

2012 Annual Operating Instructions

Grassy Mountain, Vance Creek, Hershey/Lava, Little French Creek,
Josephine, Twenty Mile, Cougar Creek, Slab Butte,
Brundage, Bill Hunt, and Jughandle Sheep Allotments
McCall and New Meadows Ranger Districts, Payette National Forest

These Annual Operating Instructions are for implementing grazing management activities on the above listed allotments for the 2012 grazing season. These instructions were developed with the participation of the livestock permittee on April 20, 2012. The interdisciplinary resource personnel and livestock permittees who participated in development of this plan are:

<u>Name</u>	<u>Title</u>
1. <u>Phil Soulen</u>	<u>Permittee</u>
2. <u>Harry Soulen</u>	<u>Permittee</u>
3. <u>Cesar Allon</u>	<u>Permittees' Foreman</u>
4. <u>Lisa Klinger</u>	<u>McCall District Ranger</u>
5. <u>Kim Pierson</u>	<u>New Meadows District Ranger</u>
6. <u>Brian McMorris</u>	<u>Range Specialist</u>
7. <u>Diane Green</u>	<u>Idaho Department of Lands</u>

<u>PERMITEE</u>	<u>2012 AUTHORIZED NUMBERS/SEASON</u>	<u>ALLOTMENT</u>
Soulen Livestock Company	1000 ewe/lamb 7/10 - 9/24	Grassy Mountain
	1000 ewe/lamb 7/10 - 9/24	*Hershey Lava
	1000 ewe/lamb 7/10 - 9/28	*Josephine
	1000 ewe/lamb 7/10 - 9/28	Cougar Creek
	1000 ewe/lamb 7/10 - 9/28	**So. Brundage/Slab
	1000 ewe/lamb 7/10 - 9/28	*Twenty Mile
	1440 yearlings 7/15 - 10/15	*Jughandle
	1950 dry ewes 9/25 - 10/15	Vance Creek
	1950 dry ewes 9/29 - 10/15	Bill Hunt
	1950 dry ewes 9/29 - 10/15	**North Brundage
	25 pack stock 7/10 - 10/15	Above Allotments
	4000 sheep for one day in spring	Van Wyck Pasture
	5000 sheep for two days in fall	Van Wyck Pasture
	7400 sheep 3 days in spring	Van Wyck Driveway
7500 sheep 2 days in fall	Van Wyck Driveway	

The Little French Creek S&G Allotment is not authorized for domestic sheep grazing this year because it has been designated as unsuited for domestic sheep grazing by the July 2010 Record of Decision for the Final Supplemental Environmental Impact Statement and Forest Plan Amendment Identifying Suitable Rangeland for Domestic Sheep and Goat Grazing to Maintain Habitat for Viable Bighorn Sheep Populations (FSEIS ROD).

*Not all of the area within these allotments is authorized for domestic sheep. See map with grazing routes.

**The south portion of the Brundage allotment is authorized for grazing with the Slab Butte ewe/lamb band. The north portion of the Brundage allotment will be the only portion grazed by the dry band.

The permittee will do on/off counts for all bands authorized onto the Payette NF. The Forest Service is planning to be present when the sheep are trailed onto and off of the Forest this year. Permittee will notify Forest Service personnel so arrangements can be made to meet with the permittee for the on/off count.

These instructions are a guideline for grazing management. This AOI is made part of the term grazing permit consistent with Part 1, item 3 and Part 2, Item 8(a). Situations may develop during the grazing season which requires changes to these instructions. If changes become necessary, or if the permittee cannot comply with some part of these instructions, please contact the appropriate District Ranger and obtain approval before initiating changes or deviating from these instructions. Refer to Part 2 of the term grazing permit for general terms and conditions that apply to these operating instructions.

The grazing fee of \$0.27/HM must be paid prior to livestock entering National Forest. This bill is due five (5) days prior to the earliest turnout date. The New Meadows Office must receive confirmation from Lockbox that payment has been made prior to livestock entering the Forest.

TERMS AND CONDITIONS PERTAINING TO SEASON OF USE AND LIVESTOCK NUMBERS

The grazing prescriptions are designed to meet the resource needs of the soils and vegetation. Consultation with U.S. Fish and Wildlife Service and National Marine Fisheries Service has been completed on the allotments with listed species. The potential problem areas have been identified and mitigation measures have been designed to reduce adverse effects.

The District Ranger may modify the season of use and livestock numbers permitted on any given year. The season of use is dependent upon weather conditions (annual precipitation and temperature) which influences annual forage production and range readiness. The District Ranger's authority to modify term grazing permitted use is further described in Part 2, Section 8 (b)&(c) of the term grazing permit.

Turnout will not occur prior to range readiness. Range readiness is measured by soil moisture and plant growth. Soils may be damp, but not saturated, and should be firm to avoid excessive compaction due to livestock. Grass species other than bulbous bluegrass and cheatgrass must be a minimum of 6 inches in height and out of the boot stage. Arrowleaf balsamroot should be in bloom or past bloom.

Livestock Rotations

The rotation schedule and maps show an outline of grazing for the 2012 grazing season.

Grassy Mountain

The band will access the allotment thru Bear Basin, Hartley Meadows, past Brundage Corral, up the Fisher Creek Road and west on the pack trail into Hidden Lake Basin on the Grassy Mountain Allotment. Lower Hard Creek Meadows will be rested this year. The band will graze the Hidden Lake basin then graze west and across the Goose Lake road. The band will use the country North of Grassy Mountain Lakes. The permittee will need to avoid the Grassy Twin Trail between Saltbox Corrals and Grassy Twin Lakes where possible. The sheep will then graze west towards Disappointment Lake and then south towards Bascom Canyon. Make sure not to bed in the head of Bascom Canyon. The sheep will loop around south of Frog Lake and then north towards Saltbox Corrals. The sheep will ship at Saltbox Corrals around September 24. Upper Hard Creek Meadows adjacent to the Meadows Valley C&H Allotment is closed to all sheep use.

The dry ewes from this band will combine with the dry ewes from the Hershey Lava Band to graze the Vance Creek Allotment.

Hershey Lava

The band will access the Hershey Lava Allotment thru Bear Basin, Hartley Meadows, up the Fisher Creek Road, west on the pack trail into Hidden Lake Basin on the Grassy Mountain Allotment, and then move north to Hazard Lakes. The Hazard Lake Campground will need to be avoided. The band will move north up the west side of the Clayburn drainage. They will then graze south down the east side of the Clayburn drainage along Lava Ridge. The permittee will need to make sure the sheep do not graze on the east side of the ridge. If need be, the area around Hazard Lake can be grazed on the way to Saltbox Corral, as long as the area was not grazed on the to the Clayburn Drainage. Shipping will be approximately September 24 at Saltbox Corral.

Dry ewes will be combined with the Grassy Mountain band and graze the Vance Creek allotment for the remainder of the season.

Vance Creek

The dry band will graze from Saltbox Corral north down the Vance Creek drainage. The Serene Lake basin is closed to grazing. After reaching the bottom of the Vance Creek drainage the band will trail back toward the Saltbox Corral on the road. If a ewe/lamb band grazed part of this allotment earlier in the year the permittee will need to make sure the dry band does not double graze the area. The sheep will then trail off the Forest via Hidden Lake, Fisher Creek Road, Hartley Meadows, and thru Bear Basin.

Cougar Creek

The band will access the allotment at the south end on the East Fork of Fisher Creek. The band will graze through the lower country south of Granite Lake first. This area dries out early and lack of water is a problem if used later in the year. After proper use of the lower county the band

will move northeast of Granite Lake and continue north through Upper portions of Deep Creek, Camp Creek, and Cougar Creek. The band will then loop back utilizing the lower portions of these drainages. The sheep will then trail to Sater Corral for shipping lambs approximately September 28.

The dry ewes will be combined with the dries from another band and graze the Bill Hunt Allotment and State land.

Twenty Mile

This band will start out trailing thru Bear Basin, Hartley Meadows, Sater Meadows, and Granite Lake to Warren Wagon Road. Once on Warren Wagon Road the sheep will trail to the Pearl Creek Road and begin grazing up towards Pearl Lake. Once at the top of the drainage the sheep will graze south down to Warren Wagon Road where the sheep will trail to Squaw Meadows and begin grazing the Wilson Creek drainage on the Josephine Allotment. After grazing the Wilson Creek drainage the sheep will trail to Sater Corrals for shipping lambs approximately September 28.

The dry ewes will be combined with dries from another band and graze the Bill Hunt Allotment and State land.

Josephine

This band will start out trailing thru Bear Basin, Hartley Meadows, Sater Meadows, and Granite Lake to Warren Wagon Road. The sheep will need to be kept out of the Upper Payette Campground if trailing in the area. Once on Warren Wagon road, the sheep will trail north up the road to Squaw Meadows and begin grazing north up the west side of the allotment. This band will need to make sure and avoid the Wilson Creek Drainage where the 20 mile Band will graze later in the grazing season. Sheep will then graze north in the headwaters of Pond Creek, Jackson Creek and Cabin Creek drainages. They will then graze south down the east side of the allotment. No sheep will be allowed to graze east/north of the ridge into the Josephine and Nethker drainages starting at Secesh Summit north to Frosty Meadows. Once back on the Warren Wagon Road the band will begin trailing back to Sater Corrals. The sheep will need to avoid the campground when trailing. Shipping will be approximately September 28.

The dry ewes will be combined with the dries from another band and graze the north part of the Brundage Allotment.

South Brundage/Slab Butte

The band will graze the south end of the Brundage Allotment first. Sheep will need to make sure and avoid the mountain bike trails in Bear Basin as much as possible while grazing and trailing in the area. The band will graze north to Spruce Spring then trail on the road to the north end of Brundage Reservoir. The Brundage Ski Area may be developing recreation trails on the east side of Brundage Mountain within the existing Special Use boundary sometime in the future. The north half of the Brundage Allotment will be used by a dry band in the fall and is to be avoided with the ewe/lamb band. The sheep will graze north up the Fisher Creek drainage on the east side. The band will loop back once the sheep reach Fisher Creek Saddle and graze south on the

west side of the Fisher Creek drainage. Sheep are not authorized on the north side of the ridge at Fisher Creek Saddle. Shipping will be at Sater Corrals approximately September 28.

The dry ewes will combine with another band to graze the north part of the Brundage Allotment.

Jughandle

This band will enter the allotment around Paddy Flat and graze east towards Kennally Creek. The permittee and a Forest Service employee will try (time dependent) to scope out the area around the South Fork, East Fork and North Fork of Kennally Creek and may graze this area if needed. The band will then graze north up Powelson drainage towards Kennally Lakes. The sheep will continue grazing north past Vics Lake to Boulder Lakes and move off Forest past Shaw Twin Lakes. The ridge between Shaw Twin Lakes and Boulder Lake is closed to bedding.

Bill Hunt

A dry ewe band will graze this allotment, beginning approximately September 29, from the north end to the south end. The band will then trail off the Forest by October 15.

North Brundage/State Land

A dry ewe band will graze south from Sater Corral to utilize this allotment, beginning approximately September 29. The band will graze the north half of the Brundage Allotment which the Slab Butte band did not use earlier. The Brundage Ski Area plans to develop recreation trails on the east side of Brundage Mountain within the existing Special Use boundary sometime in the future. This area is available for continued grazing until the planned work is initiated. The Forest Service will make notification when this happens. The band will then trail off the Forest by October 15.

Trailing Instruction

Sheep will be trailed on the Van Wyck Driveway and then onto the Forest thru Bear Basin. The permittee are permitted to cross 7 bands of sheep on the Van Wyck Driveway. Sheep are held in pastures on National Forest lands adjacent to Cascade Reservoir. The permittee is only authorized to have 4 ewe/lamb bands in the spring for one day and 2 dry bands in the fall for two days on the Forest portion of the Van Wyck Pasture. Prior to use, the permittee will contact Renee Kehler (Emmett Ranger District) (208) 365-7010 with the exact dates the trailing and pasture use will occur.

The ewe/lamb bands will start entering the National Forest July 10, or at range readiness. Trailing to individual allotments can take approximately 3-6 days, after which grazing would begin.

The Jughandle band will move from State Land to Forest Land. They will come in from the south part of the allotment (Paddy Flat). The band will exit from the north part of the allotment (Shaw Twin) to State Land.

The remaining bands will trail to the allotments via the designated trailing route north of the Little Ski Hill. This route gives the bands access to Bear Basin. The bands will then trail

towards Hartley Meadows and Sater Meadows. The Grassy Mountain and Hershey Lava bands will continue north on the Fisher Creek Road. The 20-Mile band will trail by Granite Lake to the Warren Wagon Road. This band will then trail to the Pearl Creek drainage and start grazing. The Josephine band will trail the same way, but when the band gets to Warren Wagon Road they will go to Squaw Meadows. The band will need to avoid Upper Payette Lake Campground. The sheep will begin grazing the west side of the allotment.

Livestock are not to bed on the recreation trails when trailing thru Bear Basin. This area is heavily used by the recreating public. It is important to continue to work together to reduce conflicts with the public.

Resources to Monitor

Management Decision

Head of Bascom Canyon	Closed to bedding
Ridge above Morgan Lake and Coffee Cup Lake	Closed to bedding
Upper Hard Creek Meadow	Closed to trailing, grazing, and bedding
Lower Hard Creek Meadow	Rested every other year (will be rested this year)
Ridge between Shaw Twin and Boulder Lake	Closed to bedding
West slope of Jughandle Mountain	Closed to trailing, bedding, and grazing
Exclosure in Sater Meadows	Closed to trailing, bedding, and grazing
The Summit Creek Riparian area the Summit Creek Road north	Closed to livestock (300 ft. buffer from creek) from

Allowable Use/Mitigation Measures

The following allowable use criteria and mitigation measures are to be followed for all grazing activities. There will be Forest Service personnel monitoring these standards throughout the grazing season along with any long term vegetation monitoring that may be collected this grazing season.

1. Sheep are to move to the next Unit or leave the allotment after 30% use in riparian areas and uplands is reached. This is equivalent to once over grazing by a band of sheep. When the permittee observes proper use standards being reached, the livestock will be moved to the next Unit or off the Forest and the permittee will notify the Forest Service.
2. Sheep watering is limited to one time per location
3. One night per bed site
4. Grazing around all high mountain lakes is prohibited

Salting Requirements

Salting is restricted to the following:

1. No less than 0.25 mile from water and not to be placed in meadow bottoms.
2. Only at bed grounds.
3. Contained and not placed directly on the ground.
4. Unconsumed salt will be removed from the site.

Other Management Requirements

Implement the Emergency Response Plan (ERP) dated March 29, 2011 (updated May 14, 2012). Actions taken are to ensure separation between bighorn sheep and domestic sheep.

Domestic sheep or goat grazing may only be permitted where separation from bighorn sheep can be maintained. If separation cannot be maintained, permitted domestic sheep and goat grazing shall be prohibited (RAST11).

The Payette National Forest will notify permittees immediately of any known stray or domestic sheep according to the ERP dated March 29, 2011, updated May 14, 2012.

The permittees herders will be required to document at least once a day the location of the domestic sheep. When the herder documents the GPS location for the day, it must be when they are with the sheep. This location will be recorded and turned into the New Meadows Ranger District throughout the summer at least every 7 to 14 days. The Forest Service will provide one GPS unit with batteries and one log book per band. The permittee and herders will be trained in the use of the GPS Unit before turnout. If the GPS provided to the permittee is broken or lost because of negligence, the permittee will be responsible for replacing it.

If dipping of sheep becomes necessary, the permittee will contact the District Range personnel to determine an appropriate site. The permittee will implement a closed system and haul all effluent off National Forest System lands.

Sheep are not authorized to bed or salt on Forest Service trails.

The permittee is responsible for ensuring there is no trash left behind when moving sheep camps.

MAINTENANCE OF RANGE IMPROVEMENTS

All range improvements must be maintained prior to turning livestock into the unit scheduled for use. The permittee is required to provide the materials and labor during routine maintenance. If an existing range improvement has been properly maintained but requires reconstruction, a cooperative effort can be made between the Forest Service and permittee to reconstruct the development, depending on material availability. Please notify Forest staff if you have any improvements that are in a condition in which they may require reconstruction within the next several years so the improvement can be reevaluated. Shipping corrals are maintained just prior

to shipping dates. Portions of the corrals are temporary and are not maintained at an earlier date to avoid vandalism.

MONITORING OF THE ANNUAL LIVESTOCK GRAZING ACTIVITY

We are requesting the permittee to report actual use information for each unit grazed. The herder folder currently provides this information, so the Forest Service will transfer it to an actual use form for signature at the 2013 AOI meeting.

MULTIPLE USE COORDINATION

1. There will be tree planting in Paddy Flat this year, and the plantations will need to be avoided. There was about 192 acres planted in 2011 that will also need to be avoided. A map was shown at the AOI meeting. If there are any questions on planting please contact John Champa or Darel Simpson at (208)253-0100 or Clark Lucus at (208)634-0424.
2. There was road decommissioning in the Paddy Flat area last year. Additional work will be completed in the future. Currently the work is not funded for 2012.
3. Bear Basin will have two logging sales completed (Brundage VMP and Bear Face) this year. There could also be pile burning in the units this year. See map provided at AOI meeting for location of logging units.
4. Meadows Slope 4 and Rocky Bear projects could be sold this year. No activity is expected this year. See map provided at AOI meeting for project area.
5. If there is damage to Forest System trails by the permittee's livestock, the permittee will be required to repair or pay for it to be repaired.
6. The Payette Lakes Ski Club may be sponsoring a triathlon around August 11 or 18. This would affect the area around Warren Wagon Road. The band will need to avoid the road during the event. The Range Specialist will notify the permittee when the date is finalized. (Recent information appears to indicate this event may not occur on the Forest.)
7. Pay close attention to recreationists when trailing thru the Bear Basin trails. It is important to be cautious as this area has become a popular place for people to ride bicycles.
8. A Collation Project has initiated planning this year. Currently, the planning area does not include the permittee's allotments. The project area is located west of Hwy 95.
9. Hope House will possibly have an event from 7/27 to 8/19 around the north end of Brundage Reservoir. Please avoid use of the area during this time.

SPECIAL MANAGEMENT

In the event a designated mitigation measure fails to protect a species listed under the Endangered Species Act (Chinook salmon, steelhead, and bull trout), a change in authorized grazing activity will occur. The change could be as simple as moving the sheep out of the area to a requirement for the sheep to be moved off of the allotment. If this situation arises, the Forest Service will be contacting you to discuss the situation.

If proper use grazing levels are reached then livestock are to be moved to the next grazing unit or off of the allotment. If livestock grazing does not comply with the terms and conditions of these

Annual Operating Instructions then Forest Service policy and procedures regarding administrative permit actions will be followed.

Invasive weeds are becoming a serious threat to the welfare of rangelands. The Forest Service asks the permittee to provide assistance in identifying new outbreaks of weed populations and to prevent the establishment of weeds on the forest. Please pay particular attention to areas where stock is concentrated such as loading/unloading areas, water developments, and salting areas. It is not required for the permittee to report identification of weed populations. The Payette National Forest is part of Region 4 of the Forest Service. Region 4 has a requirement that any hay that is brought onto the National Forest to be certified free from noxious weeds. All livestock entering the National Forest are recommended to be fed **Certified Noxious Weed Free Forage** for at least 2 days prior to entering the Forest.

VOLUNTARY

In addition to these instructions, the permittee has identified other management actions that will be voluntarily implemented this year.

1. Remove sick or physically disabled domestic sheep from the band. If a sheep is no longer able to keep up with the band it will be killed or removed from the allotment.
2. Use a minimum of 2 guard dogs per band.
3. Herders will count marker sheep (black, horned, belled, other distinguishing feature, etc.) daily to assure that no small groups of sheep have separated from the main band.
4. Bands will be fully counted in locations where counting can be accomplished and when bands change major geographic locations (i.e. moving from one major drainages to another). Due to changing conditions such as precipitation, thunderstorms, water availability, wildfires, predation events, forage availability, etc., areas in which full counts are conducted will be adjusted as the grazing season proceeds. Dates in which counts are completed will be documented on the log books.
5. Each pack string will carry binoculars to improve their ability to spot bighorn sheep.

REQUIRED

The following are management actions that the permittee discussed in detail with District Rangers and Rangeland Management Specialist at the AOI meeting. These actions require implementation during the 2012 grazing season for one or both of the following reasons: 1) to meet the intent of the Emergency Response Plan and 2) to reduce the likelihood of stray domestic sheep and goats.

1. Each band will have either a satellite phone, cell phone, radio, or other similar and effective communication device that is in functioning order. Functioning order is defined

as operable and not “dead” or having battery life adequate to make contact (per Emergency Response Plan, March 29, 2011, updated May 14, 2012).

2. If the herders or pack strings spot any bighorn sheep while grazing on the Forest, they will adjust their grazing path according to the Emergency Response Plan (March 29, 2011, updated May 14, 2012) and haze the bighorns out of the area to minimize the possibility of direct contact.
3. The permittee will immediately report any bighorn sheep sightings to the USFS according to the Emergency Response Plan (March 29, 2011, updated May 14, 2012).
4. Predator attacks, primarily wolf attacks, create the most significant risk for stray domestic sheep because they cause sheep to scatter from the main band. In such cases, the permittee will immediately implement the Emergency Response Plan (March 29, 2011, updated May 14, 2012).

In addition to the above management actions, the Emergency Response Plan (March 29, 2011, updated May 14, 2012) has a **requirement** of one herder and one permittee employee per band.

The Permittee is responsible for ensuring herders are informed and understand the standards, guidelines, and other management direction in this plan.

Please review the AOI for consistency with our discussion at the annual meeting, and sign and return it to the New Meadows Ranger District. If a signed copy is not received within two weeks, this AOI will serve as the final copy approved by the District Rangers.

/s/ Lisa J. Klinger *6-6-12*
Approved by Date
Lisa J. Klinger
McCall District Ranger

/s/ Kim Pierson *6-7-12*
Approved by Date
Kim Pierson
New Meadows District Ranger

Soulen Livestock Company
Permittee

Date

Amendment 1:

Contact List

Permittee Name: Soulen Livestock

Permittee Phone Number: Phil Soulen

Home: (208) 634-5837 McCall/ (208) 549-1878 Weiser

Harry Soulen

Home: (208) 549-8212

Cesar Allon – Permittees Foreman

Cell: (208) 477-4169

Ranger District Name: New Meadows

Ranger District Phone Number (208) 347-0301

Contact District Ranger: Kim Pierson - New Meadows Ranger

Home: (208) 630-4139 Home Cell

Cell: (208) 541-5809 Work Cell

Ranger District Name: Council

Ranger District Phone Number (208) 253-0101

Contact District Ranger: Greg Lesch - Council Ranger

Home: (208) 549-0413

Cell: (208) 741-0511

Ranger District Name: McCall

Ranger District Phone Number (208) 347-0401

Contact District Ranger: Lisa Klinger - McCall Ranger

Cell: (208) 634-9324

Contact Range Specialist: Amy Baumer

Cell: (208) 630-4339

Contact Wildlife Biologist: Ana Egnew

Office: (208) 634-0791

Cell: (208) 630-4679

Contact Law Enforcement Officers (LEO)

Dwayne Hawes – Weiser, Council, New Meadows Ranger Districts

Office: (208) 253-0170

Cell: (208) 741-0358

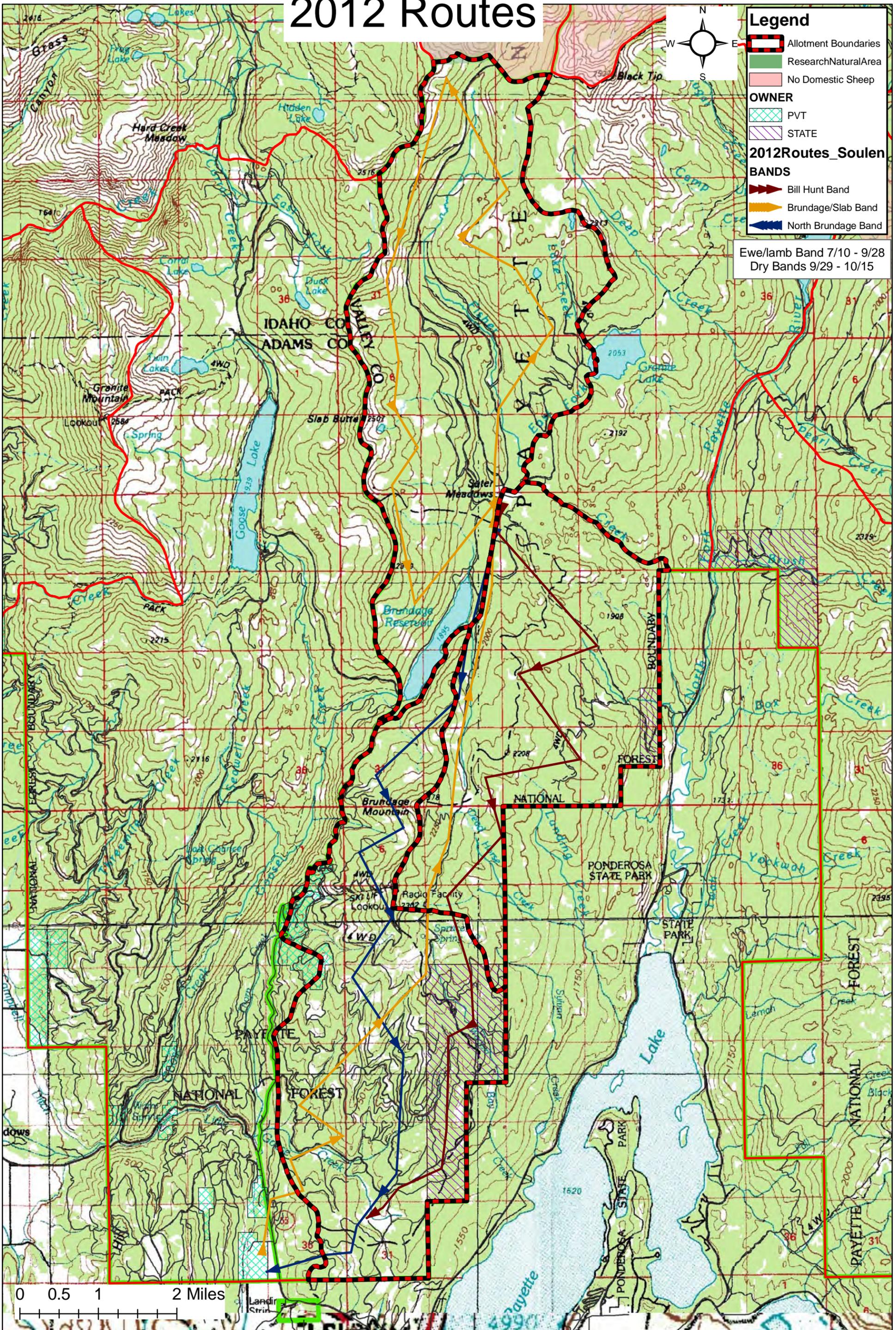
Amy Harvey – New Meadows, McCall, Krassel Ranger Districts

Office: (208) 634-0733

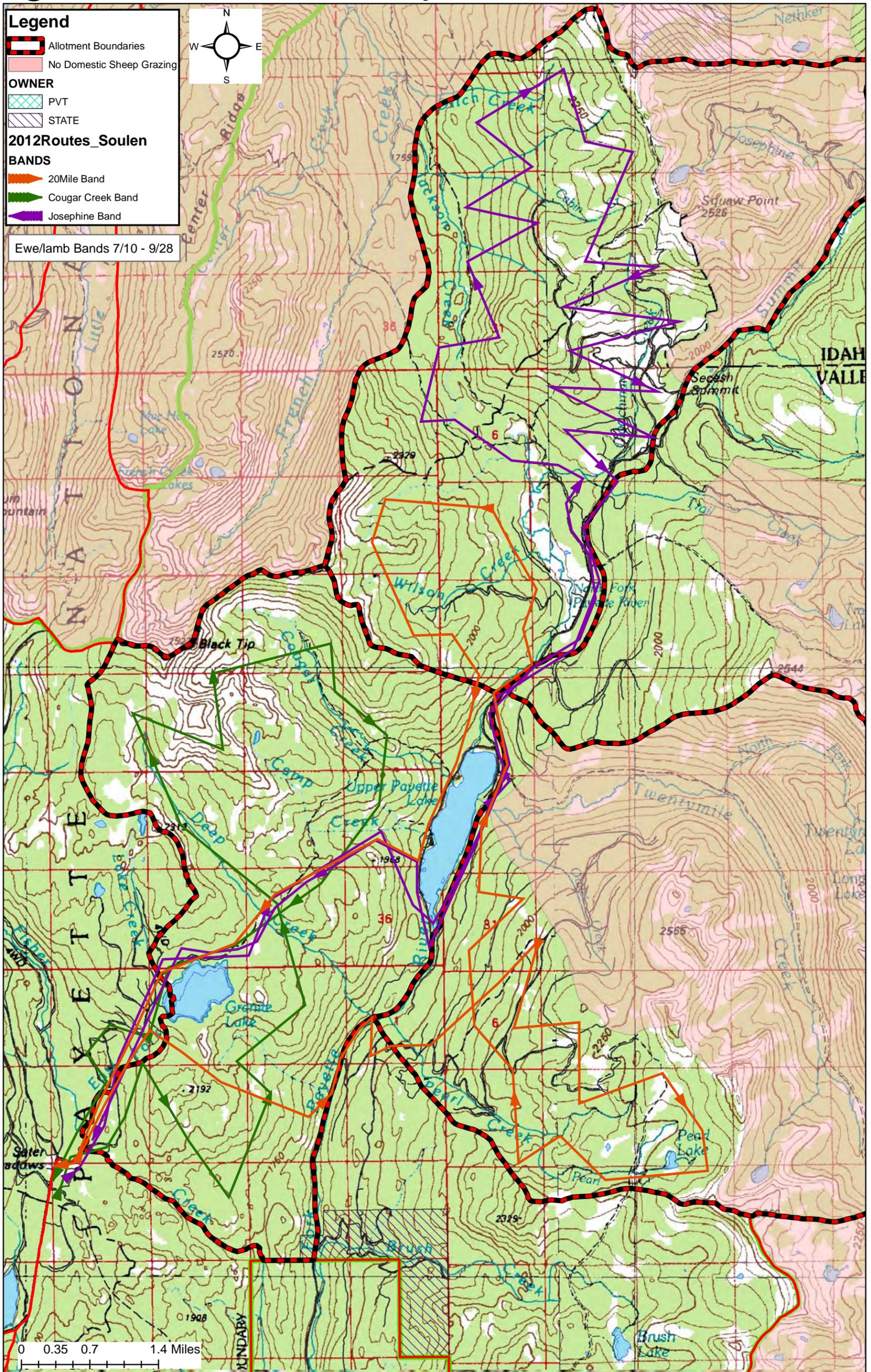
Cell: (208) 590-0978

Brundage, Slab Butte, and Bill Hunt Bands

2012 Routes



Cougar, 20 Mile, & Josephine Bands 2012 Routes



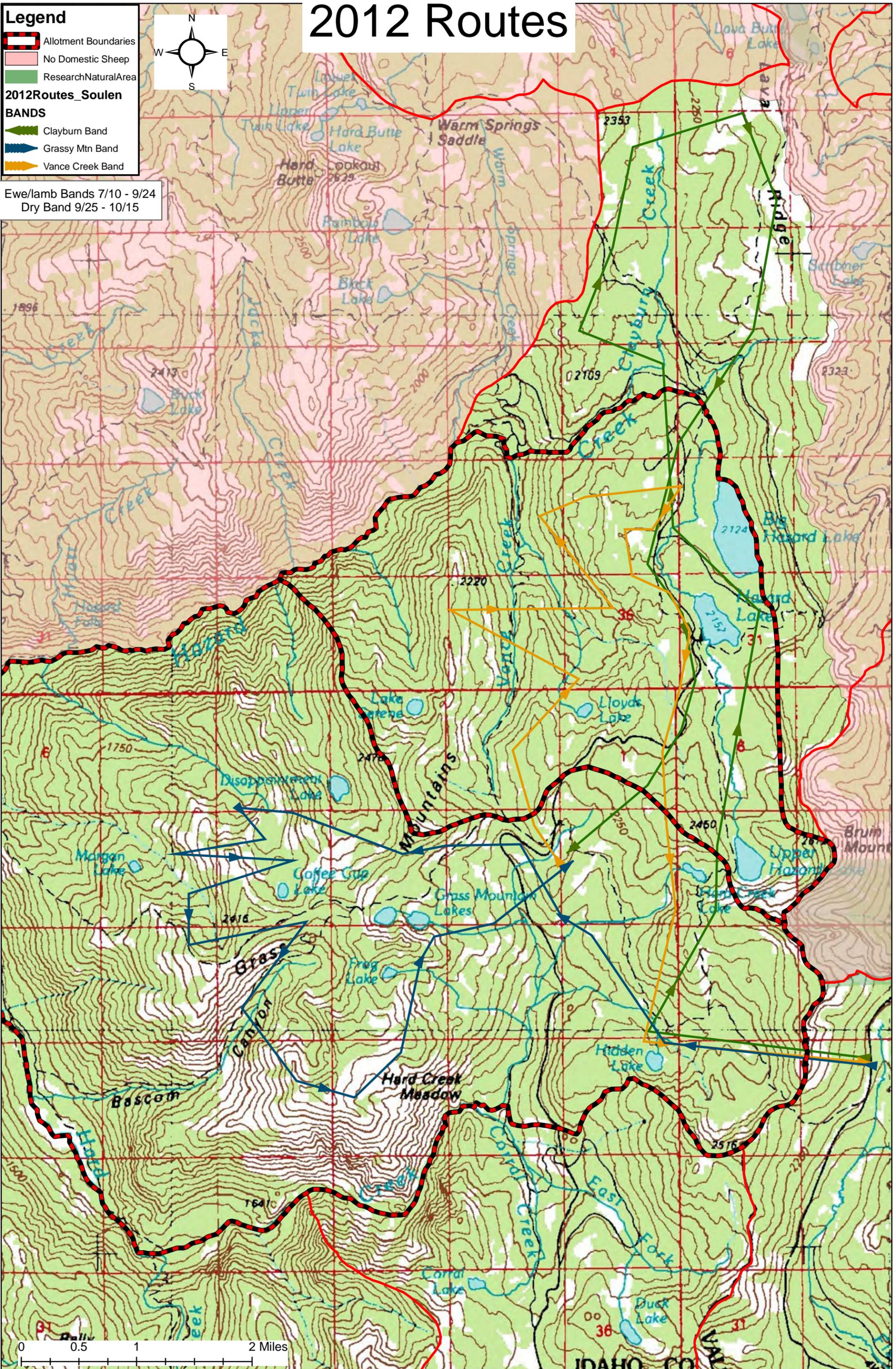
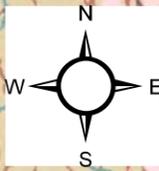
Grassy Mountain, Hershey Lava, & Vance Creek

2012 Routes

Legend

-  Allotment Boundaries
 -  No Domestic Sheep
 -  Research Natural Area
- 2012Routes_Soulen**
- BANDS**
-  Clayburn Band
 -  Grassy Mtn Band
 -  Vance Creek Band

Ewe/lamb Bands 7/10 - 9/24
 Dry Band 9/25 - 10/15



0 0.5 1 2 Miles

IDAHO CO. WYOMING

Jughandle Band 2012 Route

