ELSEVIER

Contents lists available at ScienceDirect

Forest Ecology and Management

journal homepage: www.elsevier.com/locate/foreco





Strategic decision support for long-term conservation management planning

Eric S. Abelson a,b,*, Keith M. Reynolds Patricia Manley, Steven Paplanus d

- ^a University of Texas, Austin, Department of Integrative Biology, Austin, TX 78712, USA
- ^b United States Department of Agriculture, Forest Service, Pacific Southwest Research Station, Davis, CA 95618, USA
- ^c United States Department of Agriculture, Forest Service, Pacific Northwest Research Station, Corvallis, OR 97331, USA
- ^d Mountain View Business Group, LP, Upland, CA 91784, USA

ARTICLE INFO

Keywords:
Landscape resilience
Forest ecology
Wildlife ecology
Scenario planning
Spatial decision support
Logic modeling
Multi-criteria decision analysis

ABSTRACT

Forward thinking conservation-planning can benefit from modeling future landscapes that result from multiple alternative management scenarios. However, long-term landscape modeling and downstream analyses of modeling results can lead to massive amounts of data that are difficult to assemble, analyze, and to report findings in a way that is easily accessible to decision makers. In this study, we developed a decision support process to evaluate modeled forest conditions resulting from five management scenarios, across 100 years in California's Lake Tahoe basin; to this end we drew upon a large and complex hierarchical dataset intended to evaluate landscape resilience. Trajectories of landscape characteristics used to inform an analysis of landscape resilience were modeled with the spatially explicit LANDIS-II vegetation simulator. Downstream modeling outputs of additional landscape characteristics were derived from the LANDIS-II outputs (e.g., wildlife conditions, water quality, effects of fire). The later modeling processes resulted in the generation of massive data sets with high dimensionality of landscape characteristics at both high spatial and temporal resolution. Ultimately, our analysis distilled hundreds of data inputs into performance trajectories for the five modeled management scenarios over a 100-year time horizon. We then evaluated each management scenario based on inter-year variability, and absolute and relative performance. We found that management scenarios with a greater emphasis on proactive biomass reduction outperformed management approaches with minimal biomass reduction. These results, and the process that led to them, provided decision makers with insight into forest dynamics based on a rational, transparent, and repeatable decision support processes.

1. Introduction

Conservation and restoration planning across forested landscapes has become exponentially more complex and important over the past decade, primarily because of the effects of human-based landscape alteration and impacts of climate change across the full spectrum of ecological and social systems (e.g. Noss, 2001). Forested ecosystems provide essential services and benefits to society, and concomitantly those services and benefits require substantial management inputs to be achieved and maintained (Sutherland et al., 2014). Resilience has become a beacon for restoration and conservation outcomes, which reflects the desire to maintain characteristic composition, processes, and functions of ecosystems over time and in response to perturbations (Walker et al., 2004). Understanding future trends in climate, and their

potential impacts on forest ecosystems, is now necessary to inform even near-term project planning; further, increasing the pace and scale of restoration to improve climate readiness and ecological resilience is a widely shared objective (Belote et al., 2018; Lawler et al., 2015). As land management planning projects increase in spatial scale and extent, so do the potential impacts and potential benefits on a wide range of resource and societal values (Messier et al., 2015). Hence, management projects are increasingly grappling with large spatial scales, multiple natural resource objectives, a spectrum of societal values, and multi-decadal temporal dynamics with an uncertain climate future.

The Lake Tahoe basin is a prime example of a landscape where high value ecological and social outcomes hang in the balance as climate changes. Recent climate assessments for California (Bedsworth et al., 2018) and the Lake Tahoe basin (California Tahoe Conservancy, 2020)

^{*} Corresponding author at: Department of Integrative Biology, 2415 Speedway, Austin, TX 78712, USA. *E-mail address:* abelson@austin.utexas.edu (E.S. Abelson).

have raised substantial concerns for the health of its forests, conservation of biodiversity, and the future of Lake Tahoe's renowned water clarity. Specifically, drought stress, beetle-induced mortality, and standreplacing high severity fire pose substantial threats to the future of forests in the basin, which in turn affect water quality. Agencies, academic institutions, and non-governmental organizations came together to form the Lake Tahoe West Restoration Partnership to gain a better understanding of conservation options and expedite management actions to improve climate readiness of forest ecosystems on the west side of the Lake Tahoe basin. Additionally, a science team was convened (including experts in the fields of forest management, ecology, hydrology, wildlife biology, and fire science) to conduct an integrated modeling approach to understanding ecological and social outcomes associated with multiple long-range management scenarios.

The ability to evaluate multiple resource and societal outcomes across unique future management scenarios is becoming an essential capacity to inform and support project design and planning decisions. However, decision support tools (DSTs) that can incorporate large spatial scales, long time frames, multiple management scenarios, and composite suites of resource and societal values are limited (Reynolds, 2005). The Ecosystem Management Decision Support System (EMDS; Reynolds and Hessburg, 2014) is one of the few tools that has demonstrated capability in handling these types of multi-dimensional land management applications (Reynolds et al., 2014). Past applications of EMDS have predominantly used current landscape condition, desired landscape condition, and the societal/ecological costs and benefits to identify areas within landscapes that, if treated, would improve overall conditions. Additionally, from its earliest design specifications up to the present time, EMDS is best known as a spatial decision support system (SDSS) for environmental analysis and planning (Reynolds and Hessburg, 2014). EMDS applications addressing these challenges assess large amounts of data (that have a spatial component), ultimately resulting in tangible guidance for decision makers (Cleland et al., 2017; Hessburg et al., 2013; Reynolds, 2001; Reynolds et al., 2009; Walker et al., 2007). However, EMDS is a highly flexible tool that can be used to account for future trends and alternative management scenarios (whether desired output is spatial or aspatial).

In this paper, we present a novel application of the EMDS system (Reynolds and Hessburg, 2014) to support long-term strategic planning for ecosystem resilience in the Lake Tahoe West (LTW) region of the Lake Tahoe basin. The LTW application of EMDS is novel in three main ways. First, LTW results consider a long time-horizon; while EMDS has traditionally examined existing on-the-ground conditions at a single point in time, we have used EMDS in this application to prospectively evaluate forest conditions over a century. Second, multiple modeled future conditions were assembled into a single analysis: in the LTW project, EMDS contrasts future forest conditions for five unique landscapes, based on five distinct forest management approaches, over a 100-year time span. To facilitate these analyses, the LTW project described here also features a demonstration of a new automated workflow feature implemented in EMDS which accelerates iterating logic model and decision model processing over multiple alternative management scenarios and time steps. Third, EMDS evaluation of ecosystem resilience in LTW is aspatial: while our logic-based evaluation of ecosystem resilience is typical of spatial EMDS applications (insofar as the logic engine is used to interpret and synthesize numerous complex, abstract, and high-dimensional ecosystem attributes representing facets of ecosystem resilience), ultimate results are aspatial metrics of management scenario performance over time. The aspatial application of EMDS is novel in this instance because the system was designed as a spatial decision support system.

The present study demonstrates how a diverse array of ecological conditions in an ecosystem can be assessed for ecological resilience over time with tractable output for decision-makers; this is an analytical problem with high dimensionality in space, time, and environmental complexity that, as we demonstrate, can be distilled down, through a

series of analytical steps, to a relatively simple graphical representation in which trajectories of resilience performance (including multiple strategic management scenarios for improving ecosystem resilience) are compared and contrasted over the next century. A full description of the complete set of models needed to assess ecosystem resilience in LTW is impractical to present in a single paper, so the complete resilience analysis for LTW is presented in two reports. In this first paper, we focus specifically on analysis of resilience of ecological conditions to demonstrate the details of the methodology. The second paper (Abelson et al., 2021) builds on the present work to provide a broader interpretation of the performance of ecosystem resilience by also accounting for the social and economic dimensions of ecosystem resilience.

2. Materials and methods

2.1. Study area

The west side of the Lake Tahoe Basin, California served as the study area for these analyses. The study area consists of 23,882 ha between Emerald Bay to the south and Squaw Valley to the north (Fig. 1). All lands were included in the analysis, but activities dictated by management scenarios (i.e., fuel reduction activities) pertained to public lands only (National Forest System lands of US Department of Agriculture, Forest Service and California State lands), which comprised 87% of the landscape.

The Lake Tahoe basin was selected as the focus of this application because it is a high value, at-risk landscape; Lake Tahoe is renowned for its beauty and is an important tourist location with more estimated yearly visitors than Yosemite National Park (Brown, 2020). The Lake Tahoe West landscape encompasses most of the iconic Sierra crest, wilderness, and high elevation lakes in the basin along with many large watersheds and streams. The west side of Lake Tahoe is also particularly vulnerable to ecological impacts from fire and climate change because it has the most biodiverse and productive forests in the Tahoe basin and, at the same time, the majority (>60%) sits at the wildland-urban interface (WUI) where the threat of fire to infrastructure is high.

Lake Tahoe West stakeholder and tribal communities were highly engaged in informing management toward restoring ecological resilience. A stakeholder committee was formed and was open to any organization with interest in the basin and ultimately consisted of representatives from 20 different local and national organizations and agencies. Concomitantly, an executive committee, comprised of executives of the seven primary agencies operating in the basin (US Department of Agriculture, Forest Service, Lake Tahoe Basin Management Unit, Tahoe Regional Planning Agency, California State Parks, Lahonton Water Quality Control Board, California Tahoe Conservancy, and Cal-Fire) formed the Lake Tahoe West Restoration Partnership to guide and support planning and management activities to improve forest conditions on the western side of the basin. Executives and agencies often base decisions on perspectives held by a multitude of stakeholders and partners and, to the degree possible, on the complexities of a myriad of interacting factors that affect outcomes, including ecological and social values that hang in the balance – these many factors are well poised to be addressed by DSTs.

2.2. Overview of the decision support process for assessing ecological resilience

The LTW decision support process was accomplished in five main steps: Step 1 was to establish goals, including our spatial and temporal scope (Section 2.3). Step 2 was focused on management strategies, ecological topics of interest, and data needs (Section 2.4) while Step 3 focused on ecosystem modeling and data acquisition (Section 2.5). Step 4 was the heart of our decision support process and consisted of summarizing detailed data inputs into general topic areas using a NetWeaver logic model (Section 2.6) and then assessing all topics using a multi-

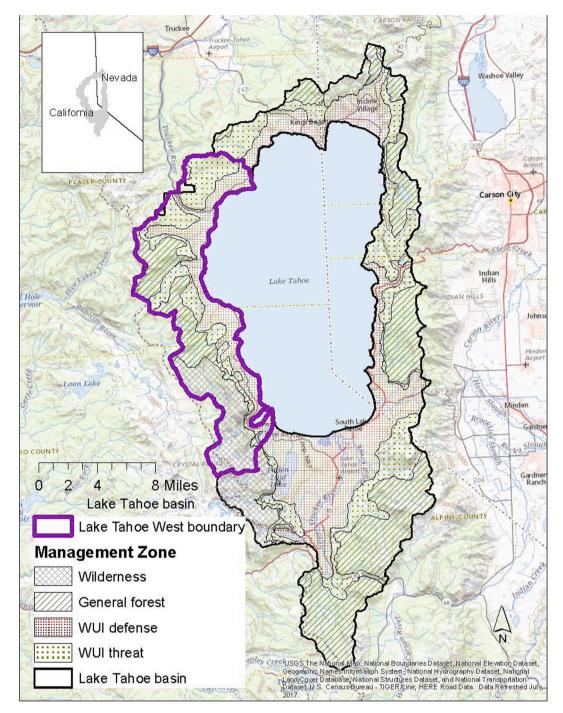


Fig. 1. Study area is the western section (outlined in purple) of the Lake Tahoe basin (outlined in black).

criteria decision model (MCDM; Section 2.7) to compare and rank management strategies. Finally, in Step 5, we present results directly from the decision model in conjunction with summary statistics and visualizations (Section 2.8).

Logic models (Section 2.6) were used to interpret and synthesize numerous data inputs into higher order logic topics. Logic model outputs were entered into a decision model that was used to examine all available evidence, using the lens of a decision maker, to provide tractable guidance and to aid in understanding the role that management plays in promoting resilient ecological conditions in LTW. To facilitate running multiple logic models and one decision model at each of 10 time steps, we implemented a workflow in the new EMDS workflow editor to automate the processing (Supplements 1, 2, and 3).

2.3. Project goals

To establish project goals and desired output, a LTW stakeholder committee was convened to identify priority resources and outcomes to be considered by the executive committee in the process of developing a landscape assessment and management strategy. The objective of this project was to help decision makers evaluate management strategies for biomass removal and fire suppression in terms of each strategy's ability to promote forest environmental quality as defined by conditions anticipated to support ecological resilience (hereafter, for brevity, we refer to environmental quality). Forest conditions are dynamic and fluctuate over time; to better understand how divergent management approaches and climate change are likely to influence forest conditions

over a long time horizon, we modeled 100 years of prospective conditions in the Lake Tahoe Basin for each management strategy. We hypothesized that alternative fire suppression policies and amounts and types of biomass reduction (i.e., fire-based versus non-fire-based biomass removal) would differentially influence ecological resilience in terms of anticipated environmental quality over time.

2.4. Management strategies, ecological topic areas, and data needs

Five management scenarios were designed and evaluated for their performance with respect to achieving environmental quality across the LTW landscape. Each management scenario was designed to represent a specific management perspective and to highlight the possible differences in environmental quality over a 100-year timespan. The five modeled management scenarios selected by LTW stakeholders were:

Scenario 1. Fire suppression only – No management other than suppressing natural or arson-caused fire ignitions.

Scenario 2. Wildland-urban interface focus - Forest thinning restricted to the wildland-urban interface (WUI, areas near human habitation) to provide defensible space around structures and private property. Activities in scenario 2 largely reflect current management practices in the Lake Tahoe basin.

Scenario 3. Forest thinning-based approach – This scenario expands forest thinning in the WUI to areas outside the WUI using mechanical biomass removal methods.

Scenario 4. Fire-based approach – This scenario expands forest thinning in the WUI to areas outside the WUI using prescribed fire for one month per year.

Scenario 5. Intensive fire-based approach - This scenario expands forest thinning in the WUI to areas outside the WUI with a more intense use of, compared to scenario 4, prescribed fire (e.g., through the entire year).

To evaluate environmental quality under each of the five management scenarios, the two senior authors designed the required logic models and decision model with input from LTW stakeholders and subject area experts. Further details about data sources and model designs based on stakeholder input are presented in Sections 2.5, 2.6, and 2.7.

2.5. Landscape modeling and data inputs to the logic and decision models

Research by members of the LTW science team modeled landscape characteristics (e.g., vegetation, fire, and beetle dynamics) annually for 100 years using LANDIS-II (Scheller et al., 2007). Each of the five scenarios were modeled separately, producing a representation of the LTW landscape for each year and scenario combination (i.e., 500 modeled landscapes). All data used in our analysis were derived from LANDIS-II simulations (Supplement 4). The LANDIS-II forest landscape dynamics model projected spatial attributes of trees and shrubs at annual time steps and at 1-ha spatial resolution, considering prior-year forest conditions (or current conditions in year one), climate change predictions, management activities, and stochastic events such as fire. Vegetation properties were simulated for a 100-yr period (from 2010 to 2109) for each of the five management scenarios described in Section 2.4. In LANDIS-II modeling, beetle activity was stochastic in initial starting position; beetle spread is then based on host availability and density. LANDIS-II modeling accounted for climate based on changes predicted by a representative concentration pathway (RCP) of 4.5 and output from four global circulation models (GCMs) identified as the most likely in the recent California's Fourth Climate Change Assessment (Bedsworth et al., 2018). Among RCPs considered by the IPCC (van Vuuren et al., 2011), RCP 4.5 represents a scenario intermediate to the best- and worst-case scenarios. The GCMs used by Bedsworth et al. (2018) were statistically downscaled to a 6-km grid using the LOCA methodology (Pierce et al., 2014) that is specific to California and with a resolution comparable to a regional model. LANDIS-II simulation outputs then served as input data for follow-on (i.e., secondary) modeling by LTW scientists addressing landscape resilience characteristics for wildlife biology, hydrology, fire ecology, landscape ecology (e.g., vegetation), economics, and forestry (Long et al., 2020). The latter secondary outputs were similarly calculated at annual time steps and 1-ha spatial resolution.

Although EMDS is designed as a spatial decision support framework and LANDIS-II output were spatially explicit, the LTW project goals were aspatial in nature. Spatial attributes of modeled landscape characteristics were summarized across the spatial extent of the study area, thus removing the spatial dimension (Long et al., 2020) before data were input into the logic (Section 2.6) and decision (Section 2.7) models.

2.6. Logic models

We used logic-based processing (Guarino, 1998) to reduce the dimensionality of landscape characteristics to a set of four high-order landscape variables of interest to land managers (Abelson, 2021; Supplements 1 and 5). Collectively, the four logic models (one for each landscape variable) assembled and assessed 33 environmental data inputs into four abstract logic topics, which then served as decision model input (Section 2.7). The four logic models that addressed aspects of environmental quality were: wildlife conservation, quality water, upland vegetation health, and functional fire. Each logic model provided an interpretation of raw data; for example, soil aerator functional redundancy, early-seral beta diversity, and 11 other sub-topics were evaluated by a logic model into a single metric representing wildlife conservation for each time point and management scenario. Descriptions of the individual logic models are presented in Section 2.6.1.

The logic modeling component in EMDS, NetWeaver Developer from Rules of Thumb, Inc. (NetWeaver, 2020), evaluates data against a logic model that provides a formal specification for interpreting data and synthesizing information (Saunders and Miller, 2014). The logic processor readily supports design of logic specifications for the types of large, complex, and abstract problems typically posed by contemporary environmental management issues, such as ecosystem integrity (Cleland et al., 2017) or ecosystem resilience. The LTW project used logic models as pre-processors of complex problem types to distill down high dimensional or highly nonlinear information for improved use in subsequent decision models (Section 2.7)). The semantics and syntax of logic-based reasoning provided a modeling environment in which our large, interdisciplinary teams of scientists and managers could collaboratively assemble their respective facets of knowledge about systems into a relatively holistic representation of complex phenomena such as ecosystem integrity or resilience (Reynolds and Hessburg, 2014).

In the LTW project, we ran each of the four NetWeaver logic models 50 times; one model run for each scenario and decade combination (five scenarios by 10 time points). This produced 200 NetWeaver outputs; one output value for each of the four models at each of the 10 time-points and five management scenarios. NetWeaver output values vary between -1 and 1. A NetWeaver value of 1 reflects ecological conditions that are fully consistent with optimal resilience for the LTW forest landscape. A NetWeaver value of -1 reflects ecological conditions that are antithetical to resilience.

2.6.1. Logic model structure & data description

NetWeaver logic models have a network architecture in which each NetWeaver topic is dependent on subtopics and subtopics, in turn, may also have subtopics. The four primary LTW project logic models for inferring ecological resilience of environmental quality, and their subtopics, are described in the following four subsections (2.6.1.1 to 2.6.1.4) and can be seen in complete detail in the NetWeaver model HTML documentation (Abelson, 2021; full NetWeaver model is available in Supplement 4). Throughout the following four subsections, we use the term "evaluate" in the specific context of data (as opposed to evaluating logic topics) as a shorthand to indicate evaluation of data by a fuzzy membership function (FMF, Miller and Saunders, 2002, detailed

description is available in Supplement 1 and values used in models presented here are available in Supplement 6). Ultimately, output from NetWeaver consisted of four values representing conditions for each of the four logic model topics by five scenarios and 10 decades (i.e., 200 values). These valuations were then used as input for the decision model.

2.6.1.1. Wildlife conservation. The wildlife conservation topic consists of two levels of subtopics (Fig. 2). UNION operators are used exclusively within the wildlife conservation topic. In the LTW project, wildlife conservation conditions are evaluated based on four subtopics, including species richness, ecological function, species diversity, and apex predators. Species richness evaluates the proportion of species for which greater than 70% of their 2010 habitat area is maintained. Ecological function is based on six subtopics; each subtopic evaluates the proportion of species (in the given category) in which 70% of their 2010 habitat area is maintained. Species diversity is based on three subtopics, with each evaluating the proportion of species that have habitat in early, mid- and late-seral forest at any given time step and the total number of possible species. The Apex predator subtopic evaluates the proportion of predicted number of territories, by species, to the total possible number of territories that could be supported by the landscape.

2.6.1.2. Quality water. Quality water has two components (Fig. 3), phosphorous load and fine sediment load that employ a UNION operator. Phosphorous load evaluates the proportion of the annual phosphorous load to a baseline phosphorus load resulting from a landscape with no disturbance. Fine sediment is evaluated using the annual fine sediment under 16 μ m relative to fine sediment under undisturbed conditions. Sources of nutrients and sediment were modeled in association with ground disturbance (e.g., forest thinning) and fire.

2.6.1.3. Upland vegetation health. Upland vegetation health is comprised of 13 data inputs in four main subtopics (Fig. 4), and exclusively uses UNION operators. The Big trees subtopic evaluates the number of hectares with one or more trees over 150 years old. Forest cover evaluates the percent of vegetated area that is dominated by conifer, hardwood, and shrub. Seral stage is split into high elevation and mid elevation; both elevational levels evaluate the landscape percent that is in an early-, mid-, and late-seral stage. Finally, Composition

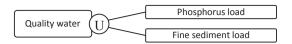


Fig. 3. Logic model - quality water topic. Operators are depicted as a "U" in a circle to signify that a "union" operator was used.

evaluates the percent that yellow pine, white pine, and aspen represent of total biomass.

2.6.1.4. Functional fire. Functional fire uses UNION operators and is comprised of two subtopics (Fig. 5). High severity patches evaluates the percent of landscape burned in high severity patches over 16 ha. Percent landscape burned evaluates the percent of the landscape that burns in low, moderate, and high severity per decade.

2.7. Multi-criteria decision model

A multi-criteria decision model (MCDM) was parameterized to assess the five management scenarios using both input from the logic models (Figs. 2 to 5) as well as data for water quantity that came directly from topic area experts; the MCDM provided scores, by decade, that reflected how well each management scenario performed with respect to environmental quality over the 100-year study period. Further, the MCDM component provided explicit modeling support for weighting topics that reflected the perspective of decision makers on the relative importance of decision criteria (Murphy, 2014). While the unweighted logic models assembled and assessed large quantities of complex data, the weighted MCDM was designed to provide a holistic view, that integrated decision maker perspectives, of the role that management scenarios had on modeled forest dynamics.

We used the MCDM component of EMDS, Criterium DecisionPlus (CDP) (Criterium Decision Plus, 2020), to evaluate the performance of the five alternative management scenarios (Murphy, 2014) with respect to maintaining or improving environmental quality. For large, complex, and abstract decision problems, as in the LTW application of EMDS, MCDMs are well suited to integrate both raw data and outputs from logic model evaluations (Figs. 2 to 5). The primary CDP output presented here is a score that represents how well each scenario performs at each time

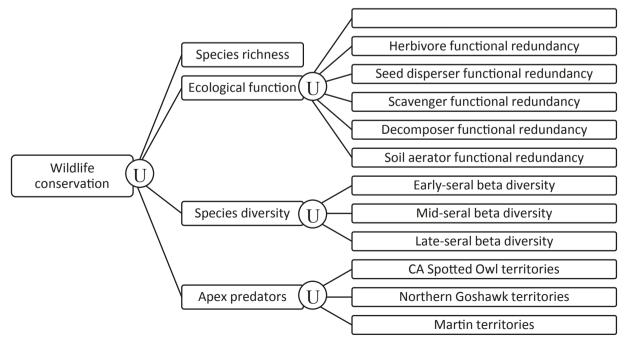


Fig. 2. Logic model - wildlife conservation topic. Operators are depicted as a "U" in a circle to signify that a "union" operator was used.

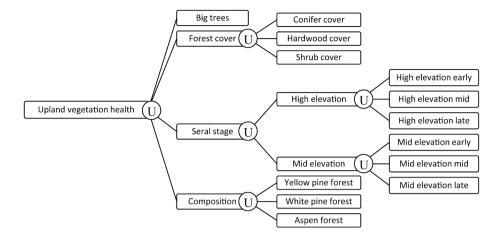


Fig. 4. Logic model - upland vegetation health topic. Operators are depicted as a "U" in a circle to signify that a "union" operator was used.

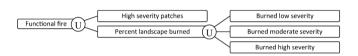


Fig. 5. Logic model - functional fire topic. Operators are depicted as a "U" in a circle to signify that a "union" operator was used.

point.

Decision models in CDP are goal oriented and implement the CDP analytic hierarchy process component (AHP) (Saaty, 1994, 1991) to choose among alternatives. In the current context, the goal is to select the best strategy for promoting environmental quality and promoting ecological resilience in the LTW study area. With implementation of CDP models in EMDS, lowest level criteria (also known as attributes) are evaluated by utility functions that map observed data values into a measure of utility with respect to satisfying the goal (Kamenetzky, 1982). In CDP, utility functions are monotonic, which is appropriate for the purposes of interpreting data inputs in this analysis as this corresponds with how subject matter experts reasoned about the effects of input variables to the decision models. Additionally, utility functions in CDP can vary from strictly linear to highly nonlinear as needed. We used linear utility functions as they were consistent with the precision of knowledge held by subject matter experts. Not all decision criteria are weighted equally by decision makers and EMDS permits criteria weighting to reflect real world perspectives of decision makers and managers with respect to their perceptions of the relative importance of the criteria and subcriteria. For example, in this ecologically driven assessment, stakeholders that participated in designing the model weighted wildlife conservation and water quality more heavily than upland vegetation health. While weights on decision model criteria may be assigned directly by managers, we used Saaty's pairwise comparison methods (Saaty, 1994, 1991) and iteratively synthesized input from 24 project stakeholders including agency managers, community stakeholders, and scientists. Whereas Saaty had suggested taking the geometric mean of stakeholder inputs on weights, our iterative process was based on setting weights by consensus among participants, which has the virtue of promoting a deeper, more participatory discussion among stakeholder participants for the reasoning behind weighting choices.

2.7.1. Multi-criteria decision model, model structure and data input

The decision model evaluates five ecosystem attributes that serve as the foundation for the CDP assessment (Table 1) and each enters the CDP model as a unique data input. Table 1 also includes information on

Table 1EMDS decision model topics and description.

| CDP attribute ^a | Attribute description | Data source ^b |
|--------------------------------|--|--------------------------|
| Functional fire | Measures how close to the natural range of variability fires are predicted to burn at low, moderate, and high severity. | NetWeaver topic |
| Upland vegetation health | Considers to what extent early, mid, and late seral forests are represented across the landscape compared to modern reference conditions. | NetWeaver topic |
| Wildlife conservation | Represents species richness, biodiversity across multiple functional groups, and the quality and connectivity of old-growth associated species habitat. | NetWeaver topic |
| Quality water | Represents fine sediment and nutrient loading to streams and lakes compared to baseline conditions. | NetWeaver topic |
| Water quantity | A qualitative measure of increased water yield and delayed runoff to down-stream water bodies and meadows. | Water quality data |

^a CDP attributes are lowest-level decision criteria in the parlance of multicriteria decision analysis (Saaty, 1994, 1991), and, in the case of our CDP model, are data inputs that are evaluated by utility functions (Kamenetzky, 1982).

whether a data input was pre-processed in the LTW EMDS logic models or provided as a direct input to the model from topic-area experts. Criteria and sub-criteria that make up the decision model are assessed in a three-level decision hierarchy (Fig. 6).

To assess each management scenario, the LTW decision model evaluated two primary criteria that were weighted equally (Fig. 6):

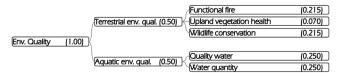


Fig. 6. Decision model and hierarchy. CDP weights follow topic in paratheses; each column sums to 1.

^b Each NetWeaver topic in the CDP model is a top-level logic topic from the NetWeaver models. The structure of each NetWeaver topic is summarized in Figs. 2-5 in which the lowest level of each outlined topic indicates the specific data inputs used to evaluate the primary topic. Full architectural details of the NetWeaver logic model, including all intermediate logic topics and operators, are presented in an HTML document (Abelson, 2021) and in the full NetWeaver model (Supplement 5).

terrestrial environmental quality and aquatic environmental quality. Terrestrial environmental quality broadly considers fire (Fig. 5) vegetation (Fig. 4) and wildlife (Fig. 2). Aquatic environmental quality considers quality water and water quantity (Fig. 3)

There may be many criteria worthy of consideration in the mind of a decision maker when examining any given decision, but not all criteria are necessarily equally important when compared to each other, and different contributors to model design are likely to bring different perspectives. To derive criterion weights for the decision model, a group of 24 people were convened to anonymously provide their perspectives on the relative importance of the criteria. These 24 individuals were drawn from four LTW advisory groups: the interagency design team (agencybased technical experts), the stakeholder community committee (representatives of a diversity of interests in the basin), the stakeholder science committee (subset of the stakeholder community committee), and the environmental review team (agency staff charged with developing environmental documents to support management decisions). Of the 24, 12 were on the interagency design team, four were on the stakeholder community committee, six were on the stakeholder science committee, one was on both the interagency design team and the environmental review team, and one was on both the stakeholder community and stakeholder science committees.

CDP offers two basic methods to provide user input on weights for decision criteria: decision makers can directly assign weights to criteria, or Saaty's pairwise comparison process (Saaty, 1994, 1991) can be used to derive the weights. In the AHP literature, the pairwise process is most typically preferred because it provides a systematic way to reason about the relative importance of criteria, and it provides a consistency metric that gives valuable feedback to participants on the consistency of their collective importance judgments. For design of the LTW decision model, we used a variant of the original Saaty pairwise methods called abbreviated pairwise. An impartial moderator facilitated meetings with participants to discuss and assign final consensus comparisons for each of the 15 possible pairwise comparisons needed for the abbreviated pairwise version.

The CDP score for each alternative management scenario in our CDP model is a measure of the utility of that scenario for satisfying the weighted performance criteria for environmental quality. Model specifications for the utility functions and AHP are described in detail in Supplement 1 with values and model available in Supplement 7. Given that utility is measured on a scale of [0, 1], the utility score ranges of [0, 0.2], (0.2, 0.4], (0.4, 0.6], (0.6, 0.8], and (0.8, 1.0] can be interpreted as very low, low, moderate, high, and very high utility, respectively. Furthermore, because the utility score is addressing utility for satisfying model requirements of environmental quality, the same ranges can be interpreted as evidence of the degree to which modeled on-the-ground conditions are meeting resilience conditions (very low to very high resilience, Table 2).

2.8. Output summary and analyses

The EMDS workflow evaluated 1,650 data inputs and resulted in 50

Table 2 Interpreting MCDM performance scores^a

| Decision model performance score | Description |
|----------------------------------|--------------------------------|
| 0.8 – 1.0 | Excellent forest conditions |
| 0.6 - 0.8 | Good forest conditions |
| 0.4 - 0.6 | Intermediate forest conditions |
| 0.2 - 0.4 | Poor forest conditions |
| 0.0 - 0.2 | Very poor forest conditions |

^a While performance scores for any given scenario (at any given time point) can be considered relatively against other scenarios at that same time point, these values can also be interpreted in absolute terms. Performance values close to one reflect optimal forest conditions and one can broadly group values from zero to one using breakpoints each 0.2 units.

assessments of environmental quality that were plotted for each of the five management scenarios (Section 2.4) over ten time steps. We calculated summary statistics (i.e., min, max, mean, and standard deviation) of performance scores for each scenario over the ten decadal time points. We assemble these metrics for environmental resilience as well as for the two sub-topics that make up environmental quality: terrestrial and aquatic environmental quality (Fig. 6).

3. Results

Each management scenario received a MCDM performance score for each time point. In addition to using performance scores to consider relative forest conditions, MCDM performance scores can also be interpreted in absolute terms (Table 2) where values closest to one are optimal as defined by the model parameters. All MCDM performance scores are included in Supplement 8.

We found that management activities are predicted to have important impacts on environmental quality over the 100-year time span (Fig. 7). In relative terms, Scenario 5 outperformed all other scenarios and, in absolute terms, the mean performance score across the century for Scenario 5 was $0.87~(\mathrm{SD}=0.03)$ indicating that Scenario 5's management activities promoted excellent outcomes with respect to environmental quality. Management activities prescribed by Scenarios 1 through 4 all result in good outcomes averaged over the century, resulting in good overall outcomes under these scenarios (MCDM performance scores between $0.6~\mathrm{and}~0.8$).

Inter-year variability of forest condition reflects the degree to which outcomes change from decade to decade. While absolute outcomes are important, management outcomes that are robust to periodic events is often desirable. We found that Scenarios 1 and 2 were predicted to result in environmental quality outcomes with the most inter-year variability (standard deviation of 0.04 for both scenarios), while Scenario 3 had the least (standard deviation of 0.01). Scenarios 4 and 5 had similar inter-year variability in outcomes (standard deviation of 0.03 for both scenarios). In absolute terms, Scenarios 1 and 2 had similar minimum (0.58 and 0.59 respectively) and maximum values (0.73 for both scenarios) that were substantially below the Scenario 5 minimum of 0.81 to a maximum of 0.90.

Another important consideration is the comparison of future environmental quality and ecological resilience based on current management activities and alternative scenarios. Scenario 2 most closely resembles current management practices in the study area. We found that Scenario 2 is modeled to result in both variable and good outcomes over the coming century, though conditions dip into intermediate conditions for two of the 10 decadal periods considered here. We found that alternative management approaches, especially Scenarios 5 (mean performance score of 0.87) and 3 (mean performance score of 0.72), resulted in considerably better environmental quality than Scenario 2 (mean performance score of 0.65), with reduced variability in inter-year outcomes (standard deviation in performance score of Scenarios 5 and 3, respectively, are 0.03 and 0.01, while standard deviation of performance scores for Scenario 2 was 0.04).

Scenario performance is equally dependent upon terrestrial and aquatic environmental quality (Fig. 6). It is possible to better understand scenario performance values by examining themes in the MCDM scenario performance values for terrestrial (Fig. 8) and aquatic environmental quality (Fig. 9) across the 100-year period for which forest conditions were modeled. The minimum MCDM performance scores for terrestrial environmental quality, across all scenarios and time points, was 0.7 compared to a minimum aquatic environmental quality score of 0.4. All scenarios performed well in terms of terrestrial environmental quality, and this compensated for the declining mid- to late-century performance of scenarios one, two, and four in aquatic environmental quality. In terms of terrestrial environmental quality, Scenario 5 was the leading scenario with a mean MCDM scenario performance score of 0.9 (SD 0.04) followed by Scenario 3, which also is modeled to have

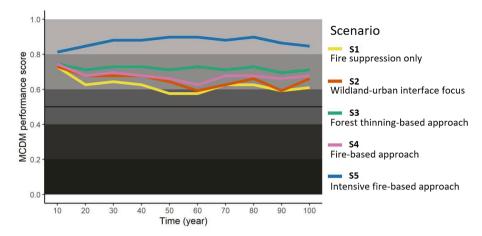


Fig. 7. Multi-criteria decision model results - Environmental quality.

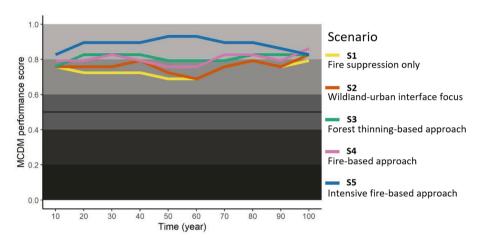


Fig. 8. Multi-criteria decision model results – Terrestrial environmental quality.

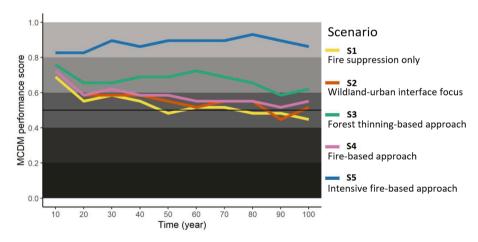


Fig. 9. Multi-criteria decision model results – Aquatic environmental quality.

minimal inter-year variability (mean = 0.81, SD 0.02) and Scenario 4 with a similar mean performance score but with increased inter-year variability (mean = 0.8, SD = 0.03).

Differentiation between management scenarios was more pronounced in aquatic environmental quality (Fig. 9) than terrestrial environmental quality (Fig. 8) when looking at trajectories of performance of the scenarios over time. Considering only the aquatic environmental quality criterion, Scenario 5 was predicted to result in

excellent environmental quality outcomes (i.e., those with MCDM performance scores between 0.8 and 1.0), Scenario 3 resulted in generally good outcomes (i.e., performance scores between 0.6 and 0.8), while Scenarios 1, 2, and 4 are expected to result in generally intermediate performance scores (i.e., scores between 0.4 and 0.6).

4. Discussion

The Lake Tahoe West DST provides insight into ecological relationships and guidance to decision-makers regarding the performance of five management scenarios across a prospective one-hundred year time horizon. We find that management approach influences predicted land-scape condition over time. At the same time, the challenge of assessing the 1,650 relavent data inputs, representing metrics of forest condition in this study, is too extensive for any person to sensibly consider; this underscores the need for tools to process data in ways that mimic approaches decision-makers take. EMDS results represent holistic forest conditions, over time, for each of the five management scenarios by using scientific criteria to assess raw data and then using weighted analyses of the resulting metrics to reflect decision maker values.

We illustrate four main performance criteria when evaluating ultimate LTW EMDS output: 1) relative performance of one scenario versus another at any given time point over multiple decades, 2) absolute scenario performance at each time point, 3) year-to-year variability and maximum/minimum performance, and 4) predicted forest condition based on current practices compared to alternatives. Relative performance elucidates the trade-offs between choosing one scenario over another. Absolute scenario performance identifies the forest conditions at any given time point and for any given scenario. Assessing absolute performance is important because while one scenario may outperform all the others, it still may result in "unacceptable" landscape conditions. Finally, year-to-year variability could be undesirable in and of itself and/or may result in dips below an "acceptable" forest condition threshold. Arguably, the cost of implementation is an important factor in terms of feasibility and is explored in greater depth elsewhere (Abelson et al., 2021); for the purposes of this case study, we limited the evaluation to ecological outcomes.

Considering the four evaluation considerations, we find that intensive biomass removal via fire-based management (Scenario 5) outperforms the other scenarios through the cultivation of landscapes in excellent condition with minimal between-year variation. Management approaches that reduce biomass by utilizing forest thinning in and outside of the WUI, using biomechanical (Scenario 3) removal techniques is the next best option in terms of absolute performance, relative performance, and between year variability. In absolute terms, the other management scenarios that range from only suppressing naturally occurring fires to management calling for moderate levels of biomass removal result in good forest conditions. Those scenarios with the least amount of management (i.e., Scenarios 1 and 2), including the management scenario that most closely resembles current management activities (Scenario 2), comparatively performed the most poorly with decades of intermediate forest conditions and higher inter-year variability.

The utility of DSTs in general, and EMDS in specific, in the Lake Tahoe West project is not limited to numerical valuations of forest conditions over time. An important contribution of EMDS is to the *process* of how forest conditions are evaluated when working in a context of multiple science areas and stakeholders with divergent approaches to forest management. The EMDS process facilitated four main conversation topics: 1) which topic areas should be included (i.e., priority topic areas), 2) how topic areas should be structured into a topic hierarchy (topic hierarchy directly influences evaluation), 3) how desired conditions should be determined (for example, how much high severity fire is desirable or acceptable), and 4) the relative importance of topic areas (weighting). Each of these conversation topics required many meetings with different stakeholders and were iterative (i.e., a paradigm was arrived at by constructing a proposal, reviewing with stakeholders, revising, and then repeating the previous three steps).

The *process* of the EMDS LTW project is itself an important result. The EMDS process provided structure to a large, unstructured, and intractable challenge. EMDS established data, interpretation, and analysis needs that served as the backbone for conversations among experts in

different fields along with stakeholders. The process of this project is itself a result as the EMDS is not pre-ordained and instead required effort and discussion that facilitated consensus in thinking among a diverse group to provide necessary base information to parameterize the EMDS model. The EMDS process for LTW is embodied in the logic models (Figs. 2-5), the decision model hierarchy (Fig. 6), FMFs of the logic models (Supplement 6) and decision model utility functions (Supplement 7).

We demonstrate here that EMDS is a decision support tool that is well suited to an aspatial ecological analysis of complex, varied, and multi-dimensional data. Additionally, we also present a use case for new components of EMDS (i.e., Wexflow) that facilitated our analyses. The Wexflow workflow editor simplified a large project into a tractable series of routines (i.e., a single "unified" model). EMDS is traditionally used to evaluate spatial data; here we demonstrate that it is also an equally valuable tool when spatial data is distilled into aspatial data. Finally, we demonstrate here that EMDS, as a decision support tool, is equally capable at handling data across long time-horizons as it is handling a landscape at a single point in time.

5. Endnotes

The use of trade or firm names in this publication is for reader information and does not imply endorsement by the U.S. Department of Agriculture of any product or service.

CRediT authorship contribution statement

Eric Abelson: Conceptualization, Methodology, Software, Validation, Formal analysis, Investigation, Data curation, Writing – original draft, Writing - review & editing, Visualization, Project administration. Keith Reynolds: Conceptualization, Methodology, Validation, Writing – original draft, Writing - review & editing. Patricia Manley: Conceptualization, Funding acquisition, Methodology, Writing - review & editing. Steven Paplanus: Software, Writing - review & editing.

Declaration of Competing Interest

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

Acknowledgments

Amelia Wolf, Angela White, Forest Schafer, Sarah Di Vittorio, Dorian Fougeres, Jonathan Long, Brian Garrett, Shana Gross, Jen Greenburg, Nadia Tase, Jason Vasquez, Robert Scheller, Charles Maxwell, and Alec Krutchen. We also thank an anonymous reviewer for their helpful comments and suggestions. Finally we thank project funders: National Forest Foundation (16-CO-112721-38-070), California Tahoe Conservancy (CTA 15 018L), Southern Nevada Public Lands Management Act (SNT102 and SNP168US), Forest Service Lake Tahoe Basin Management Unit, US Forest Service Pacific Southwest Research Station.

Appendix A. Supplementary material

Supplementary data to this article can be found online at https://doi.org/10.1016/j.foreco.2021.119533.

References

Abelson, E., 2021. NetWeaver model HTML documentation; Lake Tahoe West strategic decision support for long-term conservation management planning. https://doi.org/ 10.5281/zenodo.4737477.

Abelson, E.S., Reynolds, K.M., White, A.M., Long, J.W., Maxwell, C., Manley, P.N., 2021. Promoting long-term forest landscape resilience in the Lake Tahoe basin. bioRxiv 2021.06.29.450434. https://doi.org/10.1101/2021.06.29.450434.

- Bedsworth, L., Cayan, D., Franco, G., Fisher, L., Ziaja, S., 2018. Statewide Summary Report, California's Fourth Climate Change Assessment. Governor's Office of Planning and Research.
- Belote, R.T., Carroll, C., Martinuzzi, S., Michalak, J., Williams, J.W., Williamson, M.A., Aplet, G.H., 2018. Assessing agreement among alternative climate change projections to inform conservation recommendations in the contiguous United States. Sci Rep 8 (1). https://doi.org/10.1038/s41598-018-27721-6.
- Brown, J., 2020. Despite twice as many visitors as Yosemite, here's why Lake Tahoe isn't a national park. SF Gate.
- California Tahoe Conservancy, 2020. Integrated Vulnerability Assessment of Climate Change in the Lake Tahoe Basin. South Lake Tahoe, CA.
- Cleland, D., Reynolds, K., Vaughan, R., Schrader, B., Li, H., Laing, L., 2017. Terrestrial Condition Assessment for National Forests of the USDA Forest Service in the Continental US. Sustainability 9, 2144. https://doi.org/10.3390/su9112144.
- Criterium Decision Plus, 2020. . InfoHarvest, Seattle, USA.
- Guarino, N., 1998. Formal Ontology and Information Systems, in: Proceedings of FOIS'98. Trento, Italy, pp. 3–15.
- Hessburg, P.F., Reynolds, K.M., Salter, R.B., Dickinson, J.D., Gaines, W.L., Harrod, R.J., 2013. Landscape Evaluation for Restoration Planning on the Okanogan-Wenatchee National Forest, USA. Sustainability 5, 805–840. https://doi.org/10.3390/ sus5030805.
- Kamenetzky, R.D., 1982. The Relationship Between the Analytic Hierarchy Process and the Additive Value Function*. Decis. Sci. 13, 702–713. https://doi.org/10.1111/ i.1540-5915.1982.tb01900.x.
- Lawler, J., Watson, J., Game, E., 2015. Conservation in the face of climate change: recent developments. F1000Res 4, 1158. https://doi.org/10.12688/ f1000research10.12688/f1000research.6490.1.
- Long, J.W., Abelson, E.S., Brooks, E., Collins, B., Dobre, M., Drury, S., Elliot, W., Evans, S., Harpold, A., Hoffman, C., Holland, T., Krogh, S., Maxwell, C., Mejia, J., Miller, S., Potts, M., Scheller, R., Slauson, K., White, A., Manley, P., 2020. Lake Tahoe West Science Summary Findings Report. Unpublished report for the California Tahoe Conservancy, 1061 Third St., South Lake Tahoe, CA.
- Messier, C., Puettmann, K., Chazdon, R., Andersson, K.P., Angers, V.A., Brotons, L., Filotas, E., Tittler, R., Parrott, L., Levin, S.A., 2015. From Management to Stewardship: Viewing Forests As Complex Adaptive Systems in an Uncertain World: From management to stewardship. CONSERVATION LETTERS 8 (5), 368–377.
- Miller, B.J., Saunders, M.C., 2002. The NetWeaver Reference Manual. Pennsylvania State University, College Park, PA. 61 p.
- Murphy, P.J., 2014. In: Making Transparent Environmental Management Decisions:
 Applications of the Ecosystem Management Decision Support System.,
 Environmental Science and Engineering. Springer, Berlin Heidelberg, Berlin,
 Germany, pp. 35–60. https://doi.org/10.1007/978-3-642-32000-2.
- NetWeaver, 2020. Rules of Thumb, Inc., Pennsylvania, USA.
- Noss, Reed F., 2001. Beyond Kyoto: Forest Management in a Time of Rapid Climate Change. Conservation Biology 15 (3), 578–590.
- Pierce, D.W., Cayan, D.R., Thrasher, B.L., 2014. Statistical Downscaling Using Localized Constructed Analogs (LOCA). J. Hydrometeorol. 15, 2558–2585. https://doi.org/ 10.1175/JHM-D-14-0082.1.

- Reynolds, Keith M., 2005. Integrated decision support for sustainable forest management in the United States: Fact or fiction? Computers and Electronics in Agriculture 49 (1), 6–23.
- Reynolds, K.M., 2001. EMDS: Using a logic framework to assess forest ecosystem sustainability. J. For. 99, 26–30.
- Reynolds, K.M., Hessburg, P.F., 2014. An Overview of the Ecosystem Management Decision-Support System. In: Reynolds, K.M., Hessburg, P.F., Bourgeron, P.S. (Eds.), Making Transparent Environmental Management Decisions, Environmental Science and Engineering. Springer, Berlin, Heidelberg, pp. 3–22. https://doi.org/10.1007/ 978-3-642-32000-2 1.
- Reynolds, K.M., Hessburg, P.F., Bourgeron, P.S. (Eds.), 2014. Making Transparent Environmental Management Decisions: Applications of the Ecosystem Management Decision Support System, Environmental Science and Engineering. Springer Berlin Heidelberg, Berlin, Heidelberg. https://doi.org/10.1007/978-3-642-32000-2.
- Reynolds, Keith M., Hessburg, Paul F., Keane, Robert E., Menakis, James P., 2009. National fuel-treatment budgeting in US federal agencies: Capturing opportunities for transparent decision-making. Forest Ecology and Management 258 (11), 2373–2381.
- Saaty, Thomas L., 1994. How to Make a Decision: The Analytic Hierarchy Process. Interfaces 24 (6), 19–43.
- Saaty, T.L., 1991. Multicriteria decision making: The analytic hierarchy process. RWS
- Saunders, M.C., Miller, B.J., 2014. NetWeaver, in: Reynolds, K.M., Hessburg, P.F., Bourgeron, P.S. (Eds.), Making Transparent Environmental Management Decisions: Applications of the Ecosystem Management Decision Support System, Environmental Science and Engineering. Springer, Berlin, Heidelberg, pp. 23–33. https://doi.org/ 10.1007/978-3-642-32000-2_2.
- Scheller, Robert M., Domingo, James B., Sturtevant, Brian R., Williams, Jeremy S., Rudy, Arnold, Gustafson, Eric J., Mladenoff, David J., 2007. Design, development, and application of LANDIS-II, a spatial landscape simulation model with flexible temporal and spatial resolution. Ecological Modelling 201 (3-4), 409–419.
- Sutherland, W.J., Gardner, T., Bogich, T.L., Bradbury, R.B., Clothier, B., Jonsson, M., Kapos, V., Lane, S.N., Möller, I., Schroeder, M., Spalding, M., Spencer, T., White, P.C. L., Dicks, L.V., 2014. Solution Scanning as a Key Policy Tool: Identifying Management Interventions to Help Maintain and Enhance Regulating Ecosystem Services. Ecol. Soc. 19, art3. https://doi.org/10.5751/ES-06082-190203.
- van Vuuren, Detlef P., Edmonds, Jae, Kainuma, Mikiko, Riahi, Keywan, Thomson, Allison, Hibbard, Kathy, Hurtt, George C., Kram, Tom, Krey, Volker, Lamarque, Jean-Francois, Masui, Toshihiko, Meinshausen, Malte, Nakicenovic, Nebojsa, Smith, Steven J., Rose, Steven K., 2011. The representative concentration pathways: an overview. Climatic Change 109 (1-2), 5–31.
- Walker, B., Holling, C.S., Carpenter, S.R., Kinzig, A.P., 2004. Resilience, Adaptability and Transformability in Social-ecological Systems. Ecol. Soc. 9, art5. https://doi.org/ 10.5751/ES-00650-090205.
- Walker, R., Keithley, C., Henly, R., Downie, S., Cannata, S., 2007. Ecosystem Management Decision Support (EMDS) applied to watershed assessment on California's north coast.