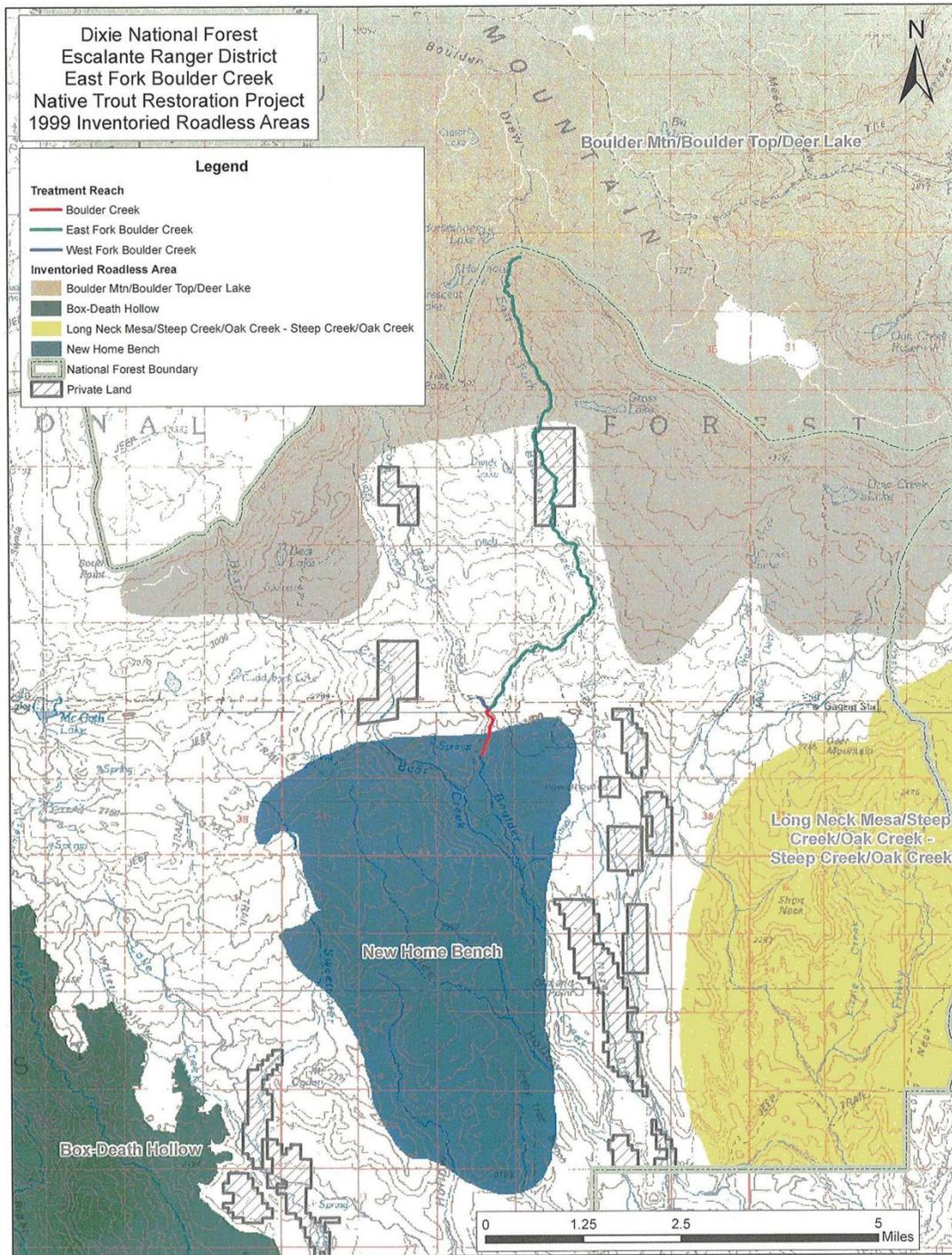
Affected Environment

The BM/BT/DL IRA is 57,440 acres and is located on the Fremont River and Escalante Ranger Districts. This IRA includes most of the slopes immediately below the Boulder Rim and all of the Boulder Top. The NHB IRA is 10,240 acres and is located on the Escalante Ranger District between Nazer Draw and Salt Gulch.

Cumulative Effects Area

The cumulative effects area for each IRA is the IRA area itself.

Map 4



Effects of the No Action

If no actions were implemented the existing conditions would persist. There would be no direct or indirect effects; therefore, there would be no cumulative effects.

Effects of the Proposed Action

Soil, water and air resources: The proposed action would not have any effect on soil or air.

Sources of public drinking water: Drinking water supplies would not be affected by the use of potassium permanganate, because it rapidly breaks down into potassium, manganese, and water. In addition, no target streams are used directly as municipal or culinary water sources.

Diversity of plant and animal communities: The proposed action would not affect diversity of plant or terrestrial wildlife communities. The proposed action could have short term negative effects on invertebrate and amphibian species within the treated waters as some individuals would be killed. In the long term diversity of amphibian species would likely improve because of a reduction of predation due to the lower density of Colorado River cutthroat trout as compared to that of brook trout. Habitat for invertebrates would not change. (See Aquatic Biota specialist report.)

Habitat for TES and species dependent on large undisturbed areas of land: The proposed action would not affect habitat for any threatened or endangered species. Habitat for Colorado River cutthroat trout which is a sensitive species would improve in the treated waters due to the elimination of brook trout. The proposed action would not affect any species dependent on large undisturbed tracts of land.

Primitive and semi-primitive classes of recreation: While the proposed activities are taking place the sights and sounds of man would be more apparent. These effects would be temporary and only occur in the direct project area. After project implementation the opportunities for solitude would return to normal. Opportunities for primitive and semi-primitive recreation would not be affected.

Reference Landscapes for Research Study or Interpretation: None have been identified in the BM/BT/DL or NHB IRAs.

Landscape Character and Integrity: The proposed action would not change the landscape character of the area.

Traditional Cultural Properties and Sacred Sites, other Locally Unique Characteristics: No traditional cultural properties, sacred sites or other locally unique properties would be affected by the proposed action

Effects of the Non-Chemical Removal Alternative

Soil, water and air resources: This alternative would not have any effect on air. There would be a temporary and localized increase in soil nutrients in the areas where the killed fish are buried. This effect would occur for a period of approximately 2 to 6 weeks while the fish are decomposing.

Both barrier construction and electro-shocking activities would cause disturbance to the bottom of the stream. This disturbance would cause an increase in stream turbidity. The increase would be limited to a short reach directly below activities and be limited in duration to the period of actual activities.

Sources of public drinking water: Drinking water supplies would not be affected by the non-chemical alternative. No target streams are used directly as municipal or culinary water sources.

Diversity of plant and animal communities: The non-chemical alternative would not have any effect on plants or plant habitat. Diversity of terrestrial animal communities would not change.

In the long term habitat for amphibian species would likely improve because of a reduction of predation due to the lower density of Colorado River cutthroat trout as compared to that of brook trout. Habitat for invertebrates would not change. (See Aquatic Biota specialist report.)

Habitat for TES and species dependent on large undisturbed areas of land: The non-chemical alternative would not affect habitat for any threatened or endangered species. Habitat for Colorado River cutthroat trout which is a sensitive species would improve in the treated waters due to the reduction of brook trout. Because total elimination of brook trout in the treated waters is unlikely, habitat for Colorado River cutthroat trout would not improve to the same degree as is expected if the proposed action is implemented. This alternative would not affect any species dependent on large undisturbed tracks of land.

Primitive and semi-primitive classes of recreation: The effects of this alternative would be similar to the proposed action. The sights and sounds of man would be more apparent during project implementation and would be evident over a longer period of time than that of the proposed action. Opportunities for primitive and semi-primitive recreation would not be affected.

Reference Landscapes for Research Study or Interpretation: None have been identified in the BM/BT/DL or NHB IRAs.

Landscape Character and Integrity: This alternative would not change the landscape character of the area.

Traditional Cultural Properties and Sacred Sites, other Locally Unique Characteristics: No traditional cultural properties, sacred sites or other locally unique properties would be affected by this alternative

Cumulative Effects

No past, present or reasonably foreseeable actions have been identified which would cumulatively affect the roadless area attributes described above; therefore, there would be no cumulative effects.

Forest-plan Consistency Determination

This project is consistent with the Dixie National Forest-Land and Resource Management plan.

Use and/or consideration of Best Available Science

The techniques and methodologies used in this analysis are considered the best available science. The analysis refers to credible literature and professional practice related to the resources covered which are relevant to evaluating reasonably foreseeable adverse impacts. Analysis and conclusions are based on a thorough review of relevant information, a consideration of responsible opposing views, and the acknowledgment of incomplete or unavailable information, scientific uncertainty, and risk.

The relevant science considered for this analysis consists of these key elements: Professional knowledge, judgment and experience, the collective knowledge of the project area by ID Team members, comparative analysis considering other local similar projects and the effects to the resource in other similar projects in the local area and across the forest.

Literature Cited

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Dixie National Forest Motor Vehicle Use Map. 2009. US Department of Agriculture, Forest Service. Dixie National Forest.

Draft Intermountain Region Planning and Desk Guide, Roadless Area Inventory and Evaluation Protocol. 2004. Ogden, Ut. US Department of Agriculture, Forest Service, Intermountain Region.

Dixie National Forest Draft Unroaded and undeveloped areas, evaluation forms, 2004. US Department of Agriculture, Forest Service, Intermountain Region.

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Jaros, Richard 2010. Floodplains/Wetlands and Water Quality Specialist Report, East Boulder Creek Native Trout Restoration Project.

Appendix A. Project Area and Alternatives Analyzed in Detail

The following describes and compares the Forest Service alternatives analyzed. It includes a description of the UDWR's proposed project and considers UDWR's treatment alternative in detail. This section also presents the alternatives and the UDWR activities that would be authorized or connected actions to the alternatives in comparative form.

Project Area

The proposed East Fork Boulder Creek Native Trout Restoration Project (project) is located approximately 7 miles northwest of Boulder, Utah (see Figure 1). The total treatment area is as follows:

- approximately 7.8 miles (12.6 km) of East Fork Boulder Creek from the natural barrier (below headwater meadow) on East Fork Boulder Creek to its confluence with West Fork Boulder Creek;
- approximately 0.2 miles (0.4 km) of lower West Fork Boulder Creek, from a previously constructed barrier to its confluence with East Fork Boulder Creek;
- approximately 0.5 miles (0.8 km) of Boulder Creek from the confluence of East Fork Boulder Creek and West Fork Boulder Creek downstream to a previously constructed fish barrier;
- all seeps and springs flowing into those sections of streams proposed for fish removal; and
- the Garkane Energy water transfer pipeline between the West Fork Reservoir and King's Pasture Reservoir; King's Pasture (East Fork) Reservoir; a pond on private property in King's Pasture, and the Garkane Energy penstock, between King's Pasture Reservoir and the Garkane Energy Boulder Creek Hydroelectric Power Plant (main power plant).

The treatment stream reaches flow through portions of Sections 27, 28, 33, and 34 of T31S, R4E, and Sections 3, 10, 15, 21, 22, and 28 of T32S, R4E, Salt Lake Baseline Meridian. Treatment would include connecting waters, including relatively large inflows or tributaries with permanent fish habitat and smaller springs and seeps that are capable of at least temporarily holding small fish. Known tributaries and inflows vary in length from 10 meters to over 750 meters.

The reaches on NFS-lands are all on the Escalante Ranger District of the Forest in Garfield County, Utah. The inflow of the water transfer pipeline is at the West Fork Reservoir in Section 8, T32S, R4E, and the outflow is at King's Pasture Reservoir in Section 10 of T32S, R4E. The inflow of the penstock is at King's Pasture Reservoir, and the outflow is at the main power plant in Section 35 of T32S, R4E.

No Action- No Further Treatment Scenario

Under the No Action alternative, the Forest would not approve the pesticide use permit to UDWR, would not authorize UDWR to use motorized vehicles off of designated routes for the application of rotenone to waters of the treatment area on NFS lands, and would not approve a special use authorization for UDWR to bury removed fish.

The No Action alternative would not preclude UDWR from implementing actions on NFS lands that would meet the purpose and need for UDWR's project but do not require Forest Service authorization. This includes UDWR activities described under the Non-chemical Treatment alternative (Section 2.1.3) except for the use motorized vehicles off of designated routes or burial of removed fish on NFS lands. The No Action alternative would also not preclude UDWR from implementing actions on non-NFS lands that are related to the purpose and need for UDWR's project but not under Forest Service jurisdiction or authorization.

One possible option for UDWR is to take no further action to meet the purpose and need of the proposed project. This possible option is identified in this analysis as the "No Action - No Further Treatment Scenario" and is the basis for the effects analysis for the No Action alternative to provide the base line for comparison of expected future conditions if neither the Proposed Action nor Non-chemical Treatment alternative were implemented by the Forest and UDWR were to take no further action to meet the purpose and need.

Proposed Action

The Proposed Action is to approve the pesticide use permit that the Forest Service requires the UDWR to have to apply the fish toxicant rotenone to waters that flow on NFS lands and to authorize motorized vehicle use off of designated routes. The pesticide use permit would authorize the UDWR to implement a maximum of three treatments on NFS land, one treatment per year for three consecutive years. Waters on NFS land that would be treated by UDWR under the Forest Service pesticide use permit are as follows:

- approximately 7.8 miles (12.6 km) of East Fork Boulder Creek from the natural barrier (below headwater meadow) on East Fork Boulder Creek to its confluence with West Fork Boulder Creek;
- approximately 0.2 miles (0.4 km) of lower West Fork Boulder Creek, from a previously constructed barrier to its confluence with East Fork Boulder Creek;
- approximately 0.5 miles (0.8 km) of Boulder Creek from the confluence of East Fork Boulder Creek and West Fork Boulder Creek downstream to a previously constructed fish barrier; and

- all seeps and springs flowing into those sections of the stream reaches specified in the permit.

The UDWR activities that would be authorized by the Forest under the Proposed Action would completely eradicate non-native trout from East Fork Boulder Creek, a short segment of Boulder Creek, and a very short segment of West Fork Boulder Creek. All fish would be temporarily eliminated by UDWR from target waters. Use of motorized vehicles by UDWR off of designated routes may be needed to facilitate placement of equipment, especially neutralization equipment, in effective locations.

Several actions that are not part of the Forest Service decision are connected to the UDWR project, as follows. UDWR is proposing chemical treatment of connected waters on private property to meet the purpose of the UDWR project. Following fish removal, UDWR would introduce the CRCT into the treated stream segments to establish self-sustaining populations. Sterile hybrids of species of non-native trout may also be stocked by UDWR at some locations following the treatments to provide sport fishing opportunities while native trout become established. The following describes the UDWR project in detail, including identification of those actions that do not require Forest Service authorization.

Chemicals. Liquid emulsifiable rotenone (Liquid Rotenone, 5% Active Ingredient, EPA Registration No. 432-172) would be used by UDWR to treat target waters. Rotenone was selected as the chemical to use because of its effectiveness in controlling fish populations and its lack of long-term effects on the environment (Sousa et al 1987). When used at the concentrations planned for the UDWR project, rotenone is a naturally occurring fish toxicant that is toxic to only fish, some aquatic invertebrates, and some juvenile amphibians. EPA found it to be not toxic to humans, other mammals, and birds at the concentrations used to remove fish (EPA 2007). It has been widely used in the United States since the 1950's. UDWR has used rotenone successfully in many similar projects and has refined application techniques to minimize adverse side effects to the environment (Hepworth et al. 2001a, Hepworth et al. 2001b, Hepworth et al. 2001c, Ottenbacher and Hepworth 2001, Chamberlain and Hepworth 2002a, Chamberlain and Hepworth 2002b, Chamberlain and Hepworth 2002c, Fridell et al. 2004, Fridell et al. 2005, Fridell and Rehm 2006).

Potassium permanganate would be used by UDWR to neutralize the rotenone at suitable locations to prevent the movement of rotenone into non-target waters. Potassium permanganate was selected, because it is a strong oxidizer that breaks down into potassium, manganese, and water. All are common in nature and have no deleterious environmental effects at the concentrations that would be used for the UDWR project activities, including those that would be authorized by the Forest under the Proposed Action (Finlayson et al. 2000). Potassium permanganate is used as an oxidizing agent in treatment plants to purify drinking water (EPA 1999). Although the oxidation process is not immediate, neutralization should occur within an estimated 0.25 to 0.5 miles of the neutralization site.

A more detailed description of the chemicals that would be used for the UDWR project activities, including those that would be authorized by the Forest under the Proposed Action, can be found in specialist report on Chemicals and Application of the Proposed Action.

Application. Liquid rotenone would be applied by UDWR at a rate of 0.5 to 2.0 ppm. In the pond and reservoir, liquid rotenone would be dispersed from personnel on small water-craft using pressurized backpack spray units. For flowing waters, seeps, and springs, liquid rotenone would be applied using a combination of 30 gallon and 5 gallon dispensers with constant flow drip-heads at approximately 50 to 60 stations throughout the UDWR project area over a 3 to 24 hour period (Finlayson et. al 2000, Ottenbacher et al. 2009). One 30 gallon drip station would be used by UDWR at each at the following:

- lower end of the headwater meadow at the upstream end of the UDWR project area,
- approximately halfway between the headwater meadow and King's Pasture Reservoir,
- immediately below King's Pasture Reservoir, and
- at the intake for the water flow pipeline between the West Fork Reservoir and King's Pasture Reservoir.

Five-gallon drip stations would be located by UDWR at approximately 1 mile intervals, beginning one mile below King's Pasture Reservoir and ending 1 mile upstream from the fish barriers on the main stem of East Fork Boulder Creek, and at all major springs and seeps within the UDWR project area. The interval placement of drip stations on the main stem of East Fork Boulder Creek would be to facilitate efficient travel time of chemicals. Depending on flow volume, a single 30 gallon or 5 gallon drip would be placed by UDWR on the lower fish barrier on West Fork Boulder Creek. Pressurized backpack sprayers would be used by UDWR to apply a diluted solution of the chemical to springs and backwater areas containing fish that were not effectively treated by boat or drip station.

Rotenone would be neutralized by UDWR with potassium permanganate downstream from target waters. Three sites are planned: where the penstock water is released at the upper power plant, where water is released at the main power plant, and at the fish barrier at the lower end of the treatment area. Each site would have a main neutralization station and at least one contingency neutralization station to ensure effectiveness. The neutralization stations would prevent rotenone from escaping the target area, except for the estimated 0.25 to 0.5 miles downstream in which the neutralization or natural degradation of rotenone would be occurring.

Post-treatment activity. Following confirmation of complete non-native trout removal, UDWR would reintroduce CRCT into project stream reaches from "core" CRCT populations or from fish produced by UDWR CRCT brood stocks. Sterile hybrids of species of non-native trout may also be stocked by UDWR at some locations following the treatments to provide sport fishing opportunities while native trout become established. All UDWR transfers or stocking of fish would comply with Utah Department of Agriculture and Food rules and UDWR policies.

Design Criteria. The following design criteria would be implemented and included in the Forest Service authorizations:

1. Stream sections will be treated in the fall to minimize impacts on non-target wildlife species (amphibians, insectivorous birds and bats). The fall treatment period will also minimize the impacts on sport fishing recreation.
2. Each treatment will be preceded by internal and external notifications and media releases to notify the public of treatment sites and dates and will include the following: notification of the Boulder Town Council, notification of private landowners in the treatment area, and news releases in local papers.
3. The treatment area will be placarded to prohibit public access during treatment and for at least 3 days following treatment.
4. Application of the chemical will be conducted by licensed pesticide applicators in accordance with all applicable regulations and policies.
5. Access by motorized vehicles will be on National Forest System roads designated for motorized vehicle use to the extent possible. Any use of motorized vehicles off of designated routes will be minimal and will require written Forest Service approval.
6. Neutralization sites will be placed to maximize their effectiveness at preventing downstream escapement of rotenone.
7. Treated waters will remain open to fishing.
8. Transport to the site and storage of chemicals on the site will comply with FSH 2109.14.40 (Pesticide-Use Management and Coordination Handbook, Chapter 40 - Storage, Transportation, and Disposal).
9. Sentinel fish (“in situ bioassay”) will be used for pesticide residues monitoring to determine the presence or absence of unacceptable environmental effects.
10. Treatments will be discontinued if the objective of complete removal of non-native trout from the project area has been met.

Actions connected to but not included in the decision. The following parts of the UDWR project, as described above, are not subject to Forest Service permit requirements, and therefore are not included in the Forest Service decision. Selection of the Proposed Action is for issuance of the pesticide use permit for the application of rotenone on NFS lands only. The following, however, are considered connected actions and thus included in the environmental analysis:

1. The proposed UDWR treatment area includes private property, including property owned by Garkane Energy; thus, this area is not under Forest Service jurisdiction. This includes approximately 1.4 miles of East Fork Boulder Creek, Kings Pasture Reservoir, and the pond in Kings Pasture. To meet the purpose and need of the UDWR project, these areas as well as the water in the transmission pipeline and penstock must be treated by UDWR. Forest Service approval of the pesticide use permit for UDWR to apply rotenone to waters on NFS land is not approval of UDWR activities on non-NFS lands; however, the Forest Service

would not approve the pesticide use permit unless UDWR is able to complete its project by treating waters off of NFS land.

The expectation is that the entire UDWR project treatment area would receive chemical treatment as described below, although the UDWR may decide to use another method or methods to achieve the treatment objective. FERC license order Section 4(e), item 16, condition 4, requires Garkane Energy to use its reasonable efforts to cooperate in the work of UDWR and other agencies to remove non-native fish and re-establish CRCT in the above stream sections. This cooperation has already been demonstrated through construction of the fish barriers and through the first chemical treatment of Kings Pasture Reservoir in 2009.

2. Stocking of fish is under the jurisdiction of UDWR; thus, the CRCT stocking is not under Forest Service jurisdiction. To meet the purpose and need of the UDWR project, the stream would need to be stocked by UDWR with CRCT from core populations or UDWR brood stock post-treatment.

The expectation is that the post-treatment recolonization/stocking of CRCT would occur as described. The purpose and need for the UDWR project, including stocking with CRCT, is to implement conservation actions under the CRCT Conservation Agreement and Strategy, to which UDWR is a signatory. In addition, the Forest Service conditions regarding the non-native fish eradication and fish restocking were included in a 2006 settlement agreement relating to the FERC license conditions and signed by Garkane Energy, Forest Service, and UDWR.

3. Fishing regulations, including whether or not treated waters would remain open to fishing, is under the jurisdiction of UDWR.

The expectation is that UDWR would manage the fishing regulations to meet the conservation actions under the CRCT Conservation Agreement and Strategy. UDWR recognizes the importance of the area to recreation users. Because of this, UDWR may also stock sterile hybrids of species of non-native trout at some locations following the treatments while native trout become established.

Non-chemical Treatment Alternative

Under the Non-chemical Treatment alternative, the Forest Service would authorize UDWR to use motorized vehicles off of designated routes and approve a special use authorization for UDWR to bury fish that are removed as necessary to implement a non-chemical treatment to remove non-native trout from waters on NFS land.

The non-chemical treatment methods would not involve the use of rotenone or other pesticides on NFS lands and, therefore, would not require Forest Service approval. The effects of the non-chemical treatment are being analyzed, because this option may be exercised by UDWR in the event that the Forest Service were to choose not to authorize pesticide use, and the approach would be a connected action to the authorization of the use of motorized vehicles off of designated routes and approval of a special use authorization for burial of removed fish. The other connected actions that would also not require new Forest Service action are described below. UDWR's non-chemical treatment and other connected actions may or may not occur

under the No Action alternative if the UDWR were to use motorized vehicles only on designated routes. These UDWR actions also may or may not occur under the Proposed Action.

Under the Non-chemical Treatment alternative, UDWR would use electrofishing to remove non-native trout from the treatment waters on NFS lands. Except for possible motorized vehicle use off of designated routes and burial of removed fish, this alternative would not require Forest Service authorization.

Treatment area. The treatment area would remain the same as described in the Proposed Action.

Methodology and Equipment. Electrofishing would be used by UDWR to remove non-native trout from the treatment area on NFS lands. Electrofishing introduces an electric current into the water and is commonly used as a fish removal method. The electricity causes an involuntary muscle contraction in the fish, attracting them toward the source of the electricity (electrode). Workers with long-handled nets then collect the stunned fish. Voltage, amperage, pulse frequency, and waveform are manipulated to maximize effectiveness, which can be influenced by water flow and velocity, temperature, clarity, conductivity (dissolved mineral content), and substrate. Other factors influencing effectiveness include the fish size, species and behavior, presence of aquatic vegetation, time of year, and time of day. It is most effective in shallow water and is, therefore, most commonly used in rivers and streams and occasionally in the shallow water zones of lakes.

Electrofishing removal would be accomplished by UDWR using multiple Smith-Root LR24 backpack electrofishing units or their equivalent from another manufacturer. Block nets of sufficient width would be set up to prevent fish emigration during removal activities. Dip nets, buckets, and live wells would also be necessary for capture and removal of brook trout (*Salvelinus fontinalis*) and capture and safe holding of CRCT.

Removal activities. Mechanical removal of non-native trout species using backpack electrofishing has been attempted in several other projects (Moore et al. 1986, Meronek et al. 1996, Thompson and Rahel 1996, Buktenica et al. 2000, Kulp and Moore 2000, Shepard et al. 2002, Peterson et al. 2004, Moore et al. 2005, Meyer et al. 2006, Earle et al. 2007). The results of these prior mechanical removal projects indicate: 1) achieving complete mechanical removal of trout in streams with the width, complexity, and number of small, heavily vegetated springs/tributaries found in East Fork Boulder Creek would be difficult; 2) success would be enhanced by implementing multiple-pass depletion removal efforts 3 to 4 times within the same year, and 3) success would be enhanced by treatment over multiple years (minimum of 2). For this UDWR project, the multi-year removal effort would involve a minimum of 5 to 6 people conducting multiple-pass removal efforts for the majority of summer and early autumn (late June to September) over a period of several years. While such removal efforts would undoubtedly cause major reductions in brook trout density and biomass, they may or may not result in complete eradication. UDWR would begin CRCT reintroduction efforts only when no brook trout are found within the project area.

The electrofishing removal by UDWR would follow the population monitoring methods used by Utah State University's Institute for Natural Systems Engineering, Utah Water Research Lab (INSE) during their Garkane-funded fish population monitoring on the Boulder Creek system

(Hardy et al. 2009a, Hardy et al. 2009b). Personnel would electrofish approximately 100-meter reaches in 8.5 miles of the mainstem of East Fork Boulder Creek, West Fork Boulder Creek, and Boulder Creek along with all spring inflows and tributary streams. A block net would be placed across the upstream and downstream end of each reach to increase capture efficiency by preventing emigration. Up to 4 passes, or until no fish were collected, would be completed through each reach. Each pass would involve all personnel walking in the stream channel and on the banks while applying constant electric current to the water from at least two backpack electrofishers. All organisms within the stream would be subjected to the electric field. All non-native brook trout would be removed from the system, killed and buried. Any CRCT collected would be held in buckets/live wells and returned to the stream after completion of the 4 pass removal.

Effort. One crew would consist of at least 2 personnel using backpack electrofishers, 2 netters retrieving stunned fish, and 1 person with a bucket receiving and disposing of fish. Electrofishing batteries would be recharged using small gasoline powered generators. Based on their previous monitoring efforts, INSE estimated that in a 40 hour work week, 9 sites that were each 100 m long could be completed by a 5 to 6 person crew using the four pass methodology (C. Williams, Institute for Natural Systems Engineering, personal communication with M. Golden, Dixie National Forest, 3/12/2010). Based on this INSE estimate, for UDWR fish removal activities under the Non-chemical Treatment alternative, one removal effort on the 11.5 km mainstem stream (12.8 reaches, 900 m long) on NFS land would require approximately 512 hours (12.8 reaches times 40 hours) or 63 days (8 hours per day) to be completed by a 5 to 6 person crew using the four pass method. An additional effort of approximately 13 days would be needed to treat the 2.3 km mainstem on private property.

Because UDWR's removal activities would need to occur between late-June or early July and September to minimize access, weather, and high stream flow issues, each removal effort would be limited to approximately 20 days to be able to conduct 4 removal efforts in a single year. To be able to treat the entire mainstem stream, on NFS lands and private lands, during any one removal effort, 20 people (four 5-person crews) would be needed. For four removal efforts, this would total up to 80 days per year. As described below, UDWR may need up to 10 years of removal effort under this method.

During the UDWR's 2009 chemical treatment of East Fork Boulder Creek above King's Pasture Reservoir, 23 relatively large inflows or tributaries with permanent fish habitat were identified, along with many smaller springs and seeps capable of at least temporarily holding small fish. These tributaries and inflows varied in length from 10 m to over 750 meters. Additional inflows and tributaries that contain fish habitat are probably present in the reach below Kings Pasture and could add another 30 days or more to the estimated treatment time.

Efficiency of fish removal by electrofishing is substantially lower in certain types of habitats found in the treatment area, especially those with heavy aquatic vegetation, root wads, woody debris, and boulder fields. The time for one removal effort in these types of areas could be higher, and effectiveness could be lower. Also, in order to eliminate the possibility of fish moving between treated and untreated reaches, crews would need to operate simultaneously, which may negatively impact fish-removal efficiency, as stream bed disturbance from upstream crews would impact water clarity and visibility for downstream crews. Because of reduced

removal efficiency with electrofishing as the fish removal method, the UDWR project may extend to 10 years.

Post-Fish Removal activities. Post-fish-removal activities by UDWR would be the same as those described for the Proposed Action.

Design Criteria. The following design criteria would be included in the written authorization for use of motorized vehicles off of designated routes and the special use authorization for the burial of removed fish:

1. State of Utah decontamination protocols for prevention of the spread of Aquatic Nuisance Species will be followed for all gear and personnel involved with the removal project.
2. The Forest Archaeologist will be consulted about potential locations to bury fish to avoid impacts to cultural resources.
3. Dead fish collected will be buried no closer than 300 feet from the stream and away from known camping areas to minimize bear/human interactions.
4. Access by motorized vehicles will be on National Forest System roads designated for motorized vehicle use to the extent possible. Any use of motorized vehicles off of designated routes will be minimal, and will require written Forest Service approval.
5. Trails will be used whenever possible to move from one location to another to minimize soil and vegetation disturbance and to prevent establishing new trails.
6. Sensitive plant habitat will be avoided during action implementation.
7. Personnel will ensure reach being treated is void of livestock and people not involved with the operation. Treated waters will remain open to fishing.

Actions connected to fish removal actions on NFS lands. The following parts of the UDWR project, as discussed above, are not subject to Forest Service permit requirements, and therefore are not included in the Forest Service decision. They are considered connected actions to UDWR's fish removal activities on NFS lands and thus included in the environmental analysis:

1. As described for the Proposed Action, the UDWR treatment area includes private property, including that owned by Garkane Energy; thus, this area is not under Forest Service jurisdiction.

The expectation is that under the Non-Chemical Treatment alternative, the UDWR would implement non-chemical treatment methods on non-NFS lands, as described below, although the UDWR may decide to use another method or methods to achieve the treatment objective on the private lands or not pursue treatment on the private lands. The flowing portions of the project area on private lands would undergo similar electrofishing removal by UDWR, as described for NFS lands above.

For the non-flowing portions of the project area on private lands, electrofishing would not be effective in removing brook trout from King's Pasture Reservoir or the pond in Kings Pasture. To remove brook trout from these areas without use of chemicals, UDWR would deploy experimental gill nets with many different mesh sizes at several locations and depths throughout each water body. Other studies where this method has been successful at eradicating brook trout suggest that it would take at least two and up to four seasons of semi-continuous netting to eliminate all size classes of trout from small lakes with relatively low trout densities (Knapp and Matthews 1998, Parker et al. 2001).

2. Potential recolonization from East Fork Boulder Creek would severely reduce the efficacy of removing brook trout from King's Pasture Reservoir; therefore, UDWR would need to construct a fish migration barrier in East Fork Boulder Creek on private property above King's Pasture Reservoir.

The barrier would generally consist of a small check dam constructed of boulders and large rocks, creating a vertical drop of approximately 5 ft on the downstream side. The location for the barrier would be selected by UDWR to utilize any naturally occurring drops which can be enhanced and where the stream channel and floodplain are confined to minimize the size of the structure and the amount of water impounded behind it. Barrier construction would comply with laws, regulations, and permitting requirements of the State Engineer for stream channel alteration. Barrier materials would be taken from the ground surface, near the stream. The collection of these materials would not require excavation, stream alteration, or vegetation disturbance. If sufficient material is not available on site, additional materials would be hauled to the barrier site from an approved source.

The barrier location would be selected by UDWR to minimize changes in stream gradient, hydraulic function, and water pooling. In addition, the barrier would be constructed by UDWR adjacent to existing roads where equipment access is acceptable, thus requiring little disturbance to surrounding areas. Riparian vegetation would be disturbed as little as possible during the construction of the barrier, while areas where surface disturbance would occur would be restored to pre-project conditions. The barrier would not be placed in areas of cultural or historic significance or in areas where sensitive, threatened or endangered plants occur. It would be designed to operate under the natural fluctuations of a stream flow without routine maintenance. The barrier would be designed to pose little, if any, threat to the natural stream system or its associated riparian area so that if it were to fail, no damage would result to the stream environment. UDWR's maintenance could include the adjustment or replacement of individual rock materials, but such work would be minor. The barrier could be removed but only after treatment is determined to be fully successful.

Neither netting nor electrofishing are options for UDWR for removing any non-native trout that may be using the upper portion of the penstock inflow or the lower portion of the pipeline from the West Fork Reservoir during treatment efforts. Shutting off water to these areas until they were completely dry would be the only

way to ensure complete eradication; however, this is not feasible (M. Avant, Garkane Energy, personal communication with M. Golden, Dixie National Forest, 4/1/2010). Because of this, the effectiveness of the rest of the treatment would be reduced, contributing to the likelihood of the longer period of treatment.

3. Stocking of fish by UDWR would be as described for the Proposed Action.
4. As described for the Proposed Action, fishing regulations, including whether or not treated waters would remain open to fishing, is under the jurisdiction of UDWR. The expectation is as described for the Proposed Action.

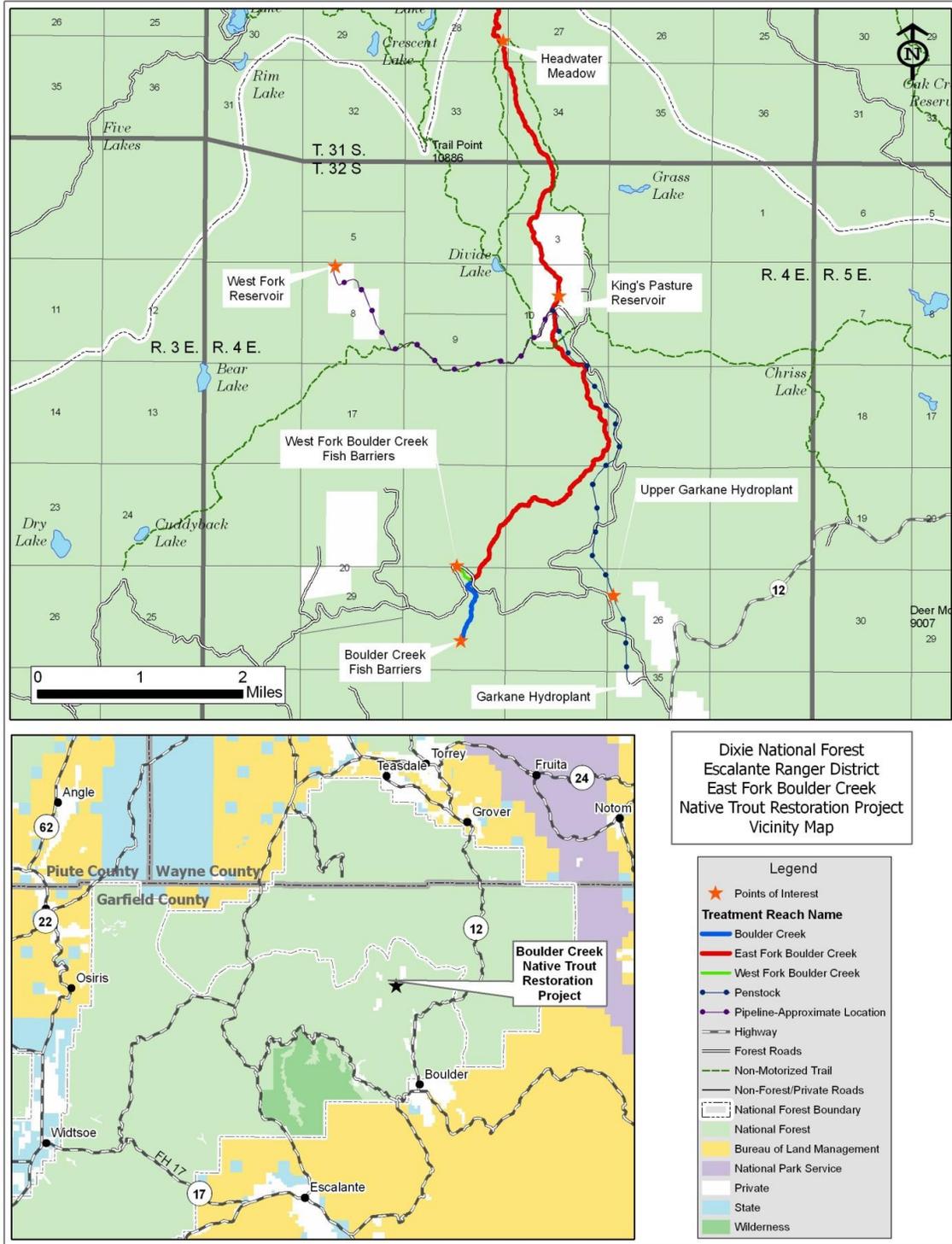
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Figure 1. Project area location



Appendix B

Wilderness Attribute Definitions

Natural integrity or untrammeled: This quality monitors the degree to which the area's ecological systems are substantially free from the effects of modern civilization and generally appear to have been affected primarily by forces of nature.

Undeveloped character or natural appearance: This quality measures the degree to which the area is without permanent improvements or human habitation. This is the level of human occupation and modification of the area including evidence of structures, construction, habitations, or other forms of human presence, use and occupation.

Outstanding opportunities for solitude or a primitive and unconfined type of recreation: The area's capability of providing solitude or primitive and unconfined types of recreation.

Solitude is the opportunity to experience isolation from sights, sounds, and the presence of others and from the developments and evidence of humans.

Opportunities for Primitive Recreation – Primitive-type recreation activities include hiking, backpacking, horseback riding, fishing, hunting, floating, kayaking, cross-country skiing, camping, and enjoying nature. Primitive recreation requires a degree of challenge and risk while using outdoor skills.

Special Features: These consist of unique ecological, geologic, scientific, educational, scenic, historical or cultural features.

Manageability (as Wilderness): To be manageable as wilderness an area should be at least 5,000 acres or land that is of sufficient size to make practicable its preservation and use in an unimpaired condition. The juxtaposition to external influences, size and shape influence an area's manageability as wilderness.

Appendix B (continued)

Table 1

Unroaded/Undeveloped Area

| Wilderness Attribute | Attribute Rating From Wilderness Suitability Evaluation | Attribute Rating Proposed Action | Attribute Rating Non-Chemical Alternative |
|---|--|---|--|
| Natural Integrity Or Untrammeled | Medium | No Change | No Change |
| Undeveloped character or Natural Appearance | Medium | No Change | No Change |
| Opportunities for Solitude | High | No Change | No Change |
| Opportunities for Primitive Recreation | High | No Change | No Change |
| Special Features | Fishable Lakes, Highest point on DNF, Jubilee Guard Station | Same | Same |
| Manageability | Medium | No Change | No Change |