

**PROGRAMMATIC AGREEMENT AMONG THE
USDA FOREST SERVICE ALASKA REGION,
ALASKA STATE HISTORIC PRESERVATION OFFICER, AND THE
ADVISORY COUNCIL ON HISTORIC PRESERVATION REGARDING
CABINS ON THE ALASKA NATIONAL FORESTS**

November 2022

Draft 2

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Preamble

WHEREAS, the USDA Forest Service (Forest Service) manages the resources of the Chugach and Tongass National Forests, which together comprise the Alaska Region, to include the management of cabins (Program); and

WHEREAS, for the purposes of this Programmatic Agreement (Agreement), the term ‘cabin’ includes shelters and associated outbuildings (see Appendix A for definitions and acronyms); and

WHEREAS, this Agreement applies to extant cabins that are located on National Forest System lands regardless of agency function, setting (e.g., isolated versus part of a complex) or ownership of the cabin itself; and

WHEREAS, per available information on **March 18, 2022**, the Tongass National Forest (Tongass) has a total of **###** extant cabins, and the Chugach National Forest (Chugach) has a total of **##** extant cabins, some of which are located on top of or adjacent to archaeological sites that have either been identified or are as yet unknown; and

WHEREAS, as of execution of this Agreement, the Forest Service has identified **###** extant cabins that are 45 years old or older; and

WHEREAS, **16** cabins located on the Tongass and **two** cabins on the Chugach are listed on the National Register of Historic Places (NRHP); and

WHEREAS, **77** of the cabins on the Tongass and **14** cabins on the Chugach have been determined eligible to the NRHP under Criterion A and/or C, and 67 cabins on the Tongass and eight cabins on the Chugach have been determined not eligible for the NRHP; and

WHEREAS, **584** cabins on the Tongass and **361** cabins on the Chugach have not yet been evaluated against NRHP significance criteria found at 36 Code of Federal Regulations (CFR) 60.4; and

WHEREAS, **##** cabins are in ruins and are documented as archaeological sites rather than buildings and **85** cabins have been administratively and physically disposed by the Forest Service; and

WHEREAS, Alaska Region manages **125** recreation fee cabins: **89** on the Tongass and **36** on the Chugach; **40** of the cabins on the Tongass and **11** cabins on the Chugach are 45 years old or older. Of those, **two** cabins on the Tongass are listed on the NRHP, **14** cabins on the Tongass and **two** cabins on the Chugach have been determined eligible to the NRHP, **eight** cabins on the Tongass have been determined not eligible, and **16** cabins on the Tongass and **nine** cabins on the Chugach have not yet been evaluated; and

WHEREAS, many indigenous cabins present during the establishment of National Forests in Alaska were included in the Alaska Native Allotment Act of 1906 and Alaska Native Vietnam Veterans Allotment Act of 1998 applications, a majority of which were denied, and the associated cabins have since been managed under multiple special use permit authorities, have been deemed unauthorized cabins, or are now managed as archaeological sites; and

WHEREAS, several historical contexts for architectural styles of cabins have been written and consulted upon with the Alaska State Historic Preservation Officer (SHPO)(Appendix C), including but not limited to *Everyone's Cabin in the Woods: Historic Context for Public Recreation Cabins in the Alaska Region 1960-1971*, written by K. Nicole Lantz; and

WHEREAS, the Forest Service executed a programmatic agreement in 2017 (2017 Agreement) with the SHPO that includes provisions for management and preservation of historic buildings and structures (including cabins) in an appendix (Appendix B.III.c), allowing for streamlined implementation of preservation treatments; and

WHEREAS, the Forest Service has determined that the implementation of the Program or maintenance and management of all NRHP-eligible cabins using preservation treatments following the 2017 Agreement is not feasible under increasing deferred maintenance costs, reduced staff, and a longstanding trend of decreasing budgets; and

WHEREAS, the Tongass has developed a *Sustainable Cabin Management Strategy* (2020 available online at https://www.fs.usda.gov/Internet/FSE_DOCUMENTS/fseprd687218.pdf) and the Chugach has developed a draft *Historic Buildings Preservation Plan* (2012) that address but do not resolve increasing deferred maintenance costs, reduced staff and a longstanding trend of decreasing budgets; and

WHEREAS, the Forest Service has consulted with SHPO pursuant to 36 CFR 800, regulations implementing Section 106 of the National Historic Preservation Act [NHPA; 54 United States Code (USC) 306108], as amended and has determined application of alternative treatment options (i.e., replacing an entire window as opposed to a portion of the window) will have an adverse effect on historic properties; and

WHEREAS, the Forest Service, in consultation with SHPO, has determined that compliance with Section 106 may best be achieved through the development of a programmatic agreement following 36 CFR 800.14(b); and

WHEREAS, the Forest Service has notified and solicited comments from local governments, interested groups, tribes, and Alaska Native corporations (Appendix F; letters sent September 10, 2021, information sharing meeting offered November 8, 2021), and five entities have chosen to participate in the development of this agreement (Cook Inlet Region, Inc., November 8, 2021; Chenega Corporation, November 8, 2021; City and Borough of Wrangell, September 15, 2021; Alaska Association for Historic Preservation, Inc., September 10, 2021; Sitka Maritime Heritage Society, September 14, 2021); and

WHEREAS, the Forest Service has notified the Advisory Council on Historic Preservation (ACHP) regarding the adverse effect determination and the proposed Agreement (e106 submission sent December 3, 2021), and the ACHP has chosen to participate (response letter received December 20, 2021); and

NOW, THEREFORE, the Signatory Parties agree that the Program shall be implemented in accordance with the following stipulations in order to take into account the effects of the Program and individual undertakings on historic properties and afford the ACHP an opportunity to comment.

Stipulations

The Forest Service shall ensure that the following measures are carried out:

I. Professional Qualifications

The Forests shall employ Heritage Professionals and non-government personnel through the use of contracts, agreements or other instruments, who meet the following professional standards:

- A. Forest Services Heritage Professionals shall meet professional qualifications standards established by the Office of Personnel Management [§ 3061312 (a)(1)(B)] and found at Forest Service Manual (FSM) 2360.5, FSM 2360.91.1, and Forest Service Handbook 2309.12 Chapter Zero Code 04.1.
- B. All non-government personnel shall meet the professional qualifications standards found in the Secretary of the Interior's Professional Qualifications Standards and Guidelines for Archeology and Historic Preservation per FSM 2360.92.
- C. Only Forest Service Heritage Professionals may make heritage management recommendations and review and recommend approval of heritage work done by Forest Service employees and contractors under this Agreement.

II. Applicability and Scope

A. Property Types

This Agreement applies to all cabins aged 45 years or older that are located on lands managed by and within the boundaries of the Chugach and Tongass National Forests regardless of agency function (i.e., developed recreation, special use permit, administrative use, unauthorized use, etc.). Currently identified cabins are listed in the initial inventory (Stipulation III); however, cabins not currently identified in the initial inventory may fall under the auspices of this Agreement.

B. Types of Undertakings

This Agreement applies to any undertaking that includes an extant cabin and may include proposed actions including but not limited to, maintenance, repair, structural element replacement (i.e. roof, window, or door), reconstruction of individual features, or decommissioning. Decommissioning can include changes in management (i.e. cabin moves from recreation asset to administrative asset), removal, or demolition. The Agreement also applies to the following category of

undertakings *related* to decommissioning: alternate use (out lease, special use permit) and conveyance (sale, transfer, or exchange).

C. Architectural Styles and Historic Contexts

This Agreement applies to all cabins that are of a known architectural style and have an associated historic context (Stipulation IV). It is anticipated that cabins of vernacular style will be reviewed under this Agreement. The Agreement may also apply to architectural styles that have not yet been identified in the Alaska Region but that have an existing historic context. Architectural styles known to exist within the Alaska Region and their design characteristics are listed in Appendix B and includes definition. Available historic contexts for known architectural styles of cabins located in the Alaska Region are listed in Appendix C.

D. Other Agreements

1. In 2017, the Alaska Region executed the *Programmatic Agreement Among the USDA Forest Service Alaska Region, the Advisory Council on Historic Preservation, and the Alaska State Historic Preservation Officer Regarding Heritage Program Management on National Forests in the State of Alaska* (2017 Agreement). Under the 2017 Agreement, streamlined Section 106 procedures can only be used on historic buildings and structures that are fully documented (including existing condition and NRHP evaluation) and where the proposed undertaking involves preservation treatments (Appendix B, III. Routine Maintenance, c. Historic Buildings and Structures). This Agreement is expected to work in tandem with the 2017 Agreement, covering undertakings that require treatments other than preservation (rehabilitation, restoration, and reconstruction of individual features of a cabin that has been evaluated and determined to be a historic property). This Agreement does not alter the terms and conditions of the 2017 Agreement.
2. Current project agreements on either Forest would not be impacted by the provisions of this Agreement.

Planning (Pre-Undertaking)

III. Initial Inventory of Cabins

Prior to the identification of any undertaking, the Forest Service conducted a desktop review and completed an initial inventory of all known extant cabins presently located within the boundaries of the Alaska Region. Forest Service electronic databases and the Alaska Historic Resources Survey (AHRs) database were consulted in this effort. The initial inventory was completed on June 30, 2022. The inventory will remain a living document through the life of this Agreement and will be maintained by the Alaska Region Heritage Program. The contents of the initial inventory have been summarized in Appendix E.

- A. The inventory includes basic information about each known cabin, its environs, status of recordation, and the current NRHP status of known cultural resources.
- B. Cabins included on the inventory may not be fully recorded at the time of the initial inventory and may require field visits to complete their recordation when an undertaking involving that resource is identified. If additional fieldwork is necessary,

the Forest Service shall ensure that all surveys are carried out in conformance with current professional standards.

- C. Review and modification of the inventory will be carried out on an annual basis as part of the annual report (Stipulation XXIII).

IV. Historic Contexts

- A. The Forest Service has identified applicable historic contexts (Appendix C) and will develop new historic contexts, as necessary, to support cabin determinations of eligibility (DOEs). The Forest Service shall create an NRHP eligibility worksheet for each architectural style identified in the Tongass and Chugach National Forests. The purpose of these worksheets is to allow Forest Service Heritage Professionals to complete expedited determinations of eligibility. Completed worksheets have been reviewed and concurred upon by SHPO prior to use and are located in Appendix D. New worksheets will be reviewed and concurred upon by SHPO prior to use and added to Appendix D.
- B. If an undertaking is identified that effects a cabin of previously unknown architectural style, a reasonable and good faith effort will be made to locate an existing historic context for that architectural style. If no historic context can be located, the undertaking would then revert to the provisions provided under the 2017 Agreement or Section 106 procedures described in 36 CFR 800 sub part B (based on the nature of the undertaking).
- C. As relevant historic contexts become available, they will be added to Appendix C through the amendment process (Stipulation XXX).
- D. Once a new relevant historic context has been added to Appendix C, the Forest Service will work with the SHPO to add the design characteristics of the new architectural style to Appendix B and create an associated eligibility worksheet for Appendix D through the amendment process (Stipulation XXX).
- E. At the time of the annual report (Stipulation XXIII), the parties to this Agreement will consider whether new historic contexts and/or eligibility worksheets are needed. New historic contexts would only be needed if the Forest Service identifies one or more cabin(s) on National Forest System lands that are of an architectural style for which there is not a historic context already available.

V. NRHP Evaluations (Pre-Undertaking Phase)

Historic properties that are already listed on the NRHP, and historic properties that have already been evaluated as 'Eligible' using the significance criteria found at 36 CFR 60.4 and have already received SHPO concurrence, are identified in the initial inventory. Unless the Heritage Professional determines at the time of the undertaking that circumstances have dramatically changed since the determination of NRHP eligibility was made (Stipulation XII.A), the Forest Service does not anticipate changes in eligibility to evaluated historic properties. Cabins that remain unevaluated against NRHP significance criteria will be evaluated using an applicable eligibility worksheet once an undertaking affecting that resource has been identified.

VI. Comparative Analysis

Once the initial inventory (Stipulation III) was complete, the Forest Service completed a series of steps on the resulting dataset to have a better understanding of the following factors:

A. Data Verification/Validation

Because it was not feasible to field check and further validate the data before finalizing the initial inventory, a subset of the data was randomly pulled to verify the validity of the information within the initial inventory. The subset consisted of 5% of the overall inventory (n=?). This subset was shared internally with the Special Uses, Recreation, and Engineering groups on each Forest. This step was completed on [date]. The results of this effort are located in Appendix E.

B. Inventory Composition Assessment

A comparative analysis of the initial inventory was conducted to assess the composition of the inventory itself. This effort was done to answer questions about the architectural styles already present within the inventory, the number of cabins that present each architectural style, which historic contexts were needed versus already available, which cabins had known archaeological components, and the current levels of NRHP evaluations. No extant cabins within the Alaska Region are currently listed on or eligible for the NRHP under Criteria B or D. This step was completed [date]. The results of this assessment are located in Appendix E. Once the composition assessment was complete, the results were sorted into the Interim Management Tiers (Stipulation VII.A), based on criteria located in Stipulation VII.A.

C. Leadership Review

1. Regional Heritage program staff discussed general approach to planning projects related to historic cabins with leadership and emphasized that disposing is the least preferred option from a historic preservation perspective.
2. The Interim Management Tiers were then shared with Regional and Forest Leadership to make them aware of the number and current condition of cabins in the Alaska Region and to seek their direction on what the Forests can sustainably manage into the foreseeable future, based on current budgets, workloads, and Agency priorities. This effort occurred from [date to date]. The resulting feedback from Regional and Forest Leadership was then used to create the Final Management Tiers (Stipulation VII.B).

D. Set Up for Cumulative Effects Analysis

Completion of the composition assessment also provided the background information needed to complete cumulative effects analysis of this Agreement and identify possible triggers for an adverse cumulative effect. This information was summarized and is located in Appendix E. The process for examining this information and determining cumulative effect points are further discussed in Stipulation XVI.

VII. Management Tiers for Cabins

A. Interim Management Tiers

The Interim Management Tiers generated from the Inventory Composition Assessment (Stipulation VI.B) are as follows:

Tier	Description	Chugach NF	Tongass NF
1	Property is eligible under multiple criteria	##	##
2	Property is eligible under one criterion	##	##
3	Property is part of/contributes to historic district or landscape	##	##
4	Property is not eligible for the NRHP	##	##

B. Final Management Tiers

The Final Management Tiers will be generated through leadership review (Stipulation VI.C) and will be included in Appendix E upon completion.

Alternative Section 106 Process (Individual Undertaking Identified)

VIII. Agreement Applicability Process (Undertaking Phase)

Undertakings shall be addressed individually, as each cabin is proposed for maintenance, repair, reconstruction, relocation, or decommissioning. Once an undertaking has been identified, the Forest Service will complete the following process (see Appendix D for process flowchart) to determine if the proposed undertaking can be streamlined under this Agreement:

- A. The Heritage Professional shall review the Agreement’s applicability requirements (Stipulation II) against available information about the undertaking.
- B. The Heritage Professional shall check the inventory to determine if the cabin is listed. If the cabin is not listed, the cabin can either be added to the inventory (Stipulation IX) or the undertaking may fall outside the scope of this Agreement.
- C. The Heritage Professional shall use available information to determine if the cabin’s architectural style is addressed in Appendices B and C, and to determine if an approved eligibility worksheet is available (Appendix D). If no information or worksheet is available, the undertaking would fall outside the scope of this Agreement (Stipulation IV.B).
- D. The Heritage Professional shall determine if the undertaking falls under this or any other current agreement between the Forest Service, the ACHP, and/or SHPO.
- E. The Heritage Professional will work with the Line Officer to ensure that the appropriate tribes and Alaska Native corporations are consulted regarding the undertaking, per Stipulation XVIII.

IX. Process for Adding a Cabin to the Inventory and Identifying its Management Tier

- A. If an undertaking includes a cabin that was not identified during the initial inventory (Stipulation III), then the cabin can be added to the master inventory maintained by the Forest Service if the following conditions apply:
 - 1. Cabin is located on lands managed by and within the boundaries of the Chugach and Tongass National Forests regardless of agency function; and

2. A historic context for the cabin's architectural style is included in Appendix C; and
3. A corresponding eligibility worksheet is included in Appendix D.

If one or more of these conditions do not apply then this Agreement is not applicable and standard Section 106 procedures may apply per Stipulation XV.

- B. During the Interim Tier Phase, the cabin will be placed into a Management Tier following the criteria established in Stipulation VII.A.
- C. During the Final Tier Phase, the cabin will be placed into a Management Tier following the criteria established in Stipulation VII.B.
- D. If the cabin is added to the inventory the Heritage professional can proceed to Stipulation VIII.C.
- E. The cabin will be added to the master inventory of cabins maintained by the Forest Service and highlighted in the annual report per Stipulation XXIII.B.3.

X. Establishing the Undertaking's Area of Potential Effects (APE)

- A. Once the Heritage Professional determines that this Agreement applies, they shall assess the proposed activities planned for the undertaking to determine if the programmatic APE is applicable or if the APE needs to be modified to capture all proposed activities. An undertaking can include more than one cabin location and APE boundaries can be discontinuous.
 1. If the undertaking activities are limited to the cabin itself and do not involve any ground disturbance or decommissioning, the APE for such undertakings consists of 50-foot radius using the central point of the cabin as the center of the circle. The intent of this APE is to focus on the cabin. This is referred to as the Programmatic APE.
 2. If the undertaking includes ground disturbance, would impact large components of the cabin (such as more than two walls, the entire roof, the foundation), would impact outbuildings beyond the 50-foot radius, involves decommissioning of the cabin, and/or the proposed activities on the cabin are part of a larger undertaking, then the APE will be determined by the Forest Service Heritage Professional based upon the footprint of the proposed undertaking and the nature of the proposed activities. Each undertaking will take into consideration physical, auditory, and visual effects and address both the architectural and archaeological elements of each cabin and its environs.

XI. Identification of Historic Properties

- A. The Heritage Professional shall complete a literature review appropriate to the level of the proposed undertaking to determine if the APE has been previously surveyed for cultural resources and if any cultural resources (architectural or archaeological) were previously identified in or immediately adjacent to the undertaking's APE.
- B. Based on the initial pre-undertaking inventory of cabins (Stipulation III), several extant cabins are known to be located on or immediately adjacent to archaeological resources or have not been inventoried and therefore may be located on or immediately adjacent to archaeological resources.

1. Where the APE has been previously inventoried for cultural resources, and no cultural resources have been previously identified, no further inventory work is required.
2. Where the APE has been previously inventoried for cultural resources and historic properties or unevaluated cultural resources have been previously identified, further fieldwork may be needed to fully record these resource(s) or the resource will be treated as eligible to the NRHP per FSM 2362.22.
3. Where the APE has not been previously inventoried for cultural resources and the absence or presence of historic properties is not known, the APE may need to be inventoried for cultural resources based upon the professional viewpoint of the Heritage Professional.
 1. If cultural resources are identified during the inventory, these resources may need to be fully recorded prior to NRHP evaluation or the resource will be treated as eligible to the NRHP.
 2. If no cultural resources are found during the inventory, no further fieldwork is necessary and implementation of the undertaking may proceed.
- C. Should the proposed undertaking consist of decommissioning, the cabin must be fully recorded and evaluated using the appropriate eligibility worksheet (Appendix D).
- D. An archaeological inventory may need to be completed where ground-disturbing activities are anticipated to occur if the undertaking includes decommissioning and if deemed necessary by the Heritage professional. Additional mitigation measures will apply if an archaeological historic property is identified.
 1. Avoidance is the preferred mitigation measure.
 2. If avoidance is not an option, mitigation measures may include but are not limited to data recovery or interpretation, etc. (Stipulation XIV.E).
- E. Heritage Professional will document work completed under this stipulation by populating the undertaking information in the national Heritage database. A Cultural Resource Inventory Report will be generated to include in the Annual Report (Stipulation XXIII.B.2).
- F. Any undertaking that cannot meet these conditions shall be subject to standard Section 106 procedures (Stipulation XV).

XII. NRHP Evaluations (Undertaking Phase)

The Forest Service shall ensure that all cabins applicable to the Agreement identified during the Identification of Historic Properties (Stipulation XI) will be evaluated for their eligibility to the NRHP. All other cultural resources will either be evaluated against NRHP significance criteria (36 CFR 60.4) or will be treated as eligible to the NRHP per FSM 2363.22.

- A. For those historic properties already evaluated against the NRHP significance criteria, the Heritage Professional shall determine whether a historic property's circumstances have changed since its original recordation such that eligibility may require updating prior to implementation of the undertaking. Should circumstances warrant revising a historic property's NRHP eligibility status, then the Heritage

Professional shall consult with the SHPO, tribes, and Alaska Native corporations as appropriate and provide justification for the change in eligibility status consistent with 36 CFR 800.4(c)(2). This applies whether the historic property is architectural or archaeological in nature.

- B. For cabins that have been identified but not formally evaluated for eligibility to the NRHP, they can be evaluated under this Agreement when:
 - 1. The cabin is included in the current master inventory.
 - 2. A historic context for the cabin's architectural style is included in Appendix C; and
 - 3. A corresponding eligibility worksheet is included in Appendix D.Once available, the Heritage Professional will use the appropriate historic context and corresponding eligibility worksheet from Appendix D to determine the historic integrity of the cabin. Assessment can be complete either through a site visit or through examination of available photographic documentation. The worksheet would replace the need for an additional Determination of Eligibility report for the evaluation of previously unevaluated cabins.
- C. For archaeological sites that have been identified, but not formally evaluated against NRHP significance criteria, they can be treated either as eligible historic properties per FSM 2363.22 or assessed for eligibility using the NRHP significance criteria (36 CFR 60.4). If the proposed undertaking includes decommissioning or ground disturbance, all archaeological components must either be assessed for NRHP eligibility prior to any implementation or treated as eligible.
- D. The number of previously evaluated cabins addressed and the evaluation of previously unevaluated cabins using this Agreement will be shared with the Signatory and Consulting Parties in the Annual Report (Stipulation XXIII.B.4).

Programmatic Steps

XIII. Findings of Effect

- A. The Agency Official has made a finding of adverse effect for undertakings applicable to this Agreement. Examples include:
 - 1. Application of rehabilitation, restoration, or reconstruction treatments that follow the Secretary of the Interior's Standards for the Treatment of Historic Properties.
 - 2. Ground-disturbing maintenance or repair work to a cabin that would impact the historic integrity of an adjacent archaeological historic property.
 - 3. Decommissioning of cabins evaluated as Eligible to or Listed on the NRHP.
- B. The Heritage Professional may assess a Finding of 'no historic properties affected' [36 CFR 800.4(d)(1)] for undertakings where they have determined that there will be no effects to historic properties. Examples include:
 - 1. Maintenance activities proposed for cabins evaluated as Not Eligible to the NRHP.
 - 2. Decommissioning of cabins evaluated as Not Eligible to the NRHP.

- C. The Heritage Professional may assess a Finding of ‘no adverse effect’ [36 CFR 800.5(d)(1)] for undertakings where they have determined that there will be no adverse effect to historic properties. For example,
 - 1. Maintenance activities that do not alter the historic fabric of the historic property.
 - 2. Avoidance of a historic property located within or near the APE is required as a mitigation measure.

- D. The Heritage Professional will document the finding(s) of effect in the national Heritage program database and using the Cabin Treatment Worksheet located in Appendix D. No additional Memorandum of Agreement (MOA) would be needed to address a finding of ‘adverse effect’. Programmatic mitigations for adverse effects are described below in Stipulation XVII.

XIV. Treatments Streamlined Under the Agreement

Treatments of individual historic properties will be documented using the Cabin Treatment Worksheet located in Appendix D.

- A. Four treatment options are available under the *Secretary of the Interior’s Standard for the Treatment of Historic Properties*: Preservation, Rehabilitation, Restoration, and Reconstruction. Undertakings involving preservation treatments are covered under the 2017 Agreement. Undertakings involving rehabilitation, restoration, or reconstruction will be streamlined under this Agreement.
- B. All streamlined treatment options shall use the Secretary of the *Interior’s Standards for the Treatment of Historic Properties* as the primary guidance for treatment.
- C. The Forest Service shall apply streamlined treatment options to any cabin applicable to this Agreement (Sections II and VIII).
- D. Undertakings where the APE has been inventoried for cultural resources, no archaeological component was identified, the cabin has been placed in Tier 1, 2 or 3 per Section VII, and the proposed treatments include rehabilitation, restoration, or reconstruction, project implementation can proceed.
- E. Undertakings where the APE has been inventoried for cultural resources, archaeological historic properties are present or unevaluated cultural resources are present but will be treated as eligible (FSM 2363.22), proposed activities are limited to the cabin and involve no new ground-disturbance, the cabin has been placed in Tier 1, 2 or 3 per Section VII, and the proposed treatments include rehabilitation, restoration, or reconstruction, project implementation can proceed.
 If there is a potential for new ground disturbance, additional mitigation measures, involving consultation with SHPO, tribes, and Alaska Native corporations, may be required to protect the archaeological historic property or unevaluated cultural resource prior to implementation of the undertaking (Stipulation XI.D.2).

XV. Standard Section 106 Procedures

- A. Any undertaking that involves a cabin fitting one or more of the following criteria will be subject to standard Section 106 procedures. A cabin

1. that is not identified in the master inventory, or
 2. that is of an architectural style not yet identified (Appendix B), or
 3. where no historic context is available (Appendix C), or
 4. where no corresponding eligibility worksheet is available, or
 5. is proposed for reconstruction in its entirety or an associated building is proposed for reconstruction in its entirety, or
 6. that has been evaluated individually as not eligible but may contribute to a historic district or cultural landscape that either has been previously evaluated as eligible or has not been assessed for eligibility.
- B. NRHP evaluation of historic districts and cultural landscapes will be subject to standard Section 106 procedures.
- C. When desired by the Forest Service, or requested by the Signatory Parties, the Forest Service may apply standard Section 106 procedures for any individual undertaking that would otherwise be covered under this Agreement.
- D. When switching from the modified procedures allowed under this Agreement to the standard Section 106 procedures, the Signatories shall consult about where to best enter the Section 106 process as described in 36 CFR 800 sub part B.

XVI. Cumulative Effects

- A. Cumulative effects for a group of historic properties of the same architectural style(s) will be considered once the final Management Tiers have been identified. At that time, the Forest Service will consult with the Signatory and Consulting Parties to determine a cumulative effect tipping point for each of the identified architectural styles. Should the identified tipping point be reached at any time during the life of this Agreement, further consultation with Signatory and Consulting Parties must occur to determine additional mitigations or next steps.
- B. Additional cumulative effects analysis will be necessary following the definitions of the final Management Tiers and at 5-year increments to ensure that the mitigations available are commensurate with the Program’s adverse effect to historic properties.
- C. Should Forest Service Leadership change its direction regarding sustainable management of the Program, the Signatory and Consulting parties will be consulted to determine the effects of this decision on execution of this Agreement, next steps in light of this change in direction, and any changes that might need to be made to this Agreement as a result of this decision.

XVII. Programmatic Mitigations/Deliverables

This Agreement programmatically resolves the anticipated adverse effects that will occur to historic properties following leadership discussions on sustainable management and the implementation of the *Sustainable Cabin Management Strategy* on the Tongass and the *Historic Buildings Preservation Plan* on the Chugach. The extent of the adverse effect to historic properties resulting from the implementation of these plans is currently undetermined. The defined programmatic mitigation measures listed below are intended to create sustainable outcomes for the best examples of the various

styles of cabins under Alaska Region management. Progress on meeting the following measures will be documented in the annual report (Stipulation XXIII.B.5).

A. Training

All Forest Service staff involved in cabin maintenance or decommissioning undertakings (including, but not limited to, Recreation, Engineering, Special Uses, and Wilderness staff) shall receive Agreement implementation training that includes an overview of historic building treatment options within six months of executing this Agreement. Applicable Forest Service staff new to the Alaska Region will receive this training within six months of their hiring. Training will be provided by Forest Service Heritage Professionals or non-government personnel approved by Forest Service Heritage Professionals.

B. Treatment Plans of Final Tier I Cabins

Following the identification of the Final Management Tiers, the Forest Service shall ensure that treatment plans are completed on all historic properties identified as Tier I, regardless of ownership. These plans will follow current professional standards and will be completed in consultation with SHPO and Consulting Parties. Plans can include a variety of treatment options and management strategies, including but not limited to avoidance of character defining features, material replacement, reconstruction of deteriorating architectural features, and pre- and post-implementation monitoring. After the first treatment plan is finalized, a template will be developed and added to Appendix D for future use. All final treatment plans will be attached to the corresponding cultural resource record in the national Heritage program database. Plan can be prepared through various means including but not limited to volunteers, contracting, agreements, etc.

1. Historic properties already evaluated in the initial inventory (Stipulation III)

Treatment plans for Final Tier I cabins that are already evaluated in the initial inventory will be developed within 2 years of placing cabins into the final Management Tiers or 2 years after execution of this Agreement (whichever is longer). Depending upon the number of properties identified in the final Tier I, this treatment plan may be one document, or a series of documents split out by architectural style.

2. Historic properties evaluated after the initial inventory

Treatment plans for Final Tier I cabins identified after completion of the initial inventory will be developed within 2 years of the historic property's being placed into Final Tier I.

The Forest Service or other party may choose to create a treatment plan for a Tier 2 or Tier 3 cabin independent of the requirements of this Agreement.

C. Multiple Property Nomination to the NRHP

A multiple property nomination to the NRHP will be completed for historic properties that exemplify the Pan-Abode and A-frame architectural styles. Cabins owned and managed by the Forest Service will be prioritized. Documentation will follow the standards and guidelines provided in National Register Bulletin 16B, *How to Complete the National Register Multiple Property Documentation Form* (NPS

1999). The first nomination will be completed within 3 years of execution of this Agreement.

D. Photographic Inventory

The Forest Service shall complete a photographic inventory of all extant cabins that have been assessed as eligible or are listed on the NRHP in the initial inventory (Stipulation III).

1. A literature review will be completed to locate existing photographs and to determine which cabins need to be visited for photographic documentation. The literature review will be completed within 2 years of the execution of this Agreement and shared with SHPO upon completion. The goal of this effort is to identify a minimum of one photograph of each eligible or listed cabin's façade and one photograph of each associated outbuilding's façade. Information related to each photograph (such as, but not limited to, the date the photograph was taken, photographer and building name) must be included. The resulting photographic inventory will be housed at the Regional Office in Juneau, Alaska.
2. In those cases where no photograph is available and a cabin visit is warranted, a photograph must be obtained along with the information described in XVII.D.1 above collected. This information will be added to the photographic inventory by the expiration of the agreement.
3. As additional cabins are identified or added to the master inventory, documentation of new historic properties will be completed and added to the photographic inventory. New historic properties will be annotated in the annual report (Stipulation XXIII.B.4) along with a supplement to the photographic inventory (Stipulation XXIII.B.5).

E. Education/Outreach

The Forest Service shall develop a strategy for a public education program in consultation with the SHPO with the goal of increasing public awareness and usage of historic cabins. Forest Service Heritage Professional(s) will work with Forest Service public affairs staff to develop a targeted communications campaign aimed at historic recreation fee cabins to encourage the public to rent these historic properties. The Forest Service shall develop and implement this strategy within 2 years of the execution of this Agreement.

Standard Stipulations

XVIII. Tribal Consultation

For each undertaking, the Forest Service will consult with tribes and Alaska Native corporations per the Alaska Region Section 106 Tribal Consultation Desk Guide, available online at

<https://www.fs.usda.gov/detail/r10/landmanagement/planning/?cid=fseprd994089>.

XIX. Communication Among Parties to the Agreement

Evaluation of the implementation of this Agreement may also include in-person meetings or conference calls among Signatory and Concurring Parties. If the Forest Service does not receive a response from a Signatory or Concurring Party, the Forest

Service will make a reasonable and good-faith effort to contact the party by e-mail and telephone. If, after a reasonable and good-faith effort to reach an unresponsive party, there is no response within sixty (60) days, the Forest Service will assume there are no further concerns. If modifications or amendments to this Agreement are proposed during the evaluation, the process to address the proposed modifications or amendments will follow the steps described in Stipulation XXX.

Electronic mail (e-mail) will serve as the preferred official correspondence for all communications regarding this Agreement and its provisions, except in the case of Termination (Stipulation XXVIII). Contact information in Appendix F will be updated as needed without an amendment to this Agreement. It is the responsibility of each Signatory and Concurring Party to immediately inform the Forest Service of any change in name, e-mail address, or telephone number for any point of contact. The Forest Service will forward this information to all Signatory and Concurring Parties by e-mail.

XX. Confidentiality

To the maximum extent allowed by Federal law, the Forest Service will maintain confidentiality of sensitive information regarding cultural resource that could be damaged through looting or disturbance, and/or to help protect a cultural resource to which a tribe attaches religious and cultural significance. Any documents or records the Forest Service has in its possession are subject to the Freedom of Information Act (FOIA) (5 USC 552 et seq.) and its exemptions, as applicable, and to the prohibition of disclosure in Section 8106 of PL 110-234, which protects confidential tribal information shared with the Forest Service.

The Forest Service shall evaluate whether a FOIA request for records or documents would involve a sensitive cultural resource, a cultural resource to which a tribe attaches traditional, religious and cultural significance, or confidential information provided to the Forest Service, and if such documents contain information that the Forest Service is authorized to withhold from disclosure by other statutes including Section 8106 of PL 110-234, § 307103 (Formerly Section 304) of NHPA, and the Section 9 of the Archaeological Resources Protection Act (ARPA). If this is the case, Forest Service will consult with the ACHP regarding withholding the sensitive information per 36 CFR 800.11(c). If a tribally sensitive cultural resource is involved, the Forest Service will also consult with the relevant tribe prior to making a determination in response to a FOIA request.

XXI. Public Involvement

The Forest Service shall seek and consider the views of the public in a matter that reflects the nature and complexity of each undertaking that uses this Agreement and its potential effects on historic properties and the likely interest of the public. The Forest Service shall use its procedures for public involvement under the National Environmental Policy Act (NEPA) to solicit information and concerns about historic properties from members of the public. If the undertaking qualifies as an action that is

categorically excluded from the NEPA process, then the Forest Service shall use other processes to solicit information and concerns about historic properties from members of the public. The Forest Service will ensure that an appropriate level of public involvement is provided, in accordance with 36 CFR 800.2(d)(3). The Forest Service will ensure that environmental documents include information on historic properties that will be affected by the proposed actions of the undertaking, consistent with § 307103 of NHPA and Section 9 of ARPA. The Forest Service shall ensure public access to findings made pursuant to this Agreement, consistent with § 307103 of NHPA and Section 9 of ARPA and will consider comments or objections by members of the public in a timely manner.

XXII. Emergencies

Should an emergency occur that represents an immediate threat to life or property and may affect the historic properties identified in this Agreement, the Forest Service shall immediately notify the SHPO, tribes, and Alaska Native corporations as to the situation, the potential effects to historic properties, and the measures taken to respond to the emergency or hazardous condition. Should land managers or tribes or Alaska Native corporations desire to provide technical assistance to the Forest Service, they shall submit comments within seven (7) calendar days from notification, if the nature of the emergency or hazardous condition allows for such coordination.

XXIII. Annual Review of Agreement and Annual Report

- A. The Signatories and Concurring Parties shall evaluate the implementation and operation of this Agreement on an annual basis. There shall be an annual meeting among the Signatory and Concurring Parties on or near the anniversary date of the execution of this Agreement to review its progress and effectiveness. The Forest Service is responsible for setting up this meeting, in coordination with all Signatory and Concurring Parties.
- B. A minimum of 30 days prior to the annual meeting, the Forest Service will provide Signatory and Concurring Parties with an annual report (Annual Report) to review progress under this Agreement. The Annual Report will include:
 1. List of undertakings that followed streamlined procedures in this Agreement,
 2. Copies of Section 106 review documentation produced for these undertakings (see Stipulation XI.E and Appendix D),
 3. Updated inventory highlighting all updates made during the previous fiscal year,
 4. Results of NRHP evaluations, including copies of completed eligibility worksheets and corresponding current or updated site records (See Stipulation XII),
 5. Progress on fulfilling programmatic mitigation measures identified in Stipulation XVII, such as who has received Agreement implementation training,
 6. Need for new historic contexts and associated eligibility worksheets,
 7. List of post-review discoveries of cultural resources that occurred during implementation of an undertaking that utilizes this Agreement,
 8. Results of cumulative effects analysis (Stipulation XVI.B) if applicable,

9. Any issues that are affecting or may affect the ability of the Forest Service to continue to meet the terms of this Agreement,
 10. Any disputes and objections received, and how they were resolved, and
 11. Proposed plans for next year's activities.
- C. Signatory and Concurring Parties will have 14 calendar days to review the Annual Report and provide comments to the Forest Service. The Forest Service will consolidate the comments to develop the agenda for the annual meeting.
 - D. Within 14 calendar days after the annual meeting, the Forest Service will summarize the meeting, including proposed action items and how they are to be addressed, in correspondence with the Signatory and Concurring Parties. Signatory and Concurring Parties will then have 14 calendar days to review and comment on the meeting notes and, if necessary, provide the Forest Service with any edits to the meeting notes. If changes are needed, the Forest Service will produce revised meeting notes within 14 calendar days of receipt of comments and will provide the final notes to the Signatory and Concurring Parties.

XXIV. Post-Review Discoveries

Should previously unknown cultural resources be identified during implementation of an undertaking using this Agreement, then the process described in Appendix 2 of the Alaska Region Cultural Resources Protection and Response Plan, Unanticipated Discovery of Cultural Resources Protocols, will be followed (available online at <https://www.fs.usda.gov/detail/r10/landmanagement/planning/?cid=fseprd994089>) and reported in the annual report per Section XXII.B.7.

XXV. Inadvertent Discoveries

During the term of this Agreement, in the event of the inadvertent discovery of human remains or funerary objects, the process described in Appendix 1 of the Alaska Region Cultural Resources Protection and Response Plan, Inadvertent Discovery of Human Remains Protocols, will be followed (available online at <https://www.fs.usda.gov/detail/r10/landmanagement/planning/?cid=fseprd994089>).

XXVI. Dispute Resolution

Should SHPO object within 30 calendar days after receipt of any documents provided for review pursuant to this Agreement, or object to the manner in which this Agreement is being implemented, the Forest Service shall consult with SHPO to resolve the objection. If the Forest Service determines that such objection cannot be resolved, the Forest Service will:

- A. Forward all documentation relevant to the dispute, including the Forest Service's proposed resolution, to the ACHP. The ACHP shall provide the Forest Service with its advice on the resolution of the objection within 30 calendar days of receiving adequate documentation. Prior to reaching a final decision on the dispute, the Forest Service shall prepare a written response that takes into account any timely advice or comments regarding the dispute from the Signatory Parties and provide

them with a copy of such written response. The Forest Service will then proceed according to its final decision.

- B. If the ACHP does not provide its advice regarding the dispute within the 30-day time period, the Forest Service may make a final decision on the dispute and proceed accordingly. Prior to reaching such a final decision, the Forest Service shall prepare a written response that accounts for any timely comments regarding the dispute from the Signatory Parties to the Agreement, and provide them with a copy of such written response.
- C. The Forest Service's responsibility to carry out all other actions subject to the terms of this Agreement that are not the subject of the dispute remain unchanged.

At any time during implementation of the measures stipulated in this Agreement, should an objection to any measure be raised by a tribe, Alaska Native corporation, or other interested party, the Forest Service shall take the objection into account and consult as needed with the objecting party, the SHPO, others as needed, and the ACHP (if necessary) to resolve the objection.

XXVII. Suspension

- A. Each Forest and District is responsible for following the terms of this Agreement and may be individually suspended, as described below, without affecting participation of the others.
- B. Failure of a Forest to have a qualified Heritage Professional officially carrying out the responsibilities of the Forest Archaeologist/Heritage Program Manager for more than 60 days will result in the Forest and all its Districts being suspended from participation in this Agreement.
- C. The decision to add or suspend a Forest or District's participation in this Agreement shall ultimately be made by the Regional Forester, following consultation with the Signatory Parties and the appropriate Line Officer.
 - 1. The Regional Forester shall monitor compliance with the terms of this Agreement and reach out to the Signatories and the appropriate Line Officer when they determine removal may be warranted.
 - 2. Before a Forest or District is suspended from use of this Agreement, representatives of the Regional Forester and the SHPO will meet with the appropriate Line Officer to develop remedial steps to resolve any concerns that led to the suspension proposal. A remediation plan will be developed, signed by the Line Officer and SHPO, and submitted to the Regional Forester for review. Remediation plans will include, at a minimum, completion of training in Section 106 procedures described in 36 CFR 800 sub part B by the Line Officer and District staff and demonstrated program improvement to be determined by the Signatory Parties.
 - 3. Failure by the Forest or District to carry out the remediation plan within the agreed-upon timeframe will result in suspension of the Forest or District from this Agreement. A Forest or District suspended from this Agreement must follow the Section 106 procedures described in 36 CFR 800 sub part B with regard to all undertakings that would otherwise be reviewed under this Agreement.

4. Suspension may be lifted by the Regional Forester after the Forest or District has carried out the remediation plan to the satisfaction of the Regional Forester and the SHPO.
5. A Forest or District that has been suspended from this Agreement may be placed on a probation period after suspension is lifted. During the probation period, the Forest or District may be required to provide additional documentation, negotiated with the SHPO and the Regional Forester, regarding compliance activities.
6. The length of the probation period will be established by the Regional Forester and SHPO and will be based on the severity of the infraction that led to the suspension.
7. The Signatories will be informed when the suspension is lifted and when the probation period has ended.

XXVIII. Termination

Any Signatory Party to this Agreement may terminate it by providing 60 calendar days written notice through certified mail to the other Signatory Parties provided:

- A. All parties seek to avoid termination by consulting on the Agreement, on amendments or other actions that have caused a Signatory Party to seek termination.
- B. This time frame may be extended for a specified time period upon agreement of all Signatory Parties to this Agreement. Termination of this Agreement or failure to abide by its terms shall require the Forest Service to comply with Section 106 procedures described in 36 CFR 800 sub part B with respect to undertakings that otherwise would be reviewed under this Agreement.

XXIX. Implementation and Duration

This Agreement becomes effective on the date of the last signature written below and will remain in effect for a period of five years unless amended per Stipulation XXX. The Signatory Parties will conduct a review of operating satisfaction 6 months prior to the five year anniversary of the Agreement and document their findings in e-mail correspondence. If no critical problems are identified, the Agreement will remain in effect an additional five years, for a total of ten years, at which point it may be renewed, revised or terminated.

XXX. Amendments

- A. Upon written agreement of the Signatory Parties, to be documented in e-mail correspondence, any appendix to this Agreement may be modified without formal amendment to this Agreement. Modifications shall be distributed to the Signatory Parties and Concurring Parties and appended to this Agreement.
- B. The body of this Agreement may be amended upon formal consultation with all Signatory Parties. After consultation, if such an amendment is agreed to in writing by all Signatory Parties, then the amendment shall be effective on the date a copy signed by all Signatory Parties is filed with the ACHP.

XXXI. Anti-Deficiency Act

The Forest Service’s obligations under this Agreement are subject to availability of appropriated funds, and the stipulations of this Agreement are subject to the provisions of the Anti-Deficiency Act (31 USC 27 1341). The Forest Service shall make reasonable and good-faith efforts to secure the necessary funds to implement this Agreement in its entirety. If compliance with the Anti-Deficiency Act alters or impairs the Forest Service’s ability to implement the stipulations of this Agreement, the Forest Service shall consult in accordance with the amendment and termination procedures found in Stipulations XXX and XXVIII of this Agreement.

XXXII. Ending Execution Statement

In witness hereof, the following authorized representatives of the parties have signed their names on the dates indicated, thereby executing this Agreement. This Agreement may be signed by the Signatory and Concurring Parties using photocopy, facsimile, or counterpart signature pages or by electronic signature. The Forest Service will distribute copies of all signed pages to the Signatory and Concurring Parties once the Agreement is executed.

Execution of this Agreement by the Forest Service, the Alaska SHPO, and the ACHP, and implementation of its terms, evidence that the Forest Service has taken into account the effects of undertakings on historic properties and has afforded the ACHP the opportunity to comment.

Signature Pages

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Appendix B: Guide to Approved Treatments by Architectural Styles and Management Tier

Appendix C: Historic Context Bibliography

Appendix D: Process and Documentation

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November 2022

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Appendix A: Glossary, Acronyms, and Abbreviations

Definitions used in this Agreement are the same as those in the NHPA and 36 CFR 800, unless otherwise defined in this Agreement.

2017 Agreement	Programmatic Agreement Among the USDA Forest Service Alaska Region, the Advisory Council on Historic Preservation, and the Alaska State Historic Preservation Officer Regarding Heritage Program Management on National Forests in the State of Alaska (2017)
2017 SOI S&G	Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring, and Reconstructing Historic Buildings
ACHP	Advisory Council on Historic Preservation
Agreement	This Programmatic Agreement
Alaska Native Corporation	For the purposes of this Agreement, see Tribe.
APE	Area of Potential Effects
Architectural Style	An architectural style is characterized by the features that make a building or other structure historically identifiable. A style may include such elements as form, aesthetic elements, method of construction, building materials, and regional character.
ARPA	Archaeological Resources Protection Act
Cabin	A small/modest dwelling and associated outbuildings, simple design, various architectural styles, rural setting, porches, decks, and wood or oil stove common, typical outbuildings include outhouse and woodshed. Can be isolated or part of a complex. Also includes shelters, cabin shelters, shelter cabins, and multiple associated cabins for the purposes of this Agreement.
Character	All those visual aspects and physical features that comprise the appearance of every historic building. Character defining elements (synonymous terms include but are not limited to character defining features, design characteristics, significant design element, and significant design feature) include the overall shape of the building, its materials, craftsmanship, decorative

details, interior spaces and features, as well as the various aspects of its site and environment.

CFR	Code of Federal Regulations
Concurring Party	People/organizations who were invited to sign or signed this Agreement as concurring with this Agreement. Concurring Parties have review or other responsibilities identified in the Agreement. Concurring parties do not have the authority to amend or terminate the agreement. For the purposes of this Agreement Concurring Party refers to non-signatory parties who participated in the development of this Agreement.
Consulting Party	“Certain individuals and organizations with a demonstrated interest in the undertaking may participate as consulting parties due to the nature of their legal or economic relation to the undertaking or affected properties, or their concern with the undertaking's effects on historic properties.”(36 CFR 800.2(c)5). For the purposes of this Agreement Consulting Party refers to parties who the Forest Service consults with on individual undertakings applicable to this Agreement.
Cultural Resources	“An object or definite location of human activity, occupation, or use identifiable through field survey, historical documentation, or oral evidence. Cultural resources are prehistoric, historic, archeological, or architectural sites, structures, places, or objects and traditional cultural properties....cultural resources include the entire spectrum of resources for which the Heritage Program is responsible from artifacts to cultural landscapes without regard to eligibility for listing on the National Register of Historic Places” (FSM 2360.5).
Decommission	The administrative decision to change the function of the building from ‘active and maintained’ to ‘decommissioned’ or ‘not active and not maintained’ and can include but is not limited to the following types of activities: disposal, demolition, dismantling, removal, and obliteration (Financial Health-Common Definitions for Maintenance and Construction Terms, 1998, USDA Forest Service).
Disposal	The physical removal the building from the landscape. Can include but is not limited to disassembling and removing and/or burning. ‘Disposal’ falls under the umbrella term ‘decommission’.

District	Ranger District on the Chugach or Tongass National Forest
Extant	Currently or actually existing. Still existing, not destroyed or lost (Merriam Webster Dictionary).
Forest	Chugach or Tongass National Forest
Forest Service	USDA Forest Service
Forest Service Handbook 2309.12 Heritage Program Management	
FSM	Forest Service Manual
FSM 2360	Forest Service Manual, Heritage Program Management
Heritage Professional	Heritage Professionals are employed at the Region, Forest or District level as the Regional Heritage Program Leader, Forest Heritage Program Manager/Leader (Forest Archaeologist), and District or Zone Archaeologist. “A Forest Service staff or advisory position with education and expertise in archaeology, history, cultural resources management, or related disciplines. Heritage Professionals are in the GS-170-History, GS190-General Anthropology, and GS-193-Archaeology job series. They provide professional recommendations and services to help land managers meet their Heritage Program responsibilities” (FSM 2360.5)...“including cultural resource identification (inventory), evaluation, allocation, protection, stewardship, curation, and reporting. Only Heritage Professionals may make management recommendations and review and recommend approval of heritage work done by archaeological technicians, paraprofessionals, contractors, cooperators, and volunteers” (FSM 2360.91.1.).
Historic District	A significant concentration, linkage, or continuity of sites, buildings, structures, or objects united historically or aesthetically by plan or physical development (NRHP FAQs).
Historic Property	“Any prehistoric or historic district, site, building, structure, or object included in, or eligible for inclusion in, the National Register of Historic Places maintained by the Secretary of the Interior. This term includes artifacts, records, and remains that are related to and located within such properties. The term includes properties of traditional religious and cultural importance to an Indian tribe

or Native Hawaiian organization and that meet the National Register criteria” [36 CFR 800.16(l)(1)].

Line Officer

Management personnel within the Forest Service organization consisting of: Secretary of Agriculture, Chief of Forest Service, Regional Foresters, Forest Supervisors, and District Rangers. Refers to the line of authority and responsibility. “Within the constraints of applicable law, regulation, and policy and the limits of their assignments, Line Officers in the Forest Service are delegated authority and assigned responsibility to:

1. Plan, establish, and evaluate overall policies and programs.
2. Advise superior officers on matters of policy and program administration.
3. Supervise the formulation of, approve, and issue necessary directives, goals, policy, procedure, and standards.
4. Direct and supervise employees under their jurisdiction.
5. Estimate workload and staffing needs of their organizations, allocate personnel and other resources, and expend funds within the limits and authorities established at higher levels.
6. Sign and execute documents within authorities granted by higher levels” (FSM 1230.41 Delegations of Authority and Responsibility).

Maintenance

An activity that entails preserving, insofar as practical, the original condition of Forest Service-owned buildings and related facilities (FSH 7309.11.05). Includes annual and deferred maintenance, and repair for the purposes of this Agreement.

NEPA

National Environmental Policy Act

NHPA

National Historic Preservation Act

NRHP

National Register of Historic Places

Region

USDA Forest Service Alaska Region

Repair

The refurbishment or replacement of existing facility components with the same kind of material for the purpose of maintaining the original condition and function while returning the facility to a sound state (FSH 7309.11.05).

Shelter

A basic architectural structure or building that provides protection from the local environment. At a minimum, for the purposes of

this Agreement, the structure includes a permanent roof and may or may not include enclosed walls on up to three sides.

SHPO	Alaska State Historic Preservation Officer
Signatory Party	People/organizations who have signed this Agreement as a signatory. Signatory Parties have review or other responsibilities identified in the Agreement. Signatory Parties have the authority to amend or terminate the agreement in consultation with other Signatory Parties.
SOI	Secretary of the Interior
Standard Procedures	Section 106 process as described in 36 CFR 800 sub part B
Tribe	“(m) Indian tribe means an Indian tribe, band, nation, or other organized group or community, including a native village, regional corporation or village corporation, as those terms are defined in section 3 of the Alaska Native Claims Settlement Act (43 USC 1602), which is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians” [36 CFR 800.16(m)].
Unauthorized	TBD
USC	United States Code
USDA	United States Department of Agriculture

Appendix B: Guide to Approved Treatments by Architectural Style and Management Tier

Purpose of this Appendix

The purpose of this appendix is to provide a link between [the Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring, and Reconstructing Historic Buildings](#) (2017 SOI S&G) and individual undertakings. It is preferable that any proposed activity within an undertaking be modified to fit the Preservation treatment definition. In those cases where this can be accomplished, utilize the 2017 Agreement. Preservation treatments are not applicable to the Agreement and will not be discussed further in this guide.

Standards and Guidelines applicable to Cabins

The following guidelines are applicable to all cabin styles. Reference the 2017 SOI S&G for detailed information. Guidelines not included in the excerpted list below are still applicable and include guidelines for evaluation or planning prior to implementing treatments

Rehabilitation Guidelines

Unlike Preservation, Rehabilitation allows for the use of compatible substitute materials. Of the four treatments, only Rehabilitation allows for alterations or new additions to a historic building, to accommodate a continuing or new use. Guidelines for this treatment type are located on pages 77–162 of the 2017 SOI S&G and excerpted below. Select the treatment that will most preserve character defining features and result in the least amount of disturbance to original materials present in the cabin. When selecting a treatment, use the following hierarchy:

1. When repair is necessary, repair in kind when possible. If not possible, use a compatible substitute material.
Note – ‘repair in kind’ is a Preservation treatment. If repairing in kind, use the 2017 Agreement. Repair using a compatible substitute material is a Rehabilitation treatment and is applicable to the Agreement.
2. When replacement of an entire extant feature is necessary, replace in kind when possible. If not possible, use a compatible substitute material.
3. Replace missing character defining features with an accurate reproduction.
4. If historic documentation is not sufficient to accurately reproduce a feature, design a new feature that is historically compatible.
5. If alterations or additions are needed to accommodate a continuing or new use, ensure that all new construction is compatible with the historic character of the cabin and that character defining features are preserved.

Restoration Guidelines

Restoration treatments are limited to the restoration period only and include the removal of features dating to other periods. Some Restoration guidelines are nearly identical to corresponding Preservation guidelines; however, Restoration treatments are limited to the

restoration period. Similar to Rehabilitation, Restoration allows for the use of compatible substitute materials. Guidelines for this treatment type are located on pages 165–224 of the 2017 SOI S&G. Select the treatment that will most preserve character defining features from the restoration period and result in the least amount of disturbance to original materials present in the cabin. When selecting a treatment, use the following hierarchy:

1. When repair of a feature from the restoration period is necessary, repair in kind when possible. If not possible, use a compatible substitute material.
2. When replacement of an entire extant feature from the restoration period is necessary, replace in kind when possible. If not possible, use a compatible substitute material.
3. Document and remove features from other periods.
4. Replace missing character defining features from the restoration period with an accurate reproduction. Use materials that would have been used during the restoration period when possible. If not possible, use a compatible substitute material.

Reconstruction Guidelines

For the purposes of the Agreement, the Reconstruction treatment will only be used to reconstruct individual features of cabins that are no longer present, such as a porch, and enough archaeological and documentary evidence exists to accurately recreate the feature. If the entire cabin or associated outbuilding is missing and the undertaking proposes to reconstruct the missing building, then standard Section 106 procedures apply. Reconstruction is the least used of the four treatment options. Guidelines for this treatment type are located on pages 227–240 of the 2017 SOI S&G.

Treatments by Tier (Interim and Final)

Restoration treatments are approved for Tier I cabins. Restoration and Rehabilitation treatments are approved for Tier II cabins. Restoration and Rehabilitation treatments and Reconstruction of individual missing features are approved for Tier III cabins. Tier IV cabins are not eligible to the NRHP and have no treatment restrictions.

Tier	Treatment		
	Restoration	Rehabilitation	Reconstruction of individual feature
I	X		
II	X	X	
III	X	X	X
IV	n/a	n/a	n/a

Approved Treatments for A-Frame Cabins

The following is a list of treatments approved for A-Frame cabins, taking the style’s character

defining features into consideration (see Lantz 2012). Underlined treatments are approved for all cabin types. *Italicized treatments are approved for A-Frame cabins.* Approved treatments must follow the corresponding guideline. If a Rehabilitation, Restoration, or Reconstruction treatment is proposed that is not listed below, informally consult with SHPO staff prior to approving the treatment. Document all approved treatments on the undertaking's Cabin Treatment Worksheet (Appendix D).

Approved Treatments for Tier I, II, and III A-Frame Cabins:

Restoration – The restoration period for A-Frame cabins in the Alaska Region begins in 1962. The restoration period of significance for A-Frame cabins in the Alaska Region is the year of construction or the first few years of use depending on the cabin, if some alterations were made to the cabin early enough in the life of the building.

Wood

- *Treat exposed wood from the restoration period with Forest Products Lab brown stain.*
- Repair wood feature from the restoration period in kind or with a compatible substitute material.
- *Replace façade door from the restoration period with 2'8" wide by 6'8" Dutch door with four-paned window in upper portion. Retain configuration of door placement off-center to the left. Replace door in kind or with compatible substitute material.*
- *Replace façade or rear elevation siding/walls from the restoration period with textured plywood or compatible substitute material. Retain equilateral triangle measuring 16' on all sides.*
- Remove wood features not from the restoration period.
- Install new wood feature to replace missing wood feature from the restoration period. Use plywood (if plywood was used originally) or wood or compatible substitute material.

Metals

- *Repair damaged portions of roof/side walls from the restoration period using a material that is compatible with embossed brown or green enameled aluminum.*
- Repair metal feature from the restoration period using a compatible substitute material.
- *Replace roof/side walls from the restoration period with embossed brown or green enameled aluminum or compatible substitute material.*
- Replace metal feature from the restoration period using a compatible substitute material.
- Remove metal features not from the restoration period.
- Install new metal feature to replace missing restoration period metal feature. Use metal or compatible substitute material.

Building Features (roofs, windows, entrances, and porches)

Roofs

- *Apply enameled brown or green compatible paint coating system to restoration period aluminum roof.*
- *Repair damaged portions of roof/side walls from the restoration period using a material that is compatible to embossed brown or green enameled aluminum.*
- *Replace roof/side walls from the restoration period with embossed brown or green enameled aluminum or compatible substitute material.*
- Remove roof/roof feature(s) not from the restoration period.
- *Install new roof/roof feature(s) to replace missing restoration period roof/roof feature(s). Use embossed brown or green enameled aluminum or compatible substitute material.*

Windows

- Repair components of window features from the restoration period using compatible substitute material.
- *Replace windows from the restoration period in kind or with compatible substitute material. Use clear Plexiglass or compatible substitute material to replace panes. Use A-frame configuration: seven panels on façade, three panels on rear elevation.*
- Remove window/window feature(s) not from the restoration period.
- *Install new window when restoration period window is missing using clear Plexiglass or compatible substitute material. Use A-frame configuration: seven panels on façade, three panels on rear elevation.*

Entrances and Porches

- Repair porch features from the restoration period with compatible substitute material.
- *Replace porch in kind or with compatible substitute material. Width of porch cannot exceed the width of the overhanging roof. Depth of porch must measure 4'.*
- Remove entrances and porches and entrance and porch feature(s) not from the restoration period.
- *Install new porch when restoration period porch is missing with wood or compatible substitute material. Width of porch cannot exceed the width of the overhanging roof. Depth of porch must measure 4'.*

Building Systems (structural and mechanical)

Structural

- *Repair façade or rear elevation walls from restoration period in kind with textured plywood or compatible substitute material. Retain equilateral triangle measuring 16' on all sides.*
- *Repair foundation from restoration period in kind with 10" x 20" x 2' Styrofoam logs or 6" x 6" pressure treated square posts or compatible substitute material. Place foundation materials under floor joists.*

- *Repair sub floor from restoration period in kind with 2" x 6" car decking with floor of hd screen grid overlay plywood or compatible substitute materials.*
- *Replace façade or rear elevation walls from restoration period in kind with textured plywood or compatible substitute material. Retain equilateral triangle measuring 16' on all sides.*
- *Replace foundation from restoration period in kind with 10" x 20" x 2' Styrofoam logs or 6" x 6" pressure treated square posts or compatible substitute material. Place foundation materials under floor joists.*
- *Replace sub floor from restoration period in kind with 2" x 6" car decking with floor of hd screen grid overlay plywood or compatible substitute materials.*
- Remove structural feature not from the restoration period.
- Install new structural feature when restoration period structural feature is missing.

Mechanical

- Replace visible features of mechanical systems from the restoration period in kind or with compatible substitute material.
- Remove mechanical system not from the restoration period.
- Install new mechanical system when restoration period mechanical system is missing.

Building Interior Spaces, Features, and Finishes

- Repair interior feature from the restoration period in kind or with a compatible substitute material.
- *Replace interior features from the restoration period such as bunks, counters, cabinets, stove, ladder, and loft in kind using plywood (if plywood was used originally) or compatible substitute material. Location and design of bunks, counters, and cabinets are optional.*
- Remove interior feature not from the restoration period.
- Install new interior feature when restoration period interior feature is missing.

Building Site and Setting

Site

- Repair site feature from restoration period in kind or with compatible substitute material. Examples include the terminus of a trail leading to the cabin or an associated dock. The feature or the portion of the feature to be repaired must be located within the cabin site boundary.
- Replace site feature from restoration period in kind or with compatible substitute material. Examples include the terminus of a trail leading to the cabin or an associated dock. The feature or the portion of the feature to be replaced must be located within the cabin site boundary.
- Remove site feature not from the restoration period.
- Install new site feature when restoration period feature is missing using historically accurate design and material or compatible substitute material.

Examples include the terminus of a trail leading to the cabin or an associated dock. The new feature must be located within the cabin site boundary.

Setting

- Repair setting feature from restoration period in kind or with compatible substitute material. Examples include ... The feature or the portion of the feature to be repaired must be located within the cabin site boundary.
- Replace setting feature from restoration period in kind or with compatible substitute material. Examples include ... The feature or the portion of the feature to be replaced must be located within the cabin site boundary.
- Install new setting feature when historic feature is missing using historically accurate design and material or compatible substitute material. Examples include ... The new feature must be located within the cabin site boundary.

Approved Treatments for Tier II and III A-Frame Cabins:

Rehabilitation

Wood

- *Treat exposed wood with Forest Products Lab brown stain.*
- Repair wood feature with a compatible substitute material.
- *Replace façade door with 2'8" wide by 6'8" Dutch door with four-paned window in upper portion. Retain configuration of door placement off-center to the left. Replace door in kind or with compatible substitute material.*
- *Replace façade or rear elevation siding/walls with textured plywood or compatible substitute material. Retain equilateral triangle measuring 16' on all sides.*
- *Replace façade or rear elevation siding/walls with textured plywood or compatible substitute material. Retain equilateral triangle measuring 16' on all sides.*
- Install new wood feature to replace missing historic wood feature. Use plywood (if plywood was used originally) or wood or compatible substitute material.
- Install new wood feature to accommodate continued use of the cabin. Use plywood or wood or compatible substitute material.

Metals

- *Repair damaged portions of roof/side walls using a material that is compatible with embossed brown or green enameled aluminum.*
- Repair metal feature using a compatible substitute material.
- *Replace roof/side walls with embossed brown or green enameled aluminum or compatible substitute material.*
- Replace metal feature using a compatible substitute material.
- Install new metal feature to replace missing historic metal feature. Use metal or

- compatible substitute material.
- Install new metal feature to accommodate continued use of the cabin. Use metal or compatible substitute material.

Building Features (roofs, windows, entrances, and porches)

Roofs

- *Apply enameled brown or green compatible paint coating system to aluminum roof.*
- *Repair damaged portions of roof/side walls using a material that is compatible to embossed brown or green enameled aluminum.*
- *Replace roof/side walls with embossed brown or green enameled aluminum or compatible substitute material.*
- *Replace missing portions of roof/side walls with embossed brown or green enameled aluminum or compatible substitute material.*
- *Replace incompatible, non-historic roof/side walls with embossed brown or green enameled aluminum or compatible substitute material.*
- Install new roof feature to accommodate continued use of the cabin, such as a dormer on a side elevation, using a compatible design and material.

Windows

- Repair components of window features using compatible substitute material.
- *Install new clear Plexiglass or compatible substitute material to replace broken panes.*
- *Replace windows in kind or with compatible substitute material. Use clear Plexiglass or compatible substitute material to replace panes. Use A-frame configuration: seven panels on façade, three panels on rear elevation.*
- *Replace incompatible, non-historic windows with compatible windows using clear Plexiglass or compatible substitute material. Use A-frame configuration: seven panels on façade, three panels on rear elevation.*
- *Install new compatible window using clear Plexiglass or compatible substitute material when historic window is missing. Use A-frame configuration: seven panels on façade, three panels on rear elevation.*
- Install new window to accommodate continued use of the cabin using clear Plexiglass or compatible material.
- *Install new window in rear or side elevation to accommodate continued use of the cabin using compatible design and clear Plexiglass or compatible material.*
- *Replace windows in kind or with compatible substitute material with windows that operate differently to accommodate continued use of the cabin. Use clear Plexiglass or compatible substitute material for panes. Use A-frame configuration: seven panels on façade, three panels on rear elevation.*

Entrances and Porches

- Repair porch features with compatible substitute material.
- *Replace porch in kind or with compatible substitute material. Width of porch*

cannot exceed the width of the overhanging roof. Depth of porch must measure 4'.

- *Replace incompatible, non-historic porch with wood or compatible substitute material. Width of porch cannot exceed the width of the overhanging roof. Depth of porch must measure 4'.*
- *Install new porch to accommodate continued use of the cabin. Use wood or compatible substitute material. Width of new porch cannot exceed the width of the overhanging roof. Depth of porch must measure 4'.*
- Install new porch on side or rear elevation to accommodate continued use of the cabin using compatible design and material.

Building Systems (structural and mechanical)

Structural

- Install seismic or structural reinforcement in a manner that minimizes its impact on the historic fabric and character of the building.
- *Replace façade or rear elevation walls with textured plywood or compatible substitute material. Retain equilateral triangle measuring 16' on all sides.*
- *Replace foundation with 10" x 20" x 2' Styrofoam logs or 6" x 6" pressure treated square posts or compatible substitute material. Place foundation materials under floor joists.*
- *Replace sub floor with 2" x 6" car decking with floor of hd screen grid overlay plywood or compatible substitute materials.*
- *Install new floor to accommodate continued use of the cabin with sub floor with 2" x 6" car decking with floor of hd screen grid overlay plywood or compatible substitute materials.*
- Install skylight in roof to accommodate continued use of the cabin in a manner that preserves the structural system and the historic character of the building.

Mechanical

- Replace visible features of mechanical system with compatible substitute material.

Building Interior Spaces, Features, and Finishes

- Repair interior feature using a compatible substitute material.
- *Replace interior features such as bunks, counters, cabinets, stove, ladder, and loft using plywood (if plywood was used originally) or compatible substitute material. Location and design of bunks, counters, and cabinets are optional. All other features are standard.*
- Install new interior feature to replace missing historic feature. Use plywood (if plywood was used originally) or wood or compatible substitute material.
- Install new interior feature to accommodate continued use of the cabin. Use plywood or wood or compatible substitute material.
- Install skylight in roof to accommodate continued use of the cabin in a manner that preserves the structural system and the historic character of the building.
- Install new floor or loft to accommodate continued use of the cabin in a manner

that preserves the structural system and the historic character of the building.

Building Site and Setting

Site

- Divert water away from foundation of cabin.
- Repair site feature with compatible substitute material. Examples include the terminus of a trail leading to the cabin or an associated dock. The feature or the portion of the feature to be repaired must be located within the cabin site boundary.
- Replace site feature in kind or with compatible substitute material. Examples include the terminus of a trail leading to the cabin or an associated dock. The feature or the portion of the feature to be replaced must be located within the cabin site boundary.
- Install new site feature when historic feature is missing using historically accurate design and material or compatible substitute material. Examples include the terminus of a trail leading to the cabin or an associated dock. The new feature must be located within the cabin site boundary.
- Install new site feature to accommodate continued use of the cabin using compatible design and material. Examples include a new parking area, access ramp, or dock. The new feature must be located within the cabin site boundary.
- Install new exterior addition to the cabin or new construction to accommodate continued use of the cabin using compatible design and material. Example includes new woodshed if one was not originally present.
- Remove incompatible, non-historic buildings, additions or site features from within the cabin site boundary. Example includes incompatible, non-historic outhouse or shed.

Setting

- Repair setting feature with compatible substitute material. Examples include ... The feature or the portion of the feature to be repaired must be located within the cabin site boundary.
- Replace setting feature in kind or with compatible substitute material. Examples include ... The feature or the portion of the feature to be replaced must be located within the cabin site boundary.
- Install new setting feature when historic feature is missing using historically accurate design and material or compatible substitute material. Examples include ... The new feature must be located within the cabin site boundary.
- Install new setting feature to accommodate continued use of the cabin using compatible design and material. Examples ... The new feature must be located within the cabin site boundary.
- Install new exterior addition to the cabin or new construction to accommodate continued use of the cabin using compatible design and material. Example includes ...
- Remove incompatible, non-historic buildings, additions or setting features

from within the cabin site boundary. Example includes ...

New Additions and Related New Construction

- Constructing a new addition that is stylistically compatible on a secondary or non-character defining elevation and limiting its size and scale in relationship to the historic building in a way that results in the least possible loss of historic materials so that character defining features are not obscured, damaged, or destroyed
- Adding a new building to a historic site or property only if the requirements for a new or continuing use cannot be accommodated within the existing structure or structures. New construction will be located far enough away from the historic building, when possible, where it will be minimally visible and will be compatible with the historic building.

Approved Treatments for Tier III A-Frame Cabins:

Reconstruction of individual missing features.

Building Exterior

- *Reconstruct missing façade door with 2'8" wide by 6'8" Dutch door with four-paned window in upper portion. Retain configuration of door placement off-center to the left. Replace door in kind or with compatible substitute material.*
- *Reconstruct missing façade or rear elevation siding/walls with textured plywood or compatible substitute material. Retain equilateral triangle measuring 16' on all sides.*
- *Reconstruct missing roof/side walls with embossed brown or green enameled aluminum or compatible substitute material.*
- Reconstruct missing metal feature in kind or with compatible substitute material.
- *Reconstruct missing windows in kind or with compatible substitute material. Use clear Plexiglass or compatible substitute material to replace panes. Use A-frame configuration: seven panels on façade, three panels on rear elevation.*
- *Reconstruct missing porch in kind or with compatible substitute material. Width of porch cannot exceed the width of the overhanging roof. Depth of porch must measure 4'.*
- *Reconstruct missing foundation with 10" x 20" x 2' Styrofoam logs or 6" x 6" pressure treated square posts or compatible substitute material. Place foundation materials under floor joists.*
- *Reconstruct missing sub floor with 2" x 6" car decking with floor of hd screen grid overlay plywood or compatible substitute materials.*
- Reproducing the appearance of historic paint colors and finishes based on documentary and physical evidence.

Building Interior

- *Reconstruct missing interior features such as bunks, counters, cabinets, stove, ladder, and loft using plywood (if plywood was used originally) or compatible substitute material. Location and design of bunks, counters, and cabinets are*

optional. All other features are standard.

- Duplicating the documented historic appearance of the building's interior features and finishes (including columns, cornices, baseboards, fireplaces and mantels, paneling, light fixtures, hardware, and flooring); plaster, paint, and finishes (such as stenciling or marbledizing); and other decorative or utilitarian materials and features.
- Installing mechanical systems and their components in the least obtrusive way possible so as not to impact the recreated interior spaces, features, or finishes while meeting user needs.

Building Site and Setting

Site

- Reconstruct missing site feature in kind or with compatible substitute material. Examples include the terminus of a trail leading to the cabin or an associated dock. The feature or the portion of the feature to be replaced must be located within the cabin site boundary.
- Recreating the historic spatial relationship between buildings and related site features.

Setting

- Reconstruct missing setting feature in kind or with compatible substitute material. Examples include The feature or the portion of the feature to be replaced must be located within the cabin site boundary.
- Recreating the historic spatial relationship between buildings and landscape features in the setting.

Appendix C: Historic Contexts Bibliography (DRAFT)

EXISTING

Atwood, Kay, Sally Donovan, Dennis Gray, and Ward Tonsfeldt
2005 *Utility and Service Combined with Beauty, A Contextual and Architectural History of USDA Forest Service Region 6: 1905-1960.* Ward Tonsfeldt Consulting, Bend, Oregon.

Kline, Rachel D.
2018 *Beyond Rustic: Wartime and Mid-Century Administrative Facilities of the USDA Forest Service Pacific Northwest: 1941-1970.* USDA Forest Service, Enterprise Program.

Lantz, K. Nicole
2012 *Everyone's Cabin in the Woods: Historic Context for Public Recreation Cabins in the Alaska Region 1960 – 1971.* Juneau, Alaska. U.S. Forest Service, Alaska Region. Publication R10-FR-009.

Mobley, Charles M.
1993 *The Civilian Conservation Corps (CCC) Historic Properties in Alaska: Admiralty Island CCC Canoe Route, 1933 – 1937.* Multiple Property Listing, on file at the National Park Service National Register Database.

Ramirez, Amy, Jeanne Lambin, Robert L. Meinhardt, and Casey Woster
2016 *Mid-Twentieth Century Architecture in Alaska Historic Context (1945 – 1968).* National Park Service, Alaska Regional Office, Anchorage, AK.

Tweed, William C.
1989 *A History of Outdoor Recreation Development in National Forests 1891-1942.* USDA Forest Service, History Section.

NEEDED

ADIRONDACK
ALASKA VERNACULAR
DINGLE-JOHNSON ACT
HUNTER (SQUARE)

Appendix D: Process and Documentation

SECTION 1: AGREEMENT PROCESS FLOWCHARTS

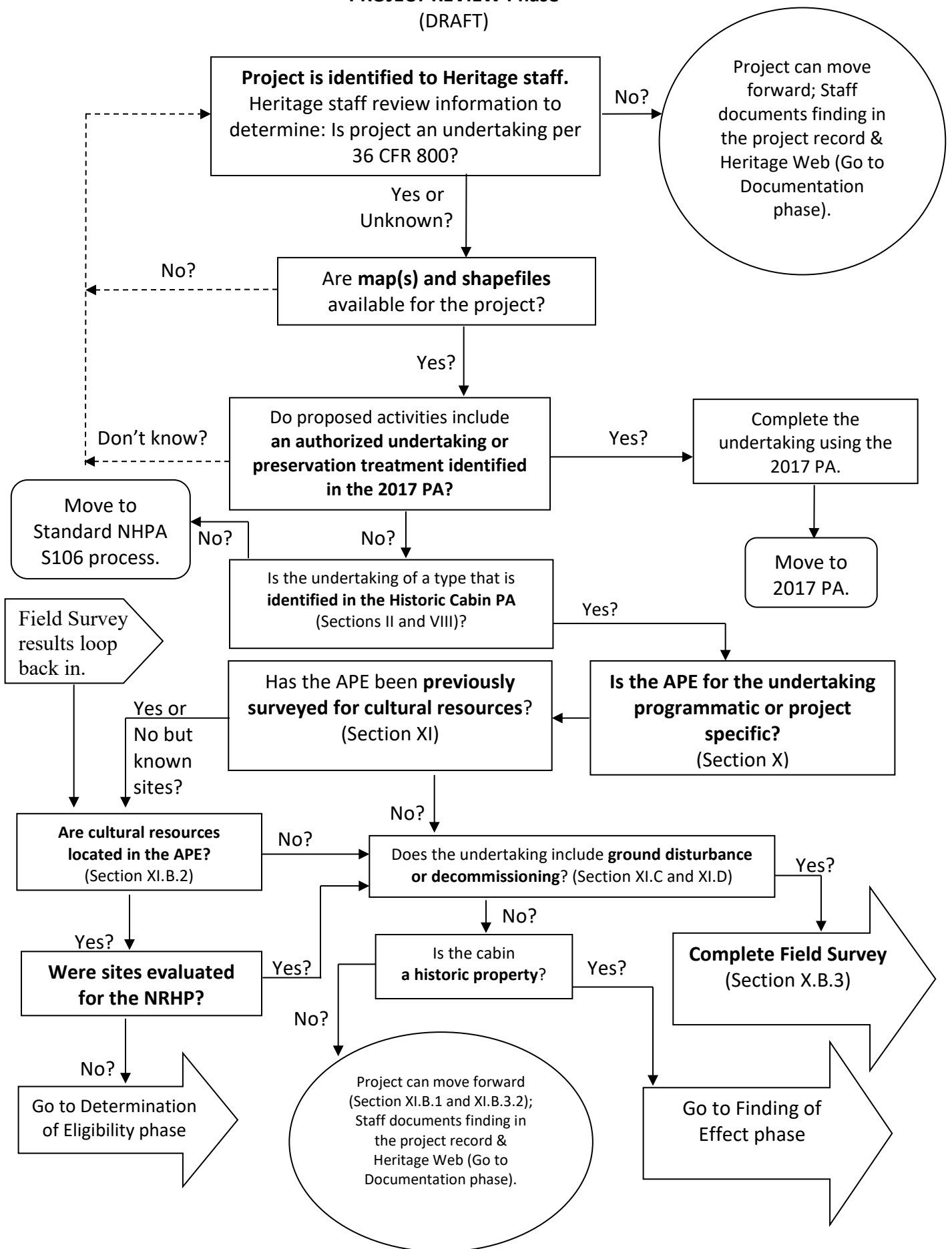
SECTION 2: DOE WORKSHEET USERS GUIDE

SECTION 3: TREATMENT WORKSHEET USERS GUIDE

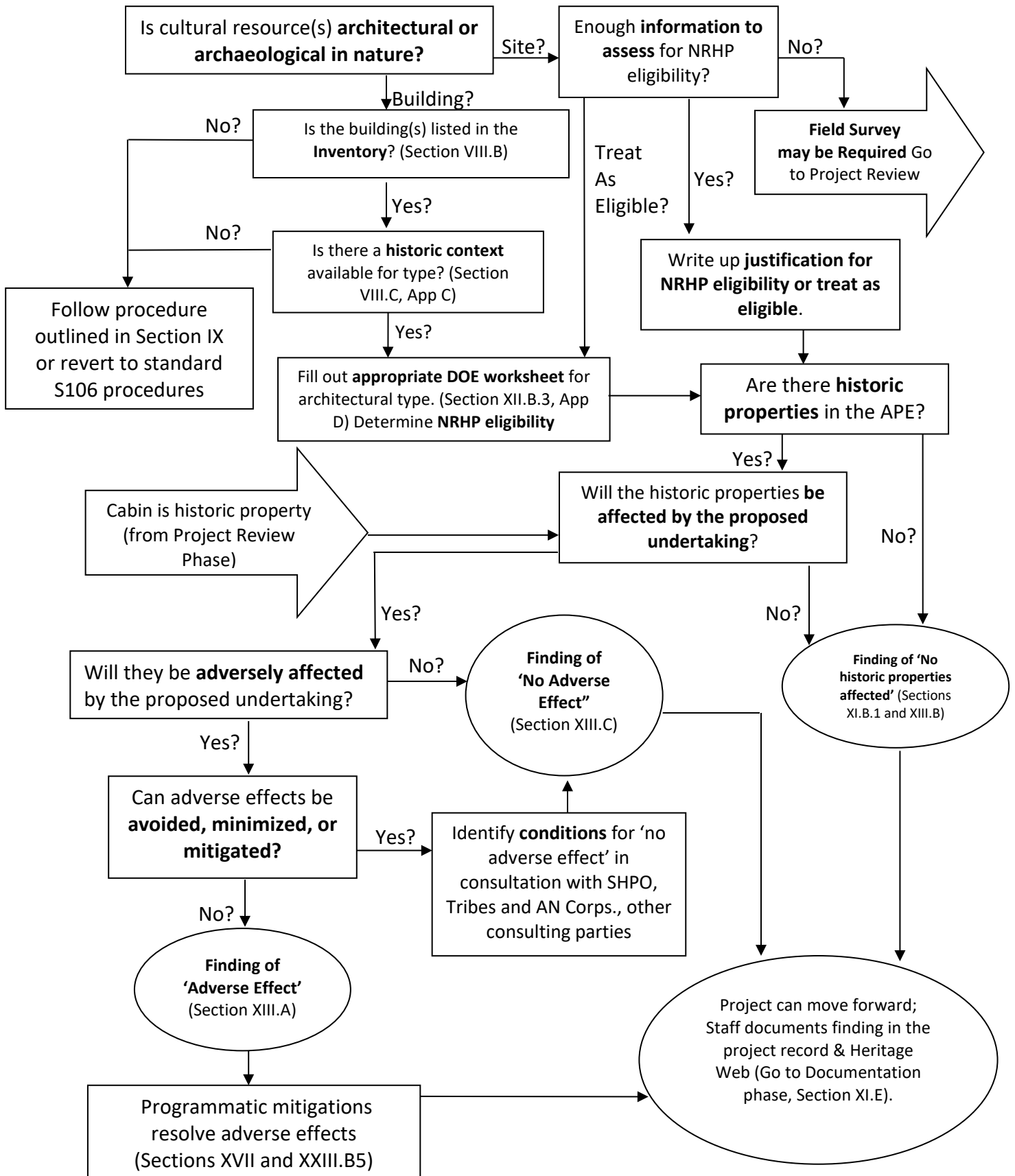
SECTION 4: APPROVED WORKSHEETS

Section 1: Agreement Process Flowcharts

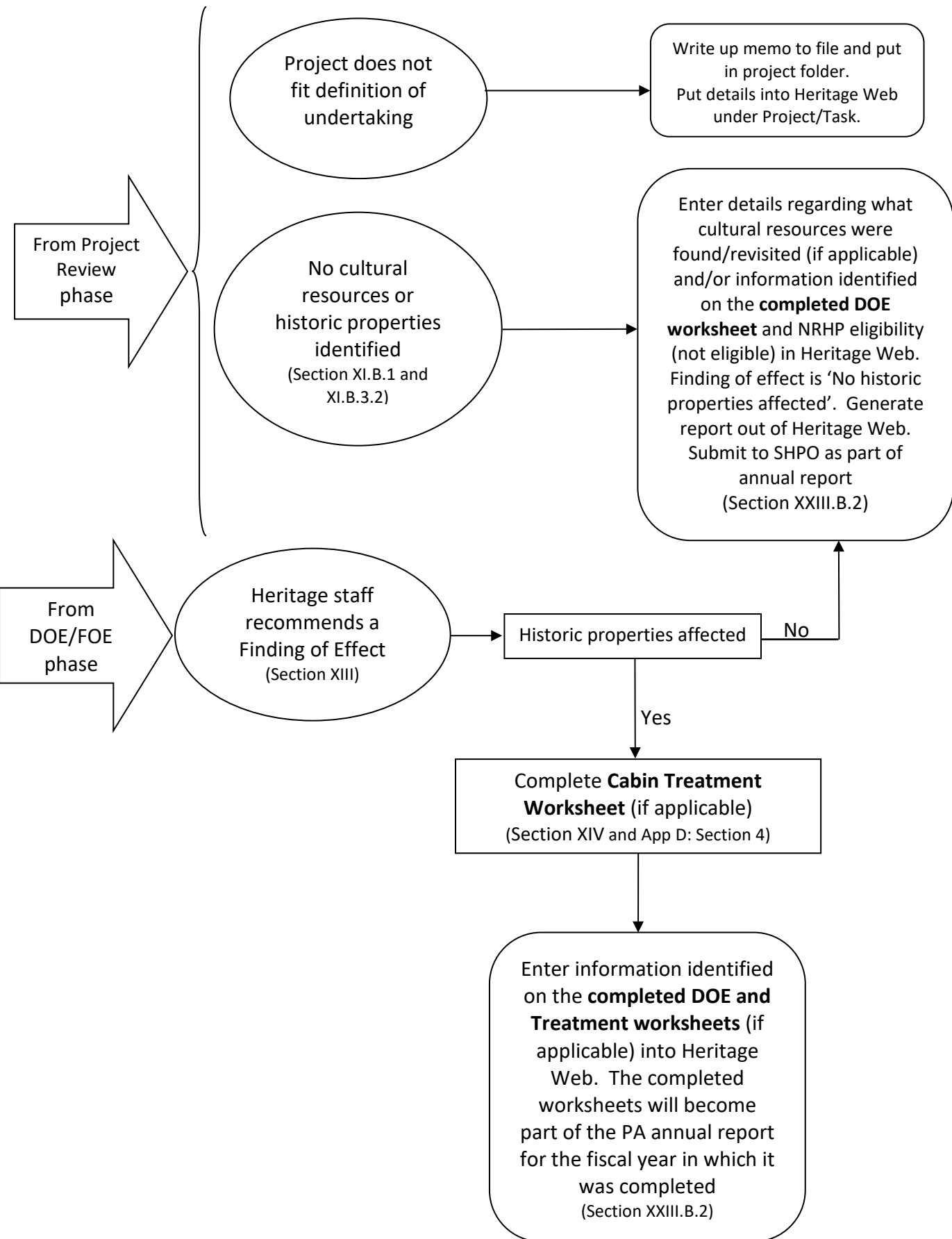
**Cabin Agreement Process
PROJECT REVIEW Phase
(DRAFT)**



Cabin Agreement Process
DETERMINATION OF ELIGIBILITY and FINDING OF EFFECT Phase
(DRAFT)



**Cabin Agreement Process
DOCUMENTATION Phase
(DRAFT)**



Project does not fit definition of undertaking

Write up memo to file and put in project folder.
Put details into Heritage Web under Project/Task.

From Project Review phase

No cultural resources or historic properties identified
(Section XI.B.1 and XI.B.3.2)

Enter details regarding what cultural resources were found/revisited (if applicable) and/or information identified on the **completed DOE worksheet** and NRHP eligibility (not eligible) in Heritage Web. Finding of effect is 'No historic properties affected'. Generate report out of Heritage Web. Submit to SHPO as part of annual report (Section XXIII.B.2)

From DOE/FOE phase

Heritage staff recommends a Finding of Effect
(Section XIII)

Historic properties affected

No

Yes

Complete **Cabin Treatment Worksheet** (if applicable)
(Section XIV and App D: Section 4)

Enter information identified on the **completed DOE and Treatment worksheets** (if applicable) into Heritage Web. The completed worksheets will become part of the PA annual report for the fiscal year in which it was completed (Section XXIII.B.2)

Section 2: Determination of Eligibility Worksheet Users Guide

About the Guide

This user guide contains detailed instructions for completing the Determination of Eligibility (DOE) worksheets that are part of the Agreement. The information contained herein is based off the National Historic Preservation Act ([nhpa.pdf \(achp.gov\)](#)) and its associated regulations 36 CFR 800 ([eCFR :: 36 CFR Part 800 -- Protection of Historic Properties](#)), National Register Bulletins 15 ([How to Apply the National Register Criteria for Evaluation \(nps.gov\)](#)), 16A ([National Register 16A \(nps.gov\)](#)) and 16B ([National Register Bulletin 16B \(nps.gov\)](#)).

Additional material regarding the assessment of historic buildings is taken or referenced from the Alaska Historic Buildings Survey Manual and Style Guide ([BuildingManualFinal.pdf \(alaska.gov\)](#)). All material is current as the date on this guide's title page, footers, or website descriptions.

Italicized text are notes and instructions.

Purpose of the Guide

The purpose of this document is to provide Forest Service Heritage Professionals clear direction on how to complete the Agreement DOE worksheet. Please note that the directions provided cover the general completion of the DOE worksheet – questions specific to architectural type should be directed to your Forest Heritage Program Manager and the Alaska State Historic Preservation Office (SHPO). The architectural terms used in this guide and the DOE worksheets are standardized and can be found in the 'Illustrated Glossary of Terms' section (Section 6, pages 15-56) of the Alaska Historic Buildings Survey Manual and Style Guide ([BuildingManualFinal.pdf \(alaska.gov\)](#)). Additionally, the terms and descriptions if used herein were taken from 'Section 5: Alaska Building Types' (pages 11-14) and 'Section 7: Alaska Architectural Style Guide' (pages 57-90).

Purpose of the Worksheet

The purpose of the DOE worksheet is to provide Forest Service Heritage Professionals the means to expedite determinations of eligibility for cabins and associated buildings. The worksheet allows the Forest to complete an expedited DOE at the time an undertaking has been identified. The Heritage Professional should use the DOE worksheet appropriate to the architectural style of the identified cabin. Once completed, no additional DOE documentation is required. The information identified on the completed worksheet should be entered into the Natural Resource Management (NRM) Heritage web application. The completed worksheet will become part of the Agreement annual report for the fiscal year in which it was completed (Section XXIII.B.4).

How to fill out the Worksheet

The worksheet is divided into eight sections: **Cabin Information**, **Distinctive Characteristics Present**, **Cabin Has Integrity of**, **Weighed Considerations**, **Background**, **Other Relevant Information**, **Determination of Eligibility**, and **Interim Management Tier**. While some section content will differ between worksheets for different architectural types, the means of completing the sections will not change.

Cabin Information

This section covers the basic identifying information for the cabin.

Subtype: Some cabin architectural types have subtypes that are easily identifiable. If you are reviewing a cabin that is one of these subtypes, check the box.

Cabin Name: By what name is the cabin typically identified? Does it have more than one name? You can put them all here but be sure to identify the name that most people use first to minimize confusion.

AHRS#: If the cabin has more than one associated AHRS number (i.e., an outbuilding or archeological component has been given a separate number), put both numbers here.

Forest:

Ranger District:

Legal Description: *Add township, range, and section.*

Borough:

Date Reviewed:

Reviewer: Who completed the review? Use first and last name and include all the Heritage Professionals who assisted with the review.

Date Built:

Associated with Historic District or Cultural Landscape: *If yes, add name.*

District/Landscape Eligible or Listed: Check box if associated historic district or cultural landscape was previously listed on or evaluated as eligible to the NRHP.

Other contributing properties: List names of other properties contributing to the district or landscape.

Area of Significance: See 16A [National Register 16A \(nps.gov\)](https://www.nps.gov/16A) pages 39-41.

Current or Updated Site Record Attached: *Submit most up to date version of site record with DOE worksheet at time of annual report (Section XXIII.B.4).*

Distinctive Characteristics Present

Review and compare the distinctive characteristics listed on the worksheet with what you see on the cabin. Consider the questions below and *mark the check boxes next to the individual architectural components of the cabin that you feel still retain their distinctive characteristics.*

Add specific details that influenced your decision to the 'Other Relevant Information' section.

Structure: Does the façade (front of the building) look the same as it did at the time it was constructed? Does the building's current shape/form match what is in a standard plan for the architectural type? Have any additions been added to the structure? Are the materials you can see similar to what was used when the cabin was constructed? What sorts of repairs can you see? Were those repairs major or minor? Did those repairs follow 2017 SOI S&G?

Foundation: Does the foundation look the same as it does in the construction plans or historic photographs? Does it look like the foundation was placed at the same time as the rest of the cabin? Is the foundation from a previous cabin that was destroyed, and the historic foundation was reused? Is the foundation footprint the same as the plan (or has it been enlarged since original construction)? Are the materials you are seeing what you would expect to see for this architectural type? What sort of repairs are there? Were those repairs completed following 2017 SOI S&G?

Roof: Does the roof appear to be the same as it did when it was constructed? Is the roof's material the same as what is called for in the historic context, or has a new roof of a different material type replaced it? Is the roof line the same as it was when it was constructed? If the roof is new, did those who completed the roof repairs leave the old roof in place under the new roof, or was the old roof entirely removed? What sort of repairs have been made? Were those repairs made with complementary materials, or do they stick out like a sore thumb?

Windows: Do the windows appear to match with what was in the construction plans or in historic photographs? Is it the same window type (i.e., fixed plate glass where plans say there should be) or is there a different style of window now present (i.e., awning window that can be opened)? If the window has been replaced, has it been constructed to look like the original window? Does the material in the new window surround match the rest of the structure? Were repairs major or minor? Were any repairs to the window or its frame completed using 2017 SOI S&G?

Doors: Does the door(s) appear to be the same as it did when the cabin was constructed? Is the door's material the same as what is called for in the historic context, or has a new door of a different material type replaced it? Is the door in the same location as it was when it was constructed? What sort of repairs have been made to the door? Were those repairs made with complementary materials or obviously modern ones? Did repairs to the door(s) follow 2017 SOI S&G?

Floor: Does the floor look the same as it does in the standard plans or historic photographs? Does it look like the floorboards were placed at the same time as the rest of the cabin? Does the current floor sit on a foundation or rest on the ground surface? If the floor is new, did those who completed the repairs leave the old floor in place under the new floorboards, or was the old floor entirely removed? Are the materials you are seeing what you would expect to see for this architectural type? What sort of repairs are there? Were those repairs completed

following 2017 SOI S&G?

Porch: Did the original construction plans call for the inclusion of a front or back porch? Does the cabin have a porch present in historic photographs? Does the porch match the architectural style of the rest of the structure or is it from a more recent time? Has the porch been closed in to create an addition? If the porch has been repaired, are those repairs major or minor? Were those repairs made with complementary materials or modern ones? Did repair(s) to the porch follow 2017 SOI S&G?

Finishes: Does the cabin have the same finishes (both internal and external) that appear in the standard plans or are present in historic photographs? If finishes are updated, are they still the same color as the original finishes? Does the new finish complement the historic materials or hide them? Did the update follow 2017 SOI S&G?

Interiors: Does the interior of the cabin match what is called for in the standard plan? Do the contents of the cabin appear to be newer than the rest of the building? Do the new contents match what was there historically (i.e., in historic photographs) or are they made from modern materials? Did repairs/replacements follow 2017 SOI S&G?

Cabin has Integrity of

Consider the questions below and *mark the check boxes appropriate to the level of each aspect of integrity. Put specific details about the cabin that influenced your decision in the 'Other Relevant Information' section.*

Levels of integrity are defined as:

- None – 0% integrity intact
- Poor – 25% or less integrity intact
- Fair – 26% - 50% integrity intact
- Good – 51%-75% integrity intact
- Excellent – 76%-100% integrity intact

Location: Is the cabin and its associated outbuildings still located in the same place where it was originally constructed?

Design: When you look at the cabin, does it retain a high percentage of its original design elements? Have repairs been done in-kind with the original design or with modern materials that detract from the original design? If major repairs have been conducted, can you even distinguish what the original design was?

Setting: Has the physical environment itself changed over time or has the cabin been moved from its original setting?

Materials: Do existing materials appear to date to the cabin's period of significance?

Workmanship: Keep in mind that workmanship is not synonymous with the products of skilled craftsmen. Does the cabin provide physical evidence of the crafts of a particular culture or people? Was the cabin constructed from standard designs intended to be assembled by seasonal or volunteer crews (i.e., CCC)?

Feeling: Does the cabin evoke a sense of the historical time period or aesthetic in which it was constructed?

Association: Is the cabin linked to a historic event or person?

Weighed Considerations

Each architectural style will have distinctive characteristics and aspects of integrity that are more important than the others. For example, the condition of the façade of an A-Frame cabin is going to be much more important regarding retention of integrity of materials, workmanship or association than a vernacular cabin. This section will be slightly different from worksheet to worksheet and is intended to capture the distinctive characteristics and aspects of integrity that are the most important for that architectural type.

Answer the 'yes' or 'no' questions by marking the appropriate check boxes. Put specific details about the cabin that influenced how you answered these questions in the 'Other Relevant Information' section.

Background

This brief section identifies the number of known extant historic properties of this architectural type according to the current master inventory of cabins and the associated historic context(s) that were used to generate the DOE worksheet. Knowing the number of historic properties of this architectural type will allow the reviewer to get a better sense of the uniqueness of the building and its place within the bigger picture. For example, if you know that there are only two (2) extant eligible or listed cabins that retain a particular architectural style in the Alaska Region, then you are more likely to consider the cabin you are reviewing to have greater importance. If you are reviewing a cabin that is not a pristine example of the architectural type and there are fifty (50) other extant eligible or listed cabins just like it or better, the reviewer would be inclined to consider the cabin either not eligible for the NRHP or in a lower Interim Management Tier (see below).

Fill in the number of known historic properties of this architectural type in the first sentence.

Each DOE worksheet will already contain the primary historic context used in the development of the worksheet. If the listed historic context is the only one used in your assessment, no further work is needed in this section.

Other Relevant Information

This section is provided to add additional details about the decisions made and the information provided in the last four sections of the worksheet. *Please consider the following as you write the narrative in this section:*

Distinctive Characteristics: Was there anything about the distinctive characteristics that needed further explanation? Was there evidence of recent repairs? How major or minor were these repairs? What is the status of the cabin's outbuildings? Are they original or have they been replaced several times since the cabin's original construction?

Aspects of Integrity: How did the presence or absence of the distinctive characteristics influence your choices regarding the various aspects of integrity? Is there anything special about the cabin's integrity that could result in it being in a higher or lower management tier?

Weighed Considerations: Based on the way you answered these questions, how does that impact the cabin's DOE? Is there anything not captured in these questions that you feel is relevant to your final decision regarding eligibility?

Background: Are there additional historic contexts you considered in your decision. *Please list those here.* Are there mitigating reasons why the number of other cabins of this architectural type is or is not relevant to this cabin's eligibility?

Using the text box, provide information on the answers to the above questions. Add anything not covered under these questions that would be relevant to the final DOE.

Determination of Eligibility

This section takes the four previous sections of the worksheet and condenses the information down to a determination of eligibility for the cabin.

CRITERIA CONSIDERATIONS:

Ordinarily, buildings that have been moved from their original locations, religious buildings, cemeteries, reconstructed historic buildings and properties that have achieved significance within the past 50 years are not considered eligible for the NRHP. However, such properties could qualify as eligible if they are individually eligible under one or more of the NRHP significance criteria and fall under the special requirements of the criteria considerations (NR Bulletin 15:21).

Of the seven criteria considerations, the ones most likely to be applicable to historic cabins are the following:

- b. A building removed from its original location but which is primarily significant for architectural value, OR which is the surviving structure most importantly associated with a historic person or event.
- e. A reconstructed building when accurately executed in a suitable environment and

presented in a dignified manner as part of a restoration master plan, and when no other building or structure with the same association has survived.

f. A property primarily commemorative in intent if design, age, tradition, or symbolic value has invested it with its own exceptional significance.

g. A property achieving significance within the past 50 years if it is of exceptional importance.

If any of the criteria considerations apply, click the check box next to the appropriate consideration and explain in the provided text box in this section why the cabin qualifies under the checked consideration(s). If none of the criteria considerations are applicable, check the 'Not Applicable' box after the question, "Why does this cabin qualify under the criteria considerations marked above?"

QUANTITATIVE MATRIX:

This section summarizes the information collected in the previous sections. *Populate each cell in the table with the total count of each category checked in the corresponding sections above.* If the following criteria are met, the cabin is eligible or contributing to a district or landscape.

Eligible Under Multiple Criteria: Has at least 1 area of significance, has at least 7 of 9 characteristics, has at least 6 of 7 fair to excellent aspects of integrity, has at least 5 of 6 weighed considerations marked 'yes' **OR** is one of 10 or fewer extant cabins of the same style in either the Chugach or Tongass Forests (see Background section for total count).

Eligible Under One Criterion: Has at least 1 area of significance, has at least 5 of 9 characteristics, has at least 5 of 7 fair to excellent aspects of integrity, has at least 4 of 6 weighed considerations marked 'yes' **OR** is one of 20 or fewer extant cabins of the same style in either the Chugach or Tongass Forests (see Background section for total count).

Contributing to Historic District or Cultural Landscape: Is within a district or landscape and has at least 1 area of significance, has at least 3 of 9 characteristics, has at least 4 of 7 fair to excellent aspects of integrity, has at least 3 of 6 weighed considerations marked 'yes'.

	Eligible Under Multiple Criteria	Eligible Under One Criterion	Contributing to District or Landscape
Area of Significance	At least 1	At least 1	At least 1
Distinctive Characteristics	At least 7	At least 5	At least 3
Integrity Fair to Excellent	At least 6	At least 5	At least 4
Weighed Considerations ‘Yes’	At least 5	At least 4	At least 3

or

Style Count on Forest	One of 10 or fewer	One of 20 or fewer	
------------------------------	--------------------	--------------------	--

The last part of this section asks you to determine the cabin’s NRHP eligibility. *Once you have reviewed the information in all previous sections, click the appropriate check box for your determination. Click on the choice that best matches the cabin’s NRHP eligibility. Provide your justification statement in the text box provided. If you checked the ‘is not eligible’ box, provide the statement of ineligibility in the associated text box.*

Interim Management Tier

This section translates the determination of eligibility from the last section of the worksheet into an interim management tier. The management tier will determine the level of mitigation needed under different types of undertakings.

If the cabin is eligible to the NRHP under more than one criteria, then it is considered a Tier I cabin. If the cabin is eligible to the NRHP under one criterion, then it is a Tier II cabin. If it is contributing to a historic district or landscape, then it is a Tier III cabin. Cabins that are not eligible to the NRHP are Tier IV cabins – no further work is necessary on Tier IV cabins.

Click on the check box that matches the cabin’s NRHP eligibility and management tier. If the cabin is Tier III or above, a treatment worksheet should be filled out that captures the requirements for that cabin.

Section 3: Treatment Worksheet Users Guide

About This Guide

This user guide contains detailed instructions for completing the treatment worksheet that is part of the Agreement. The information contained herein is based off the National Historic Preservation Act ([nhpa.pdf \(achp.gov\)](#)) and its associated regulations 36 CFR 800 ([eCFR :: 36 CFR Part 800 -- Protection of Historic Properties](#)), National Register Bulletins 15 ([How to Apply the National Register Criteria for Evaluation \(nps.gov\)](#)), and [the Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring and Reconstructing Historic Buildings](#) (2017 SOI S&G).

Additional material regarding the assessment of historic buildings is taken or referenced from the Alaska Historic Buildings Survey Manual and Style Guide ([BuildingManualFinal.pdf \(alaska.gov\)](#)). All material is current as the date on this guide's title page, footers, or website descriptions. Discussions within this guide regarding distinctive characteristics of architectural style/type and how they relate to 2017 SOI S&G can be found in Appendix B of the Agreement.

Italicized text are notes and instructions.

Purpose of the Guide

The purpose of this guide is to provide Forest Service Heritage Professionals clear direction on how to complete the treatment worksheet. Please note that the directions provided cover the general completion of the worksheet – questions specific to treatments should be directed to your Heritage Program Manager and the Alaska State Historic Preservation Office (SHPO).

Introduction/Overview

Like other historic properties, buildings are required to meet certain criteria before they can be evaluated as Eligible for the National Register of Historic Places (NRHP). While evaluation of this category can be especially difficult at times, it is often the translation from NRHP evaluation status through finding of effect to resolution of effects that many Heritage Professionals struggle with in the NHPA Section 106 process. How does the proposed undertaking translate into the language of treatment type; are the proposed activities a Preservation, Rehabilitation, Restoration, or Reconstruction treatment? How can the cabin's distinctive characteristics influence which activities are acceptable under 2017 SOI S&G? This guide provides the instructions on how to fill out the treatment worksheet, which is available under the Agreement. It has been developed to aid and inform Heritage Professionals going through this process.

Using the information provided herein and the *Guide to Approved Treatments by Architectural Style and Management Tier* (Appendix B of the Agreement), the Heritage Professional can quickly identify the answers to questions regarding treatment and effects. Upon completion, the treatment worksheet will streamline the NHPA Section 106 process and allow the Heritage Professional to easily determine which of the Programmatic Mitigations/Deliverables identified

in Section XVII is applicable to that undertaking's circumstances. The architectural terms used in this guide, Appendix B and the treatment worksheet are standardized and can be found in the 'Illustrated Glossary of Terms' section (Section 6, pages 15-56) of the Alaska Historic Buildings Survey Manual and Style Guide ([BuildingManualFinal.pdf \(alaska.gov\)](#)). Additionally, terms and descriptions if used herein were taken from 'Section 5: Alaska Building Types' (pages 11-14) and 'Section 7: Alaska Architectural Style Guide' (pages 57-90).

Brief Discussion on the Secretary of the Interior's Treatment Standards

So, what do we mean when we talk about building treatments? The term 'treatment' in the context of historic preservation refers to any proposed action or intentional activity that could impact a historically significant cultural resource. Per 36 CFR 68, the SOI Standards "will apply to a (historic) property undergoing treatment, depending upon the property's significance, existing physical condition, the extent of documentation available, and interpretive goals, when applicable". While the SOI Standards cover all historic property types, guidelines provide direction regarding how to apply those standards to a specific type of resource. The National Park Service (NPS) has developed standards and guidelines specific to each type of resource; the document applicable to historic buildings is the 2017 SOI S&G.

The intent behind the creation of Appendix B is to provide Heritage Professionals an easy means of translating typical Forest Service activities on historic buildings into the appropriate treatment type. Please refer to Appendix B when populating the treatment worksheet.

Purpose of the Worksheet

The purpose of the treatment worksheet is to provide Forest Service Heritage Professionals and its partners the means to track treatments for historic cabins and associated structures once they have been evaluated against NRHP significance criteria, placed in an Interim management tier, and have become part of a proposed project. The worksheet allows the Forest to identify the streamlined treatments allowable under the Agreement. It also allows the Heritage Professional a means of determining the appropriate level of programmatic mitigations and deliverables under the Agreement, based upon the finding of effect for the proposed undertaking and the management tier of the cabin. Unless the cabin has been previously evaluated for NRHP eligibility, the Heritage Professional should use the DOE worksheet appropriate to the architectural style of the identified cabin prior to the completion of a treatment worksheet. Once the treatment worksheet has been completed, no additional documentation is required. The information identified on the completed worksheet should be entered into the Natural Resource Management (NRM) Heritage web application. The completed worksheet will become part of the Agreement annual report for the fiscal year in which it was completed.

How to fill out the Worksheet

The worksheet is divided into seven sections: **Cabin Information, Interim Management Tier,**

Distinctive Characteristics For Forest Service Staff to Be Aware of, Proposed Undertaking, Treatment, Finding of Effect, and Mitigations/Deliverables. Unlike the DOE worksheets, which are derived from historic contexts, the content of the treatment worksheet template does not change from one architectural type to another.

Cabin Information

This section covers the basic identifying information for the historic cabin.

Cabin Name: *By what name is the cabin typically identified? Does it have more than one name? You can put them all here but be sure to identify first the name that most people use to minimize confusion.*

AHRS#: *Include the state number that is associated with this cabin. If the cabin has more than one associated AHRS numbers (i.e., an outbuilding or archeological site have been given a separate number), put both numbers here.*

Forest: Click or tap to enter Forest. *Hover over 'Click or tap to enter Forest' and click on the down arrow.* List of values are Chugach National Forest or Tongass National Forest.

Ranger District: Choose an item. *Hover over 'Choose an item' and click on the down arrow.* List of values are the 13 ranger districts in the region. *Include the ranger district or districts that the cabin is located on.*

Legal Description: *What township, range, and section is the cabin located in?*

Borough: *What borough is the cabin located in?*

Date Reviewed: Click or tap to enter a date. *Hover over 'Click or tap to enter a date' and click on the down arrow. A calendar will pop up and allow you to enter the date that the cabin was reviewed.*

Reviewer: *Who completed the review? Use first and last name and include all the Heritage Professionals who assisted with the review.*

Interim Management Tier

This section identifies the interim management tier for the identified cabin. The management tier will determine the programmatic mitigations required and the allowable treatments per Appendix B. Under the Interim Management tiers, a cabin is considered a Tier I cabin if the cabin is eligible to the NRHP under more than one criterion. If the cabin is eligible to the NRHP under one criterion, then it is a Tier II cabin. If it is eligible as part of a historic district or landscape, then it is a Tier III cabin. Cabins that are not eligible to the NRHP are Tier IV cabin – no further work is necessary on Tier IV cabins.

This information can be found in one of two places. If the cabin is identified on the original inventory list as Eligible or Not Eligible for the NRHP, then the associated Management Tier has been identified in the Cabin Inventory. If the cabin was identified as Unevaluated in the original Inventory or was not originally included, then a Determination of Eligibility (DOE) worksheet must be completed for that cabin. The worksheet will allow the user to identify the NRHP Eligibility status of the cabin and then determine the tier in which the cabin belongs.

Irrespective of the location of this information, click on the check box that matches the cabin's interim management tier.

Distinctive Characteristics for Forest Service Staff to be Aware of

This section identifies the architectural characteristics of the identified cabin that all Forest Service staff must be aware of that require protection or mitigation for that cabin to retain its current NRHP eligibility. This description should include all parts of the building that are relevant, so include any special characteristics of its structure, foundation, roof, windows, doors, floor, porch, finishes, and interiors. Also include a description of architectural elements that are NOT contributing to the cabin's eligibility, so that other Forest Service staff fully understand which details CAN be changed.

There are two ways to obtain this information: 1) compare the cabin with the distinctive characteristics descriptions found in Appendix B and identify which characteristics the cabin does or does not have, or 2) review the cabin's completed DOE worksheet, specifically the section 'Distinctive Characteristics present'. Regardless of the source of this information, *please consider the state of the cabin's distinctive characteristics as you write the narrative in this section.* Ask yourself the following questions:

Structure: Does the façade (front of the building) look the same as it did at the time it was constructed? Does the building's current shape/form match what is in a standard plan for the architectural type? Have any additions been added to the structure?

Foundation: Does the foundation look the same as it does in the construction plans or historic photographs? Does it look like the foundation was placed at the same time as the rest of the cabin? Is the foundation from a previous cabin that was destroyed, and the historic foundation was reused? Is the foundation footprint the same as the plan (or has it been enlarged since original construction)?

Roof: Does the roof appear to be the same as it did when it was constructed? Is the roof's material the same as what is called for in the historic context, or has a new roof of a different material type replaced it? Is the roof line the same as it was when it was constructed? If the roof is new, did those who completed the roof repairs leave the old roof in place under the new roof, or was the old roof entirely removed?

Windows: Do the windows appear to match with what was in the construction plans or in historic photographs? Is it the same window type (i.e., fixed plate glass where plans say there should be) or is there a different style of window now present (i.e., awning window that can be opened)? If the window has been replaced, has it been constructed to look like the original window?

Doors: Do/Does the door(s) appear to be the same as it did when the cabin was constructed? Is the door's material the same as what is called for in the historic context, or has a new door of a different material type replaced it? Is the door in the same location as it was when it was constructed?

Floor: Does the floor look the same as it does in the standard plans or historic photographs? Does it look like the floorboards were placed at the same time as the rest of the cabin? Does the current floor sit on a foundation or rest on the ground surface? If the floor is new, did those who completed the repairs leave the old floor in place under the new floorboards, or was the old floor entirely removed?

Porch: Did the original construction plans call for the inclusion of a front or back porch? Does the cabin have a porch present in historic photographs? Does the porch match the architectural style of the rest of the structure or is it from a more recent time?

Finishes: Does the cabin have the same finishes (both internal and external) that appear in the standard plans or are present in historic photographs? If finishes are updated, are they still the same color as the original finishes? Does the new finish complement the historic materials or hide them?

Interiors: Does the interior of the cabin match what is called for in the standard plan? Do the contents of the cabin appear to be newer than the rest of the building? Do the new contents match what was there historically (i.e., in historic photographs) or are they made from modern materials?

Proposed Undertaking

This section identifies the undertaking [36 CFR 800.16(y)] under which the historic cabin could be adversely impacted and the type of treatment that undertaking would fall under in the 2017 SOI S&G. The proposed activities could have little to no effect on the historic cabin, in which case the Finding of Effect (see next section) would be limited to 'no historic properties affected'. The Agreement states that any proposed undertaking will, as a rule under its provisions, have an adverse effect on historic cabins (Section XIII). However, the agreement also allows for lesser findings of effect if the details of the proposed undertaking warrant it.

If the undertaking is one of those described on the worksheet, mark the check box next to that undertaking. If the undertaking is not one described on the worksheet, check the box next to 'Other' and succinctly describe it. Use the 'Undertaking Details' text box to provide as much

detail as possible about the undertaking. If no undertaking has yet been identified, check the box next to 'Not Applicable'.

Treatment

This section allows the Heritage Professional the opportunity to identify the type of treatment that the proposed undertaking would fall under in the 2017 SOI S&G. *Check the box next to the treatment type that the proposed activities would fall under, based on the information provided in the 2017 SOI S&G and the information provided in Appendix B.*

Add the approved treatment listed in Appendix B for the corresponding architectural type.

Finding of Effect

This section identifies the resulting finding of effect for the historic cabin, when the undertaking and treatment(s) described in the previous section are considered. As noted in the previous section, the Agreement states that “the Agency Official has made a finding of adverse effect for undertakings applicable to this Agreement” (Section XIII). However, it is left to the discretion of the Heritage Professional to determine if this rule still holds, given the details of the proposed undertaking.

“The Heritage Professional may assess a Finding of ‘no historic properties affected’ [36 CFR 800.4(d)(1)] for undertakings where they have determined that there will be no effects to historic properties...The Heritage Professional may assess a Finding of ‘no adverse effect’ [36 CFR 800.5(d)(1)] for undertakings where they have determined that there will be no adverse effect to historic properties.”

Check the appropriate box to identify your finding of effect recommendation. If no undertaking has yet been identified, check the box next to 'Not Applicable'.

Mitigations/Deliverables

This section of the worksheet identifies the programmatic mitigations and deliverables that apply to the identified cabin, based upon the information provided in the **Interim Management Tier, Distinctive Characteristics for Forest Service Staff to Be Aware of, Proposed Undertaking, Treatment, and Finding of Effect** sections. Per the Agreement, the intent of the programmatic mitigations and deliverables is to “create sustainable outcomes for the best examples of the various styles of cabins under Alaska regional management”, since “the extent of the adverse effect to historic properties resulting from the implementation...is currently undetermined” (Section XVII). Review the descriptions provided under Section XVII, and ask yourself the following questions:

- What is the Interim Management Tier for this cabin?
- Are the Distinctive Characteristics for this cabin going to be impacted by the Proposed Undertaking?
- What is the finding of effect for this cabin, given the Proposed Undertaking?

Check the box next to “No further work is required under the NHPA Section 106 process”, if the Interim Management Tier is I, II, or III AND the proposed undertaking and finding of effect match the criteria under Section XIV D or E of the Agreement, OR if the cabin is Tier IV.

Check the box next to “Undertaking requires the following conditions prior to implementation”, if the Interim Management Tier is I, II or III, the finding of effect is a conditional ‘No Adverse Effect’, and you can identify the minimizations/mitigations needed (other than monitoring) in this situation. Use the text box associated with this choice to explain the content and timing of these mitigations.

Check the box next to “Undertaking requires a Forest Service Heritage Professional to monitor either during or post-implementation”, if the Interim Management Tier is I, II, or III and the finding of effect is a conditional ‘No Adverse Effect’ with implementation or post-implementation monitoring.

Check the box next to “Proposed undertaking is such that historic cabin requires treatment plan or already has one.” if the cabin is in the Final Tier I and the proposed undertaking will adversely impact the historic property. Provide the date the treatment plan was completed and provide a reference for that document. See Section XVII.B.1-2 for Treatment Plan due dates.

Check the box next to “Cabin to be included/has been included in Multiple Property NRHP nomination” if the cabin exemplifies the Pan-Abode or A-frame architectural style and has been chosen to be included in a nomination. Provide the date the nomination was completed and provide a reference for that document. See Section XVII.C for nomination due date.

Check the box next to “Cabin needs to be photographically inventoried” if the cabin is extant and was assessed as eligible or listed on the NRHP in the initial cabin inventory or is added to the master inventory and meets this criterion and does not have at least one photograph in the photographic inventory. See Section XVII.D for photographic inventory due dates.

Check the box next to “Photographs of cabin have been obtained and are now part of photo inventory” if the cabin is extant and was assessed as eligible or listed on the NRHP in the initial cabin inventory or was added to the master inventory and does have at least one photograph in the photographic inventory. Provide the date that the cabin was added to the photographic inventory OR the date the inventory was checked to confirm the cabin has been included.

Check the box next to “Cabin Is part of Public Relations effort to encourage public use of recreation cabins” if the cabin is a public use recreation cabin. Provide the date this effort was completed. See Section XVII.E for public relations strategy implementation due date.

Check the box next to “Education/outreach efforts” if the historic cabin has been a part of Forest education or outreach effort beyond the public use cabin public relations strategy described in Section XVII.E. Although this is not a requirement of the Agreement, this category could include

a historic cabin from any Final Tier. Such instances are at the discretion of the Heritage Professional. Provide the date (if known) the cabin was involved in the effort and describe those education and outreach efforts in the text box provided.

Check the box next to "Other" if the historic cabin has been part of a mitigation that is not described, and describe that effort. Provide the date this was completed and use the text box to provide further details about this effort.

Section 4: Approved Worksheets

CABIN DETERMINATION OF ELIGIBILITY WORKSHEET

A-Frame Property Type

(DRAFT)

CABIN INFORMATION

Hunter Subtype?

Cabin Name:

AHRS#:

Forest: Click or tap to enter Forest.

Ranger District: Choose an item.

Legal Description:

Borough:

Date Reviewed: Click or tap to enter a date.

Reviewer:

Date Built:

Associated with Historic District or Cultural Landscape

Name: _____

Area of Significance:

District/Landscape Eligible or Listed:

Other Contributing Properties: _____

Current or Updated Site Record Attached

DISTINCTIVE CHARACTERISTICS PRESENT (*check if present*)

- Structural: Front façade consist of an equilateral triangle constructed of textured plywood or glass. Full length windows extend from floor to ceiling minus a triangular panel of wood at the top.
- Foundation: Originally designed to sit on Styrofoam logs, the floor joists run perpendicular to the front façade. One plan (29L) explains that pressure treated posts or sills could be used in place of Styrofoam.
- Roof: The roof creates the side walls and runs the length of the structure. The roofing is embossed brown or green enameled aluminum.
- Windows: Windows are present only in the facade and rear walls. Windows on the front façade are divided into seven panels and extend from 1st floor to 2nd floor. Second floor windows on front and rear façades are two right triangles on either side of a rectangle. All rear windows are of the same height and width.
- Doors: There is only one door, and it is in the front façade set off-center to the left. The upper portions of the door contain a window with four lights.
- Floor: The sub-floor is constructed of car decking with a floor of high density overlay plywood (type and grade not defined in plans).
- Porch: There is a porch that extends 4 ft in front of the door and is covered by an extension in the roofing. There is no porch for cabins that follow Preliminary Plan or the ADFG plan.
- Finishes: FPL brown stain is present on all exposed wood.
- Interiors: Design of bunks, counters and cabinets are optional. All other features include stove, ladder, and loft floor and opening.

CABIN DETERMINATION OF ELIGIBILITY WORKSHEET

A-Frame Property Type

(DRAFT)

CABIN HAS INTEGRITY OF (check appropriate level of each aspect of integrity)

Location:

None Poor Fair Good Excellent

Design:

None Poor Fair Good Excellent

Setting:

None Poor Fair Good Excellent

Materials:

None Poor Fair Good Excellent

Workmanship:

None Poor Fair Good Excellent

Feeling:

None Poor Fair Good Excellent

Association:

None Poor Fair Good Excellent

WEIGHED CONSIDERATIONS

- Is the façade intact? Does it look like the standard plan (if available)? Yes No
- Does the building retain overall characteristics such as form, proportion, or materials? Yes No
- Does the building retain integrity of design, workmanship, or materials? Yes No
- Since construction, have subsequent repairs been consistent with SOI standards? Yes No
- Does the building retain integrity of location or setting? Yes No
- Are original outbuildings extant and unmodified and in their original location? Yes No

BACKGROUND

There are *insert count* historic properties of this architectural style located on National Forest System lands per the current master cabin inventory dated (*insert date*).

Historic Context(s) Used:

Lantz, K. Nicole

2012 *Everyone’s Cabin in the Woods: Historic Context for Public Recreation Cabins in the Alaska Region 1960 – 1971.* Juneau, AK. U.S. Forest Service, Alaska Region Publication R10-FR-009.

CABIN DETERMINATION OF ELIGIBILITY WORKSHEET

A-Frame Property Type

(DRAFT)

OTHER RELEVANT INFORMATION (including recent repairs, addition of outbuildings, integrity clarifications)

DETERMINATION OF ELIGIBILITY

CRITERIA CONSIDERATIONS: *(check if applicable)*

- a. A religious property deriving its primary significance from architectural or artistic distinction or historic importance.
- b. A building removed from its original location but which is primarily significant for architectural value, OR which is the surviving structure most importantly associated with a historic person or event.
- c. A birthplace or grave of a historical figure of outstanding importance if there is no appropriate site or building associated with his or her productive life.
- d. A cemetery that derives its primary importance from graves of persons of transcendent importance, from age, from distinctive design features, or from association with historic events.
- e. A reconstructed building when accurately executed in a suitable environment and presented in a dignified manner as part of a restoration master plan, and when no other building or structure with the same association has survived.
- f. A property primarily commemorative in intent if design, age, tradition, or symbolic value has invested it with its own exceptional significance.
- g. A property achieving significance within the past 50 years if it is of exceptional importance.

Why does the cabin qualify under the criteria considerations marked above? Not Applicable

QUANTITATIVE MATRIX:

	Eligible Under Multiple Criteria	Eligible Under One Criterion	Contributing to District or Landscape
Area of Significance	#	#	#
Distinctive Characteristics	#	#	#
Integrity Fair to Excellent	#	#	#
Weighed Considerations 'Yes'	#	#	#
or			
Style Count on Forest	1 of #	1 of #	

CABIN DETERMINATION OF ELIGIBILITY WORKSHEET

A-Frame Property Type

(DRAFT)

Based on the information above, the cabin

- is eligible for the National Register of Historic Places (NRHP) under A, B, C, D because _____

- is not eligible to the NRHP because _____

- contributes to the Historic District or Cultural Landscape, which has previously been determined eligible for the National Register of Historic Places (NRHP) under A, B, C, D because _____

INTERIM MANAGEMENT TIER

- Tier I: Eligible under multiple Criteria
- Tier II: Eligible under one Criterion
- Tier III: Eligible as contributing to historic district/landscape
- Tier IV: Not Eligible

CABIN TREATMENT WORKSHEET

(DRAFT)

CABIN INFORMATION

Cabin Name:

AHRS:

Forest: Click or tap to enter Forest.

Ranger District: Choose an item.

Legal Description:

Borough:

Date Reviewed: Click or tap to enter a date.

Reviewer:

INTERIM MANAGEMENT TIER

- Tier I: Eligible under multiple Criteria
- Tier II: Eligible under one Criterion
- Tier III: Eligible as contributing to historic district/landscape
- Tier IV: Not Eligible

DISTINCTIVE CHARACTERISTICS FOR FOREST SERVICE STAFF TO BE AWARE OF:

PROPOSED UNDERTAKING

Not Applicable

- Sand, Paint, Clean Existing components (Maintenance)
- Replacement of Partial Element
- Full Replacement of Element (i.e., window, door, roof)
- Decommissioning
- Other: _____

Undertaking Details:

TREATMENT

Type of Treatment:

- Rehabilitation
- Restoration
- Reconstruction (individual element only)

Approved Treatment from Appendix B:

CABIN TREATMENT WORKSHEET

(DRAFT)

FINDING OF EFFECT (Based on proposed undertaking described above)

- Not Applicable (No proposed undertaking identified)
- No historic properties affected
- No adverse effect
- Adverse effect
 - Conditional (see conditions below)

MITIGATIONS/DELIVERABLES

- No further work is required under the NHPA Section 106 process.
- Undertaking requires the following conditions prior to implementation: _____

- Undertaking requires Heritage Professional to monitor either during or post-implementation.
- Proposed undertaking is such that historic cabin requires treatment plan or already has one.
(Final Tier I only, if applicable) Completed [Click or tap to enter a date.](#)
Reference:
- Cabin to be included/has been included in Multiple Property NRHP nomination. (Pan-Abode and A-Frame styles only).
Completed [Click or tap to enter a date.](#)
Reference:
- Cabin needs to be photographically inventoried. (Final Tier I, II or III)
- Photographs of cabin have been obtained and are now part of photo inventory. (Final Tier I, II, or III)
Completed [Click or tap to enter a date.](#)
- Cabin is part of Public Relations effort to encourage public use of recreation cabins. (Final Tier I & II)
Completed [Click or tap to enter a date.](#)
- Education/outreach efforts. (Applicable to all Final Tiers, left to Heritage Professional’s discretion)
Completed [Click or tap to enter a date.](#)
Describe efforts: _____

- Other: _____ Completed [Click or tap to enter a date.](#)
Describe efforts: _____

Appendix E: Cabin Inventory and Comparative Analysis Summaries

Under Development

Appendix F: Points of Contact and Invited Parties

Points of Contact

Signatories

- Reid Nelson, Acting Executive Director, Advisory Council on Historic Preservation, (202) 517-0200), achp@achp.gov.
- Judith Bittner, Chief, Office of Historic and Archeology, State Historic Preservation Office, (909) 269-8715, judy.bittner@alaska.gov.
- David Schmid, Regional Forester, Alaska Region, USDA Forest Service, (907)586-8775, david.schmid@usda.gov.

Consulting Parties

- Andrea Jacuk, Land Manager, Land and Natural Resources, Cook Inlet Region, Inc., 907-263-5197, ajacuk@ciri.com.
- Caroline Danko, General Manager Prince William Sound Operations, Chenega Corporation, 907-677-4997, caroline.danko@chenega.com.
- Carol Rushmore, Economic Development Director, City and Borough of Wrangell, 907-874-2381, ecodev@wrangell.com.
- Trish Neal, President, Alaska Association for Historic Preservation, Inc., 907-717-8117, alaskapreservationprez@gmail.com.
- Rebecca Poulson, Board Vice President, Sitka Maritime Heritage Society, 907-623-8054, sitkamaritime@gmail.com.

Invited Parties

Alaska Native Tribes

Angoon Community Association
Central Council Tlingit & Haida Indian Tribes of Alaska
Chenega Bay IRA Council
Chickaloon Village
Chilkat Indian Village
Chilkoot Indian Association
Craig Tribal Association
Douglas Indian Association
Hoonah Indian Association
Hydaburg Cooperative Association
Kenaitze Indian Tribe
Ketchikan Indian Community
Klawock Cooperative Association
Knik Tribal Council
Metlakatla Indian Community
Nanwalek IRA Council
Native Village of Eklutna

Native Village of Eyak
Native Village of Salamatoff
Native Village of Tyonek
Ninilchik Traditional Council
Organized Village of Kake
Organized Village of Kasaan
Organized Village of Saxman
Petersburg Indian Association
Port Graham Village Council
Seldovia Village Tribe
Sitka Tribe of Alaska
Skagway Traditional Council
Tatitlek IRA Council
Wrangell Cooperative Association
Yakutat Tlingit Tribe

Alaska Native Corporations

Cape Fox Corporation
Chenega Corporation
Chickaloon-Moose Creek Native Association
Chugach Alaska Corporation
Cook Inlet Region Inc.
Eklutna Incorporated
English Bay Corporation
Eyak Corporation
Goldbelt, Incorporated
Haida Corporation
Huna Totem Corporation
Kake Tribal Corporation
Kavilco Inc.
Klawock Heenya Corporation
Klukwan Inc.
Knikatu Incorporated
Kootznoowoo Inc.
Ninilchik Native Association, Inc.
Port Graham Corporation
Salamatof Native Association, Inc.
Sealaska Corporation
Seldovia Native Association
Shaan-Seet Inc.
Shee Atika Incorporated
Tatitlek Corporation
Tyonek Native Corporation
Yak-Tat Kwaan, Inc.

Other Interested Parties

Alaska Association for Historic Preservation, Inc.
Alaska Historical Society

Chilkat Valley Historical Society
City and Borough of Juneau, Historic Resource Advisory Committee
City and Borough of Sitka, Sitka Historic Preservation Commission
City and Borough of Wrangell
City and Borough of Yakutat
City of Angoon
City of Cordova, Historic Preservation Commission
City of Craig
City of Fairbanks
City of Gustavus
City of Homer
City of Hoonah
City of Ketchikan, Ketchikan Historic Commission
City of Seward, Seward Historic Preservation Commission
City of Soldotna
City of Thorne Bay
City of Valdez
City of Wasilla
City of Whittier
Cooper Landing Historical Society and Museum
Cordova Historical Society and Museum
Gastineau Channel Historical Society
Historic Ketchikan, Inc.
Hope and Sunrise Historical Mining Museum
Iditarod Historic Trail Alliance
Iditarod Trail Blazers
Kasilof Regional Historical Association
Kenai Mountain Turnagain Arm National Heritage Area
Kenai Peninsula Borough
Ketchikan Gateway Borough
Municipality of Anchorage, Historic Preservation Commission
Petersburg Borough
Pioneers of Alaska, Igloo 15/Auxiliary 4, Historic Preservation Committee
Resurrection Bay Historical Society
Sitka Historical Society
Sitka Maritime Heritage Society
Skagway Historical Museum and Archives
Tongass Historical Society