

From: Dick Artley [REDACTED]
Sent: Thursday, December 13, 2018 7:39 AM
To: FS-objections-alaska-regional-office
Subject: Objection to the Prince of Wales Project
Attachments: _____Scanned signature for Dick Artley.doc

December 13, 2018

ATTN: Reviewing Officer: Regional Forester USDA Forest Service, Alaska Region

Below you will find my objection to the EIS and draft ROD for the Prince of Wales Project.

Required 36 CFR § 218.8(d) Objection Information

Proposed Project Name: Prince of Wales project

Name and Title of the Responsible Official: Earl Stewart, Forest Supervisor

Proposed Project will be Implemented on: Thorne Bay and Craig Ranger Districts, Tongass National Forest



Objection Introduction

This objector submitted his comments on the DEIS for the proposed project on May 29, 2018

Please direct Supervisor Stewart to modify the final NEPA document to remove or correct the illegal sections and issue a new draft decision document that responds to the modified NEPA document that complies with United States law. As you can see it would never pass court muster.

1) Climate Change Considerations in Project Level NEPA Analysis (**Washington Office Memo January 13, 2009**);

2) **Executive Order 13514** of October 5, 2009; and

3) The **National Environmental Policy Act**. NEPA states that all Federal agencies "to the fullest extent possible" must provide a detailed environmental impact statement (EIS) (42 U.S.C. 4332). Neither Congress nor the courts have indicated precisely how much detail an EIS must contain. However, courts consistently have held that, at a minimum, NEPA imposes a duty on Federal agencies to take a "hard look at environmental consequences" (Natural Resources Defense Council v. Morton, 458 F.2d 827, 838 (D.C. Cir., 1972).

How this objection point can be resolved: Comply with the objector's request above.



Objection Point #5---The Responsible Official does not indicate that temporary roads will be obliterated after use which requires the sideslopes to be brought back to the natural angle of repose such that there will be no recognizable running surface. Temporary roads that are not obliterated become long-term linear sediment sources.

The objector requested the Responsible Official to:

- Obliterate all temporary roads after use and tell the public this will be done in the rewritten NEPA document and highlight the choice to obliterate temporary roads on the decision document.
- Include a link to the NPDES permits for the roads planned to be constructed for this project.
- Assure that the rewritten NEPA document defines an obliterated road correctly: 1) it contains no running surface, 2) the CMPs have been removed, and 3) the natural sideslope that existed before the road was constructed is reestablished by placing the fill back in the cut.
- Assure the rewritten NEPA document describes a road obliteration monitoring plan to assure the sediment is being reduced as expected. The ROD should indicate the USFS will provide funding for the monitoring and accomplish the monitoring.

This wasn't done.

The Responsible Official proposes to decommission temporary roads after use.

This violates **36 CFR 212.5(b)(2)** because decommissioning a road that will never be needed again does not restore the road to a more natural state. If the road will be used in the future it's not a "temporary" road and should have been constructed to system road standards.

The objector requested the Responsible Official to write a new (expanded) Purpose & Need that allows reasonable alternatives to the Proposed Action to be analyzed in detail and assure the project goals stated in the P&N are not mutually exclusive ... that is achieving the goals for one resource will adversely affect another resource mentioned in the P&N as a resource to be enhanced. Then reinitiate the NEPA comment and analysis process to analyze the new reasonable alternatives, especially those suggested by the public during the comment period.

This wasn't done.

Therefore, the final EIS violates **40 CFR 1500.2(d) and (e)** and **40 CFR 1506.6(a)**

Writing a P&N that renders all action alternatives other than the Proposed Action nonresponsive to the P&N is also inconsistent with court precedent:

In ***National Parks & Conservation Association v. Bureau of Land Management***, 606 F.3d 1058 (9th Cir. 2010).

Opinion Excerpt:

“The BLM did not, however, consider these options in any detail because each of these alternatives failed to meet the narrowly drawn project objectives, which required that Kaiser's private needs be met.”

“The BLM adopted Kaiser's interests as its own to craft a purpose and need statement so narrowly drawn as to foreordain approval of the land exchange. The BLM may not circumvent this proscription by adopting private interests to draft a narrow purpose and need statement that excludes alternatives that fail to meet specific private objectives, yet that was the result of the process here.”

Friends of Southeast's Future v. Morrison, 153 F.3d 1059, 1066 (9th Cir.1998).

Opinion Excerpt:

Agencies enjoy “considerable discretion” to define the purpose and need of a project.

“An agency may not define the objectives of its action in terms so unreasonably narrow that only one alternative from among the environmentally benign ones in the agency's power would accomplish the goals of the agency's action, and the EIS would become a foreordained formality.”

Davis v. Mineta, 302 F.3d 1104, 1119 (10th Cir. 2002)

Opinion Excerpt:

“While it is true that defendants could reject alternatives that did not meet the purpose and need of the project, *Boomer Lake*, 4 F.3d at 1550, they could not define the project so narrowly that it foreclosed a reasonable consideration of alternatives. *Colo. Envlt. Coalition v. Dombeck*, 185 F.3d 1162, 1174-75 (10th Cir. 1999); *Simmons v. United States Army Corps of Eng'rs*, 120 F.3d 664, 669 (7th Cir. 1997).”

City of Carmel-By-The-Sea v. U.S. Dept. of Transportation, 123 F.3d 1142, 1155 (9th Cir. 1997)

Opinion Excerpt:

“Project alternatives derive from an Environmental Impact Statement's "Purpose and Need" section, which briefly defines "the underlying purpose and need to which the agency is responding in proposing the alternatives including the proposed action." 40 C.F.R. s 1502.13. The stated goal of a project necessarily dictates the range of "reasonable" alternatives and an agency cannot define its objectives in unreasonably narrow terms. See *Citizens Against Burlington*, 938 F.2d at 196.”

“Specifically, Carmel argues that the Federal Highway Administration and Caltrans unjustifiably narrowed its statement of "Purpose and Need" from the Draft Environmental Impact Statement/Report to Final Environmental Impact Statement/Report by including a requirement of Level of Service C.”

Citizens Committee to Save Our Canyons v. U.S. Forest Service, 297 F.3d 1012, 1018 (10th Cir. 2002) (citing ***Davis v. Mineta***, 302 F.3d 1104).

Opinion Excerpt:

“courts will not allow an agency to define the objectives so narrowly as to preclude a reasonable consideration of alternatives”

Citizens Against Burlington, Inc., et al v. James B. Busey IV 938 F.2d at 196 (District of Columbia Circuit, 1991)

Opinion Excerpt:

“an agency may not define the objectives of its actions in terms so unreasonably narrow that only one alternative from among the environmentally benign ones in the agency’s power would accomplish the goals of the agency’s action, and the EIS would become a foreordained formality.”

Simmons v. United States Army Corps of Engrs., 120 F.3d 664, 669 (7th Cir. 1997)

Opinion Excerpt:

“One obvious way for an agency to slip past the strictures of NEPA is to contrive a purpose so slender as to define competing “reasonable alternatives” out of consideration (and even out of existence). The federal courts cannot condone an agency's frustration of Congressional will. “If the agency constricts the definition of the project’s purpose and thereby excludes what truly are reasonable alternatives, the EIS cannot fulfill its role. Nor can the agency satisfy the Act. Nor can the agency satisfy the Act. 42 U.S.C. § 4332(2)(E).”

Sierra Club v. U.S. Dep’t of Transp., 310 F.Supp.2d 1168, 1192 (D. Nev. 2004) (citing ***City of Carmel-By-The-Sea v. U.S. Dep’t of Transp.***, 123 F.3d 1142, 1155 (9th Cir. 1997)).

Opinion Excerpt:

“While it is true that defendants could reject alternatives that did not meet the purpose and need of the project, they could not define the project so narrowly that it foreclosed a reasonable consideration of alternatives.”

How this objection point can be resolved: Comply with the objector’s request above.

Objection Point #8---The NEPA document does not discuss the items shown below that are required by 40 CFR 1502.16.

The objector requested the Responsible Official to include a discussion of the following items in the final NEPA document.

(e) Energy requirements and conservation potential of various alternatives and mitigation measures.

(f) Natural or depletable resource requirements and conservation potential of various alternatives and mitigation measures.

(g) Urban quality, historic and cultural resources, and the design of the built environment, including the reuse and conservation potential of various alternatives and mitigation measures.

This wasn't done.

Therefore, the final EIS violates **NFMA Section 5 and 40 CFR 1500.1(b) and 40 CFR 1502.16.**

How this objection point can be resolved: Comply with the objector's request above.



Objection Point #9 --- The Responsible Official did not respond to the opposing views attached to the objector's comments.

The objector requested the Responsible Official to respond to the opposing views contained in the Opposing Views Attachments.

This wasn't done.

Therefore, this NEPA document has violated: **40 CFR 1502.9(b)**

40 CFR 1500.2(e) and (f) because it did not “*identify and assess the reasonable alternatives to proposed actions that will avoid or minimize adverse effects of these actions upon the quality of the human environment,*” and did not “*use all practicable means, consistent with the requirements of the Act and other essential considerations of national policy, to restore and enhance the quality of the human environment and avoid or minimize any possible adverse effects of their actions upon the quality of the human environment.*”

40 C.F.R. § 1502.9(a) because the final NEPA document did not “*respond to comments as required in part 1503 of this chapter. The agency shall discuss at appropriate points in the final statement any responsible opposing view which was not adequately discussed in the draft statement and shall indicate the agency's response to the issues raised.*”

40 C.F.R. § 1502.9(b) because the agency did not “*make every effort to disclose and discuss at appropriate points in the draft statement all major points of view on the environmental impacts of the alternatives including the proposed action.*”

